

# **DEPARTMENT OF ECOLOGY**

PO Box 47600, Olympia, WA 98504-7600 • 360-407-6000

October 3, 2025

Ash Grove Cement Company ATTN: Marty Johnson 3801 East Marginal Way South Seattle, WA 98134

Re: Amendment to 401 Water Quality Certification Order No. 23829 for U.S. Army Corps of Engineers Reference No. NWS-2024-303, Ash Grove Cement Company Maintenance Dredge and Shoreline Material Recovery, Duwamish Waterway, Seattle, King County,

Washington

Dear Marty Johnson:

Enclosed is an amendment to Water Quality Certification Order No. 23829, issued on 7/22/2025, for the above project. We have also included a strikeout version of the Water Quality Certification that reflects the changes made. All other conditions of Water Quality Certification No. 23829 remain in effect.

The purpose of this amendment is to provide an earlier start date of the fish window from 10/16 to 10/5 to allow an earlier start of dredging for the 2025 dredge season (Condition C2), for safety reasons at the facility and scheduling for the dredger. The request also is to clarify condition E17 to clarify that material will be transloaded at the Ash Grove Cement facility for reuse, not a permitted upland disposal facility.

If you have any questions, please contact Laura Inouye at 360-515-8213. The enclosed Amendment may be appealed by following the procedures described in the Amendment.

Sincerely,

Loreé Randall, Section Manager

Jack Randell

Aquatic Permitting & Protection Section

Shorelands and Environmental Assistance Program

First Amendment to Order No. 23829 Aquatics No. 143316, Corps No. NWS-2024-303 October 3, 2025 Page 2 of 2

Enclosure (2)

By certified mail: 91 7199 9991 7037 9120 0450

Sent via e-mail: <a href="marty.johnson@ashgrove.com">marty.johnson@ashgrove.com</a>

E-cc: Trevor Williams, U.S. Army Corps of Engineers

Josh Jensen, Anchor QEA Laura Inouye, Ecology Erin Hanlon Brown, Ecology ecyrefedpermits@ecy.wa.gov

# In The Matter of Granting a Water Quality Certification (WQC) with Conditions to Ash Grove Cement Company pursuant to 33 U.S.C. 1341 (FWPCA § 401), RCW 90.48.120, RCW 90.48.260 and Chapter 173-201A WAC

Ash Grove Cement Company

Attn: Marty Johnson

3801 East Marginal Way South

Seattle, WA 98134

WQC Order No.	23829, First Amendment		
Corps Reference No.	NWS-2024-303		
Site Location	Ash Grove Cement Company Maintenance Dredge and Shoreline Material Recovery project located within Duwamish Waterway, Seattle, King County, Washington.		

On 7/22/2025 the Washington Department of Ecology (Ecology) issued a 401 Water Quality Certification to Ash Grove Cement Company for the above-referenced project pursuant to the provisions of 33 U.S.C. 1341 (FWPCA § 401).

Ecology received a request on 9/26/2025 to provide an earlier start date of the fish window from 10/16/2025 to 10/5/2025 to allow an earlier start of dredging for the 2025 dredge season (Condition C2), for safety reasons at the facility and scheduling for the dredger. The request also is to amend condition E17 to clarify that material will be transloaded at the Ash Grove Cement facility for reuse, not a permitted upland disposal facility.

WQC Order No. 23829 dated 7/22/2025 is hereby amended as follows:

I. Condition number C2 which reads:

The following in-water work windows apply to the project:

a. All activities within the wetted perimeter of the lower Duwamish Waterway may be conducted between October 16 and February 15 of any year.

Is replaced with:

The following in-water work windows apply to the project:

- a. All activities within the wetted perimeter of the lower Duwamish Waterway may be conducted between October 16 and February 15 of any year, except for 2025 when activities may start on Oct 5.
- II. Condition number E17 which reads:

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All material will be trans loaded at the Ash Grove Cement facility and disposed of at a permitted upland disposal site.

Is replaced with:

All material will be trans loaded at the Ash Grove Cement facility for reuse.

No other conditions or requirements of the above referenced Order are affected by this amendment.

Ecology retains continuing jurisdiction to make modifications hereto through supplemental order, if it appears necessary to further protect the public interest.

Failure to comply with this amended Order may result in the issuance of civil penalties or other actions whether administrative or judicial, to enforce the terms of this amended Order.

# Your right to appeal

You have a right to appeal this Order to the Pollution Control Hearings Board (PCHB) within 30 days of the date of receipt. The appeal process is governed by Chapter 43.21B RCW and Chapter 371-08 WAC. "Date of receipt" is defined in RCW 43.21B.001(2).

To appeal, you must do all of the following within 30 days of the date of receipt of this Order:

- File your notice of appeal and a copy of this Order with the PCHB (see filing information below). "Filing" means actual receipt by the PCHB during regular business hours as defined in WAC 371-08-305 and -335. "Notice of appeal" is defined in WAC 371-08-340.
- Serve a copy of your notice of appeal and this Order on the Department of Ecology, in paper form, by mail, or in person (see addresses below). E-mail is not accepted.

You must also comply with other applicable requirements in Chapter 43.21B RCW and Chapter 371-08 WAC.

# Filing an appeal with the PCHB:

For the most current information regarding filing with the PCHB, visit: https://eluho.wa.gov or call: 360-664-9160.

# **Address and Location Information**

#### **Street Address:**

**Department of Ecology** 

Attn: Appeals Processing Desk 300 Desmond Drive SE Lacey, WA 98503 First Amendment to WQC Order No. 23829 Aquatics No. 143316, Corps No. NWS-2024-303 October 3, 2025 Page 3 of 3

# **Mailing Address:**

## **Department of Ecology**

Attn: Appeals Processing Desk PO Box 47608 Olympia, WA 98504-7608

#### E-Mail Address:

ecologyappeals@ecy.wa.gov

#### **Contact Information**

Please direct all questions about this Order to:

Laura Inouye
Department of Ecology
360-515-8213
Laura.Inouye@ecy.wa.gov

#### **More Information**

- Pollution Control Hearings Board Website https://eluho.wa.gov
- Chapter 43.21B RCW Environmental and Land Use Hearings Office Pollution Control Hearings Board

http://app.leg.wa.gov/RCW/default.aspx?cite=43.21B

- Chapter 371-08 WAC Practice and Procedure http://app.leg.wa.gov/WAC/default.aspx?cite=371-08
- Chapter 34.05 RCW Administrative Procedure Act http://app.leg.wa.gov/RCW/default.aspx?cite=34.05

# **Signature**

Dated this 3rd day of October 2025 at the Department of Ecology, Lacey, Washington.

Loreé Randall, Section Manager

Jour Randell

Aquatic Permitting & Protection Section

Shorelands and Environmental Assistance Program

This document shows the activities and/or conditions that have been amended since the original Order was issued. Therefore, it is not the official certification and should be used for information purposes only

# In The Matter of Granting a Water Quality Certification with Conditions to Ash Grove Cement Company pursuant to 33 U.S.C. 1341 (FWPCA § 401), RCW 90.48.120, RCW 90.48.260 and Chapter 173-201A WAC

Ash Grove Cement Company

Attn: Marty Johnson

3801 East Marginal Way South

Seattle, WA 98134

WQC Order No.	23829 - First Amendment
Corps Reference No.	NWS-2024-303
Site Location	Ash Grove Cement Company Maintenance Dredge and Shoreline Material Recovery, located within Lower Duwamish Waterway, Seattle, King County, Washington.

Ash Grove Cement Company submitted a request for a Section 401 Water Quality Certification (WQC) under the federal Clean Water Act to the Department of Ecology (Ecology) for the Ash Grove Cement Company Maintenance Dredge and Shoreline Material Recovery, King County, Washington. The following required processing dates are listed below:

- On 2/7/2025, the U.S. Army Corps of Engineers (Corps) sent a permit notification to Ecology that indicated that they are processing the project under Nationwide Permit (NWP) Program.
- On 4/15/2025, the Ash Grove Cement Company submitted a pre-filing meeting request.
- On 5/21/2025, Ecology received a request for Clean Water Section 401 Water Quality Certification and the Department of Ecology (Ecology) considered the Request valid on this date.
- Ecology's "Reasonable Period of Time" for this project has been established as 11/17/2025.
- On 6/3/2025, Ecology issued a public notice for the project.

The project proposes maintenance dredging and shoreline material removal at its facility located on the Lower Duwamish Waterway. Maintenance dredging will occur in two areas: the berth area and along the slope, landward of the conveyor.

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Maintenance dredging at the berth area will include removing up to 700 cubic yards (cy) of sediment and accumulated aggregate material within an approximately 3,500-square-foot area. Maintenance dredging is proposed to a depth of -24 MLLW, with an additional 0.5 foot of overdredge allowance, to a total of -24.5 feet. This will retain a minimum 1-foot layer of clean aggregate material at the berth where maintenance dredging has previously occurred.

Maintenance dredging along the slope area will include removing up to 300 cy of accumulated aggregate material within an approximately 3,000-square-foot area. Removal of aggregate material will occur at an approximately 3:1 slope and will retain a layer of exposed aggregate material or underlying concrete debris. Excavation will not occur to native soils. Although it is not anticipated, if native soils are exposed along the slope area after dredging, an approximately 1-foot layer of clean sand and gravel will be placed over the exposed area (for a total of up to 5 cy). AGC also proposes to recover clean sand and gravel material along the LDW shoreline. The proposed material recovery will remove up to 150 cy over a 700-square-foot area.

The project site is located at Ash Grove Cement Company, Lower Duwamish Waterway, King County, Washington, Quarter section Northeast, Section 18, Township24 N., Range 4 E., within Water Resource Inventory Area (WRIA) 9 (Green/Duwamish and Central Puget Sound).

# **Authorities**

In exercising authority under 33 U.S.C. §1341, 40 CFR Part 121, RCW 90.48.120, RCW 90.48.260, and Chapter 173-201A, Ecology has reviewed this WQC request pursuant to the following:

- 1. Conformance with applicable water quality-based, technology-based, and toxic or pretreatment effluent limitations as provided under 33 U.S.C. §§1311, 1312, 1313, 1316, and 1317.
- Conformance with the state water quality standards contained in Chapter 173-201A WAC and authorized by 33 U.S.C. §1313 and by Chapter 90.48 RCW, and with other applicable state laws; and
- 3. Conformance with the provision of using all known, available and reasonable methods to prevent and control pollution of state waters as required by RCW 90.48.010.
- 4. Conformance with Washington's prohibition on discharges that cause or tend to cause pollution of waters of the state of Washington. RCW 90.48.080.
- The Project Proponent of the project authorized is responsible for obtaining all other permits, licenses, and certifications that may be required by federal, state, local or tribal authorities.

With this Water Quality Certification Order (WQC Order), Ecology is granting with conditions Ash Grove Cement Company's request for a Section 401 Water Quality Certification for the Ash Grove Cement

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Company Maintenance Dredge and Shoreline Material Recovery, Lower Duwamish Waterway, located in King County. Ecology has determined that the proposed discharges will comply with all applicable state water quality and other appropriate requirements of State law, provided the project is conducted in accordance with the WQC request that Ecology received on 4/2/2024, the supporting documents referenced in Table 1 below, and the conditions of this WQC Order.

**Table 1** Supporting Documents

Date Received	Document Type	Title and Date	Author
8/14/2024	Dredge Plan	Ash Grove Cement Maintenance Dredge and Shoreline Material Recovery Project, Preliminary Dredge Plan, dated 8/14/2024	Josh Jensen, Anchor QEA
5/21/2025	Joint Aquatic Resources Permit Application (JARPA) Form	JARPA, 3/25/2024	Josh Jensen, Anchor QEA
5/21/2025	Biological Evaluation	Biological Evaluation for Informal ESA Consultation, dated 4/4/2025	Josh Jensen, Anchor QEA
5/21/2025	Water Quality Monitoring Plan	Updated Water Quality Monitoring Plan, dated September 2024	Anchor QEA
6/26/2025	State Environmental Policy Act (SEPA)	City of Seattle Analysis and Decision of the Director of the Seattle Department of Construction and Inspections, dated June 26, 2025	Ben Perkoswski, Department of Construction and Inspections, City of Seattle

Issuance of this Section 401 Water Quality Certification for this proposal does not authorize Ash Grove Cement Company to exceed applicable state water quality standards (Chapter 173-201A WAC), ground

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water quality standards (Chapter 173-200 WAC) or sediment quality standards (Chapter 173-204 WAC) or other appropriate requirements of State law. Furthermore, nothing in this Section 401 Water Quality Certification absolves the Ash Grove Cement Company from liability for contamination and any subsequent cleanup of surface waters, ground waters, or sediments resulting from project construction or operations.



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# **Water Quality Certification Conditions**

The following conditions will be incorporated into the Corps permit and strictly adhered to by the Ash Grove Cement Company. Specific condition justifications and citations are provided below.

#### A. General Conditions

- 1. In this WQC Order, the term "Project Proponent" shall mean the Ash Grove Cement Company and its agents, assignees, and contractors.
  - Justification Ecology needs to identify that conditions of this WQC Order apply to anyone conducting work on behalf of the Project Proponent to ensure compliance with the water quality standards and other applicable state laws.
  - Citation 40 CFR 121.1(j), Chapter 90.48 RCW, RCW 90.48.080, RCW 90.48.120, RCW 90.48.260, Chapter 173-200 WAC, Chapter 173-201A WAC, and WAC 173-225-010.
- 2. All submittals required by this WQC Order shall be sent to Ecology's Headquarters Office, Attn: Federal Permit Manager, via e-mail to <a href="mailto:fednotification@ecy.wa.gov">fednotification@ecy.wa.gov</a> and cc to <a href="mailto:Laura.lnouye@ecy.wa.gov">Laura.lnouye@ecy.wa.gov</a>. The submittals shall be identified with WQC Order No. 23829 and include the Project Proponent's name, Corps permit number, project name, project contact, and the contact phone number.
  - Justification Ecology needs to identify where information and submittals are to be submitted to be in compliance with the requirements of this WQC Order.
  - Citation Chapter 90.48 RCW, RCW 90.48.120, RCW 90.48.260, Chapter 173-201A WAC, and WAC 173-225-010.
- 3. Work authorized by this WQC Order is limited to the work described in the WQC request package received by Ecology on 4/2/2024 and the supporting documentation identified in Table 1.
  - Justification Ecology has the authority to prevent and control pollution of state waters. By authorizing a discharge into a water of the state, through a WQC, Ecology is certifying the project as proposed will not negatively impact water quality. Therefore, it is imperative the project is conducted as it was presented during the review process. Any deviations from information within the WQC Request package and this WQC Order must be disclosed prior to the initiation of the planned work, and may require a new WQC request.

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- Citation 40 CFR 121.5, 40 CFR 121.10, 40 CFR 121.11, Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.120, RCW 90.48.260, Chapter 173-200 WAC, Chapter 173-201A WAC, Chapter 173-204 WAC, and WAC 173-225-010.
- 4. The Project Proponent shall keep copies of this WQC Order on the job site and readily available for reference by Ecology personnel, the construction superintendent, construction managers and lead workers, and state and local government inspectors.
  - Justification All parties (including on-site contractors) must be aware of and comply with the WQC Order for the protection of water quality.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, Chapter 173-201A WAC, and WAC 173-225-010.
- 5. The Project Proponent shall provide access to the project site and all mitigation sites upon request by Ecology personnel for site inspections, monitoring, and/or necessary data collection, to ensure that conditions of this WQC Order are being met.
  - Justification Ecology must be able to investigate and inspect construction sites and facilities for compliance with all state rules and laws.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.090, RCW 90.48.120, Chapter 173-201A WAC, and WAC 173-225-010.
- 6. The Project Proponent shall ensure that all project engineers, contractors, and other workers at the project site with authority to direct work have read and understand relevant conditions of this WQC Order and all permits, approvals, and documents referenced in this WQC Order. The Project Proponent shall provide Ecology a signed statement (see Attachment A for an example) before construction begins.
  - Justification Ecology needs to ensure that anyone conducting work at the project, on behalf of the Project Proponent, are aware of and understand the required conditions of this WQC Order to ensure compliance with the water quality standards and other applicable state laws.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, Chapter 173-201A WAC, and WAC 173-225-010.
- 7. This WQC Order does not authorize direct, indirect, permanent, or temporary impacts to waters of the state or related aquatic resources, except as specifically provided for in conditions of this WQC Order.

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- Justification Ecology has the authority to prevent and control pollution of state waters, and to protect designated uses. By authorizing a discharge into a water of the state, through a water quality certification, Ecology is certifying the project as proposed will not negatively impact state water quality and will comply with the state's water quality requirements. Therefore, it is imperative the project is conducted as it was presented during the review process, and as conditioned herein.
- Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.120, Chapter 173-200 WAC, Chapter 173-201A WAC, WAC 173-201A-300(2)(e)(i), WAC 173-201A-310, WAC 173-204-120, and WAC 173-225-010.
- 8. Failure of any person or entity to comply with the WQC Order may result in the issuance of civil penalties or other actions, whether administrative or judicial, to enforce the state's water quality standards and the conditions of this WQC Order.
  - Justification Ecology must protect waters of the state from all discharges and potential
    discharges of pollution that can affect water quality to protect aquatic life and beneficial
    uses. Ecology has independent state authority to ensure protection of state water quality.
    Civil penalties and other enforcement actions are the primary means of securing
    compliance with water quality requirements.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.037, RCW 90.48.080, RCW 90.48.120, RCW 90.48.140, RCW 90.48.142, RCW 90.48.144, and WAC 173-225-010.
- 9. The Project Proponent shall provide Ecology documentation for review before undertaking any major changes to the proposed project that could significantly and adversely affect water quality, other than those project changes required by this WQC Order.
  - Justification Ecology has independent authority to enforce our 401 certification conditions issued through this WQC Order pursuant to RCW 90.48, and has independent state authority to ensure protection of state water quality. In order to ensure the project will comply with water quality standards in the event of any major changes, Ecology must be able to review the scope of work involved in the construction and operation of the project, otherwise all work must stop and a new 401 certification pre-filing meeting, followed by a new WQC request (after requisite 30-days) is required.
  - Citation 40 CFR 121.1(k) and (n), 40 CFR 121.3, 40 CFR 121.5, 40 CFR 121.11, Chapter 90.48
     RCW, and Chapter 173-201 WAC.

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- 10. The Project Proponent shall send (per A.2.) a copy of the final Federal permit via e-mail to <a href="mailto:fednotification@ecy.wa.gov">fednotification@ecy.wa.gov</a> and cc to Federal Permit Manager prior to the starting of any work authorized by this WQC Order. If the Federal Agency determines the proposed project does not require a Federal permit, the Project Proponent shall immediately inform Ecology.
  - Justification This condition is needed to ensure that the federal permit has been issued and all the conditions of the WQC Order have been included into the federal permit.
  - Citation 40 CFR 121.10, 40 CFR 121.11, and Chapter 90.48 RCW.
- 11. To transfer this WQC Order to a new owner or operator the Project Proponent shall:
  - a. Complete a Request for Transfer of Order with a specific transfer date of the WQC Order's obligations, coverage, and liability and submit it to Ecology per condition A.2. Link to form: https://apps.ecology.wa.gov/publications/SummaryPages/ECY070695.html;
  - b. Provide a copy of this WQC Order to the new owner or operator; and
  - c. The transfer is not considered valid until the Project Proponent receives written notification from Ecology that the transfer has been approved.
    - Justification Ecology has independent state authority to ensure protection of state
      water quality. Ecology needs to ensure that anyone conducting work at the project,
      including any new owners or operators, are aware of and understand the required
      conditions of this WQC Order to ensure compliance with the water quality standards
      and other applicable state laws.
    - Citation 40 CFR 121.5, Chapter 90.48 RCW, RCW 90.48.030, Chapter 173-201A WAC, and WAC 173-225-010.

# **B.** Notification Requirements

- The following notifications shall be made via phone or e-mail (e-mail is preferred) to Ecology's
  Federal Permit Manager via e-mail to <u>fednotification@ecy.wa.gov</u> and cc to
  <a href="mailto:Laura.lnouye@ecy.wa.gov">Laura.lnouye@ecy.wa.gov</a>. Notifications shall be identified with WQC Order No. 23829, Corps
  Reference No. NWS-2024-303, and include the Project Proponent name, project location, project contact and the phone number.
  - a. Immediately following a violation of state water quality standards or when the project is out of compliance with any conditions of this WQC Order;
  - b. At least ten (10) days prior to all pre-construction meetings;

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- c. At least ten (10) days prior to conducting initial in-water work activities; and
- d. Within seven (7) days of completion of each in-water work activities.
  - Justification Ecology has independent state authority to ensure protection of state
    water quality. Ecology must be aware of when a project starts and ends and whether
    there are any issues. This allows Ecology to evaluate compliance with the state water
    quality requirements.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.120, Chapter 173-201A WAC, WAC 173-201A-300 - 330, Chapter 173-204 WAC, and WAC 173-225-010.
- 2. In addition to the phone or e-mail notification required under B.1.a. above, the Project Proponent shall submit a detailed written report to Ecology within five (5) days that describes the nature of the event, corrective action taken and/or planned, steps to be taken to prevent a recurrence, results of any samples taken, and any other pertinent information.
  - Justification Ecology has independent state authority to ensure protection of state water quality. This condition is intended to assure the Project Proponent remains in full compliance with state water quality requirements for the duration of the project.
  - Citation Chapter 90.48 RCW, RCW 90.48.120, Chapter 173-201A WAC, and WAC 173-225-010.

#### C. Timing

- 1. This WQC Order is effective upon issuance of the U.S. Corps of Engineers (Corps) permit for this project and will remain valid until February 15, 2029.
  - Justification Certifications are required for any license or permit that authorizes an activity
    that may result in a discharge or fill material into waters. This WQC Order is not valid until
    the Federal agency issues a permit. Additionally, Ecology needs to be able to specify how
    long the WQC Order will be in effect.
  - Citation Chapter 90.48 RCW, Chapter 173-201A WAC, and WAC 173-225-010.
- 2. The following in-water work windows apply to the project:
  - a. All activities within the wetted perimeter of the lower Duwamish Waterway may be conducted between October 16 and February 15 of any year, except for 2025 when activities may start on Oct 5.

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- 3. Any project change that requires a new or revised Hydraulic Project Approval (HPA) from the Department of Fish and Wildlife should be sent to Ecology for review before the change is implemented.
  - Justification This condition is reaffirming the project will take place during a time period that will not harm fish or other aquatic species.
  - Citation Chapter 77.55 RCW, Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300, WAC 173-201A-330, WAC 173-225-010, and Chapter 220-660 WAC.

#### D. Water Quality Monitoring and Criteria

- This WQC Order does not authorize the Project Proponent to exceed applicable water quality standards beyond the limits established in Chapter 173-201A WAC, except as authorized by this WQC Order.
  - Justification This condition ensures compliance with water quality standards to protect surface waters of the state. Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 2. For in-water activities within marine waters turbidity shall not exceed 5 NTU over background when the background is 50 NTU or less; or a 10 percent increase in turbidity when the background turbidity is more than 50 NTU.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution and prevent exceedances of the water quality standards that protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 3. This WQC Order does not authorize the Project Proponent to exceed applicable turbidity standards beyond the limits established in Chapter 173-201A WAC as set forth below, unless otherwise authorized in this WQC Order:
  - a. Temporary area of mixing for turbidity established within the state water quality standards for marine waters (WAC 173-201A-210) is as follows:

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- 01. For estuaries or marine waters, the point of compliance for a temporary area of mixing shall be at a radius of one hundred fifty feet from the activity causing the turbidity exceedance.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution and prevent exceedances of the water quality standards that protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A
     WAC, WAC 173-201A-300 330, WAC 173-204-120, and WAC 173-225-010.
- 4. The Project Proponent shall implement the approved Water Quality Monitoring Plan (WQMPP), identified in Table 1.
  - Justification This condition is necessary to ensure that the monitoring and BMPs that are
    proposed by the Project Proponent and authorized by Ecology are conducted to protect
    water quality. Ecology must protect waters of the state from all discharges and potential
    discharges of pollution that can affect water quality to protect aquatic life and beneficial
    uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 5. If water quality exceedances for turbidity are observed outside the point of compliance, work shall cease immediately and the Project Proponent or the contractor shall assess the cause of the water quality problem and take immediate action to stop, contain, and correct the problem and prevent further water quality turbidity exceedances.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution and prevent exceedances of the water quality standards that protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 6. Visible turbidity anywhere beyond the temporary area of mixing (point of compliance) from the activity, shall be considered an exceedance of the standard.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution and prevent exceedances of the water quality standards that protect aquatic life and beneficial uses.

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- Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 7. Monitoring results shall be submitted monthly to Ecology's Federal Permit Manager, per condition A.2.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution and prevent exceedances of the water quality standards that protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 8. Ecology may ask or could use its discretionary authority to require the Project Proponent to provide mitigation and/or additional monitoring if the monitoring results indicate that the water quality standards have not been met.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution and ensure that aquatic life and beneficial uses are protected.
  - Citation RCW 90.48, RCW 90.48.010, RCW 90.48.030, RCW 90.48.080, RCW 90.48.120, Chapter 173-201A WAC, 173-201A-300-330 WAC, and Chapter 173-204 WAC.

#### E. Construction

#### **General Conditions**

- All work in and near waters of the state shall be conducted to minimize turbidity, erosion, and other water quality impacts. Construction stormwater, sediment, and erosion control Best Management Practices (BMPs) suitable to prevent exceedances of state water quality standards shall be in place before starting maintenance and shall be maintained throughout the duration of the activity.
  - Justification Disturbed areas without appropriate BMPs and construction methods can
    discharge excess sediment to waters of the state and degrade water quality. Ecology must
    protect waters of the state from all discharges and potential discharges of pollution that can
    affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, Chapter 90.48.030 RCW, Chapter 90.48.080 RCW, Chapter 173-201A WAC, Chapter 173-201A-300-330 WAC, Chapter 173-204-120 WAC, and Chapter 173-225-010 WAC.

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- 2. All clearing limits, stockpiles, staging areas, and trees to be preserved shall clearly be marked prior to commencing construction activities and maintained until all work is completed for each project.
  - Justification -Ensures that the project proponent preserves sensitive areas from discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 3. No stockpiling or staging of materials shall occur at or below the OHWM of any waterbody.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 4. No petroleum products, fresh concrete, lime or concrete, chemicals, or other toxic or deleterious materials shall be allowed to enter waters of the state.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 5. All construction debris, excess sediment, and other solid waste material shall be properly managed and disposed of in an upland disposal site approved by the appropriate regulatory authority.
  - Justification Ecology must be assured that the Project Proponent is managing and disposing of material to protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.

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- 6. All equipment being used below the ordinary high water mark shall utilize biodegradable hydraulic fluid.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 7. Applicant shall ensure that fill (soil, gravel, or other material) placed for the proposed project does not contain toxic materials in toxic amounts.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300-330, WAC 173-204-120, and WAC 173-225-010.

#### **Equipment and Maintenance**

- 8. Staging areas will be located a minimum of 50 feet and, where practical, 200 feet, from waters of the state, including wetlands, unless otherwise requested by the project proponent and authorized by Ecology.
  - Justification Requiring a minimum setback ensures that material will not end up in waters
    of the state. Ecology must protect waters of the state from all discharges and potential
    discharges of pollution that can affect water quality to protect aquatic life and beneficial
    uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 9. Equipment used for this project shall be free of external petroleum-based products while used around the waters of the state, including wetlands. Accumulation of soils or debris shall be removed from the drive mechanisms (wheels, tires, tracks, etc.) and the undercarriage of equipment prior to its use around waters of the state, including wetlands.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.

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- Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.56 RCW, Chapter 173-201A WAC, WAC 173-201A-300 330, WAC 173-204-120, and WAC 173-225-010.
- 10. No equipment shall enter, operate, be stored or parked within any sensitive area except as specifically provided for in this WQC Order.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 11. Fuel hoses, oil drums, oil or fuel transfer valves and fittings, etc., shall be checked regularly for drips or leaks, and shall be maintained and stored properly to prevent spills into state waters.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.56 RCW, Chapter 173-200, Chapter 173-201A WAC, WAC 173-201A-300 330, WAC 173-204-120, and WAC 173-225-010.
- 12. Wash water containing oils, grease, or other hazardous materials resulting from washing of equipment or working areas shall not be discharged into state waters. The Project Proponent shall set up a designated area for washing down equipment.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.56 RCW, Chapter 173-201A WAC, WAC 173-201A-300 330, WAC 173-204-120, and WAC 173-225-010.
- 13. Barges shall not be allowed to ground-out during in-water construction.
  - Justification This condition is necessary to protect shallow water habitat and prevent suspension of sediment. Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.

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- Citation Chapter 90.48 RCW, RCW 90.48.030, Chapter 173-201A WAC, 173-201A-300-330 WAC, and Chapter 173-204 WAC.
- 14. Barges shall be kept free of material that could be blown into water.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.

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# Dewatering

- 15. Dewatering water may not be discharged to the Lower Duwamish Waterway or conveyed to surface waters unless it meets Surface Water Quality Standards (Chapter 173-201A WAC) at the point of discharge, unless otherwise authorized by this WQC Order.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.

# Dredging

- 16. All dredging is to be done using a mechanical (clamshell) dredge. Ecology must approve any other dredging method prior to its use.
  - Justification Ecology has reviewed the project and the BMPs for a specific type of dredging. Changes to the dredging method would require different BMPs. If new dredging methods are proposed, a new WQC pre-filing meeting request, followed by a new WQC request (after requisite 30-days) is required.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.52-040 RCW, Chapter 90.54.020(2)(b) RCW, Chapter 173-201A WAC, Chapter 173-201A-240(5)(b) WAC, and Chapter 173-204-400(2) WAC, and WAC 173-225-010.
- 17. All material will be trans loaded at the Ash Grove Cement facility for reuse and disposed of at a permitted upland disposal site.
  - Justification Use of a permitted trans loading facility ensures that appropriate BMPs, including appropriate containment and spill plans, are implemented. Additionally, use of a permitted disposal location ensures appropriate BMPs will be implemented to prevent contaminants from migrating into groundwater or surface waters.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.52-040 RCW, Chapter 90.54.020(2) (b) RCW, Chapter 173-200 WAC, Chapter 173-201A WAC, Chapter 173-201A-240(5)(b) WAC, and Chapter 173-204-400(2), and WAC 173-225-010.
- 18. Dredging operations shall be conducted in a manner that minimizes the disturbance and siltation of adjacent waters and prevents the accidental discharge of petroleum products, chemicals or other toxic or deleterious substances into state waters.

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- Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
- Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.56 RCW, Chapter 173-201A WAC, WAC 173-201A-300 330, WAC 173-204-120, and WAC 173-225-010.
- 19. Dredged material shall not be temporarily or permanently stockpiled below the OHWM.
  - Justification Stockpiles below the OHWM can discharge excess sediment to waters of the state and degrade water quality. Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, and WAC 173-225-010.
- 20. A pre-dredge meeting is required to be convened prior to the start of dredging. A contractor specific **Dredging and Disposal Work plan** shall be submitted to Ecology per Condition A2 two weeks prior to the pre-dredge meeting. The Dredging and Disposal work plan shall be consistent with the preliminary dredge plan in Table 1 include the following:
  - a. General information including schedule, primary contact, and hours of operation.
  - b. Dredged quantities and disposal location, including any upland locations.
  - c. Dredging procedures and sequence.
  - d. Equipment list.
  - e. A description of the BMPs to be used for dredging, dewatering, trans loading, and disposal.
    - Justification Ecology needs to meet with the Project Proponent and contractor to go
      over the work plan prior start of work to ensure that the plan reflects the project that
      has been authorized by this WQC Order. This condition is intended to assure the Project
      Proponent remains in full compliance with state water quality requirements for the
      duration of the project.
    - Citation Chapter 70A.200 RCW, Chapter 77.55 RCW, RCW 79.02.300, Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.52-040 RCW, RCW 90.54.020(2)(b), Chapter 173-201A WAC, WAC 173-201A-240(5)(b), WAC 173-201A-300, WAC 173-201A-330, WAC 173-204-400(2), WAC 173-225-010, and Chapter 220-660 WAC.

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- 21. Barges shall not be allowed to ground-out during in-water construction.
  - Justification This condition is necessary to protect shallow water habitat and prevent suspension of sediment. Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 173-201A WAC, WAC 173-201A-300(2)(e)(i), WAC 173-201A-310, WAC 173-204-120, and WAC 173-225-010.
- 22. Barges shall be kept free of material that could be blown into the water.
  - Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation -Chapter 70A-200 RCW, RCW 79.02-300, Chapter 90.48 RCW, and WAC 173-225-010.
- 23. Any deviations from the authorized dredging footprint, depths, or volumes must be reported to the Project Manager within 24 hours of discovery.
  - Justification Ecology has the authority to prevent and control pollution of state waters. By authorizing a discharge into a water of the state, through a WQC, Ecology is certifying the project as proposed will not negatively impact water quality. Therefore, it is imperative the project is conducted as it was presented during the review process.
  - Citation 40 CFR 121.5, 40 CFR 121.10, 40 CFR 121.11, Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.120, RCW 90.48.260, Chapter 173-200 WAC, Chapter 173-201A WAC, Chapter 173-204 WAC, and WAC 173-225-010.
- 24. A post-dredge report shall be submitted to the Project Manager within 30 days of completion of dredging shall include:
  - a. The final dredge volume
  - b. location(s) of in-water placement
  - c. volume and location(s) of material placed in uplands.
  - d. Plotted results of the post-dredge bathymetric survey. Results must clearly display the post-dredge sediment surface in relation to the permitted dredge boundary and depth, as well as the location of project features such as docks, wharfs and other landmarks. The

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vertical datum must be clearly indicated.

- Justification Ecology has the authority to prevent and control pollution of state waters.
   By authorizing a discharge into a water of the state, through a WQC, Ecology is certifying the project as proposed will not negatively impact water quality. Therefore, it is imperative the project is conducted as it was presented during the review process.
- Citation 40 CFR 121.5, 40 CFR 121.10, 40 CFR 121.11, Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.120, RCW 90.48.260, Chapter 173-200 WAC, Chapter 173-201A WAC, Chapter Emergency/Contingency Measures

# F. Emergency/Contingency Measures

- 1. The Project Proponent shall develop and implement a spill prevention and containment plan for all aspects of this project.
  - Justification Ecology must ensure that the Project Proponent has a plan to prevent
    pollution from entering waterways. Ecology must protect waters of the state from all
    discharges and potential discharges of pollution that can affect water quality to protect
    aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.56 RCW, Chapter 90.56.280 RCW, Chapter 173-201A WAC, WAC 173-201A-300 330, WAC 173-204-120, WAC 173-225-010, and WAC 173-303-145.
- 2. The Project Proponent shall have adequate and appropriate spill response and cleanup materials available on site to respond to any release of petroleum products or any other material into waters of the state.
  - Justification Ecology must have assurance that the Project Proponent has the material readily available in WQC Order to address any spills that might occur to protect waters of the state. Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.56 RCW, RCW 90.56.280, Chapter 173-201A WAC, WAC 173-201A-300 330, WAC 173-204-120, WAC 173-225-010, and WAC 173-303-145.
- 3. Fuel hoses, oil drums, oil or fuel transfer valves and fittings, etc., shall be checked regularly for drips or leaks, and shall be maintained and stored properly to prevent spills into state waters.

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- Justification Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
- Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.56 RCW, RCW 90.56.280, Chapter 173-201A WAC, WAC 173-201A-300 330, WAC 173-204-120, WAC 173-225-010, and WAC 173-303-145.
- 4. Work causing distressed or dying fish and discharges of oil, fuel, or chemicals into state waters or onto land with a potential for entry into state waters is prohibited. If such work, conditions, or discharges occur, the Project Proponent shall notify Ecology's Federal Permit Manager, per condition A2, and immediately take the following actions:
  - a. Cease operations at the location of the non-compliance.
  - b. Assess the cause of the water quality problem and take appropriate measures to correct the problem and prevent further environmental damage.
  - c. In the event of a discharge of oil, fuel, or chemicals into state waters, or onto land with a potential for entry into state waters, containment and cleanup efforts shall begin immediately and be completed as soon as possible, taking precedence over normal work. Cleanup shall include proper disposal of any spilled material and used cleanup materials.
  - d. Immediately notify Ecology's Regional Spill Response Office and the Washington State Department of Fish and Wildlife with the nature and details of the problem, any actions taken to correct the problem, and any proposed changes in operation to prevent further problems.
  - e. Immediately notify the National Response Center at 1-800-424-8802, for actual spills to water only.
    - Justification This condition is necessary to prevent oil and hazardous materials spills
      from causing environmental damage and to ensure compliance with water quality
      requirements. The sooner a spill is reported, the quicker it can be addressed, resulting in
      less harm. Ecology must protect waters of the state from all discharges and potential
      discharges of pollution that can affect water quality to protect aquatic life and beneficial
      uses.
    - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.56 RCW, RCW 90.56.280, Chapter 173-201A WAC, WAC 173-201A-300 - 330, WAC 173-204-120, WAC 173-225-010, and WAC 173-303-145.

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- Notify Ecology's Regional Spill Response Office immediately if chemical containers (e.g. drums)
  are discovered on-site or any conditions present indicating disposal or burial of chemicals onsite that may impact surface water or ground water.
  - Justification Oil and hazardous materials spills cause environmental damage. The sooner a spill is reported, the quicker it can be addressed, resulting in less harm. Ecology must protect waters of the state from all discharges and potential discharges of pollution that can affect water quality to protect aquatic life and beneficial uses.
  - Citation Chapter 90.48 RCW, RCW 90.48.030, RCW 90.48.080, Chapter 90.56 RCW, RCW 90.56.280, Chapter 173-201A WAC, WAC 173-201A-300 330, WAC 173-204-120, WAC 173-225-010, and WAC 173-303-145.