

STATE OF WASHINGTON DEPARTMENT OF ECOLOGY

1250 West Alder Street • Union Gap, Washington 98903-0009 • (509) 575-2490

September 10, 2020

Daniel Gunkel 89 Maryhill Highway Goldendale, WA 98620

RE: Water Quality Certification Order No. 74085 for Corps No. NWS-2020-269, Peach

Beach Boat Ramps, Columbia River located in Klickitat County, Washington.

Dear Daniel Gunkel:

On May 13, 2020, Mr. Daniel Gunkel submitted a request for a Section 401 Water Quality Certification (WQC) under the federal Clean Water Act for the removal of sediment surrounding boat ramps in two separate Columbia River coves.

On behalf of the state of Washington, the Department of Ecology certifies that the work described in the Joint Aquatic Resource Permit Application (JARPA) and the public notice complies with applicable provisions of Sections 301, 302, 303, 306, and 307 of the Clean Water Act, as amended, and applicable state laws. This certification is subject to the conditions contained in the enclosed Order.

Please ensure that anyone doing work under this Order has read, is familiar with and is able to follow all of the provisions within the attached Order.

If you have any questions about this decision, please contact Lori White at (509) 575-2616. The enclosed Order may be appealed by following the procedures described within the Order.

Sincerely,

Brenden McFarland, Section Manager

Environmental Review and Transportation Section

Shorelands and Environmental Assistance Program

Enclosure

ec: Evan Carnes, U.S. Army Corp of Engineers

ECY RE FEDPERMITS Loree' Randall – HQ, SEA

IN THE MATTER OF GRANTING A)	ORDER # 74085
WATER QUALITY)	Corps Reference No. NWS-2020-269
CERTIFICATION TO)	Peach Beach Boat Ramps, Columbia River
Daniel Gunkel)	located in Klickitat County, Washington.
in accordance with 33 U.S.C. 1341)	
(FWPCA § 401), RCW 90.48.120, RCW)	
90.48.260 and Chapter 173-201A WAC)	
Attn: Daniel Gunkel		
89 Maryhill Highway		
Goldendale, WA 98620		

On May 13, 2020, the Department of Ecology (Ecology) received a request from Daniel Gunkel for a Section 401 Water Quality Certification (WQC) for Peach Beach Boat Ramps. The U.S. Army Corps of Engineers (Corps) issued a joint public notice for the project on May 19, 2020.

The proposed project entails the excavation or dredge of sediment surrounding respective boat ramps in two small Columbia River coves, located south of Maryhill in SW ¼ of Section 4, Township 2, Range 16E, Klickitat WRIA # 30, in Klickitat County, Washington.

AUTHORITIES

In exercising authority under 33 U.S.C. § 1341, RCW 90.48.120, and RCW 90.48.260, Ecology has reviewed this application pursuant to the following:

- 1. Conformance with applicable water quality-based, technology-based, and toxic or pretreatment effluent limitations as provided under 33 U.S.C. §§1311, 1312, 1313, 1316, and 1317 (FWPCA §§ 301, 302, 303, 306 and 307);
- 2. Conformance with the state water quality standards contained in Chapter 173-201A WAC and authorized by 33 U.S.C. §1313 and by Chapter 90.48 RCW, and with other applicable state laws; and
- 3. Conformance with the provision of using all known, available, and reasonable methods to prevent and control pollution of state waters as required by RCW 90.48.010.
- 4. Conformance with Washington's prohibition on discharges that cause or tend to cause pollution of waters of the state of Washington. RCW 90.48.080

WATER QUALITY CERTIFICATION CONDITIONS

With this Certification and through issuance of this Order, Ecology certifies that it has reasonable assurance that the activity as proposed and conditioned will be conducted in a manner that will comply with applicable water quality standards and other appropriate requirements of state law.

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In view of the foregoing and in accordance with 33 U.S.C. §1341, RCW 90.48.120, RCW 90.48.260 Chapter 173-200 WAC and Chapter 173-201A WAC, water quality certification is granted to the Applicant subject to the conditions within this Order.

Certification of this proposal does not authorize Daniel Gunkel to exceed applicable state water quality standards (Chapter 173-201A WAC), ground water quality standards (Chapter 173-200 WAC) or sediment quality standards (Chapter 173-204 WAC). Furthermore, nothing in this certification absolves the Applicant from liability for contamination and any subsequent cleanup of surface waters, ground waters, or sediments resulting from project construction or operations.

A. General Conditions

- 1. In this Order, the term "Applicant" shall mean the Daniel Gunkel and its agents, assignees, and contractors.
- 2. All submittals required by this Order shall be sent to Central Regional Office, Attn: Lori White, Federal Permit Manager, 1250 W Alder Street Union Gap, WA 98903 or via email to fednotification@ecy.wa.gov and cc to lori.white@ecy.wa.gov. The submittals shall be identified with Order 74085 and include the Applicant name, project name, project contact, and the contact phone number.
- 3. Work authorized by this Order is limited to the work described in the Joint Aquatic Resource Permit Application (JARPA) received by Ecology on May 13, 2020.
- 4. The Applicant shall obtain Ecology review and approval before undertaking any changes to the proposed project that might significantly and adversely affect water quality, other than those project changes required by this Order.
- 5. Within 30 days of receipt of any updated information, Ecology will determine if the revised project requires a new public notice and Water Quality Certification or if a modification to this Order is required.
- 6. This Order is not effective until the Army Corps of Engineers (Corps) issues a permit for this project.
- 7. The Applicant shall send (per condition A.2 above) a copy of the final Corps permit to Ecology's Federal Permit Manager within two weeks of receiving it.
- 8. The Applicant shall keep copies of this Order on the job site and readily available for reference by Ecology personnel, the construction superintendent, construction managers and lead workers, and state and local government inspectors.

- 9. The Applicant shall provide access to the project site and all mitigation sites upon request by Ecology personnel for site inspections, monitoring, and/or necessary data collection, to ensure that conditions of this Order are being met.
- 10. Nothing in this Order waives Ecology's authority to issue additional orders if Ecology determines that further actions are necessary to implement the water quality laws of the state. Further, Ecology retains continuing jurisdiction to make modifications hereto through supplemental order, if additional impacts due to project construction or operation are identified (*e.g.*, violations of water quality standards, downstream erosion, etc.), or if additional conditions are necessary to further protect water quality.
- 11. In the event of changes or amendments to the state water quality, ground water quality, or sediment standards, or changes in or amendments to the state Water Pollution Control Act (RCW 90.48) or the federal Clean Water Act, Ecology may issue an amendment to this Order to incorporate any such changes or amendments applicable to this project.
- 12. The Applicant shall provide to Ecology a signed statement (see Attachment A for an example) that s/he has read and understands the conditions of this Order and any permits, plans, documents and approvals referenced herein. The signed statement shall be submitted to Ecology per Condition A2 at least 7 days prior to start of in-water work.
- 13. This Order does not authorize direct, indirect, permanent, or temporary impacts to waters of the state or related aquatic resources, except as specifically provided for in conditions of this Order.
- 14. Failure of any person or entity to comply with the Order may result in the issuance of civil penalties or other actions, whether administrative or judicial, to enforce the terms of this Order.
- 15. This Order will automatically transfer to a new owner or operator if:
 - a. A written agreement between the Applicant and new owner or operator with the specific transfer date of the Order's obligations, coverage, and liability is submitted to Ecology per condition A.2.;
 - b. A copy of this Order is provided to the new owner or operator; and
 - c. If Ecology does not notify the new Applicant that this Order must be modified to complete the transfer.
- 16. Conditions in this Order apply to all planned phases of the construction and the mitigation for this project.

B. Notification Requirements

- The following notification shall be made via phone or e-mail (e-mail is preferred) to Ecology's Federal Permit Manager via e-mail to <u>fednotification@ecy.wa.gov</u> and cc to <u>lori.white@ecy.wa.gov</u>. Notifications shall be identified with Order No. 74085 and include the Applicant name, project name, project location, project contact and the contact phone number.
 - a. Immediately following a violation of state water quality standards or when the project is out of compliance with any conditions of this Order.
 - b. At least ten (10) days prior to all pre-construction meetings
 - c. At least ten (10) days prior to conducting initial in-water work activities for each inwater work window.
 - d. At least seven (7) days prior to completing each wetland mitigation site.
 - e. At least seven (7) days within project completion.
- 2. In addition to the phone or e-mail notification above, the Applicant shall submit a detailed written report to Ecology within five (5) days that describes the nature of the event, corrective action taken and/or planned, steps to be taken to prevent a recurrence, results of any samples taken, and any other pertinent information.
- 3. If the project construction is not completed within 13 months of issuance of this Order, the Applicant shall submit per Condition A2 a written construction status report and submit status reports every 12 months until construction and mitigation are completed.

C. Timing

1. This Order shall remain in effect for a period of five (5) years from the date of issuance of this certification. Continuing this project beyond the five-year term of this Order will require the Applicant to obtain review and written approval by Ecology to extend the project for an additional five (5) years. The total term of this Order shall not exceed a total of ten (10) years total.

In-Water Work Window Timing

- 2. In-water work is subject to a fishery closure window determined by Washington Department of Fish and Wildlife's Hydraulic Project Approval (HPA). All in-water work shall be completed within the work window identified in the most current HPA issued for this project.
- 3. Any project change that requires a new or revised Hydraulic Project Approval (HPA) from the Department of Fish and Wildlife should be sent to Ecology for review.

D. Water Quality Monitoring & Criteria

- 1. Columbia River is categorized under the Water Quality Standards For Surface Waters of the State of Washington as Salmonid spawning, rearing, and migration habitat and the criteria of the categorization apply as described in WAC 173-201A-200 (1).
- 2. This Order does not authorize the Applicant to exceed applicable turbidity standards beyond the limits established in WAC 173-201A-200(1)(e)(i).
- 3. For in-water activities within fresh waters (including wetlands) turbidity shall not exceed 5 NTU over background when the background is 50 NTU or less; or a 10 percent increase in turbidity when the background turbidity is more than 50 NTU;
 - a. Temporary area of mixing for turbidity established within the state water quality standards for fresh waters (WAC 173-201A-200) is as follows:
 - 1. For waters up to 10 cfs flow at the time of construction, the point of compliance shall be one hundred feet downstream from the activity causing the turbidity exceedance.
 - 2. For waters above 10 cfs up to 100 cfs flow at the time of construction, the point of compliance shall be two hundred feet downstream of the activity causing the turbidity exceedance.
 - 3. For waters above 100 cfs flow at the time of construction, the point of compliance shall be three hundred feet downstream of the activity causing the turbidity exceedance.
- 4. For projects working within or along lakes, ponds, wetlands, or other non-flowing waters, the point of compliance shall be at a radius of one hundred fifty feet from the activity causing the turbidity exceedance.
- 5. The Applicant shall conduct water quality monitoring as described in the approved provided letter prepared by Stephen Head, dated August 6, 2020.
- 6. The Applicant must provide, in writing, any changes or additions to the WQMP and obtain approval from Ecology's Federal Permit Manager prior to implementation of the changes or additions.
- 7. Visible turbidity anywhere beyond the temporary area of mixing (point of compliance) from the activity shall be considered an exceedance of the standard.
- 8. If water quality exceedances for turbidity are observed outside the point of compliance, work shall cease immediately and the Applicant or the contractor shall assess the cause of the water quality problem and take immediate action to stop, contain, and correct the problem and prevent further water quality turbidity exceedances.

E. Construction

General Conditions

- 1. All work in and near waters of the state shall be conducted to minimize turbidity, erosion, and other water quality impacts. Construction stormwater, sediment, and erosion control Best Management Practices (BMPs) suitable to prevent exceedances of state water quality standards shall be in place before starting maintenance and shall be maintained throughout the duration of the activity.
- 2. All clearing limits, stockpiles, staging areas, and trees to be preserved shall clearly be marked prior to commencing construction activities and maintained until all work is completed for each project.
- 3. No stockpiling or staging of materials shall occur at or below the OHWM of any waterbody.
- 4. The Applicant shall obtain and comply with the conditions of the Construction Stormwater Permit (National Pollutant Discharge Elimination System NPDES) issued for this project.
- 5. Within the project limits¹ all environmentally sensitive areas including, but not limited to, wetlands, wetland buffers, and mitigation areas shall be fenced with high visibility construction (HVF) prior to commencing construction activities. Construction activities include equipment staging, materials storage, and work vehicle parking. *Note: This condition does not apply to activities such as pre-construction surveying and installing HVF and construction zone signage.*
 - a. If the project will be constructed in stages² a detailed description and drawings of the stages shall be sent to Ecology for review at least 20 days prior to placing HVF.
 - b. Condition 2.a. shall apply to each stage.
 - c. All field staff shall be trained to recognize HVF, understand its purpose and properly install it in the appropriate locations.
 - d. HVF shall be maintained until all work is completed for each project or each stage of a staged project.

¹ Project limits include mitigation sites, staging areas, borrow sources, and other sites developed or used to support project construction.

² A stage is part of a project that has been separated into at least two distinct areas to be built during separate timeframes.

- 6. All clearing limits, stockpiles, staging areas, and trees to be preserved shall clearly be marked prior to commencing construction activities and maintained until all work is completed for each project.
- 7. No petroleum products, fresh concrete, lime or concrete, chemicals, or other toxic or deleterious materials shall be allowed to enter waters of the state.
- 8. All construction debris, excess sediment, and other solid waste material shall be properly managed and disposed of in an upland disposal site approved by the appropriate regulatory authority.
- 9. Turbid de-watering water associated with in-water work shall not be discharged directly to waters of the state, including wetlands. Turbid de-watering water shall be routed to an upland area for on-site or off-site settling.
- 10. Clean de-watering water associated with in-water work that has been tested and confirmed to meet water quality standards may be discharged directly to waters of the state including wetlands. The discharge outfall method shall be designed and operated so as not to cause erosion or scour in the stream channel, banks, or vegetation.
- 11. All equipment being used below the ordinary high water mark shall utilize biodegradable hydraulic fluid.

Equipment & Maintenance

- 12. Staging areas will be located a minimum of 50 feet and, where practical, 200 feet, from waters of the state including wetlands. If a staging area must be located within 50 feet of waters of the state, then the Applicant shall provide a written explanation and obtain approval from Ecology's Federal Permit Manager before placing the staging area in the 50-foot setback area.
- 13. Equipment used for this project shall be free of external petroleum-based products while used around the waters of the state, including wetlands. Accumulation of soils or debris shall be removed from the drive mechanisms (wheels, tires, tracks, etc.) and the undercarriage of equipment prior to its use around waters of the state, including wetlands.
- 14. No equipment shall enter, operate, be stored or parked within any sensitive area except as specifically provided for in this Order.
- 15. Fuel hoses, oil drums, oil or fuel transfer valves and fittings, etc., shall be checked regularly for drips or leaks, and shall be maintained and stored properly to prevent spills into state waters.

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- 16. Wash water containing oils, grease, or other hazardous materials resulting from washing of equipment or working areas shall not be discharged into state waters. The Applicant shall set up a designated area for washing down equipment.
- 17. A separate area shall be set aside, which does not have any possibility of draining to surface waters, for the wash-out of concrete delivery trucks, pumping equipment, and tools.

Dewatering Conditions:

18. In the event, dewatering is needed as a contingency action, the Applicant shall prepare and submit a Dewatering Plan for Ecology review and approval per Condition A2 at least 30 days prior to the start of in-water work to address dewatering activities, water pumped from shaft construction and cofferdams, discharge from excavated materials, and any other upland or in-water activities that are similar to dewatering activities.

The Plan shall include the following minimum requirements associated with the handling, treatment, and discharge/disposal of the dewatering water and dewatered solids:

- a. Handling protocols for dewatering water and dewatered solids, including containment and transport as applicable.
- b. Testing of dewatering water for turbidity, pH, and potential contaminant types and concentrations.
- c. Treatment system description, including appropriateness of the selected treatment technology for the pollutants of concern (turbidity, pH, any contaminants). Dewatering water may not be discharged to the Columbia River or conveyed to surface waters unless it meets Surface Water Quality Standards (Chapter 173-201A WAC) at the point of discharge for pollutants of concern.
- d. Monitoring plan for post-treatment effluent to ensure treatment system effectiveness. The plan shall include parameters of concern, frequency of testing, and reporting.
- e. Discharge and disposal plan for dewatering water. The method of discharge shall be designed and operated so as not to cause erosion or scour in state waters, banks, or vegetation.
- f. Disposal plan for dewatered solids.

- g. Identify contingencies that will be implemented to handle dewatering water if it does not meet standards for discharge to surface waters.
- 19. All equipment associated with dewatering activities shall be properly operated and maintained.

Dredging

- 20. All dredging is to be done using an excavator with a lidded bucket. **Use of any other** type of dredge requires preapproval from Ecology.
- 21. All dredged material will be relocated in a nearby upland borrow pit or upland orchard. Use of any other type of disposal method or location requires pre-approval by Ecology.
- 22. Dredging operations shall be conducted in a manner that minimizes the disturbance and siltation of adjacent waters and prevents the accidental discharge of petroleum products, chemicals or other toxic or deleterious substances into state waters.
- 23. Dredged material shall not be temporarily or permanently stockpiled below the OHWM.
- 24. All debris larger than two (2) feet in any dimension shall be removed from the dredged sediment prior to disposal at the open water site. Similar-sized debris floating in the dredging or disposal area shall be removed.
- 25. Any material temporarily stockpiled within the project site prior to being taken to an approved upland facility shall be fully contained and not allowed to enter waters of the state.
- 26. Material shall not be temporarily stockpiled on the project site for longer than 6 months.
- 27. Vegetation shall not be cleared to create a temporary stockpile area.

F. Emergency/Contingency Measures

- 1. The Applicant shall develop and implement a spill prevention and containment plan for this project.
- 2. The Applicant shall have adequate and appropriate spill cleanup material available on site at all times during construction.

- 3. The Applicant shall have adequate and appropriate spill response materials available on site to respond to any release of petroleum products or any other material into waters of the state.
- 4. Fuel hoses, oil drums, oil or fuel transfer valves and fittings, etc., shall be checked regularly for drips or leaks, and shall be maintained and stored properly to prevent spills into state waters.
- 5. Work causing distressed or dying fish and discharges of oil, fuel, or chemicals into state waters or onto land with a potential for entry into state waters is prohibited. If such work, conditions, or discharges occur, the Applicant shall notify Ecology's Federal Permit Manager per condition B.1. and immediately take the following actions:
 - a. Cease operations at the location of the non-compliance.
 - b. Assess the cause of the water quality problem and take appropriate measures to correct the problem and prevent further environmental damage.
 - c. In the event of a discharge of oil, fuel, or chemicals into state waters, or onto land with a potential for entry into state waters, containment and cleanup efforts shall begin immediately and be completed as soon as possible, taking precedence over normal work. Cleanup shall include proper disposal of any spilled material and used cleanup materials.
 - d. Immediately notify Ecology's Regional Spill Response Office and the Washington State Department of Fish & Wildlife with the nature and details of the problem, any actions taken to correct the problem, and any proposed changes in operation to prevent further problems.
 - e. Immediately notify the National Response Center at 1-800-424-8802, for actual spills to water only.
- 6. Notify Ecology's Regional Spill Response Office immediately if chemical containers (e.g. drums) are discovered on-site or any conditions present indicating disposal or burial of chemicals on-site that may impact surface water or ground water.

YOUR RIGHT TO APPEAL

You have a right to appeal this Order to the Pollution Control Hearing Board (PCHB) within 30 days of the date of receipt of this Order. The appeal process is governed by Chapter 43.21B RCW and Chapter 371-08 WAC. "Date of receipt" is defined in RCW 43.21B.001(2).

To appeal you must do both of the following within 30 days of the date of receipt of this Order:

• File your appeal and a copy of this Order with the PCHB (see addresses below). Filing means actual receipt by the PCHB during regular business hours.

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• Serve a copy of your appeal and this Order on Ecology in paper form - by mail or in person. (See addresses below.) E-mail is not accepted.

You must also comply with other applicable requirements in Chapter 43.21B RCW and Chapter 371-08 WAC.

ADDRESS AND LOCATION INFORMATION

Street Addresses	Mailing Addresses	
Department of Ecology Attn: Appeals Processing Desk 300 Desmond Drive SE Lacey, WA 98503	Department of Ecology Attn: Appeals Processing Desk PO Box 47608 Olympia, WA 98504-7608	
Pollution Control Hearings Board 1111 Israel Road SW STE 301 Tumwater, WA 98501	Pollution Control Hearings Board PO Box 40903 Olympia, WA 98504-0903	

CONTACT INFORMATION

Please direct all questions about this Order to:

Lori White Department of Ecology Central Regional Office 1250 W Alder Street Union Gap, WA 98903

(509) 575-2616 lori.white@ecy.wa.gov

MORE INFORMATION

- Pollution Control Hearings Board Website http://www.eluho.wa.gov/Board/PCHB
- Chapter 43.21B RCW Environmental and Land Use Hearings Office Pollution Control Hearings Board

http://app.leg.wa.gov/RCW/default.aspx?cite=43.21B

• Chapter 371-08 WAC – Practice And Procedure http://app.leg.wa.gov/WAC/default.aspx?cite=371-08 Order #74085, Corps No. NWS-2020-269 September 10, 2020 Page 12 of 12

- Chapter 34.05 RCW Administrative Procedure Act http://app.leg.wa.gov/RCW/default.aspx?cite=34.05
- Chapter 90.48 RCW Water Pollution Control http://app.leg.wa.gov/RCW/default.aspx?cite=90.48
- Chapter 173.204 WAC Sediment Management Standards http://apps.leg.wa.gov/WAC/default.aspx?cite=173-204
- Chapter 173-200 WAC Water Quality Standards for Ground Waters of the State
 of Washington
 http://apps.leg.wa.gov/WAC/default.aspx?cite=173-200
- Chapter 173-201A WAC Water Quality Standards for Surface Waters of the State
 of Washington
 http://apps.leg.wa.gov/WAC/default.aspx?cite=173-201A

SIGNATURE

Dated this 10th day of September, 2020, at the Department of Ecology, Lacey, Washington

Brenden McFarland, Section Manager

Environmental Review and Transportation Section

Shorelands and Environmental Assistance Program

Attachment A Statement of Understanding Water Quality Certification Conditions

Peach Beach Boat Ramps
Water Quality Certification Order No. **74085**and
Corps Reference No. **NWS-2020-269**

As the Applicant for the Peach Beach Boat Ramp project, I have read and understand the conditions of Washington State Department of Ecology Order #74085 and any permits, plans, documents, and approvals referenced in the Order.

I have and will continue to ensure that all project engineers, contractors, and other workers at the

project site with authority to direct work have read and understand the conditions of this Order and any permits, plans, documents, and approvals referenced in the Order.

Signature

Date

Title

Phone

Company