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**STATE OF WASHINGTON
KING COUNTY SUPERIOR COURT**

STATE OF WASHINGTON,
DEPARTMENT OF ECOLOGY,

Plaintiff,

v.

SLP 615 DEXTER LLC,

Defendant.

NO. _____

PROSPECTIVE PURCHASER
CONSENT DECREE

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1 **I. INTRODUCTION**

2 A. The mutual objective of the State of Washington, Department of Ecology
3 (Ecology) and SLP 615 Dexter LLC (Defendant) under this Decree is to: (1) resolve the potential
4 liability of Defendant for contamination at the Seattle DOT Dexter Parcel (Site) arising from a
5 release or threatened release of hazardous substances, in advance of Defendant purchasing an
6 ownership interest in the Site, and (2) facilitate the cleanup of the Site for redevelopment and
7 reuse as affordable and market rate transit-oriented housing. This Decree requires Defendant to
8 perform certain remedial actions as part of redevelopment activities as outlined in Exhibit C
9 (Cleanup Action Plan).

10 B. Ecology has determined that these actions are necessary to protect human health
11 and the environment.

12 C. The Complaint in this action is being filed simultaneously with this Decree. An
13 answer has not been filed, and there has not been a trial on any issue of fact or law in this case.
14 However, the Parties wish to resolve the issues raised by Ecology’s Complaint. In addition, the
15 Parties agree that settlement of these matters without litigation is reasonable and in the public
16 interest, and that entry of this Decree is the most appropriate means of resolving these matters.

17 D. By signing this Decree, the Parties agree to its entry and agree to be bound by its
18 terms.

19 E. By entering into this Decree, the Parties do not intend to discharge non-settling
20 parties from any liability they may have with respect to matters alleged in the Complaint. The
21 Parties retain the right to seek reimbursement, in whole or in part, from any liable persons for
22 sums expended under this Decree.

23 F. This Decree shall not be construed as proof of liability or responsibility for any
24 releases of hazardous substances or cost for remedial action nor an admission of any facts;
25 provided, however, that Defendant shall not challenge the jurisdiction of Ecology in any
26 proceeding to enforce this Decree.

1 G. The Court is fully advised of the reasons for entry of this Decree, and good cause
2 having been shown:

3 Now, therefore, it is HEREBY ORDERED, ADJUDGED, AND DECREED as follows:

4 **II. JURISDICTION**

5 A. This Court has jurisdiction over the subject matter and over the Parties pursuant
6 to the Model Toxics Control Act (MTCA), RCW 70A.305.

7 B. Authority is conferred upon the Washington State Attorney General by
8 RCW 70A.305.040(4)(a) to agree to a settlement with any potentially liable person (PLP) if,
9 after public notice and any required public meeting, Ecology finds the proposed settlement
10 would lead to a more expeditious cleanup of hazardous substances. In addition, under
11 RCW 70A.305.040(5), the Attorney General may agree to a settlement with a person not
12 currently liable for remedial action at a facility who proposes to purchase, redevelop, or reuse
13 the facility, provided that: (1) the settlement will yield substantial new resources to facilitate
14 cleanup; (2) the settlement will expedite remedial action consistent with the rules adopted under
15 MTCA; and (3) Ecology determines based upon available information that the redevelopment or
16 reuse of the facility is not likely to contribute to the existing release or threatened release,
17 interfere with remedial actions that may be needed at the Site, or increase health risks to persons
18 at or in the vicinity of the Site. RCW 70A.305.040(4)(b) requires that such a settlement be
19 entered as a consent decree issued by a court of competent jurisdiction.

20 C. Ecology has determined that a release or threatened release of hazardous
21 substances has occurred at the Site that is the subject of this Decree, and that the remedial actions
22 required by this Decree are necessary to protect human health and the environment based on the
23 planned future use of the Site as contemplated by the Parties under this Decree.

24 D. Defendant has not been named a PLP for the Site, and Defendant has certified
25 under Section IX (Certification of Defendant) that it is not currently liable for the Site under
26 MTCA. However, Defendant has entered into a purchase agreement to acquire the real property

1 located at 615 Dexter Avenue North, Parcel No. 224900-0120 (Property) from the City of
2 Seattle, the current owner of the Property. The Property contains a portion of the Site. Defendant
3 will incur potential liability under RCW 70A.305.040(1)(a) at the time it acquires an interest in
4 the Site for performing remedial actions or paying remedial costs incurred by Ecology or third
5 parties resulting from past releases or threatened releases of hazardous substances at the Site.
6 This Decree settles Defendant's liability as described herein for this Site upon its purchase of
7 the Property.

8 E. Defendant will redevelop the Property for a mix of affordable and market-rate
9 housing that is intended to serve a diverse population of residents. Specifically, Defendant
10 intends to include approximately 219 affordable units in the redevelopment project. The
11 development of additional affordable housing is a critical need in the City of Seattle. The
12 affordable and market-rate housing created by the redevelopment of the Property will be located
13 in an area where diverse affordable housing is needed to facilitate access to employment
14 opportunities, as well as to existing commercial, restaurant and retail opportunities in the South
15 Lake Union neighborhood of Seattle, as well as to enhance future access to light rail service and
16 other opportunities for use of public transit rather than single-occupancy vehicles.

17 F. Ecology finds that this Decree will yield substantial new resources to facilitate
18 cleanup of the Site; will lead to a more expeditious cleanup of hazardous substances at the Site
19 in compliance with the cleanup standards established under RCW 70A.305.030(2)(e) and
20 WAC 173-340; will promote the public interest by facilitating the redevelopment or reuse of the
21 Site; and will not be likely to contribute to the existing release or threatened release at the Site,
22 interfere with remedial actions that may be needed at the Site, or increase health risks to persons
23 at or in the vicinity of the Site. In addition, Ecology has determined that this Decree will promote
24 a substantial public benefit by providing for the development of approximately 219 units of
25 affordable housing (60% to 85% Area Median Income) that will benefit the community, and by
26 providing necessary and beneficial revenues for the City of Seattle.

1 G. Defendant has agreed to undertake the actions specified in this Decree and
2 consents to the entry of this Decree under MTCA.

3 H. This Decree has been subject to public notice and comment.

4 III. PARTIES BOUND

5 This Decree shall apply to and be binding upon the Parties to this Decree, their successors
6 and assigns. The undersigned representative of each Party hereby certifies that he or she is fully
7 authorized to enter into this Decree and to execute and legally bind such Party to comply with
8 the Decree.

9 Defendant agrees to undertake all actions required by the terms and conditions of this
10 Decree. No change in ownership or corporate status shall alter Defendant's responsibility under
11 this Decree. Defendant shall provide a copy of this Decree to all agents, contractors, and
12 subcontractors retained to perform work required by this Decree, and shall ensure that all work
13 undertaken by such agents, contractors, and subcontractors complies with this Decree.

14 IV. DEFINITIONS

15 Unless otherwise specified herein, all definitions in RCW 70A.305.020 and
16 WAC 173-340-200 shall control the meanings of the terms in this Decree.

17 A. Site: The Site is referred to as Seattle DOT Dexter Parcel and is generally located
18 at 615 Dexter Avenue North in Seattle, Washington. The Site is defined by those areas where a
19 hazardous substance, other than a consumer product in consumer use, has been deposited, stored,
20 disposed of, or placed or has otherwise come to be located, and is more generally described in
21 the location diagram in Exhibit A. The Site constitutes a facility under RCW 70A.305.020(8).
22 The Site is present on a portion of the Property, as defined below, and is described in detail in
23 the Cleanup Action Plan (CAP) attached as Exhibit C.

24 B. Property: Refers to the parcel located at 615 Dexter Avenue North in Seattle,
25 Washington (Parcel No. 224900-0120) that Defendant intends to purchase. A figure depicting
26

1 the location of the Property is included as part of Exhibit A. A legal description of the Property
2 is attached as Exhibit B. The Property comprises the majority of the Site.

3 C. Parties: Refers to the State of Washington, Department of Ecology (Ecology) and
4 SLP 615 Dexter LLC.

5 D. Defendant: Refers to SLP 615 Dexter LLC.

6 E. Consent Decree or Decree: Refers to this Prospective Purchaser Consent Decree
7 and each of the exhibits to the Decree. All exhibits are integral and enforceable parts of this
8 Prospective Purchaser Consent Decree. The terms “Consent Decree” or “Decree” shall include
9 all exhibits to this Prospective Purchaser Consent Decree.

10 V. FINDINGS OF FACTS

11 Ecology makes the following findings of fact without any express or implied admissions
12 of such facts by Defendant.

13 A. The Site is located in Seattle, Washington, and includes a portion of the Property.
14 The Property is approximately 0.56 acre in size, and is bounded by Roy Street to the north, an
15 alley to the south, Aurora Avenue to the west, and Dexter Avenue North to the east. The ground
16 surface elevation of the Property ranges from approximately 72 feet above the North American
17 Vertical Datum of 1988 (NAVD88) on the west to 58 feet NAVD88 on the east. The Property is
18 currently occupied by a warehouse-style building with an east-adjacent surface parking lot and
19 a second surface parking lot to the east that sits at a lower elevation than the building and adjacent
20 parking.

21 B. Residential dwellings were present on the Property from the late 1800s until
22 sometime between 1917 and 1936. In 1926, the southern half of the existing warehouse-style
23 office building was constructed. In approximately 1946, the northern half of the existing
24 building, as well as an additional building adjoining to the east, were constructed. These
25 buildings were occupied by a variety of commercial businesses until 2005, when a fire destroyed
26 the eastern portion of the building and was replaced with a surface parking lot.

1 C. Currently, the Property is occupied by Copiers Northwest as a storage warehouse
2 with surface parking lots. Historical facilities and operations included:

- 3 i. A gasoline station and automobile repair service station located on the east side
4 of the Property from approximately 1930 to the mid-1940s;
- 5 ii. Seattle Hardwood Floor Co., a hardwood flooring manufacturing facility that
6 occupied the southwest side of the Property from approximately 1935 to 1950;
- 7 iii. Colotyle Corporation, a coated wall board manufacturing facility that was located
8 on the entire Property and south of the Property from approximately 1940 to
9 1955;
- 10 iv. A plastic mixing and storage facility that operated in the central area of the
11 Property in and around 1950, possibly associated with the Colotyle Corporation;
12 and
- 13 v. A paint spray booth and woodworking shop that operated in the central area of
14 the Property from approximately 1966 to 1969.

15 D. Other historical features on or immediately adjacent to the Property include a
16 boiler and associated coal chute that may have been utilized at the southeast corner of the existing
17 building, and three 1,000-gallon heating oil underground storage tanks (USTs) and one
18 1,000-gallon bunker oil UST that were previously within the alley directly south of the Property.
19 A Seattle Fire Department document dated 1997 acknowledges that four USTs were pumped
20 and rinsed in 1997 and indicates the USTs were removed at the same time. According to a 1950
21 fire insurance map, four steel solvent tanks, together totaling 2,000 gallons, were also noted as
22 being present in the alley south of the Property in 1950. It has not been confirmed if these four
23 tanks are the same previously-mentioned USTs documented by the Seattle Fire Department.

24 E. The parcel located immediately south of the alley at 601 Dexter Avenue North
25 contains a warehouse building and a parking lot that is also used by Copiers Northwest. A
26 laundry historically operated on the western portion of that parcel from approximately the late

1 1920s until the 1940s. Additionally, a gasoline station historically operated on the southeast
2 portion of 601 Dexter Avenue North from approximately 1930 until the 1940s. The above-
3 referenced Seattle Fire Department document indicated that the USTs in the alley were
4 associated with the 601 Dexter Avenue North property.

5 F. Remedial investigation (RI) activities have been completed at the Site, including
6 a limited Phase II environmental site assessment performed by Shannon & Wilson in 2017 to
7 evaluate soil and groundwater conditions on the Property in support of future redevelopment, as
8 well as subsequent investigations performed by Hart Crowser in 2019 and 2020 to further
9 characterize the Site and delineate the extent of contamination that had been previously identified
10 on the Property in 2017. Data from various other investigations conducted on or near the Property
11 for other purposes were also evaluated. Some of those data were incorporated into the RI data
12 set for confirming the extents of contamination at the Site and evaluating geologic conditions. A
13 comprehensive discussion of the investigation activities and the data resulting from these
14 activities is presented in the *Public Review Draft Remedial Investigation, Seattle DOT Dexter*
15 *Parcel* (RI Report) prepared by Hart Crowser dated July 9, 2021. A list of the environmental
16 reports that were utilized in the preparation of the RI Report are provided in the CAP (Exhibit C).

17 G. The contaminants of concern at the Site that exceed MTCA cleanup levels are
18 petroleum hydrocarbons as gasoline-range organics (GRO), petroleum hydrocarbons as diesel-
19 range organics (DRO), and benzene. Only GRO is present in soil at concentrations that exceed
20 the cleanup level. GRO, DRO, and benzene exceed their respective cleanup levels in
21 groundwater at the Site.

22 H. The petroleum contamination in soil and groundwater at the Site is located in the
23 southeast portion of the Property in the vicinity of the former gasoline station and automobile
24 repair service station. Contaminant concentrations exceeding the cleanup levels extend beyond
25 the Property boundary to the south into the adjacent alley. GRO concentrations exceeding the
26 soil cleanup level are present in shallow soil in this area at depths ranging from 10 to 25 feet

1 below the ground surface (bgs) (elevations between approximately 46 and 36 feet NAVD88).
2 GRO and DRO exceeding the groundwater cleanup levels are present in shallow groundwater in
3 this area. Benzene concentrations that exceed the groundwater cleanup level are limited in extent
4 and appear to be contained within the boundary of the Property.

5 I. Ecology has completed a Site Hazard Assessment and the results indicate a
6 hazard ranking of 2. This information will be published in the Site Register pursuant to
7 WAC 173-340-320, -330.

8 J. The Property is zoned for mixed use (Seattle Mixed South Lake Union 175/85-
9 280) by the City of Seattle, which has conducted land use planning under RCW 36.70A. Future
10 land use at the Property and the surrounding area is reasonably expected to remain mixed use,
11 which allows for a wide variety of residential and commercial uses.

12 K. On May 26, 2020, Defendant entered into a disposition and development
13 agreement with the City of Seattle, the current owner of the Property. Pursuant to this contract
14 and its amendments, Defendant intends to purchase the Property by March 31, 2022.

15 L. Defendant proposes to remediate the Site and make it available for redevelopment
16 for creation of approximately 414 units of housing, including approximately 219 units of
17 affordable housing (60% to 85% Area Median Income). The planned uses are consistent with
18 MTCA and its implementing regulations, WAC 173-340, and applicable City of Seattle zoning
19 provisions and comprehensive plan designations. The proposed market-rate and affordable
20 housing at the Property is highly desirable in this area of the South Lake Union neighborhood of
21 Seattle, both in terms of forming a diverse community with a variety of housing options and in
22 terms of promoting transit-oriented development that reduces the need for single-occupancy
23 vehicle usage.

24 M. As documented in the CAP (Exhibit C), the cleanup action to be implemented at
25 the Site includes a combination of the following: excavation and off-site disposal of
26 contaminated soil (and groundwater, if present) within the redevelopment area on the Property;

1 implementation of *in situ* enhanced bioremediation by applying oxygen-release compound to
2 residual contamination in the adjacent alley; installation of a vapor barrier on the new building
3 to be constructed on the Property; monitored natural attenuation; soil and groundwater
4 compliance monitoring; and implementation of institutional controls. The CAP also includes
5 provisions for contingency actions that may be implemented if additional risk reduction
6 measures are needed during or after remedy implementation to protect human health and the
7 environment.

8 N. The application of MTCA Method A and Method B cleanup levels is appropriate
9 for soil and groundwater at the Site based on the planned future use of the Site as contemplated
10 by the Parties under this Decree. Final cleanup levels are described in the CAP (Exhibit C).

11 VI. WORK TO BE PERFORMED

12 This Decree contains a program designed to protect human health and the environment
13 from the known release, or threatened release, of hazardous substances or contaminants at, on,
14 or from the Site.

15 A. Defendant shall perform all remedial actions in the CAP (Exhibit C) and shall
16 prepare reports and other documents according to its scope of work and schedule of deliverables.
17 The CAP and its deliverables are incorporated by reference and are an integral and enforceable
18 part of this Decree.

19 B. Defendant agrees not to perform any remedial actions outside the scope of this
20 Decree unless the Parties agree to modify this Decree to cover these actions. All work conducted
21 by Defendant under this Decree shall be done in accordance with WAC 173-340 unless
22 otherwise provided herein.

23 C. All plans or other deliverables submitted by Defendant for Ecology's review and
24 approval under the CAP (Exhibit C) shall, upon Ecology's approval, become integral and
25 enforceable parts of this Decree.

26

1 **VII. DESIGNATED PROJECT COORDINATORS**

2 The project coordinator for Ecology is:

3 Tena Seeds, P.E.
4 Senior Engineer, Uplands Unit
5 Northwest Region Toxics Cleanup Program
6 Washington State Department of Ecology
7 15700 Dayton Ave. N.
8 Shoreline, WA 98133
9 206-594-0089
10 Tsee461@ecy.wa.gov

11 The project coordinators for Defendant are:

12 Gina M. Plantz
13 Principal Consultant
14 Haley & Aldrich, Inc.
15 340 Granite Street
16 Manchester, NH 03102
17 603-391-3319
18 603-748-3770 (cell)
19 gplantz@haleyaldrich.com

20 Each project coordinator shall be responsible for overseeing the implementation of this Decree.
21 Ecology’s project coordinator will be Ecology’s designated representative for the Site. To the
22 maximum extent possible, communications between Ecology and Defendant and all documents,
23 including reports, approvals, and other correspondence concerning the activities performed
24 pursuant to the terms and conditions of this Decree shall be directed through the project
25 coordinators. The project coordinators may designate, in writing, working level staff contacts
26 for all or portions of the implementation of the work to be performed required by this Decree.

Any party may change its respective project coordinator. Written notification shall be given to the other party at least ten (10) calendar days prior to the change.

22 **VIII. PERFORMANCE**

23 All geologic and hydrogeologic work performed pursuant to this Decree shall be under
24 the supervision and direction of a geologist or hydrogeologist licensed by the State of
25 Washington or under the direct supervision of an engineer registered by the State of Washington,
26 except as otherwise provided for by RCW 18.43 and 18.220.

1 All construction work performed pursuant to this Decree shall be under the direct
2 supervision of a professional engineer or a qualified technician under the direct supervision of a
3 professional engineer. The professional engineer must be registered by the State of Washington,
4 except as otherwise provided for by RCW 18.43.130.

5 Any documents submitted containing geologic, hydrologic, or engineering work shall be
6 under the seal of an appropriately licensed professional as required by RCW 18.43 and 18.220.

7 Defendant shall notify Ecology in writing of the identity of any engineer(s) and
8 geologist(s), contractor(s) and subcontractor(s), and others to be used in carrying out the terms
9 of this Decree, in advance of their involvement at the Site.

10 IX. CERTIFICATION OF DEFENDANT

11 Defendant represents and certifies that, to the best of its knowledge and belief, it has fully
12 and accurately disclosed to Ecology the information currently in its possession or control that
13 relates to the environmental conditions at and in the vicinity of the Site, or to Defendant's right
14 and title thereto.

15 Defendant represents and certifies that it did not cause or contribute to a release or
16 threatened release of hazardous substances at the Site and is not otherwise currently potentially
17 liable for the Site under RCW 70A.305.040(1).

18 X. ACCESS

19 Ecology or any Ecology authorized representative shall, have access to enter and freely
20 move about all property at the Site that Defendant either owns, controls, or has access rights to
21 at all reasonable times for the purposes of, *inter alia*: inspecting records, operation logs, and
22 contracts related to the work being performed pursuant to this Decree; reviewing Defendant's
23 progress in carrying out the terms of this Decree; conducting such tests or collecting such
24 samples as Ecology may deem necessary; using a camera, sound recording, or other documentary
25 type equipment to record work done pursuant to this Decree; and verifying the data submitted to
26 Ecology by Defendant. Defendant shall make all reasonable efforts to secure access rights for

1 those properties within the Site not owned or controlled by Defendant where remedial activities
2 or investigations will be performed pursuant to this Decree.

3 Ecology or any Ecology authorized representative shall give reasonable notice before
4 entering any property within the Site owned or controlled by Defendant, unless an emergency
5 prevents such notice. All Parties who access the Site pursuant to this section shall comply with
6 any applicable health and safety plan(s) prepared and maintained by Defendant. Ecology
7 employees and their representatives shall not be required to sign any liability release or waiver
8 as a condition of access to property owned or controlled by Defendant.

9 **XI. SAMPLING, DATA SUBMITTAL, AND AVAILABILITY**

10 With respect to the implementation of this Decree, Defendant shall make the results of
11 all sampling, laboratory reports, and/or test results generated by it or on its behalf available to
12 Ecology. Pursuant to WAC 173-340-840(5), all sampling data shall be submitted to Ecology in
13 both printed and electronic formats in accordance with Section XII (Progress Reports),
14 Ecology's Toxics Cleanup Program Policy 840 (Data Submittal Requirements), and/or any
15 subsequent procedures specified by Ecology for data submittal.

16 If requested by Ecology, Defendant shall allow Ecology and/or its authorized
17 representative to take split or duplicate samples of any samples collected by Defendant pursuant
18 to the implementation of this Decree. Defendant shall notify Ecology seven (7) days in advance
19 of any sample collection or work activity at the Site. Ecology shall, upon request, allow
20 Defendant and/or its authorized representative to take split or duplicate samples of any samples
21 collected by Ecology pursuant to the implementation of this Decree, provided that doing so does
22 not interfere with Ecology's sampling. Without limitation on Ecology's rights under Section X
23 (Access), Ecology shall notify Defendant prior to any sample collection activity, unless an
24 emergency prevents such notice.

1 In accordance with WAC 173-340-830(2)(a), all hazardous substance analyses shall be
2 conducted by a laboratory accredited under WAC 173-50 for the specific analyses to be
3 conducted, unless otherwise approved by Ecology.

4 XII. PROGRESS REPORTS

5 Defendant shall submit to Ecology written monthly Progress Reports that describe the
6 actions taken during the previous month to implement the requirements of this Decree. The
7 Progress Reports shall include the following:

8 A. A list of on-site activities that have taken place during the month;

9 B. Detailed description of any deviations from required tasks not otherwise
10 documented in project plans or amendment requests;

11 C. Description of all deviations from the CAP (Exhibit C) during the current month
12 and any planned deviations in the upcoming month;

13 D. For any deviations from the schedule, a plan for recovering lost time and
14 maintaining compliance with the schedule;

15 E. All raw data (including laboratory analyses) received by Defendant during the
16 past month and an identification of the source of the sample; and

17 F. A list of planned activities and deliverables for the upcoming month if different
18 from the schedule.

19 G. Upon mutual agreement by the Parties, the Progress Reports may be submitted
20 quarterly, depending on the current activities at the Site. The Defendant must request the change
21 to quarterly Progress Reports.

22 Progress Reports will be submitted on the 15th day of each month following the effective
23 date of this Decree. Unless otherwise specified, Progress Reports and any other documents
24 submitted pursuant to this Decree shall be sent by electronic mail to Ecology's project
25 coordinator.

1 **XIII. RETENTION OF RECORDS**

2 During the pendency of this Decree, and for ten (10) years from the date this Decree is
3 no longer in effect as provided in Section XXIX (Duration of Decree), Defendant shall preserve
4 all records, reports, documents, and underlying data in its possession relevant to the
5 implementation of this Decree and shall insert a similar record retention requirement into all
6 contracts with project contractors and subcontractors. Upon written request of Ecology,
7 Defendant shall make all records available to Ecology and allow access for review within a
8 reasonable time.

9 Nothing in this Decree is intended by Defendant to waive any right it may have under
10 applicable law to limit disclosure of documents protected by the attorney work-product privilege
11 and/or the attorney-client privilege. If Defendant withholds any requested records based on an
12 assertion of privilege, Defendant shall provide Ecology with a privilege log specifying the
13 records withheld and the applicable privilege. No Site-related data collected pursuant to this
14 Decree shall be considered privileged.

15 **XIV. TRANSFER OF INTEREST IN PROPERTY**

16 No voluntary conveyance or relinquishment of title, easement, leasehold, or other interest
17 in any portion of the Site shall be consummated by Defendant without provision for continued
18 operation and maintenance of any containment system, treatment system, and/or monitoring
19 system installed or implemented pursuant to this Decree.

20 Prior to Defendant’s transfer of any title or ownership interest in all or any portion of the
21 Property, and during the effective period of this Decree, Defendant shall provide a copy of this
22 Decree to any prospective purchaser, lessee, transferee, assignee, or other successor in interest.
23 Upon transfer of any title or ownership interest, including any covenant or easement granted,
24 Defendant shall notify all transferees of the restrictions on activities and uses of the Property
25 under this Decree, and shall incorporate any such use restrictions into the transfer documents.

1 Defendant shall notify Ecology of any transfer of title or ownership interest at least thirty (30)
2 days prior to any transfer of ownership interest.

3 **XV. RESOLUTION OF DISPUTES**

4 A. In the event that Defendant elects to invoke dispute resolution, Defendant must
5 utilize the procedure set forth below.

6 1. Upon the triggering event (receipt of Ecology's project coordinator's
7 written decision or an itemized billing statement), Defendant has fourteen (14) calendar
8 days within which to notify Ecology's project coordinator in writing of its dispute
9 (Informal Dispute Notice).

10 2. The Parties' project coordinators shall then confer in an effort to resolve
11 the dispute informally. The Parties shall informally confer for up to fourteen (14)
12 calendar days from receipt of the Informal Dispute Notice. If the project coordinators
13 cannot resolve the dispute within those 14 calendar days, then within seven (7) calendar
14 days Ecology's project coordinator shall issue a written decision (Informal Dispute
15 Decision) stating: the nature of the dispute; the Defendant's position with regards to the
16 dispute; Ecology's position with regards to the dispute; and the extent of resolution
17 reached by informal discussion.

18 3. Defendant may then request regional management review of the dispute.
19 This request (Formal Dispute Notice) must be submitted in writing to the Toxics Cleanup
20 Section Manager for the Northwest Regional Office within seven (7) calendar days of
21 receipt of Ecology's Informal Dispute Decision. The Formal Dispute Notice shall include
22 a written statement of dispute setting forth: the nature of the dispute; the disputing Party's
23 position with respect to the dispute; and the information relied upon to support its
24 position.

1 4. The Section Manager shall conduct a review of the dispute and shall issue
2 a written decision regarding the dispute (Decision on Dispute) within thirty (30) calendar
3 days of receipt of the Formal Dispute Notice.

4 5. If Defendant finds the decision of the Toxics Cleanup Section Manager
5 for the Northwest Regional Office unacceptable, then Defendant may then request final
6 management review of the decision. This request (Final Review Request) shall be
7 submitted in writing to Ecology's Toxics Cleanup Program Manager within seven (7)
8 calendar days of Defendant's receipt of the Decision on Dispute. The Final Review
9 Request shall include a written statement of dispute setting forth: the nature of the
10 dispute; the disputing Party's position with respect to the dispute; and the information
11 relied upon to support its position.

12 6. Ecology's Toxics Cleanup Program Manager shall conduct a review of
13 the dispute and shall issue a written decision regarding the dispute (Final Decision on
14 Dispute) within thirty (30) calendar days of receipt of the Final Review Request. The
15 Toxics Cleanup Program Manager's decision shall be Ecology's final decision on the
16 disputed matter.

17 B. If Ecology's Final Decision on Dispute is unacceptable to Defendant, Defendant
18 has the right to submit the dispute to the Court for resolution. The Parties agree that one judge
19 should retain jurisdiction over this case and shall, as necessary, resolve any dispute arising under
20 this Decree. In the event Defendant presents an issue to the Court for review, the Court shall
21 review the action or decision of Ecology on the basis of whether such action or decision was
22 arbitrary and capricious and render a decision based on such standard of review.

23 C. The Parties agree to only utilize the dispute resolution process in good faith and
24 agree to expedite, to the extent possible, the dispute resolution process whenever it is used.
25 Where either party utilizes the dispute resolution process in bad faith or for purposes of delay,
26 the other party may seek sanctions.

1 D. Implementation of these dispute resolution procedures shall not provide a basis
2 for delay of any activities required in this Decree, unless Ecology agrees in writing to a schedule
3 extension or the Court so orders.

4 E. In case of a dispute, failure to either proceed with the work required by this
5 Decree or timely invoke dispute resolution may result in Ecology's determination that
6 insufficient progress is being made in preparation of a deliverable, and may result in Ecology
7 undertaking the work under Section XXVI (Implementation of Remedial Action).

8 **XVI. AMENDMENT OF DECREE**

9 The project coordinators may agree to minor changes to the work to be performed
10 without formally amending this Decree. Minor changes will be documented in writing by
11 Ecology.

12 Substantial changes to the work to be performed shall require formal amendment of this
13 Decree. This Decree may only be formally amended by a written stipulation among the Parties
14 that is entered by the Court, or by order of the Court. Such amendment shall become effective
15 upon entry by the Court. Agreement to amend the Decree shall not be unreasonably withheld by
16 any party.

17 When requesting a substantial change to the work to be performed, Defendant shall
18 submit a written request for amendment to Ecology for approval. Ecology shall indicate its
19 approval or disapproval in writing in a timely manner after the written request for amendment is
20 received. If the amendment to the Decree is a substantial change, Ecology will provide public
21 notice and opportunity for comment. Reasons for the disapproval of a proposed amendment to
22 the Decree shall be stated in writing. If Ecology does not agree to a proposed amendment, the
23 disagreement may be addressed through the dispute resolution procedures described in
24 Section XV (Resolution of Disputes).

1 **XVII. EXTENSION OF SCHEDULE**

2 A. An extension of schedule shall be granted only when a request for an extension
3 is submitted in a timely fashion, generally at least thirty (30) days prior to expiration of the
4 deadline for which the extension is requested, and good cause exists for granting the extension.
5 All extensions shall be requested in writing. The request shall specify:

- 6 1. The deadline that is sought to be extended;
7 2. The length of the extension sought;
8 3. The reason(s) for the extension; and
9 4. Any related deadline or schedule that would be affected if the extension
10 were granted.

11 B. The burden shall be on Defendant to demonstrate to the satisfaction of Ecology
12 that the request for such extension has been submitted in a timely fashion and that good cause
13 exists for granting the extension. Good cause may include, but may not be limited to:

- 14 1. Circumstances beyond the reasonable control and despite the due
15 diligence of Defendant including delays caused by unrelated third parties or Ecology,
16 such as (but not limited to) delays by Ecology in reviewing, approving, or modifying
17 documents submitted by Defendant; or
18 2. A shelter in place or work stoppage mandated by government order due
19 to public health and safety emergencies; or
20 3. Acts of God, including fire, flood, blizzard, extreme temperatures, storm,
21 or other unavoidable casualty; or
22 4. Endangerment as described in Section XVIII (Endangerment).

23 However, neither increased costs of performance of the terms of this Decree nor changed
24 economic circumstances shall be considered circumstances beyond the reasonable control of
25 Defendant.
26

1 C. Ecology shall act upon any written request for extension in a timely fashion.
2 Ecology shall give Defendant written notification of any extensions granted pursuant to this
3 Decree. A requested extension shall not be effective until approved by Ecology or, if required,
4 by the Court. Unless the extension is a substantial change, it shall not be necessary to amend this
5 Decree pursuant to Section XVI (Amendment of Decree) when a schedule extension is granted.

6 D. An extension shall only be granted for such period of time as Ecology determines
7 is reasonable under the circumstances. Ecology may grant schedule extensions exceeding ninety
8 (90) days only as a result of:

- 9 1. Delays in the issuance of a necessary permit which was applied for in a
10 timely manner;
- 11 2. Other circumstances deemed exceptional or extraordinary by Ecology; or
- 12 3. Endangerment as described in Section XVIII (Endangerment).

13 XVIII. ENDANGERMENT

14 In the event Ecology determines that any activity being performed at the Site under this
15 Decree is creating or has the potential to create a danger to human health or the environment,
16 Ecology may direct Defendant to cease such activities for such period of time as it deems
17 necessary to abate the danger. Defendant shall immediately comply with such direction.

18 In the event Defendant determines that any activity being performed at the Site under
19 this Decree is creating or has the potential to create a danger to human health or the environment,
20 Defendant may cease such activities. Defendant shall notify Ecology's project coordinator as
21 soon as possible, but no later than twenty-four (24) hours after making such determination or
22 ceasing such activities. Upon Ecology's direction, Defendant shall provide Ecology with
23 documentation of the basis for the determination or cessation of such activities. If Ecology
24 disagrees with Defendant's cessation of activities, it may direct Defendant to resume such
25 activities.

1 If Ecology concurs with or orders a work stoppage pursuant to this section, Defendant's
2 obligations with respect to the ceased activities shall be suspended until Ecology determines the
3 danger is abated, and the time for performance of such activities, as well as the time for any other
4 work dependent upon such activities, shall be extended, in accordance with Section XVII
5 (Extension of Schedule), for such period of time as Ecology determines is reasonable under the
6 circumstances.

7 Nothing in this Decree shall limit the authority of Ecology, its employees, agents, or
8 contractors to take or require appropriate action in the event of an emergency.

9 **XIX. COVENANT NOT TO SUE**

10 A. Covenant Not to Sue: In consideration of Defendant's compliance with the terms
11 and conditions of this Decree, Ecology covenants not to institute legal or administrative actions
12 against Defendant regarding the release or threatened release of hazardous substances covered
13 by this Decree.

14 This Decree covers only the Site specifically identified in the CAP (Exhibit C) and those
15 hazardous substances that Ecology knows are located at the Site as of the date of entry of this
16 Decree. This Decree does not cover any other hazardous substance or area.

17 Ecology retains all of its authority relative to any substance or area not covered by this
18 Decree. In addition, this Decree does not settle any potential liability Defendant may incur for
19 acquiring any further interest in the Site not addressed under this Decree.

20 This Covenant Not to Sue shall have no applicability whatsoever to:

- 21 1. Criminal liability;
- 22 2. Liability for damages to natural resources;
- 23 3. Any Ecology action, including cost recovery, against PLPs not a party to
- 24 this Decree.

1 If facts not known at the time of entry of this Decree are discovered and present a
2 previously unknown threat to human health or the environment, the Court shall amend this
3 Covenant Not to Sue.

4 B. Reopeners: Ecology specifically reserves the right to institute legal or
5 administrative action against Defendant to require it to perform additional remedial actions at
6 the Site and to pursue appropriate cost recovery, pursuant to RCW 70A.305.050 under the
7 following circumstances:

8 1. Upon Ecology's determination that Defendant has failed to meet the
9 requirements of this Decree, but only in order to enforce the existing requirements,
10 including amendments, of the Decree;

11 2. Upon Ecology's determination that the remedial actions have failed to
12 meet the cleanup standards identified in the CAP (Exhibit C) and/or additional remedial
13 action(s) are necessary to achieve the cleanup standards identified in the CAP (Exhibit C)
14 in the reasonable restoration time frame;

15 3. Upon Ecology's determination that remedial action beyond the terms of
16 this Decree is necessary to abate an imminent and substantial endangerment to human
17 health or the environment;

18 4. Upon the availability of new information regarding factors previously
19 unknown to Ecology, including the nature or quantity of hazardous substances at the Site,
20 and Ecology's determination, in light of this information, that further remedial action is
21 necessary at the Site to protect human health or the environment; or

22 C. Except in the case of an emergency, prior to instituting legal or administrative
23 action against Defendant pursuant to this section, Ecology shall provide Defendant with
24 fifteen (15) calendar days notice of such action.
25
26

1 terms of this Decree, including operation and maintenance, and compliance monitoring. Within
2 sixty (60) days after Ecology approves the aforementioned cost estimate, Defendant shall
3 provide proof of financial assurances sufficient to cover all such costs in a form acceptable to
4 Ecology.

5 Defendant shall adjust the financial assurance coverage and provide Ecology's project
6 coordinator with documentation of the updated financial assurance for:

7 A. Inflation, annually, within thirty (30) days of the anniversary date of the entry of
8 this Decree; or if applicable, the modified anniversary date established in accordance with this
9 section, or if applicable, ninety (90) days after the close of Defendant's fiscal year if the financial
10 test or corporate guarantee is used.

11 B. Changes in cost estimates, within thirty (30) days of issuance of Ecology's
12 approval of a modification or revision to the CAP that result in increases to the cost or expected
13 duration of remedial actions. Any adjustments for inflation since the most recent preceding
14 anniversary date shall be made concurrent with adjustments for changes in cost estimates. The
15 issuance of Ecology's approval of a revised or modified CAP will revise the anniversary date
16 established under this section to become the date of issuance of such revised or modified CAP.

17 **XXIII. INDEMNIFICATION**

18 Defendant agrees to indemnify and save and hold the State of Washington, its employees,
19 and agents harmless from any and all claims or causes of action: (1) for death or injuries to
20 persons, or (2) for loss or damage to property to the extent arising from or on account of acts or
21 omissions of Defendant, its officers, employees, agents, or contractors in entering into and
22 implementing this Decree. However, Defendant shall not indemnify the State of Washington nor
23 save nor hold its employees and agents harmless from any claims or causes of action to the extent
24 arising out of the negligent acts or omissions of the State of Washington, or the employees or
25 agents of the State, in entering into or implementing this Decree.

1 **XXIV. COMPLIANCE WITH APPLICABLE LAWS**

2 A. All actions carried out by Defendant pursuant to this Decree shall be done in
3 accordance with all applicable federal, state, and local requirements, including requirements to
4 obtain necessary permits, except as provided in RCW 70A.305.090. The permits or other federal,
5 state, or local requirements that the agency has determined are applicable and that are known at
6 the time of entry of this Decree have been identified in the CAP (Exhibit C).

7 B. Pursuant to RCW 70A.305.090(1), Defendant is exempt from the procedural
8 requirements of RCW 70A.15, 70A.205, 70A.300, 77.55, 90.48, and 90.58 and of any laws
9 requiring or authorizing local government permits or approvals. However, Defendant shall
10 comply with the substantive requirements of such permits or approvals. The exempt permits or
11 approvals and the applicable substantive requirements of those permits or approvals, as they are
12 known at the time of entry of this Decree, have been identified in the CAP (Exhibit C).

13 Defendant has a continuing obligation to determine whether additional permits or
14 approvals addressed in RCW 70A.305.090(1) would otherwise be required for the remedial
15 action under this Decree. In the event either Defendant or Ecology determines that additional
16 permits or approvals addressed in RCW 70A.305.090(1) would otherwise be required for the
17 remedial action under this Decree, it shall promptly notify the other party of this determination.
18 Ecology shall determine whether Ecology or Defendant shall be responsible to contact the
19 appropriate state and/or local agencies. If Ecology so requires, Defendant shall promptly consult
20 with the appropriate state and/or local agencies and provide Ecology with written documentation
21 from those agencies of the substantive requirements those agencies believe are applicable to the
22 remedial action. Ecology shall make the final determination on the additional substantive
23 requirements that must be met by Defendant and on how Defendant must meet those
24 requirements. Ecology shall inform Defendant in writing of these requirements. Once established
25 by Ecology, the additional requirements shall be enforceable requirements of this Decree.

1 Defendant shall not begin or continue the remedial action potentially subject to the additional
2 requirements until Ecology makes its final determination.

3 C. Pursuant to RCW 70A.305.090(2), in the event Ecology determines that the
4 exemption from complying with the procedural requirements of the laws referenced in
5 RCW 70A.305.090(1) would result in the loss of approval from a federal agency that is necessary
6 for the state to administer any federal law, the exemption shall not apply and Defendant shall
7 comply with both the procedural and substantive requirements of the laws referenced in
8 RCW 70A.305.090(1), including any requirements to obtain permits.

9 **XXV. REMEDIAL ACTION COSTS**

10 Defendant shall pay to Ecology costs incurred by Ecology pursuant to this Decree and
11 consistent with WAC 173-340-550(2). These costs shall include work performed by Ecology or
12 its contractors for, or on, the Site under RCW 70A.305, including remedial actions and Decree
13 preparation, negotiation, oversight, and administration. These costs shall include work
14 performed both prior to and subsequent to the entry of this Decree. Ecology's costs shall include
15 costs of direct activities and support costs of direct activities as defined in WAC 173-340-550(2).
16 Additional informal technical assistance costs may accumulate and continue to be invoiced
17 independently pursuant to the separate Voluntary Cleanup Program (VCP) agreement for the
18 Site.

19 Ecology has accumulated \$6,260.01 in remedial action costs related to this Site as of
20 September 30, 2021. Payment for this amount shall be submitted within thirty (30) days of the
21 effective date of this Decree. For all remedial action costs incurred by Ecology subsequent to
22 September 30, 2021, Defendant shall pay the required amount within thirty (30) days of
23 receiving from Ecology an itemized statement of costs that includes a summary of costs incurred,
24 an identification of involved staff, and the amount of time spent by involved staff members on
25 the project. A general statement of work performed will be provided upon request. Itemized
26 statements shall be prepared quarterly. Pursuant to WAC 173-340-550(4), failure to pay

1 Ecology's costs within ninety (90) days of receipt of the itemized statement of costs will result
2 in interest charges at the rate of twelve percent (12%) per annum, compounded monthly.

3 In addition to other available relief, pursuant to RCW 70A.305.060, Ecology has
4 authority to recover unreimbursed remedial action costs by filing a lien against real property
5 subject to the remedial actions.

6 **XXVI. IMPLEMENTATION OF REMEDIAL ACTION**

7 If Ecology determines that the Defendant has failed to make sufficient progress or failed
8 to implement the remedial action, in whole or in part, then Ecology may, after notice to
9 Defendant, perform any or all portions of the remedial action or at Ecology's discretion allow
10 the Defendant opportunity to correct. The Defendant shall reimburse Ecology for the costs of
11 doing such work in accordance with Section XXV (Remedial Action Costs).

12 Except where necessary to abate an emergency situation, Defendant shall not perform
13 any remedial actions at the Site outside those remedial actions required by this Decree, unless
14 Ecology concurs, in writing, with such additional remedial actions pursuant to Section XVI
15 (Amendment of Decree).

16 **XXVII. PERIODIC REVIEW**

17 As remedial actions, including groundwater monitoring, continue at the Site, the Parties
18 agree to review the progress of remedial actions at the Site, and to review the data accumulated
19 as a result of monitoring the Site as often as is necessary and appropriate under the
20 circumstances. At least every five (5) years after the initiation of cleanup actions at the Site, the
21 Parties shall meet to discuss the status of the Site and the need, if any, for further remedial action
22 at the Site. At least ninety (90) days prior to each periodic review, Defendant shall submit a
23 report to Ecology that documents whether human health and the environment are being protected
24 based on the factors set forth in WAC 173-340-420(4). Under Section XIX (Covenant Not to
25 Sue), Ecology reserves the right to require further remedial action at the Site under appropriate
26 circumstances. This provision shall remain in effect for the duration of this Decree.

1 **XXVIII. PUBLIC PARTICIPATION**

2 A Public Participation Plan is required for this Site. Ecology has developed the plan and
3 shall maintain the responsibility for public participation at the Site. However, Defendant shall
4 cooperate with Ecology, and shall:

5 A. If agreed to by Ecology, develop appropriate mailing lists, prepare drafts of public
6 notices and fact sheets at important stages of the remedial action, such as the submission of work
7 plans, remedial investigation/feasibility study reports, cleanup action plans, and engineering
8 design reports. As appropriate, Ecology will edit, finalize, and distribute such fact sheets and
9 prepare and distribute public notices of Ecology’s presentations and meetings.

10 B. Notify Ecology’s project coordinator prior to the preparation of all press releases
11 and fact sheets, and before major meetings with the interested public and local governments.
12 Likewise, Ecology shall notify Defendant prior to the issuance of all press releases and fact
13 sheets, and before major meetings with the interested public and local governments. For all press
14 releases, fact sheets, meetings, and other outreach efforts by Defendant that do not receive prior
15 Ecology approval, Defendant shall clearly indicate to its audience that the press release, fact
16 sheet, meeting, or other outreach effort was not sponsored or endorsed by Ecology.

17 C. When requested by Ecology, participate in public presentations on the progress
18 of the remedial action at the Site. Participation may be through attendance at public meetings to
19 assist in answering questions, or as a presenter.

20 D. When requested by Ecology, arrange and/or continue information repositories at
21 the following location:

22 Ecology’s Northwest Regional Office
23 15700 Dayton Ave. N.
24 Shoreline, WA 98133

25 At a minimum, copies of all public notices, fact sheets, and documents relating to public
26 comment periods shall be promptly placed in this repository. A copy of all documents related to
this Site shall be maintained in the repository at Ecology’s Northwest Regional Office in

1 Shoreline, Washington. Additional repositories may be established by Ecology based on public
2 health conditions and the availability of additional public facilities.

3 **XXIX. DURATION OF DECREE**

4 The remedial program required pursuant to this Decree shall be maintained and continued
5 until Defendant has received written notification from Ecology that the requirements of this
6 Decree have been satisfactorily completed. This Decree shall remain in effect until dismissed by
7 the Court. When dismissed, Section XIX (Covenant Not to Sue) and Section XX (Contribution
8 Protection) shall survive. In the event Defendant assigns this Decree and that successor in interest
9 or assign becomes party to this Decree as specified in Section XVI (Amendment of Decree),
10 Section XIX (Covenant Not to Sue) and Section XX (Contribution Protection) shall remain
11 applicable to Defendant.

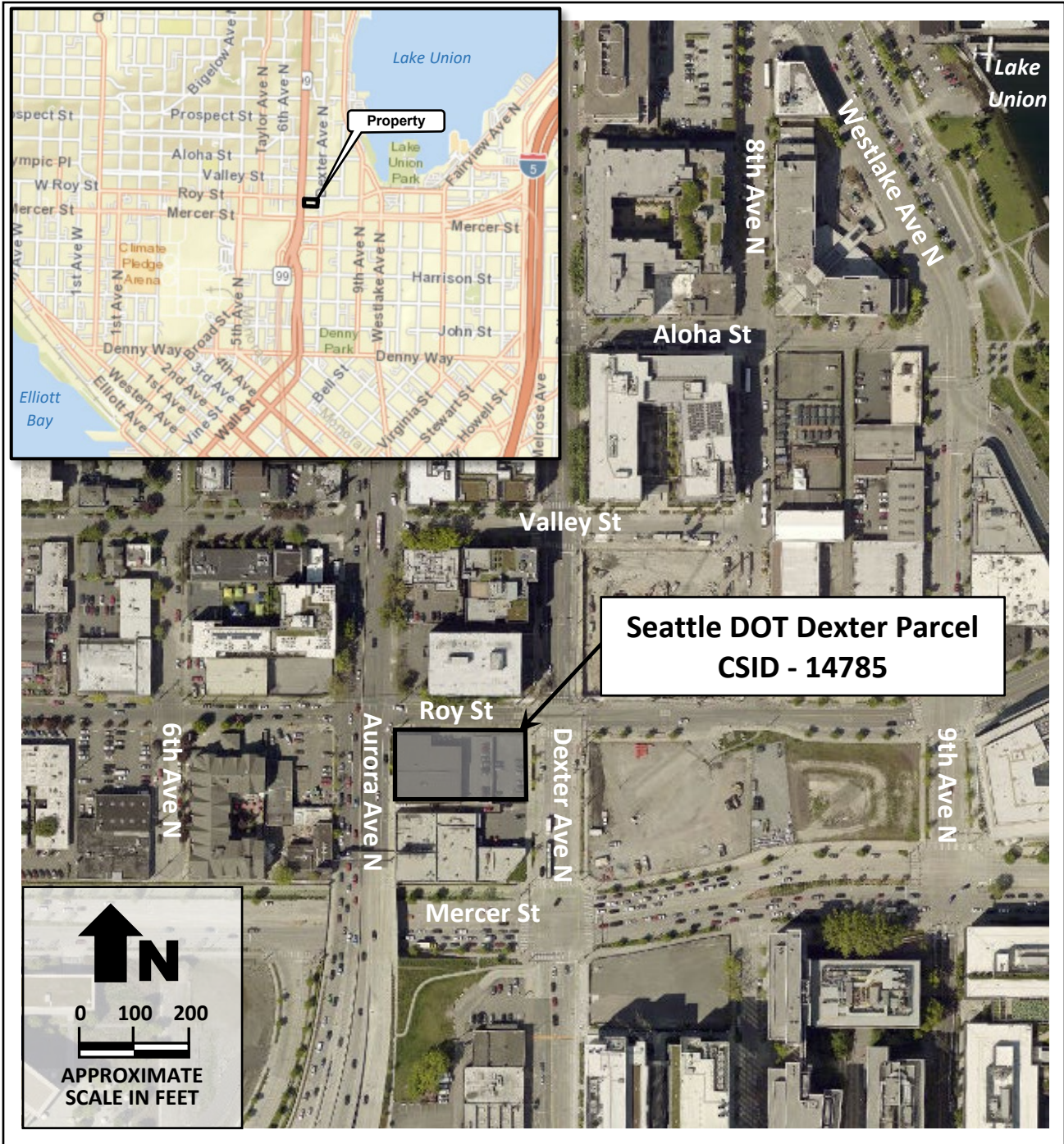
12 **XXX. CLAIMS AGAINST THE STATE**

13 Defendant hereby agrees that it will not seek to recover any costs accrued in
14 implementing the remedial action required by this Decree from the State of Washington or any
15 of its agencies; and further, that Defendant will make no claim against the State Toxics Control
16 Account or any local Toxics Control Account for any costs incurred in implementing this Decree.
17 Except as provided above, however, Defendant expressly reserves its right to seek to recover
18 any costs incurred in implementing this Decree from any other PLP.

19 **XXXI. EFFECTIVE DATE**

20 This Decree is effective only upon the date (Effective Date) that title to the Property vests
21 in Defendant, following entry of this Decree by the Court. If Defendant does not purchase the
22 Property by March 31, 2022, this Decree shall be null and void, and Defendant will be under no
23 obligation to perform the work required by this Decree.

EXHIBIT A – LOCATION DIAGRAM



— Seattle DOT Dexter Parcel Property Boundary

EXHIBIT B – LEGAL DESCRIPTION OF PROPERTY

PARCEL	
Parcel Number	224900-0120
Name	SEATTLE CITY OF SDOT
Site Address	615 DEXTER AVE N 98109
Legal	EDEN ADD LESS ST LESS ALLEY

BUILDING 1	
------------	--

EXHIBIT C – CLEANUP ACTION PLAN



DEPARTMENT OF
ECOLOGY
State of Washington

Public Review Draft Cleanup Action Plan

**Seattle DOT Dexter Parcel Site
Seattle, WA**

Facility Site ID: 81735

Cleanup Site ID: 14785

November 2021

Publication and Contact Information

This document is available on the Department of Ecology’s Seattle DOT Mercer Parcels website at: <https://apps.ecology.wa.gov/gsp/Sitepage.aspx?csid=14785>. Other ways to access this document in electronic or hard copy form can be found at www.ecology.wa.gov.

For more information contact:

Kelsey Ketcheson
Public Outreach Coordinator
Ecology – Northwest Regional Office
15700 Dayton Avenue North
Shoreline, WA 98133
Phone: 425-240-4353

Tena Seeds
Site Manager
Ecology – Northwest Regional Office
15700 Dayton Avenue North
Shoreline, WA 98133
Phone: 425-457-3143

ADA Accessibility

To request an ADA accommodation, contact Ecology by phone at (360) 407-6831 or visit <https://ecology.wa.gov/accessibility>. For Relay Service or TTY call 711 or 877-833-6341.

Department of Ecology’s Regional Offices

Map of Counties Served



Southwest Region 360-407-6300	Northwest Region 425-594-0000	Central Region 509-575-2490	Eastern Region 509-329-3400
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Region	Counties served	Mailing Address	Phone
Southwest	Clallam, Clark, Cowlitz, Grays Harbor, Jefferson, Mason, Lewis, Pacific, Pierce, Skamania, Thurston, Wahkiakum	PO Box 47775 Olympia, WA 98504	360-407-6300
Northwest	Island, King, Kitsap, San Juan, Skagit, Snohomish, Whatcom	PO Box 330316 Shoreline, WA 98133	206-594-0000
Central	Benton, Chelan, Douglas, Kittitas, Klickitat, Okanogan, Yakima	1250 W Alder St Union Gap, WA 98903	509-575-2490
Eastern	Adams, Asotin, Columbia, Ferry, Franklin, Garfield, Grant, Lincoln, Pend Oreille, Spokane, Stevens, Walla Walla, Whitman	4601 N Monroe Spokane, WA 99205	509-329-3400
Headquarters	Across Washington	PO Box 46700 Olympia, WA 98504	360-407-6000

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Public Review Draft Cleanup Action Plan

Seattle DOT Dexter Parcel Site Seattle, WA

Facility Site ID: 81735
Cleanup Site ID: 14785

Toxics Cleanup Program

Washington State Department of Ecology

Northwest Regional Office

Shoreline, Washington

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List of Acronyms and Abbreviations

Acronym/ Abbreviation	Definition
µg/L	Microgram per liter
µg/m ³	Microgram per cubic meter
ARAR	Applicable or Relevant and Appropriate Requirements
bgs	Below ground surface
CAO	Cleanup action objective
CAP	Cleanup Action Plan
CFR	Code of Federal Regulations
CLARC	Cleanup Levels and Risk Calculation
COC	Constituent of Concern
COPC	Constituent of Potential Concern
cPAH	Carcinogenic Polycyclic Aromatic Hydrocarbon
CSO	Combined sewer overflow
CSWGP	Construction Stormwater General Permit
CUL	Cleanup level
CWA	Clean Water Act
DCA	Disproportionate Cost Analysis
DDA	Disposition and Development Agreement
DOSH	Division of Occupational Safety and Health
DRO	Diesel-range petroleum hydrocarbons
EDR	Engineering Design Report
EPA	U.S. Environmental Protection Agency
FS	Feasibility Study
GAC	Granular Activated Carbon
GCMP	Groundwater Compliance Monitoring Plan
GRO	Gasoline-range petroleum hydrocarbons
ISEB	In situ enhanced bioremediation
KCC	King County Code
KCIW	King County Industrial Waste
MCL	Maximum contaminant level
mg/kg	Milligrams per kilogram
MTCA	Model Toxics Control Act
NAVD88	North American Vertical Datum of 1988

Acronym/ Abbreviation	Definition
NPDES	National Pollutant Discharge Elimination System
O&M Plan	Operation and Maintenance Plan
ORC-A	Oxygen Release Compound Advanced
OSHA	Occupational Safety and Health Act
PAH	Polycyclic Aromatic Hydrocarbon
Phase II	Phase II Environmental Site Assessment
POC	Point of compliance
PPCD	Prospective Purchaser Consent Decree
PPE	Personal protective equipment
PRDI	Pre-Remedial Design Investigation
RCRA	Resource Conservation and Recovery Act
RCW	Revised Code of Washington
RI	Remedial Investigation
ROW	Right of way
SAP/QAPP	Sampling and Analysis Plan/Quality Assurance Project Plan
SEPA	State Environmental Policy Act
SLP	SLP 615 Dexter LLC
SMC	Seattle Municipal Code
TPH	Total Petroleum Hydrocarbons
U.S.	United States
USC	United States Code
UST	Underground Storage Tank
WAC	Washington Administrative Code
WISHA	Washington Industrial Safety and Health Act

1.0 Introduction

This document presents the Cleanup Action Plan (CAP) for the Seattle DOT Dexter Parcel site (**Site**) located in Seattle, Washington (Figure 1-1).

1.1 General Facility Information and Site/Property Definitions

Site Name: Seattle DOT Dexter Parcel
Facility Site ID No.: 81735
Cleanup Site ID No.: 14785

Property Address: 615 Dexter Avenue North, Seattle, King County, WA 98109
Parcel Number: 224900-0120
Owner: City of Seattle

The Site, as defined under the Model Toxics Control Act (MTCA; Revised Code of Washington [RCW] 70A.305) and its implementing regulations (Washington Administrative Code [WAC] 173-340), is generally defined by where a hazardous substance, other than a consumer product in consumer use, has been deposited, stored, disposed of, or placed, or has otherwise come to be located. The Site includes a portion of King County Parcel No. 224900-0120 and a south-adjacent alley (Figure 2-1) where hazardous substances were released or have come to be located from historical gasoline service station operations.

The affected tax parcel associated with the Site is the subject of a Disposition and Development Agreement (DDA) between SLP 615 Dexter LLC and the City of Seattle (City), the current owner of the parcel. This parcel is referred to as the **Property** for purposes of this CAP.

1.2 Purpose

This document is a requirement of MTCA, RCW Chapter 70A.305, and WAC Chapter 173-340. The purpose of the CAP is to identify the proposed cleanup action at the Site; to establish the actions required to achieve a reasonable restoration time frame, including engineered and institutional controls, if necessary; and to identify the necessary requirements of engineering and monitoring plans, as further described in this document.

Specific MTCA requirements for CAPs are set forth in WAC 173-340-380(1). Consistent with these requirements, this CAP provides the following:

- Cleanup standards for each hazardous substance in each medium of concern
- Description of the proposed cleanup action, including justification for selection of the proposed cleanup action

- Implementation schedule
- Restoration time frame
- Applicable state and federal laws
- A preliminary determination that the proposed cleanup action will comply with WAC 173-340-360

In addition, this CAP includes contingency planning requirements.

1.3 Preliminary Determination

Ecology has made a preliminary determination that the cleanup described in this CAP will comply with the requirements for selection of a remedy under WAC 173-340-360. Specifically, these requirements include a cleanup action that will be protective of human health and the environment, attain federal and state requirements that are applicable or relevant and appropriate, comply with cleanup standards, provide for compliance monitoring, use permanent solutions to the maximum extent practicable, provide for a reasonable restoration time frame, and consider public concerns.

1.4 Project Background and Regulatory Overview

Contamination was discovered in soil and groundwater beneath the Property in 2017 during an investigation conducted on behalf of the City of Seattle Department of Transportation (SDOT) to support sale of the Property as part of the City's Mercer Corridor West Capital Improvements project. Following the investigation, a release notification was submitted to Ecology and the Site was listed on the Confirmed and Suspected Contaminated Sites list in 2018 with Cleanup Site ID 14785.

Remedial investigation (RI) activities have since been performed at the Property as part of transactional due diligence associated with the DDA. During this process SLP 615 Dexter LLC enrolled the Site into Ecology's Voluntary Cleanup Program (VCP) to complete the RI and evaluate other feasibility issues associated with cleanup of the Property. Ecology accepted the VCP application on January 27, 2020 and identified the Site as Seattle DOT Dexter Parcel with VCP Project No. NW3257.

Between March 2019 and February 2021, prior to and following enrollment in the VCP, RI activities were conducted by Hart Crowser, a division of Haley & Aldrich (Hart Crowser) on behalf of SLP 615 Dexter LLC. The work included collection of additional soil and groundwater data to fill data gaps necessary to complete the RI and a Feasibility Study (FS) for the Property. An initial draft RI Report was submitted by Hart Crowser in July 2020. After identifying and investigating additional data gaps, a final draft RI Report was submitted in July 2021 for public review and comment (Hart Crowser 2021a). A draft FS report was also submitted to Ecology in June 2021

following completion of the RI, and was finalized for public review and comment in November 2021 (Hart Crowser 2021b).

In addition to the data collected by Hart Crowser between 2019 and 2021, the RI incorporated data from multiple investigations completed by others in the area around the Property between 1970 and 2020. Those investigations were conducted in support of both geotechnical and environmental studies for surrounding properties/sites, various government road and utility projects, and the Property. Relevant data from those investigations were used for characterizing subsurface conditions and contamination extents at the Site and evaluating potential off-Property sources. Based on the results of the RI, shallow soil and groundwater at the Site are impacted by petroleum-related contamination from a historical gasoline service station that operated on the Property.

The RI and FS documents prepared by Hart Crowser are the technical basis for the cleanup action to be conducted at the Property.

2.0 Site Description and Background

The following sections summarize the Property setting and history and the nature and extent of contamination at the Site. The RI Report (Hart Crowser 2021a) includes more detail on the Site background, RI procedures, and analytical results.

2.1 Site Description and History

2.1.1 Location and Description

The Site is located in the South Lake Union neighborhood in Seattle, Washington. The Property consists of King County Parcel No. 224900-0120, which encompasses approximately 0.56 acre and is bound by Roy Street to the north, an alley and 601 Dexter Avenue North to the south, Aurora Avenue to the west, and Dexter Avenue North to the east. The elevation¹ of the Property ranges from approximately 72 feet on the west to 58 feet on the east. The Property currently contains one warehouse-style building with an east-adjacent surface parking lot and a second surface parking lot to the east that sits at a lower elevation than the building and adjacent parking lot. These topographic features, surface structures, and other current conditions of the Property and nearby parcels are shown on Figure 2-1.

2.1.2 Subsurface Conditions

Soil on the Property consists of fill and glacial deposits consistent with other studies in the area (SoundEarth Strategies 2013, 2016; PES Environmental 2018, 2019). The fill comprises poorly graded sand with gravel, silty sand, silty sand with gravel, some silt, all with variable gravel and cobbles, and also contains brick, concrete, and glass debris. Fill is present at depths of up to 8 feet below ground surface (bgs), corresponding to approximately elevation 48 feet. Below that is a layer of dense to very dense silty sand and silty gravel with varying degrees of gravel and cobbles and interbedded with poorly graded sand, sandy silt, and silt to a depth of approximately 70 feet bgs (present at elevations between approximately 49 feet and -8 feet). Silt and clay deposits with and without sand were also observed on the west and east portions of the Property.

Groundwater encountered at the Site has been relatively shallow, generally found to depths of approximately 21 to 33 feet bgs (approximately elevation 27 to 40 feet) and is unconfined in the fill and upper portion of the glacial till/ice-contact deposits (referred to as shallow depth groundwater). Below the shallow depth groundwater is another water-bearing zone (referred to as intermediate depth groundwater), which was encountered at depths to approximately 23 to 44 feet bgs (approximately elevation 26 to 36 feet). The intermediate depth groundwater is in a dense to very dense, unconfined zone in the lower portion of the glacial till/ice-contact deposits.

¹ All elevations in this CAP are referenced to the North American Vertical Datum of 1988 (NAVD88).

Groundwater generally flows in a southeasterly direction in both zones.² The water table is generally at 25 feet bgs.

2.1.3 Zoning

The Property is currently zoned for mixed use (Seattle Mixed South Lake Union 175/85-280). Based on the current and proposed redevelopment of the area, the future land use at the Property is reasonably expected to remain mixed use. Based on the mixed-use zoning code, a wide variety of light industrial, residential, and commercial uses are allowed.

2.1.4 Historical Property Use

From approximately the end of the 19th century to between 1917 and 1936, residential dwellings were present on the Property. In 1926, the southern half of the existing building was constructed. In approximately 1946, the northern half of the existing building and an additional building adjoining to the east were constructed. These buildings have been occupied by a variety of commercial businesses since then. In 2005, a fire destroyed the eastern building, which was then replaced with a surface parking lot.

Historical facilities and operations are shown on Figure 2-2 and included the following:

- A gasoline station and automobile repair service station that operated on the eastern portion of the Property from approximately 1930 to the mid-1940s
- Seattle Hardwood Floor Co., a hardwood flooring manufacturing facility that occupied the southwest side of the Property from approximately 1935 to 1950
- Colotyle Corporation, a coated wall board manufacturing facility that operated on the entire Property and south of the Property on 601 Dexter Ave North from approximately 1940 to 1955
- A plastic mixing and storage facility that operated in the central area of the Property in approximately 1950, possibly associated with the Colotyle Corporation
- A paint spray booth and woodworking shop that operated in the central area of the Property from approximately 1966 to 1969

Other historical features on or immediately adjacent to the Property include a boiler and associated coal chute that may have been utilized at the southeast corner of the existing building,

² In March and May 2020, the water level elevation in shallow depth groundwater well DMW-4S in the eastern portion of the alley was approximately 6 feet higher than the water level elevation in the closest shallow depth well, DMW-1S. This may indicate an anomalous groundwater elevation in DMW-4S or a steep hydraulic gradient to the north in this area of the alley and the southeast corner of the Property. Additional water level data will be collected during a pre-remedial design investigation to confirm groundwater characteristics in this area of the Site.

and three 1,000-gallon heating oil underground storage tanks (USTs) and one 1,000-gallon bunker oil UST that were previously within the alley directly south of the Property. A Seattle Fire Department document dated 1997 acknowledges that four USTs were pumped and rinsed in 1997 and indicates the USTs were removed at the same time. According to a 1950 fire insurance map, four steel solvent tanks, together totaling 2,000 gallons, were also noted as being present in the alley south of the Property in 1950. It has not been confirmed if these four tanks are the same previously mentioned USTs documented by the Seattle Fire Department.

2.1.5 Current Property Conditions, Utilities, and Use

Currently, the Property is occupied by Copiers Northwest for storage warehouse and parking. Copiers Northwest has operated on the Property since 2002. Both the upper and lower parking lots are paved with concrete, and an asphalt ramp provides access to the lower parking lot from Dexter Avenue North. The south-adjacent alley is paved with asphalt and concrete.

Several utilities are located beneath the Property, including water lines that enter the Property on the east, southwest, and northwest corners and gas lines that enter the Property in the southeast corner and north Property boundary. Sanitary side sewers are present on all four sides of the Property and catch basins connected to storm drain lines are also present on the east half of the Property.

2.1.6 Future Property Use

The Property is planned to be redeveloped with an 18-story tower and a below-grade parking garage that will encompass the entire footprint of the Property. Two levels of below-grade parking are planned, resulting in a lowest finished floor elevation of approximately 40 feet (approximately 30 feet bgs) on the west half of the Property and 35.5 feet elevation (approximately 21 feet bgs) on the east half. The foundation for the building will require approximately 2 feet of excavation below the finished floor elevation, resulting in a bottom of excavation ranging from approximately elevation 38 feet (32 feet bgs) to elevation 33.5 feet (23 feet bgs). The building will be a multi-family residential tower and will include a mix of units including market rate and income-restricted units ranging from 60 to 85 percent Area Median Income. Redevelopment is expected to begin in 2022 and is expected to be completed by 2024.

2.2 Summary of Investigations

Environmental investigations that have been completed at the Property to characterize the Site are summarized as follows:

- A limited Phase II environmental site assessment was performed by Shannon & Wilson in 2017 to evaluate soil and groundwater conditions on the Property to support future redevelopment (Shannon & Wilson 2018). The investigation included advancement of seven soil probes (identified as 21417-GP1 through 21417-GP7 on Figure 2-3) and collection and analysis of 10 soil samples and three grab groundwater samples from the shallow zone. The

investigation results indicated detectable concentrations of various compounds in soil and groundwater, confirming that one or more releases of hazardous substances had occurred on the Property.

- Subsequent remedial investigation activities were performed by Hart Crowser in 2019 and 2020 to further characterize the Site and delineate the extent of contamination that was previously identified on the Property (Hart Crowser 2021a). These activities included installation and sampling of 10 soil borings (DGW-1 through DGW-4 and DPP-1 through DPP-6 on Figure 2-3) and 14 monitoring wells (identified with prefix of “DMW” on Figure 2-3), water level monitoring, and hydraulic conductivity testing. A total of 139 soil samples and 21 groundwater samples (grab and well samples) were collected for laboratory analysis.

Data from other investigations conducted on or near the Property for other purposes were also used to supplement the RI data set and confirm the extents of contamination at the Site and evaluate geologic conditions. The supplemental data included 62 soil samples and 14 groundwater samples from 19 explorations from the following investigations (locations included on Figure 2-3):

- A comprehensive foundation investigation conducted by Shannon & Wilson between 1970 and 1971 (Shannon & Wilson 1971). This investigation was performed near the Property in the north-adjacent Roy Street right-of-way (ROW) and in the Mercer Street ROW to the south to support a proposed property redevelopment project. Data collected from two of the soil explorations (borings B-309 and B-320) provided relevant information to evaluate subsurface geologic conditions on and near the Property.
- A Phase II environmental site assessment conducted in 1997 by Black & Veatch for the Denny Way/Lake Union Combined Sewer Overflow (CSO) project to document environmental conditions in the vicinity of the planned CSO infrastructure (Black & Veatch 1998). Soil and groundwater data from one monitoring well in the vicinity of the Property (BB-10) were used to support the RI.
- An environmental investigation conducted in 2012 by Shannon & Wilson to document conditions in the vicinity of the planned Mercer Corridor project (Shannon & Wilson 2012). Soil data from six of the soil explorations advanced in the east-adjacent and west-adjacent ROWs (borings GP-7, GP-8, GP-9, GP-14, GP-17, and GP-20) were used to support the RI.
- Remedial investigation activities associated with the nearby American Linen Supply Co Dexter Ave contaminated site (Cleanup Site ID 12004; herein referred to as the American Linen Site), performed by SoundEarth Strategies in 2012 and 2013 (SoundEarth Strategies 2013) and by PES Environmental from 2017 through 2020 (PES Environmental 2019, 2020). Soil and groundwater data from four investigation locations near the Property (MW-117, MW-305, MW-306, and MW-307) were used to support the RI.

- A Phase II environmental site assessment conducted in 2019 by Hart Crowser on the south-adjacent alley and the parcel to the south (601 Dexter Avenue North) to support future redevelopment (Hart Crowser 2019). Soil data from six investigation locations (HC-1 through HC-5 and MW-1) and groundwater data from two of the locations (HC-1 and HC-4) were used to support the RI.

Additional information about the investigations identified above can be found in the RI Report (Hart Crowser 2021a).

2.3 Nature and Extent of Contamination

This section summarizes the nature and extent of contamination at the Site based on the results of the RI, which included more than 150 soil and 30 groundwater samples collected from the Property and surrounding areas. RI sampling locations are depicted on Figure 2-3 and detailed information and analytical data are presented in the RI Report.

2.3.1 Constituents of Concern

Hazardous substances investigated during the RI were based on Property data and historical operations, and on potential off-Property sources from surrounding sites. Concentrations of detected compounds were compared to screening levels protective of human health and the environment to determine constituents of concern (COCs). Based on the evaluation and on sources of contamination, the following are COCs for soil and groundwater at the Site:

- Soil COCs:
 - Petroleum hydrocarbons as gasoline-range organics (GRO)
- Groundwater COCs:
 - GRO
 - Petroleum hydrocarbons as diesel-range organics (DRO)
 - Benzene

2.3.2 Contaminant Sources

The petroleum hydrocarbon contamination at the Site is attributed to historical fuel releases from the former gasoline and service station that operated on the east portion of the Property in the 1930s and 1940s.

2.3.3 Distribution of COCs in Soil

As noted in Section 2.3.1, GRO is the only COC identified for soil. GRO concentrations in soil that exceed the screening level are limited to a localized area in the southeast corner of the Property and extending south beneath the east end of the alley, as illustrated on Figure 2-4. The impacts are present on the Property at depths ranging between approximately 10 and 15 feet bgs, corresponding to elevations between approximately 46 and 41 feet, and are slightly deeper

beneath the alley at approximately 25 feet bgs, corresponding to an elevation of 37 feet). The GRO concentrations detected in this area range from 14.6 to 1,200 milligrams per kilogram (mg/kg). The lateral and vertical extents of GRO contamination in soil at the Site have been adequately delineated.

2.3.4 Distribution of COCs in Groundwater

COCs in groundwater that exceed screening levels are limited to a localized area in and near the southeast corner of the Property, as illustrated on Figure 2-5. GRO concentrations have been detected in groundwater in this area as high as 6,900 micrograms per liter ($\mu\text{g/L}$). This area corresponds with the localized area of gasoline-related soil impacts described above.

The other COCs exceeding screening levels are co-located with (or in close proximity to) the GRO exceedances, with DRO detected up to 790 $\mu\text{g/L}$ and benzene detected up to 2.9 $\mu\text{g/L}$. These are likely related to the same petroleum releases.

The GRO, DRO, and benzene exceedances in and near the southeast corner of the Property are bounded by groundwater samples that do not exceed screening levels, which indicate that the petroleum-related impacts in groundwater are largely limited in extent to within the Property and alley boundaries. The lateral extents of GRO, DRO, and benzene contamination in groundwater have been adequately delineated.

2.4 Receptors and Exposure Pathways

Current and future receptors at the Site include construction workers, workers and patrons of commercial and retail facilities, and area residents. Receptors and associated exposure pathways for contamination originating on or from the Property are:

- Any person in contact with contaminated soil.
- Any person that incidentally ingests contaminated soil.
- Any future building occupant breathing potentially contaminated air impacted from volatile compounds in vadose-zone soil and/or shallow groundwater.
- Any person ingesting shallow contaminated groundwater.

Terrestrial ecological receptors are not a concern for the Site based on the planned future land use, as discussed in more detail in the RI Report.

A conceptual site model summarizing sources of contamination, contaminant transport pathways, and current and potential human and ecologic exposure pathways is illustrated in the diagram presented in Figure 2-6.

3.0 Cleanup Standards

Cleanup actions must comply with cleanup standards set forth in WAC 173-340-700 through 173-340-760. Cleanup standards include cleanup levels (CULs) for Site COCs, the location where CULs must be met (i.e., point of compliance [POC]), and other regulatory requirements that apply to the Site because of the type of cleanup action and/or location of the Site (i.e., applicable state and federal laws). The CULs and POCs are presented in Section 3.1, and applicable state and federal laws are presented in Section 3.2.

3.1 Cleanup Levels and Points of Compliance

CULs are concentrations of hazardous substances that are determined by Ecology to be protective of human health and the environment under specified exposure conditions. The MTCA regulations (WAC 173-340-350[9][a]) require that CULs be established for hazardous substances in each medium (soil, groundwater, and indoor air) and for each exposure pathway where a release has occurred. For the Site, CULs have been developed for soil, groundwater, and indoor air to address the exposure pathways identified in Section 2.4.

In general, standard MTCA Method B CULs have been selected for this Site, which are applicable to all sites and are developed with default formulas, assumptions, and procedures (WAC 173-340-705[1] and [2]). The minimum CUL (most protective) for all applicable exposure pathways was selected for each COC identified in Section 2.3.1. Where appropriate, MTCA Method A default values may be used to substitute for Method B CULs.

The POC is the point or location on a site where CULs must be attained and is summarized for each COC in Tables 3-1a through 3-1c below.

3.1.1 Soil

The POC is the point or points where the soil cleanup levels established shall be attained, as outlined in WAC 173-340-740(6)(b-d) and summarized below:

- For CULs based on the protection of groundwater, soils throughout the Site.
- For CULs based on protection from vapors, soils throughout the Site from the ground surface to the uppermost groundwater saturated zone.
- For CULs based on human exposure via direct contact, soils throughout the Site from the ground surface to 15 feet bgs.

As discussed in WAC 173-340-740(6)(f), for cleanup actions that involve containment of hazardous substances, the soil CULs will typically not be met at the POCs listed above. In these cases, the cleanup action may be determined to comply with cleanup standards if:

- The selected remedy is permanent to the maximum extent practicable using the procedures in WAC 173-340-360.
- The cleanup action is protective of human health.
- The cleanup action is demonstrated to be protective of terrestrial ecological receptors.³
- Institutional controls are put in place under WAC 173-340-440 that prohibit or limit activities that could interfere with the long-term integrity of the containment system.
- Compliance monitoring under WAC 173-340-410 and periodic review under WAC 173-340-430 are designed to ensure the long-term integrity of the containment system.
- The types, levels and amount of hazardous substances remaining on-site and the measures that will be used to prevent migration and contact with those substances are specified in the draft CAP.

The lowest soil CUL (most protective) for the following two exposure pathways was selected:

- Protection of direct contact, based on Ecology's model remedy guidance for sites with petroleum contaminated soil (Ecology 2017).
- Leaching from soil to groundwater protective of a full-time residential user of groundwater as a drinking water source for the appropriate soil zone (saturated or vadose). The MTCA Method A CUL was used, which was developed using the four-phase partitioning model in accordance with WAC 173-340-747(6) using the default parameters.

The soil CUL for GRO is 30 mg/kg. Its basis and associated POC are listed below in Table 3-1a.

Table 3-1a: Soil Cleanup Standards

COC	CUL (mg/kg)	Basis of CUL	POC
GRO	30 ^{a,b}	Protection of groundwater	Sitewide

Notes:

- MTCA Method A CUL was used since a MTCA Method B CUL is not available. Petroleum fractionation data were not obtained for calculating a Site-specific Method B CUL for GRO. The MTCA Method A CUL is presented in WAC 173-340-900, Table 740-1.
- The CUL assumes benzene is present.

³ Terrestrial ecological receptors are not a concern for the Site based on the planned future land use, as noted in Section 2.4 and discussed in more detail in the RI report.

3.1.2 Groundwater

The standard POC was selected for groundwater, which is throughout the Site from the uppermost level of the saturated zone extending vertically to the lowest most depth that could potentially be affected by the Site (WAC 173-340-720[8][b]).

The lowest groundwater CUL (most protective) for the following two exposure pathways was selected:

- Protection of drinking water.
 - For benzene, the protection of drinking water CUL was developed by identifying the maximum contaminant level (MCL) and calculating levels per MTCA Equations 720-1 and 720-2 (WAC 173-340-720[4][b][iii][A] and -720[4][b][iii][B]) using the toxicity values in Ecology's online cleanup levels and risk calculation (CLARC) database (Ecology 2021a). The ratio of the minimum MCL to the Equation 720-1 noncarcinogenic toxicity value does not exceed 1, so the hazard quotient associated with the MCL does not exceed 1 and the MCL requires no adjustment. Furthermore, the ratio of the minimum MCL to the Equation 720-2 carcinogenic toxicity value does not exceed 10, so the cancer risk associated with the MCL does not exceed 1E-5 and the MCL requires no adjustment. Therefore, the MCL was used as the protection of drinking water CUL.
 - For GRO and DRO, the MTCA Method A CULs were used, which are based on protection from noncarcinogenic effects for drinking water use.
- Protection of ambient air, calculated per Ecology guidance for vapor intrusion (Ecology 2018a and 2018b).

The groundwater CULs, their basis, and associated POCs are listed below in Table 3-1b.

Table 3-1b: Groundwater Cleanup Standards

COC	CUL (µg/L)	Basis of CUL	POC
GRO	800 ^{a,b}	Protection of drinking water	Sitewide
DRO	500 ^a	Protection of drinking water	Sitewide
Benzene	2.4 ^c	Protection of indoor air	Sitewide

Notes:

- a. MTCA Method A CUL was used since MTCA Method B is not available without petroleum fractionation analysis. The MTCA Method A CULs are presented in WAC 173-340-900, Table 720-1.
- b. The CUL assumes benzene is present.
- c. Based on groundwater screening level protective of vapor intrusion calculated using Equation 1 of Ecology's April 2018 revised *Guidance for Evaluating Soil Vapor Intrusion in Washington State: Investigation and Remedial Action* (Ecology 2018a).

3.1.3 Indoor Air

The standard POC was selected for air, which is ambient air throughout the Site (WAC 173-340-750[6]).

The air CUL was selected based on the inhalation exposure pathway. For benzene, the lower (more protective) of the CULs calculated using MTCA Equations 750-1 and 750-2 (WAC 173-340-750[3][b][ii]) was used. For total petroleum hydrocarbons (TPH), the CUL is based on Ecology guidance on petroleum vapor intrusion (Ecology 2018b).

The air CULs, their basis, and associated POCs are listed below in Table 3-1c.

Table 3-1c: Indoor Air Cleanup Standards

COC	CUL ($\mu\text{g}/\text{m}^3$)	Basis of CUL	POC
TPH ^a	140	Inhalation	Sitewide
Benzene	0.32	Inhalation	Sitewide

Notes:

- a. The indoor air CUL for petroleum is based on the total of aliphatic hydrocarbons C5-8, aliphatic hydrocarbons C9-12, aromatic hydrocarbons C9-10, BTEX compounds (benzene, toluene, ethylbenzene, and xylenes), and naphthalene, rather than constituent-specific CULs for GRO and DRO.

3.2 Applicable or Relevant and Appropriate Requirements

This section identifies applicable or relevant and appropriate requirements (ARARs) for implementing the cleanup action at the Site. The ARARs focus on federal, state, or local statutes, regulations, criteria, and guidelines. The specific types of ARARs for the cleanup action include contaminant-, location-, and action-specific ARARs, as defined in the following paragraphs. Each type of ARAR was evaluated in the FS, and applicable ARARs are listed below.

In general, only the substantive requirements of ARARs are applied to MTCA cleanup sites being conducted under a legally binding agreement with Ecology (WAC 173-340-710[9][b]). Thus, cleanup actions under a formal agreement with Ecology are generally exempt from the procedural requirements specified in certain state and federal laws.⁴ This exemption also applies to permits or approvals required by local governments.

Contaminant-specific ARARs. Contaminant-specific ARARs are usually health- or risk-based numerical values or methodologies that, when applied to Site-specific conditions, result in

⁴ The exemption applies to the following Washington State laws: Clean Air Act (RCW 70A.15), Solid Waste Management (RCW 70A.205), Hazardous Waste Management (RCW 70A.300), Construction Projects in State Waters (RCW 77.55), Water Pollution Control (RCW 90.48), and Shoreline Management Act (RCW 90.58). Exemption does not apply if Ecology determines that it would result in loss of approval from a federal agency necessary for the state to administer any federal law.

establishment of numerical contaminant values that regulatory agencies generally recognize as protective of human health and the environment.

Applicable contaminant-specific ARARs include:

- Washington MTCA (RCW 70A.305; Chapter 173-340 WAC) regulating soil, groundwater, and indoor air cleanup levels.

Action-specific ARARs. Action-specific ARARs are pertinent to particular remediation methods and technologies, and to actions conducted to support cleanup. Action-specific ARARs are requirements that may need to be satisfied during the performance of specific cleanup actions because they prescribe how certain activities (e.g., treatment and disposal practices, media monitoring programs) must occur.

Applicable action-specific ARARs include:

- United States (U.S.) Clean Air Act (42 United States Code [USC] § 7401 et seq. and 40 Code of Federal Regulations [CFR] Part 50) and Washington Clean Air Act and Implementing Regulations (Chapter 173-400-040[8] WAC) to protect ambient air quality by limiting air emissions and taking reasonable precautions to prevent fugitive dust from becoming airborne, which are applicable since the selected cleanup action involves construction.
- U.S. Resource Conservation and Recovery Act (RCRA) (42 USC § 6901 et seq.), Subtitle D—Managing Municipal and Solid Waste (40 CFR Parts 257 and 258) and Washington Solid Waste Handling Standards (RCW 70.95; Chapter 173-350 WAC) to establish guidelines and criteria for management of non-hazardous solid waste, which are applicable since the selected cleanup action involves off-site disposal of contaminated soil designated as non-hazardous waste.
- U.S. Occupational Safety and Health Act (OSHA) (29 CFR Parts 1904, 1910, and 1926) and Washington Industrial Safety and Health Act (WISHA) (RCW 49.17; Title 296 WAC) to establish site worker and visitor health and safety requirements during implementation of the cleanup action.
- Washington State Environmental Policy Act (SEPA) (RCW 43.21; Chapter 197-11 WAC) to identify and analyze environmental impacts associated with the selected cleanup action.
- King County Stormwater Runoff and Surface Water and Erosion Control (King County Code [KCC] Chapter 9.04), King County Water Quality (KCC Chapter 9.12), and Seattle Stormwater Code (Seattle Municipal Code [SMC] Title 22, Subtitle VIII) to establish guidelines for erosion control and construction stormwater management, which are applicable since the selected cleanup action involves construction.
- Washington Noise Control (RCW 70A.20; Chapter 173-60 WAC) and Seattle Noise Control (SMC Chapter 25.08) to minimize noise impacts during implementation of the selected cleanup action.

- Seattle Grading Code (SMC Chapter 22.170) to establish guidelines for grading, which is applicable since the selected cleanup action involves an excavation and filling volume greater than 500 cubic yards.
- U.S. Federal Water Pollution Control Act—National Pollutant Discharge Elimination System (NPDES) (Clean Water Act [CWA]; 33 USC § 1342, Section 402) and Implementing Regulations and Washington Waste Discharge General Permit Program (RCW 90.48; Chapter 173-226 WAC) to establish requirements for point source discharges, including stormwater runoff, which are applicable since the selected cleanup action involves point source discharge of stormwater.
- Washington Minimum Standards for Construction and Maintenance of Wells (RCW 18.104; Chapter 173-160 WAC) to establish standards for constructing and decommissioning monitoring wells, which is applicable since the selected cleanup action involves drilling or decommissioning wells.

Location-specific ARARs. Location-specific ARARs are restrictions placed on the concentration of hazardous substances or the conduct of activities solely because they are in a specific location. Some examples of special locations include floodplains, wetlands, historic sites, and sensitive ecosystems or habitats.

There are no applicable location-specific ARARs.

4.0 Cleanup Action Alternatives Evaluation and Selection

This section identifies cleanup action objectives (CAOs), describes the cleanup action alternatives evaluated in the FS report, and explains how the proposed cleanup action was selected and meets the minimum MTCA requirements.

4.1 Cleanup Action Objectives

CAOs were developed to identify goals that should be accomplished by the selected cleanup action to meet the minimum requirements of the MTCA regulations and provide adequate protection of human health and the environment. The CAOs consider the applicable receptors and exposure pathways for the affected media (Section 2.4).

The CAOs are:

1. Prevent any person from direct contact with contaminated soil.
2. Protect groundwater from being contaminated by impacted soil.
3. Mitigate the potential for future building indoor air to be impacted by contaminated soil and groundwater.
4. Prevent any person from ingesting contaminated groundwater.

Each CAO will be achieved by terminating the associated exposure pathway. These objectives can be achieved through contaminant removal or treatment to meet constituent- and media-specific cleanup standards (cleanup levels at points of compliance; Section 3.1) that are based on the specific exposure pathways and preventing exposure through containment with associated institutional controls.

4.2 Alternatives Considered

Three cleanup action alternatives were developed and evaluated in the FS report.

Alternative 1 consisted of the following components:

- Excavate contaminated soil within the Property boundary (removal of all source area contaminated soil) and haul it off-site for disposal at a permitted receiving facility.
- Conduct in situ enhanced bioremediation (ISEB) by applying Oxygen Release Compound Advanced® (ORC-A) to residual contamination off-Property in the alley.
- Implement monitored natural attenuation (MNA) for contaminated soil and groundwater remaining off-Property in the alley and any contaminated groundwater that may remain on-Property below the building excavation. The future building, paved alley, and

surrounding hardscape will serve as a cap to limit groundwater recharge and migration until MNA reduces COC concentrations to below CULs.

- Install a passive vapor barrier to mitigate potential vapor intrusion risks from remaining contamination.
- Implement institutional controls, such as an environmental covenant.
- Perform compliance monitoring and maintenance.

Alternative 2 consisted of the following components:

- Excavate contaminated soil throughout the Site (i.e., within the Property boundary and off-Property in the alley) and haul it off-site for disposal at a permitted receiving facility.
- Implement MNA for residual contaminated groundwater. The future building, paved alley, and surrounding hardscape will serve as a cap to limit groundwater recharge and migration until MNA reduces COC concentrations to below CULs.
- Install a passive vapor barrier to mitigate potential vapor intrusion risks.
- Implement institutional controls, such as an environmental covenant.
- Perform compliance monitoring and maintenance.

Alternative 3 consisted of the following components:

- Excavate contaminated soil within the Property boundary (removal of all source area contaminated soil) and haul it off-site for disposal at a permitted receiving facility.
- Conduct in situ chemical oxidation (ISCO) treatment of contaminated soil and groundwater off-Property in the alley and any contaminated groundwater that may remain on-Property below the building excavation. The future building, paved alley, and surrounding hardscape will serve as a cap to limit groundwater recharge and migration until ISCO reduces COC concentrations to below CULs.
- Install a passive vapor barrier to mitigate potential vapor intrusion risks.
- Implement institutional controls, such as environmental covenant.
- Perform compliance monitoring and maintenance.

All of the alternatives were screened relative to the MTCA threshold requirements and other requirements in accordance with WAC 173-340-360(2) and evaluated according to disproportionate cost analysis (DCA) procedures in WAC 173-340-360(3)(e).

4.3 Selected Cleanup Action and Justification

The evaluation in the FS report identified Alternative 1 as the preferred alternative because it meets threshold requirements, uses permanent solutions to the maximum extent practicable (as determined with a DCA), considers public concerns, and provides for a reasonable restoration time frame.

As described in WAC 173-340-360(2) (and presented in the FS report), four threshold requirements and three other requirements need to be met for a cleanup action to be selected. Additionally, several action-specific requirements—which vary depending on the nature of the Site and the cleanup action being considered—need to be met if applicable. This section describes the minimum MTCA requirements and summarizes how the selected cleanup action meets these criteria, with more detailed information presented in the FS report.

Threshold requirements for cleanup actions are defined in WAC 173-340-360(2)(a) and listed below.

- **Protect human health and the environment.** The selected cleanup action eliminates exposure pathways and provides for overall protection of human health and the environment by removing soil on the Property with COC concentrations above the CULs and by preventing exposure to soil and groundwater with COC concentrations above the CULs. Additionally, the selected cleanup action includes a vapor barrier to mitigate vapor intrusion to protect building occupants until groundwater COC concentrations are reduced below CULs.
- **Comply with cleanup standards.** The selected cleanup action complies with soil and groundwater cleanup standards by removing and disposing of source area soil with COC concentrations above the CULs and enhancing natural attenuation of groundwater and soil containing residual COC concentrations above the CULs. Additionally, the selected cleanup action includes a vapor barrier to comply with indoor air cleanup standards.
- **Comply with applicable state and federal laws.** The selected cleanup action will attain and comply with all applicable ARARs, which are summarized in Section 3.2.
- **Provide for compliance monitoring.** The selected cleanup action complies with this requirement as it includes varying levels of all three types of compliance monitoring: protection, performance, and confirmational.

Other requirements for cleanup actions are defined in WAC 173-340-360(2)(b) and listed below.

- **Use permanent solutions to the maximum extent practicable.** The selected cleanup action is permanent to the maximum extent practicable as determined by the DCA, wherein the costs and benefits of each alternative are assessed, as defined by several evaluation criteria. The alternative with the highest benefit/cost ratio is considered

permanent to the maximum extent practicable and was selected as the preferred cleanup action alternative.

- **Provide for a reasonable restoration time frame.** The restoration time frame for the selected cleanup action is considered to be reasonable based on the factors listed in WAC 173-340-360(4)(b). Specifically, this includes:
 - the low risk to human health and the environment posed by the small volume of residual contaminated soil and groundwater expected to remain at the Site,
 - the current and future uses of the Site and surrounding areas (i.e., paved, urban area with no reasonable expectation that groundwater would be used for domestic water supply),
 - the availability of alternative water supplies (i.e., as is currently provided by the Seattle Public Utilities municipal water system),
 - the high effectiveness and reliability of institutional controls,
 - the ability to monitor migration⁵ of hazardous substances from the Site,
 - the low toxicity of the residual hazardous substances expected to remain after excavation (i.e., low concentrations expected after source removal on the Property), and
 - the natural processes that reduce concentrations of petroleum compounds under similar site conditions (i.e., aerobic degradation).
- **Consideration of public concerns.** This draft document is being presented to the public and stakeholders for public review and comment. The RI and FS documents are also being presented for public comment. Any comments received during the public comment period will be reviewed by Ecology prior to issuance of a final CAP and addressed in a responsiveness summary. All public comments and concerns will be taken into consideration when finalizing the CAP.

Action-specific requirements for cleanup actions are defined in WAC 173-340-360(2)(c-h) and listed below.

- **Groundwater cleanup actions.** The selected cleanup action meets this requirement because it is a permanent cleanup action used to achieve the CULs for Site groundwater COCs at the standard POC.
- **Soil at current or potential future residential areas and childcare centers.** The selected cleanup action complies with this requirement because all soils on the Property with

⁵ Based on Site data collected to date, migration of hazardous substances from the source area appears to be very limited and the dissolved plume appears to be relatively stable, given the multiple decades that the contamination has been in the ground since its release to the environment.

concentrations of COCs exceeding CULs will be removed and disposed of off-site. Furthermore, all soils remaining in the adjacent alley with residual COCs exceeding CULs will be capped and will be treated in situ by enhancing natural attenuation processes.⁶

- **Institutional controls.** The selected cleanup action meets this requirement because it does not primarily rely on institutional controls and monitoring.
- **Releases and migration.** The selected cleanup action complies with this requirement because releases and migration of hazardous substances are minimized by removing source area soil containing COC concentrations above CULs from the Site and removing any potentially remaining contaminant sources (i.e., USTs), if any are still present on the Property. Migration of hazardous substances in residual impacted groundwater is also minimized by maintaining the paved alley and subgrade building walls and slab as an impervious cap.
- **Dilution and dispersion.** The selected cleanup action meets this requirement because it does not rely primarily on dilution and dispersion.
- **Remediation levels.** This requirement is not applicable because the selected cleanup action does not involve use of remediation levels.

⁶ The residual soil contamination in the alley is limited to the groundwater smear zone, which will also be within the ORC injection and MNA treatment zone for groundwater.

5.0 Description of Selected Cleanup Action

As described in more detail below, the selected cleanup action consists of: (1) excavating and disposing off-site impacted soil (and groundwater, if present) within the redevelopment excavation area, (2) applying ORC-A to enhance natural attenuation of remaining off-Property soil and groundwater contamination, (3) implementing MNA, (4) installing a passive vapor barrier, (5) implementing institutional controls, and (6) performing compliance monitoring and maintenance. Implementation of this cleanup action will address the CAOs for the Site (Section 4.1). The conceptual components of the selected cleanup action are shown on Figure 5-1.

5.1 Excavation and Off-Site Disposal

The planned redevelopment excavation required for construction of the new building will remove all known COC-contaminated soil on the Property. As shown in plan view on Figure 5-1 and in cross-section view on Figures 5-2a and 5-2b, the planned redevelopment excavation extends across the entire Property boundary. The vertical excavation extent ranges from approximately elevation 38 feet (32 feet bgs) on the west half of the Property to elevation 33.5 feet (23 feet bgs) on the east half.

For purposes of this CAP, it is assumed that excavated COC-contaminated soil can be characterized as non-hazardous and will be sent off-site for disposal at a regulated Subtitle D landfill facility or other permitted landfill or treatment facility. Erosion control, site stabilization measures, underground utility protection measures, and dewatering (including properly treating and/or disposing of impacted construction dewatering water as discussed below) will be implemented during construction activities to prevent adverse impact to human health and the environment.

While not anticipated, if COC-contaminated soil is present at the bottom of the planned redevelopment excavation, soil samples will be collected to evaluate the concentrations and additional excavation will be conducted as practicable based on the design of the shoring system until all COC-contaminated soil exceeding the CULs is removed from the Property. Some COC-contaminated soil may be encountered at the south sidewall of the excavation at the east end of the alley. If encountered, soil samples will be collected to document concentrations and the contamination will remain in place for in situ treatment as outlined in this CAP. It should be noted that there are areas beneath the building at the Property that have not been sampled. Areas of unexpected contamination may be encountered when the building is demolished and the underlying soil exposed. The Engineering Design Report (EDR) must outline contingency procedures for further actions if unexpected contamination is encountered during excavation of the Property. Anticipated contingency actions are also discussed in Section 5.7 of this CAP.

The planned redevelopment excavation will remove some shallow groundwater contamination on the Property (e.g., GRO, DRO, and benzene in the southeast corner above approximate

elevation 31.5 feet) during temporary construction dewatering. The dewatering system is anticipated to include localized sumps within the excavation footprint and/or well points. The groundwater table will be maintained approximately 2 feet below the bottom of the excavation. Construction dewatering will be required for the duration of excavation activities and will continue until the foundation and parking garage structure are completed to above the adjacent ground surface.

Collected water will be conveyed to a water treatment system prior to being discharged to either the combined sewer or storm sewer under the King County Industrial Waste Program (KCIW) or Construction Stormwater General Permit (CSWGP) issued by Ecology, respectively. The dewatering treatment system is anticipated to consist of particulate removal technologies (e.g., sedimentation) and/or granular activated carbon (GAC). Treatment, discharge monitoring, and reporting will be conducted in accordance with the permits issued by KCIW or Ecology.

5.2 ISEB

ISEB is the injection or addition of nutrients and/or electron acceptors to stimulate microbial growth and breakdown of contaminant mass in soil and groundwater. ISEB will be implemented following the remedial excavation to reduce residual concentrations of GRO in soil and GRO, DRO, and benzene in groundwater off-Property in the east side of the alley to decrease the time frame for MNA to achieve cleanup standards. ISEB will involve the injection of ORC-A using a sonic drill rig. ORC-A supplies a controlled release of oxygen for 9 to 12 months to create and support the geochemical environment necessary for aerobic biodegradation of petroleum contaminants.

ORC-A application details and specifications will be included in the EDR. Estimated treatment injection locations are shown on Figure 5-1 but are subject to change as the design is finalized in the EDR. One application consisting of three injection points are currently proposed, to cover an in situ treatment zone of approximately 40 feet long and 17 feet wide. The treatment fluids would be injected within the impacted zone at depths from approximately 20 to 35 feet bgs. A slurry consisting of approximately 94 gallons of ORC-A and 997 gallons of water is estimated to be injected into the subsurface but is subject to change based on additional groundwater data that will be collected during a Pre-Remedial Design Investigation (PRDI). The PRDI will be performed to confirm groundwater characteristics within and surrounding the contaminated plume for MNA planning and design as well as confirming ORC dosing requirements for ISEB and any other design elements required for the cleanup action.

5.3 MNA

Natural attenuation involves the reduction of contaminant mass in soil and groundwater through physical, chemical, and/or biological processes. Migration and releases of hazardous substances are minimized by biodegradation, dispersion, dilution, sorption, volatilization, chemical

stabilization, and/or biological stabilization. MNA relies on these natural processes to decrease (or “attenuate”) concentrations of contaminants in soil and groundwater.

Natural attenuation is considered an appropriate remedy if the following requirements in WAC 173-340-370(7) are met:

1. *Source control (including removal and/or treatment of hazardous substances) has been conducted to the maximum extent practicable.*
2. *Leaving contaminants on-site during the restoration time frame does not pose an unacceptable threat to human health or the environment.*
3. *There is evidence that natural biodegradation or chemical degradation is occurring and will continue to occur at a reasonable rate at the site.*
4. *Appropriate monitoring requirements are conducted to ensure that the natural attenuation process is taking place and that human health and the environment are protected.*

The FS report describes in detail how the Site will meet these MNA requirements, which includes (but is not limited to) the following:

- The source of contamination (historical gas station) is no longer present and hazardous substances in the source area will be removed to the maximum extent practicable.
- Potential receptors will be protected during the restoration time frame because a vapor barrier and institutional controls will be implemented to mitigate the risk of exposure to remaining contamination.
- There is evidence that natural degradation mechanisms have been occurring at the Site given the apparent stability and limited extent of the dissolved plume more than 70 years after the petroleum release would have occurred.
- The Site will be monitored regularly to evaluate natural attenuation processes as well as COC concentrations and trends.

MNA will be implemented to reduce residual concentrations of GRO, DRO, and benzene remaining in groundwater at the Site following the remedial excavation. This includes the area of dissolved contamination within the east portion of the alley and any contaminated groundwater that may remain in the southeast corner of the Property below the planned redevelopment excavation (Figure 5-1). Soil contamination remaining in the alley is limited to the groundwater smear zone and, therefore, will also be addressed via MNA.

A Groundwater Compliance Monitoring Plan (GCMP) will be prepared that details the MNA program to be implemented as well as routine groundwater compliance monitoring to be performed during the MNA period. The MNA program will be consistent with Ecology’s *Guidance on Remediation of Petroleum-Contaminated Ground Water by Natural Attenuation* (MNA Guidance; Ecology 2005). The GCMP will include a Sampling and Analysis Plan/Quality Assurance

Project Plan (SAP/QAPP) that contains specific sampling procedures, locations, frequency, and analyses. MNA will begin after the redevelopment excavation has been completed and ORC-A applied. MNA will continue in accordance with the GCMP until cleanup standards are achieved.

If MNA fails to perform as expected, contingency actions will be implemented to facilitate cleanup of the residual groundwater contamination such that compliance with the cleanup standards can be met within the restoration time frame. A contingency plan outlining specific triggers and corrective actions is summarized in Section 5.7 of this CAP and will be included in the GCMP.

5.4 Vapor Barrier

Because petroleum contamination will remain in place adjacent to the new building during the restoration time frame, a passive vapor barrier will be installed below the slab and along the perimeter foundation walls of the new building to prevent potential vapor intrusion. The barrier will physically block the entry of vapors and will be sealed to the foundation and all penetrations.

The vapor barrier material will be subject to approval by Ecology and must be capable of protecting against migration of petroleum-related vapors into the overlying building. The barrier will be installed directly on the structural base surface in a manner that does not negatively impact its design function. Upon its installation, the vapor barrier will be tested according to the manufacturer's recommendations, which may include smoke testing of the foundation seal, seams, and penetrations, to confirm the barrier is installed according to the manufacturer's specifications. The estimated lateral extent of the vapor barrier is shown on Figure 5-1. Air monitoring will be conducted to evaluate the vapor barrier's continued effectiveness in reducing human health risks (further described in Section 5.6).

5.5 Institutional Controls

Institutional controls are intended to limit or prohibit activities that may interfere with the integrity of a cleanup action that would result in risk of exposure to contaminated soil, groundwater, or indoor air at the site. These institutional controls may include on-site features (such as fences), educational programs (such as signage and public notices), legal mechanisms (such as land use restrictions, restrictive covenant, zoning designations, and building permit requirements), maintenance requirements for engineered controls (for example, containment caps), and financial assurances.

Institutional controls will be implemented in areas where COC concentrations in soil and/or groundwater remain above the CULs. The known such areas include the southeast corner of the Property and the alley. If residual contamination is discovered in other areas of the Property and cannot be fully removed, whereby some is left in place below or adjacent to the building excavation, institutional controls will be implemented in those areas as well.

Institutional controls include filing an environmental covenant and/or implementing administrative restrictions on land use and activities for the areas with residual soil and/or groundwater contamination. If institutional controls are implemented in the alley, it is anticipated that an effective alternative administrative system will be established pursuant to WAC 173-340-440(8)(b). The environmental covenant/administrative system will:

- place limitations on the use of the Property and surrounding areas (i.e., prohibit the extraction of groundwater and compromising the cap),
- require that engineering controls (i.e., vapor barrier and cap) remain in place and be monitored appropriately, and
- stipulate that cleanup actions must occur if existing structures or pavements are removed or disturbed.

Ecology will prepare the environmental covenant consistent with WAC 173-340-440 and RCW 64.70, and in consultation with the grantor or other parties. If the alternative administrative system is necessary for the alley, the system must have Ecology approval prior to implementation.

5.6 Compliance Monitoring and Maintenance

Compliance monitoring will be implemented in accordance with WAC 173-340-410 and includes:

- **Protection monitoring** to confirm that human health and the environment are adequately protected during construction and the operation and maintenance period of the cleanup action. Protection monitoring elements, including dust monitoring and vapor monitoring during excavation, will be addressed in the health and safety plan that will be developed for the project.
- **Performance monitoring** to confirm that the cleanup action has attained cleanup standards and other performance standards. Performance monitoring following soil excavation will include collection and analysis of soil samples from the base and walls of the excavation and groundwater samples to confirm that the target CULs have been achieved, or to document the concentration of COCs that remain on the Site. Performance monitoring will also include collection and analysis of indoor air samples following construction of the new building to confirm that the vapor barrier is effectively preventing future building occupants from breathing potentially contaminated air impacted from residual soil and/or groundwater contamination adjacent to the Property.
- **Confirmational monitoring** to confirm the long-term effectiveness of the cleanup action once cleanup standards and other performance standards have been attained. Confirmational monitoring will include periodic visits to inspect the paved alley and on-Property building slab to assess the integrity of the cap and periodic air monitoring until MNA reduces concentrations of COCs in residual soil and groundwater to below CULs.

Compliance monitoring specifics for soil and groundwater will be included in the EDR and GCMP documents. Details of monitoring procedures, locations, frequency, and analyses, will be established in accompanying SAP/QAPPs to each document. Confirmational monitoring specifics for the cap and vapor barrier will be outlined in an Operation and Maintenance Plan (O&M Plan) along with maintenance requirements for the cap. The O&M Plan will be submitted to Ecology in conjunction with the EDR and GCMP documents for review and approval.

Results of compliance monitoring conducted during remedial construction activities will be documented in a Cleanup Action Completion Report for the Site. Results of compliance monitoring conducted during the MNA period will be documented in periodic groundwater monitoring reports.

5.7 Contingency Actions

Contingency actions may be required if additional risk reduction measures are needed during or after remedy implementation. Following removal of the building and/or during excavation, there is the potential for unanticipated discoveries including contaminated soil or other hazardous substances outside of the known area, and historical USTs, piping, or other buried infrastructure from previous operations on the Property. Details on how such discoveries will be managed are summarized below and will be further discussed in a Contingency Action Plan to be part of the EDR. Groundwater contingency actions will be provided in the GCMP, as noted previously, and are also summarized below.

5.7.1 Unanticipated Soil Contamination

Unanticipated contaminated soil or other hazardous substances may be encountered outside of the known area by site workers during the planned excavation activities at the Site. This may include observable evidence of one or more of the following:

- Oily or greasy material with visible oil droplets, film, or sheen
- Tar, chemical sludge, or gummy resinous substance
- Distinct color changes
- Foam, scum, gel, slime, or soapy liquid material
- Fibrous material, particularly white or gray
- Powder, grit, or machine-formed pellets indicative of chemicals
- Abandoned containers such as drums and tanks or pipelines
- Molten slag with glassy, metallic, rock-like, or clinker appearance
- Electrical equipment such as transformers, batteries, or capacitors
- Mist or smoky discharge
- Unnatural color flecks or smears in the soil

- Unusual odors, including gasoline, paint thinner, furniture polish, “magic marker” pen, rotten eggs or skunky spray, mothballs, sewage, or other solvent or chemical-like odors⁷

If suspected hazardous material is discovered outside of the known area, normal excavation and construction activities in the suspected area will cease, pending evaluation/testing by designated field oversight personnel. The Ecology cleanup site manager will be notified of the discovery of hazardous material outside of the known area within 24 to 72 hours of its presence being confirmed. The suspected hazardous material will not be further disturbed or touched without appropriate worker protection (personal protective equipment [PPE] and/or engineering controls) and environmental precautions.

Upon discovery, samples of suspected hazardous material and contaminated media will be collected for chemical analysis to verify constituent types and concentrations. Soil samples will be analyzed for chemical parameters appropriate to the conditions of the excavation area and Property history in the suspected area. Suspected hazardous material and contaminated media will not be removed from the Property until it has been appropriately characterized and the materials are designated for final disposition. Once characterization sample results are received, the material will be excavated and disposed of at an appropriate off-site facility depending on the constituent types and concentrations.

Verification soil samples will be collected and analyzed to confirm the characteristics of soil remaining in areas where suspected hazardous materials and contaminated media have been removed. Specifics on characterization and verification sampling procedures, frequency, and analyses will be presented in the SAP/QAPP to be submitted to Ecology for review and approval in conjunction with the EDR.

5.7.2 USTs

Because of the historical use of the Property, unknown USTs and/or piping may be discovered during excavation and construction activities. If USTs and/or piping are encountered, designated field oversight personnel will notify the Ecology cleanup site manager and will follow UST notification protocol. Ecology requires a 30-day notification period before removal of regulated USTs but may approve expedited closure in emergency situations where product release may be a concern. USTs used for storing heating oil that is used solely for the purpose of heating structures on a property are exempt from the Ecology UST notification requirements.

A licensed UST decommissioner will perform the removal and closure of any discovered USTs and a UST site assessment will be conducted under the oversight of a Washington State certified UST site assessor.

⁷ It is not recommended that site personnel smell suspected hazardous substances; doing so could present a health and safety hazard. However, if odors are detected inadvertently, it may indicate potential adverse environmental conditions.

The UST decommissioner will follow the protocols established under the following regulations and guidance documents for removal or closure of USTs:

- UST Regulations (Chapter 173-360A WAC).
- *Site Assessment Guidance for Underground Storage Tank Systems* (Ecology 2021b).
- *Site Check/Site Assessments Checklist for Underground Storage Tanks* (Ecology 2018c).
- International Fire Code 3404.2.13.1.
- Washington Division of Occupational Safety and Health (DOSH) Confined Space Regulations (WAC 296-155-203).

The UST site assessor will collect representative soil samples for chemical analysis to document subsurface conditions per the *Site Assessment Guidance for Underground Storage Tank Systems* (Ecology 2021b). Regardless of whether contamination is present, the UST site assessor will complete the site assessment checklist and the decommissioner will complete the permanent closure checklist, and these documents will be submitted to Ecology within 30 days.

If a release from a UST or its associated piping that poses a threat to human health or the environment is discovered, the release must be reported to Ecology within 24 hours, whether or not the UST is regulated under the UST regulations. If impacts to soils are observed, soil will be excavated and disposed of off-site and verification soil samples will be collected and analyzed in accordance with the protocols described in the SAP/QAPP, and a site characterization report will be submitted to Ecology within 90 days.

If no contamination is present, the site assessment sampling report will be submitted to Ecology within 30 days.

5.7.3 Contingency Remedial Actions for Groundwater

The potential exists that groundwater will not meet CULs within the anticipated restoration time frame (20 years, as noted below in Section 5.8). COC trends will be assessed by plotting the natural log of the contaminant concentrations versus time and using statistical software to determine a line of best fit. The trendline will be projected in the future to determine whether compliance with the cleanup standards is predicted within the 20-year restoration time frame. Additional trend analyses may be performed, as warranted, and will be reported in the Annual Monitoring Reports.

If groundwater compliance monitoring data indicate that COC concentrations are not declining at a rate sufficient to reach CULs within 20 years, contingency action(s) will be evaluated and undertaken as directed by Ecology to correct the situation. If a contingency evaluation is necessary, consideration will be given to factors such as the severity of predicted CUL exceedance and volumetric proportion of groundwater not expected to reach CULs. The decision point for determining whether to implement contingency measures will be during the 5-year, 10-year, and any additional Ecology periodic review periods following completion of remedial construction.

Procedures for groundwater monitoring data analysis will be provided in the GCMP along with a contingency plan developed consistent with Ecology's 2005 MNA Guidance. If a contingency evaluation is necessary, it can be included in the annual report for that year or a separate document.

The appropriate type and degree of contingent action will be subject to review and approval by Ecology. Possible contingency actions include, but are not limited to, the following:

- Additional injections of ORC-A or other appropriate substances used to accelerate or augment natural attenuation.
- Injection of alternative substances used to facilitate in situ chemical oxidation for more rapid destruction of COCs.
- Physical removal of residual contamination that was left in place following Property excavation and redevelopment.
- Implementation of other in situ treatment technologies such as air sparging and soil vapor extraction.

5.8 Restoration Time Frame

The restoration time frame is the estimated time for all media to achieve compliance with the cleanup standards at all relevant POCs. The specific restoration time frames for different media and CAOs for the proposed cleanup action are listed below.

- The time frame to mitigate soil direct contact (CAO #1) and vapor intrusion (CAO #3) exposure risks is during redevelopment of the Property, which is approximately two years.
- The time frame to protect groundwater from impacted soil (CAO #2) and to protect future drinking water users from ingesting contaminated groundwater (CAO #4) is expected to be 20 years.

As discussed in Section 4.3, the overall restoration time frame is considered reasonable based on the limited extent and volume of residual contamination that is expected to remain following the remedial excavation, the low risk posed by those residual Site contaminants, and other factors listed in WAC 173-340-360(4)(b).

6.0 Schedule for Implementation

Implementation of the proposed cleanup action is expected to occur over the next few years in conjunction with Property redevelopment. The following table outlines a generalized schedule for the proposed cleanup action based on the expected chronology of key activities and deliverables.

Table 6-1: Schedule of Deliverables and Activities

Implementation Step or Deliverable	Due Date ^a or Time Frame
Pre-Construction Design Activities	Currently underway
Submit Agency Review Draft PRDI Work Plan	Within 30 days of effective date of Prospective Purchaser Consent Decree (PPCD)
Finalize PRDI Work Plan	30 days after receipt of Ecology final comments
Implement PRDI Work Plan	Initiate within 45 days of Ecology approval of final Work Plan
Submit Agency Review Draft EDR	Within 180 days of effective date of PPCD
Submit Agency Review Draft GCMP	Concurrent with submittal of Agency Review Draft EDR
Submit Agency Review Draft O&M Plan	Concurrent with submittal of Agency Review Draft EDR
Finalize EDR, GCMP, and O&M Plan ^b	60 days after receipt of Ecology final comments
Acquire Project Permits	Prior to start of remedial action construction
Remedial Action Construction	Initiate within 180 days of Ecology approval of the Engineering Design Report or after permit acquisition
Submit Agency Review Draft Cleanup Action Completion Report	180 days following completion of cleanup action
Submit Final Cleanup Action Completion Report	60 days after receipt of Ecology's final comments
Implement MNA and Compliance Monitoring	Initiate following completion of remedial excavation, ORC-A application, and Property redevelopment. Timeline uncertain. Frequency of monitoring activities will be in accordance with schedules established in the GCMP and O&M Plan.
Revise GCMP and/or O&M Plan	Following Property redevelopment, if appropriate and with Ecology concurrence.
Submit Annual Monitoring Reports	March 1 for the prior calendar year
Submit Monthly Progress Reports	15 days after the end of each month following the effective date of the PPCD ^c

Notes:

- a. Schedule is in calendar days.
- b. The GCMP and O&M Plan will be "living" documents and may be modified as deemed appropriate with Ecology concurrence.
- c. Progress reports may be submitted quarterly, depending on the phase of work at the Site and as deemed appropriate with Ecology concurrence.

7.0 References

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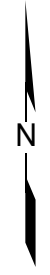
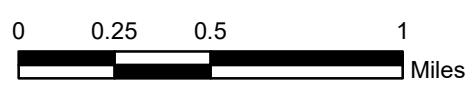
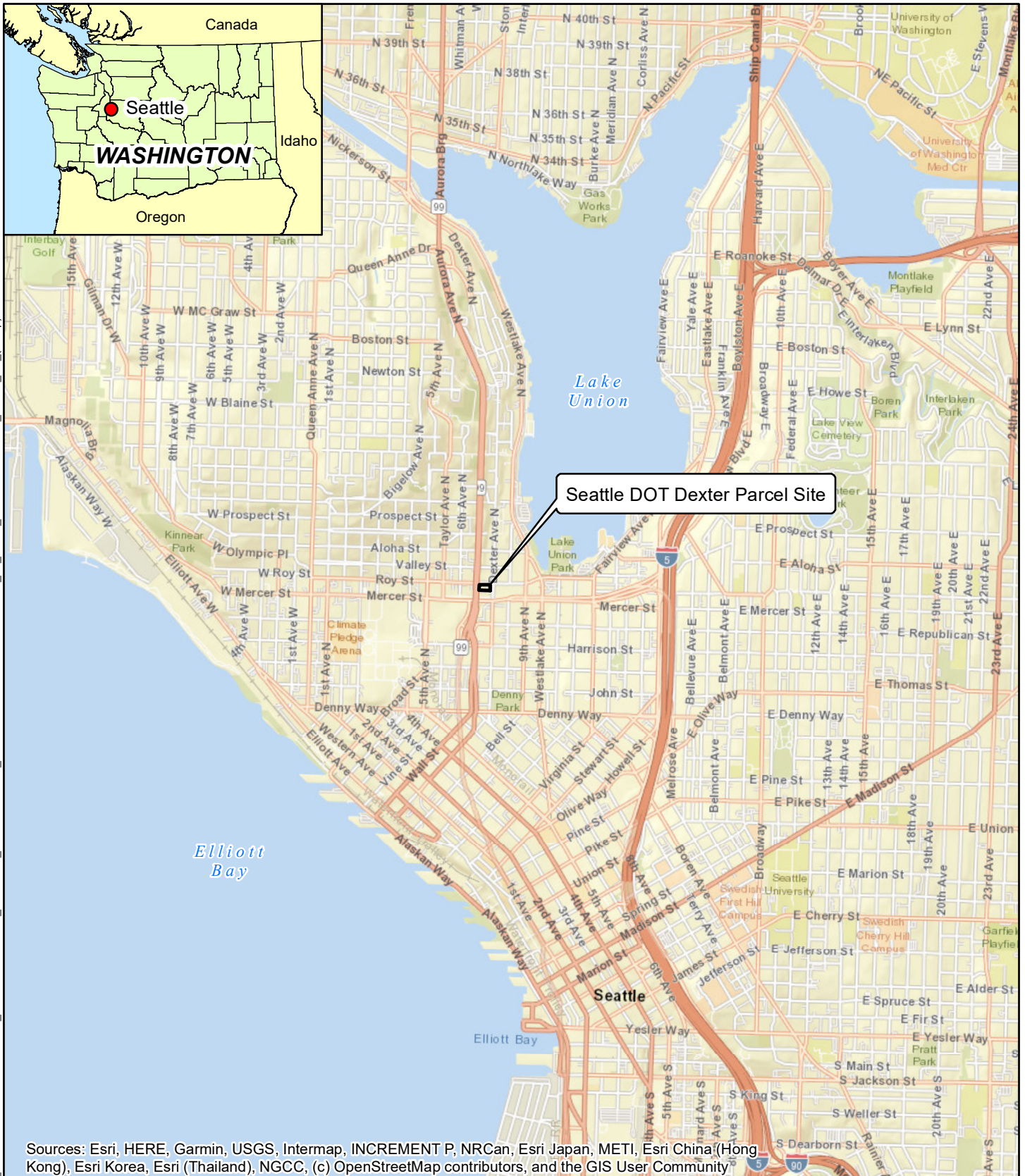
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Figures



Seattle DOT Dexter Parcel Site
Seattle, Washington

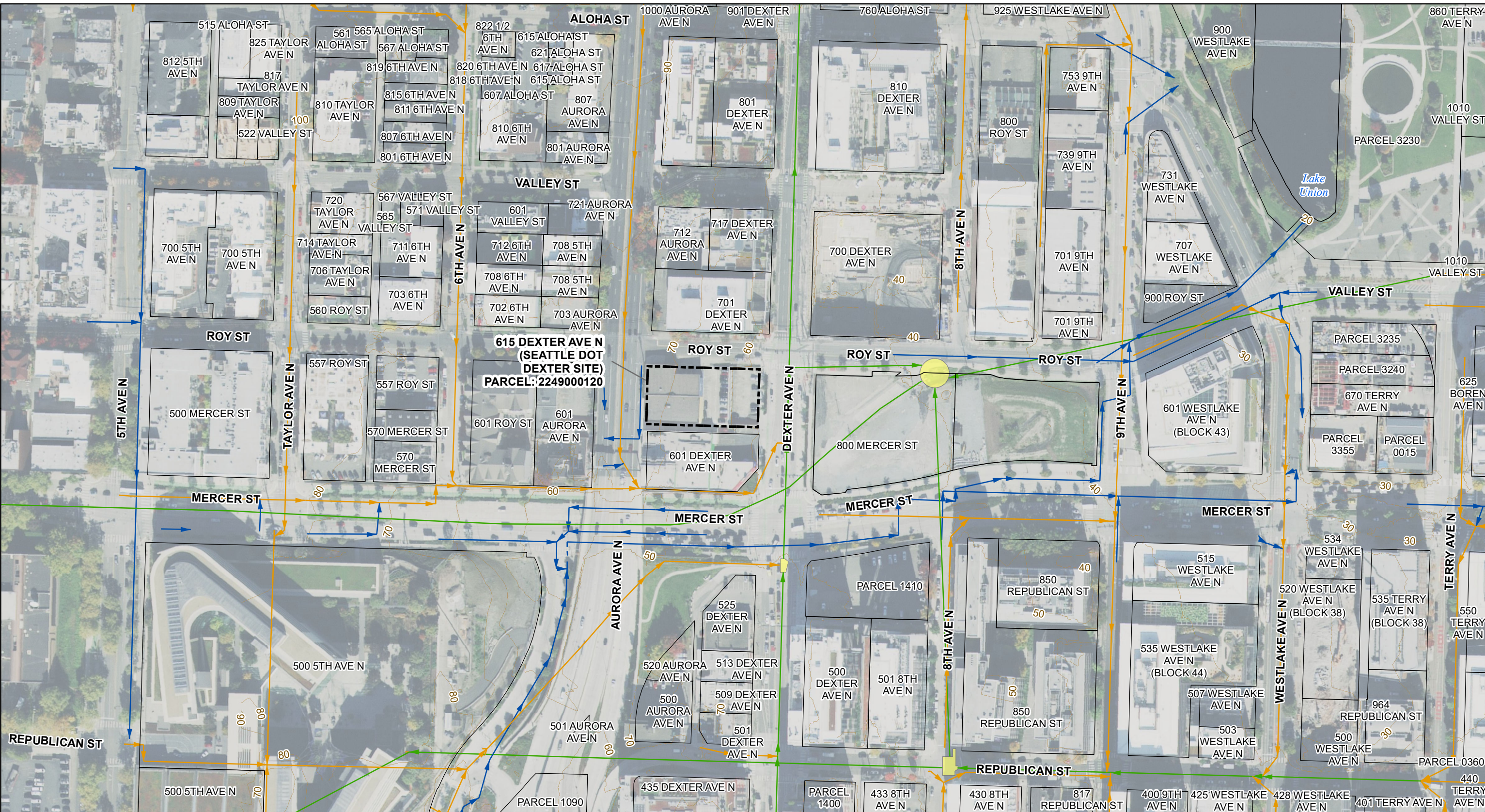
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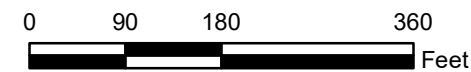


Figure
1-1



Legend

- Other Parcel Boundary
- Property Boundary
- King County Main
- SPU Drainage Main
- SPU Combined Main
- King County Main Facility Structures
- Elevation Contour, 10 ft. (King County LiDAR, 2016)



Seattle DOT Dexter Parcel Site
Seattle, Washington

Site Conditions Map

19409-04

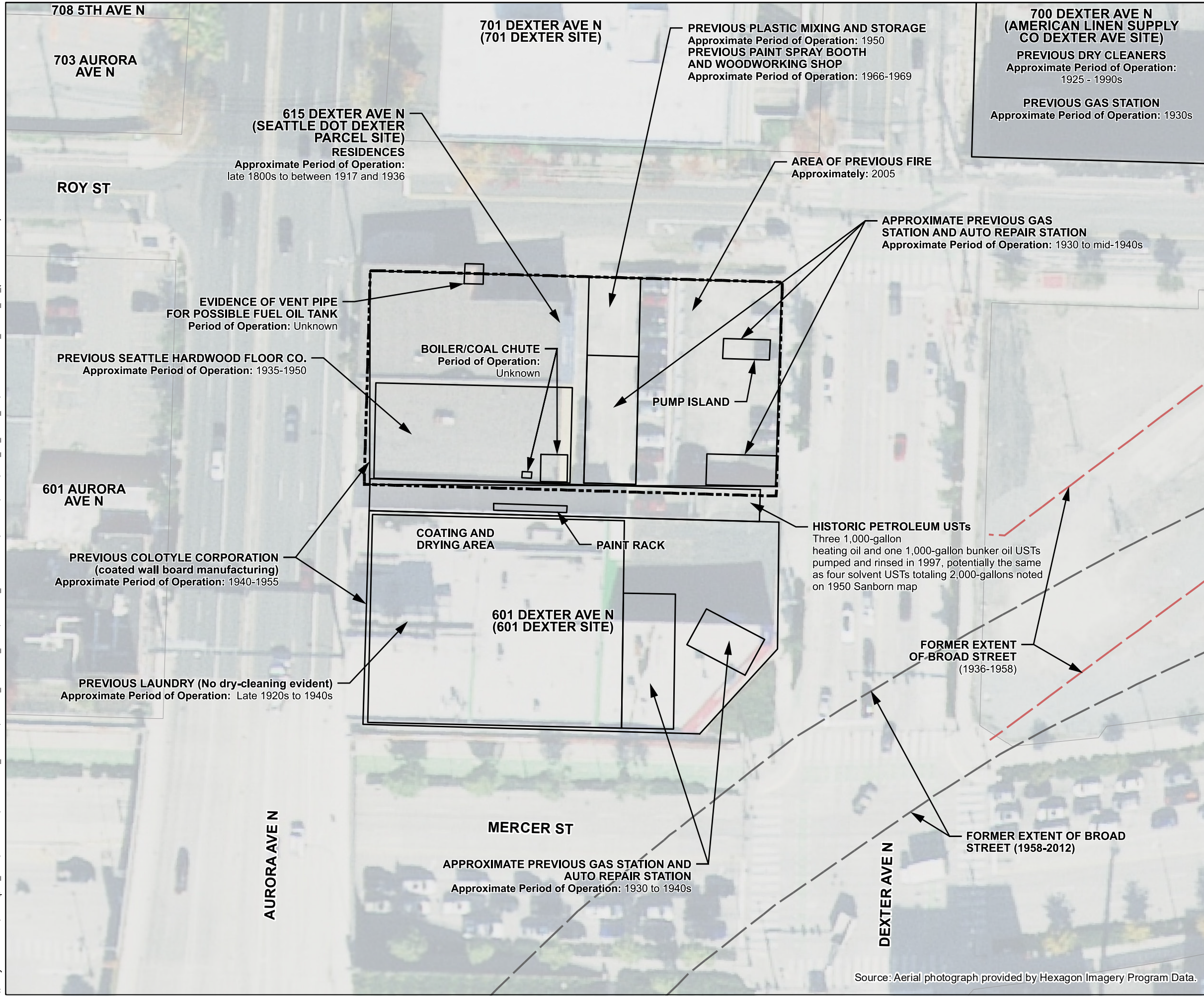
10/21



Figure
2-1

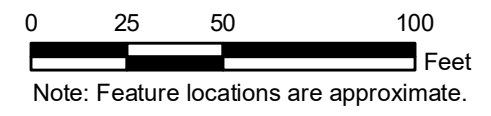
Sources: Aerial photograph provided by Hexagon Imagery Program Data. Address information obtained from King County GIS Open Data portal's Parcel Address Area shapefile, published April 4, 2019. Stormwater line data obtained from City of Seattle ArcGIS Online data, published August 6, 2019.

\\haleyaldrich.com\share\pdx_data\Geomatics\GEO\SPATIAL_LIBRARY\MASTER_PROJECT_FILES\MERCER_MEGABLOCK\1940904\MGIS\2021_05_DCAP_DX\1940904-DCAP_Dexter_AC_(PotentialSources).ai



Legend

- Other Parcel Boundary
- Property Boundary



Seattle DOT Dexter Parcel Site
Seattle, Washington

Historical Property Features and Uses

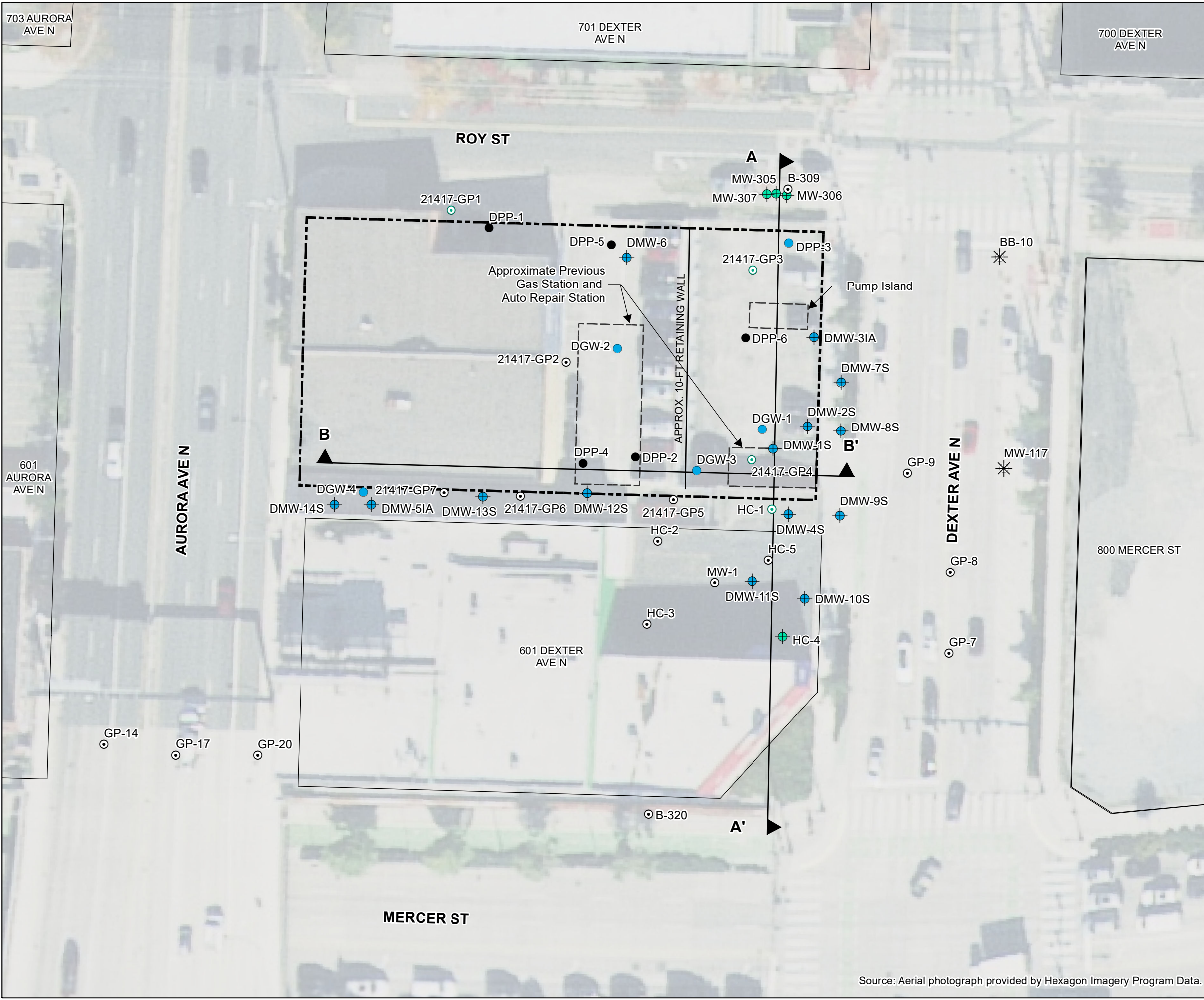
19409-04 10/21



Figure
2-2

Source: Aerial photograph provided by Hexagon Imagery Program Data.

Document Path: \\haleyaldrich.com\share\pdx_data\Geomatics\GIS\2021_10_DCAP_DX\1940904\MGIS\2021_10_DCAP_DX\1940904-DCAP_Dexter_AD_(SPlan).mxd Date: 10/21/2021 User Name: mschweitzer



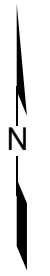
Legend

RI Investigations

- Soil Boring
- Soil Boring with Grab Groundwater Sample
- Monitoring Well

Other Investigations

- Soil Boring
- Soil Boring with Grab Groundwater Sample
- Monitoring Well
- * Abandoned or Decommissioned Monitoring Well
- ▲▲ Cross Section
- ▭ Historical Contaminant Source
- ▭ Other Parcel Boundary
- ▭ Property Boundary



Seattle DOT Dexter Parcel Site
Seattle, Washington

Investigation Locations

19409-04

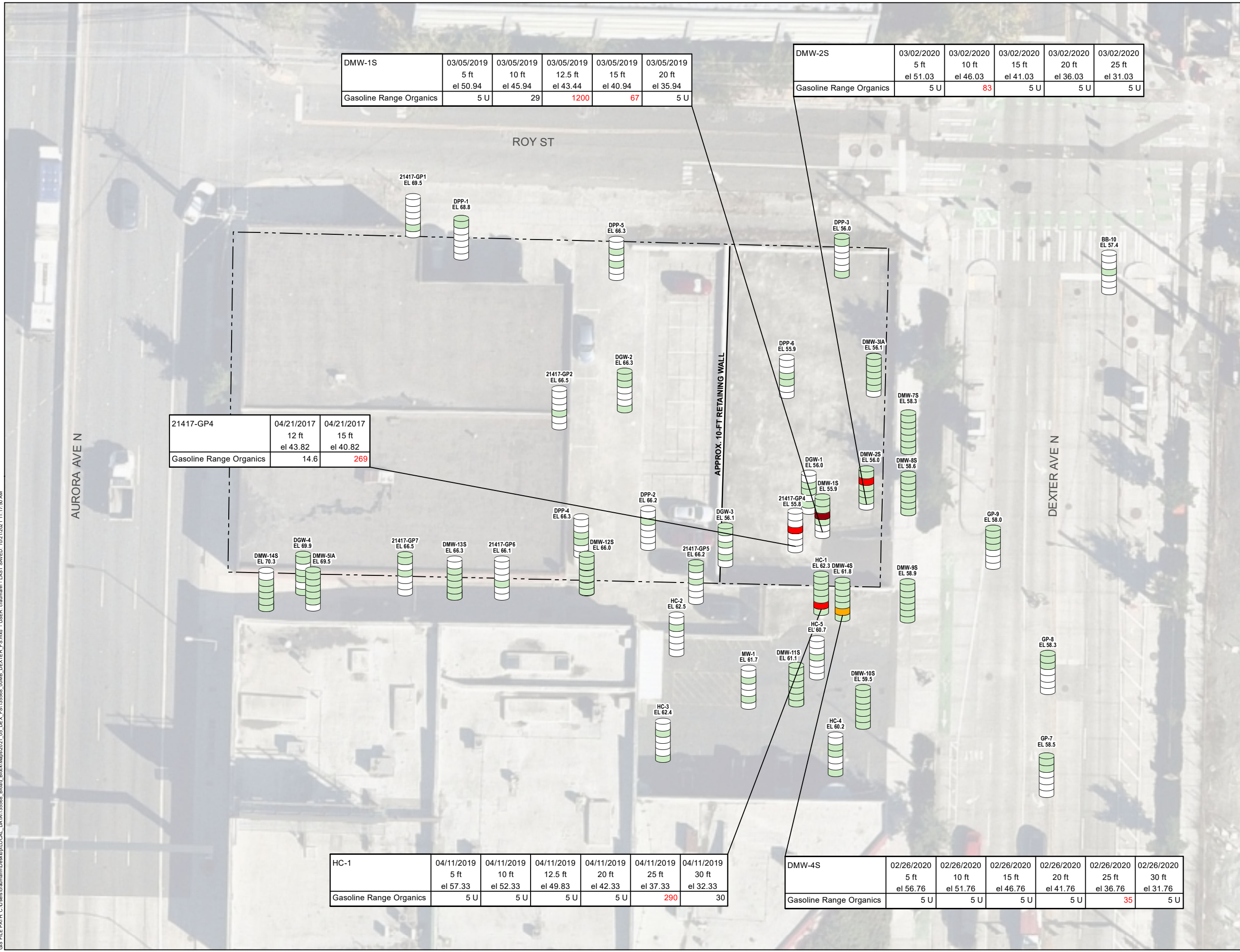
10/21



Figure
2-3

Source: Aerial photograph provided by Hexagon Imagery Program Data.

GIS FILE PATH: C:\Users\kramm\OneDrive\Documents\DOT\LOCAL_DATA\135568_Broad_BlockMap2021_05_DEX_FS_135568_01MB_DEKTER_FS.mxd - USER: crammam - LAST SAVED: 10/21/2021 11:17:50 AM



DMW-1S	03/05/2019 5 ft el 50.94	03/05/2019 10 ft el 45.94	03/05/2019 12.5 ft el 43.44	03/05/2019 15 ft el 40.94	03/05/2019 20 ft el 35.94
Gasoline Range Organics	5 U	29	1200	67	5 U

DMW-2S	03/02/2020 5 ft el 51.03	03/02/2020 10 ft el 46.03	03/02/2020 15 ft el 41.03	03/02/2020 20 ft el 36.03	03/02/2020 25 ft el 31.03
Gasoline Range Organics	5 U	83	5 U	5 U	5 U

21417-GP4	04/21/2017 12 ft el 43.82	04/21/2017 15 ft el 40.82
Gasoline Range Organics	14.6	269

HC-1	04/11/2019 5 ft el 57.33	04/11/2019 10 ft el 52.33	04/11/2019 12.5 ft el 49.83	04/11/2019 20 ft el 42.33	04/11/2019 25 ft el 37.33	04/11/2019 30 ft el 32.33
Gasoline Range Organics	5 U	5 U	5 U	5 U	290	30

DMW-4S	02/26/2020 5 ft el 56.76	02/26/2020 10 ft el 51.76	02/26/2020 15 ft el 46.76	02/26/2020 20 ft el 41.76	02/26/2020 25 ft el 36.76	02/26/2020 30 ft el 31.76
Gasoline Range Organics	5 U	5 U	5 U	5 U	35	5 U

LEGEND

GRO IN SOIL (mg/kg)

- ≥ 300
- ≥ 60 TO 300
- ≥ 30 TO 60
- ND/0 TO < 30 (PROTECTIVE OF GROUNDWATER SCREENING LEVEL)
- NO DATA

SAMPLE DEPTH INTERVALS

- ≤ 5 FT BELOW GROUND SURFACE (BGS)
- 5 TO 10
- 10 TO 15
- 15 TO 20
- 20 TO 25
- > 25

PROPERTY BOUNDARY

SCREENING LEVELS FOR GASOLINE RANGE ORGANICS (GRO) IN SOIL (mg/kg)	
ZONE	PROTECTIVE OF GW
Vadose (0 to 25 ft bgs) and Saturated (>25 ft bgs)	30

RED TEXT INDICATES EXCEEDANCE OF PROTECTIVE OF GROUNDWATER SCREENING LEVEL

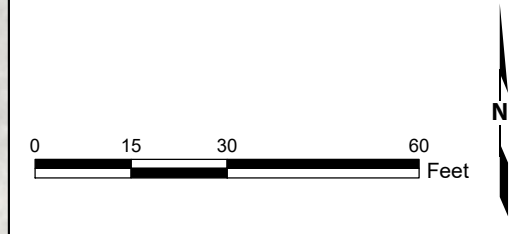
SCREENING LEVEL SELECTION PROCESS IS DISCUSSED IN THE RI REPORT

DEPTH IN FEET BELOW GROUND SURFACE (BGS)

ELEVATION IN FEET (NAVD 88)

U = NON-DETECT AT DETECTION LIMIT AS INDICATED

AERIAL IMAGERY SOURCE: NEARMAP, AUGUST 28, 2020



Seattle DOT Dexter Parcel Site
Seattle, Washington

GRO Distribution in Soil
19409-04 10/21

GIS FILE PATH: C:\Users\kannamm\OneDrive\LOCAL DATA\195568_Broad_BlockMaps2021_05_DEX_FS\195568_00MB_DEXTER_LAST SAVED_10/27/2021 11:42:27 AM

DMW-1S	03/25/2019 17 - 27 ft el 38.94 to 28.94	03/18/2020 17 - 27 ft el 38.94 to 28.94
Benzene	1.5/1.8	2.9
Diesel Range Organics	200 U/200 U	580
Gasoline Range Organics	300/350	1800

21417-GP4	04/21/2017 10 - 15 ft el 45.82 to 40.82
Benzene	1 U
Diesel Range Organics	-
Gasoline Range Organics	4830

DMW-4S	03/19/2020 23 - 33 ft el 38.76 to 28.76
Benzene	0.2 U
Diesel Range Organics	790
Gasoline Range Organics	670

HC-1	04/11/2019 21.5 - 31.5 ft el 40.83 to 30.83
Benzene	1 U
Diesel Range Organics	200 U
Gasoline Range Organics	6900

LEGEND

- SOIL BORING, ANALYZED BUT WITHOUT EXCEEDANCE
- SOIL BORING, WITH EXCEEDANCE
- MONITORING WELL, ANALYZED BUT WITHOUT EXCEEDANCE
- MONITORING WELL, WITH EXCEEDANCE

SHADED-BACK LOCATIONS ARE AT A DIFFERENT ELEVATION THAN THE EXCEEDANCES AND WERE NOT USED TO DEFINE THE EXTENT OF CONTAMINATION

APPROXIMATE DISTRIBUTION OF GRO, DRO, AND BENZENE EXCEEDANCES IN GROUNDWATER

PROPERTY BOUNDARY

SCREENING LEVELS FOR GRO, DRO, AND BENZENE GROUNDWATER (µg/L)		
CONSTITUENT	PROTECTIVE OF DRINKING WATER	PROTECTIVE OF INDOOR AIR
Gasoline Range Organics (GRO)	800	-
Diesel Range Organics (DRO)	500	-
Benzene	5	2.4

DATA SHOWN IS FROM 2017-2020

RED TEXT INDICATES EXCEEDANCE OF PROTECTIVE OF DRINKING WATER OR INDOOR AIR SCREENING LEVELS

CONCENTRATIONS SHOWN IN MICROGRAMS PER LITER (µg/L)

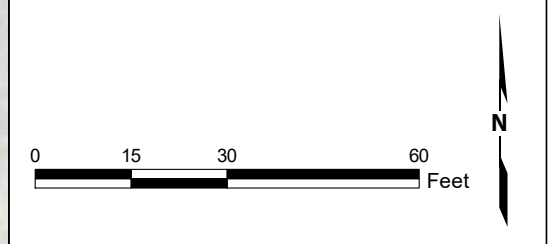
SCREENING LEVEL SELECTION PROCESS IS DISCUSSED IN THE RI REPORT

DEPTH IN FEET BELOW GROUND SURFACE (BGS)

ELEVATION IN FEET (NAVD 88)

U = NON-DETECT AT DETECTION LIMIT AS INDICATED
 J = ESTIMATED VALUE
 - = ANALYTE WAS NOT ANALYZED
 / = MULTIPLE RESULTS INDICATE THAT A FIELD DUPLICATE WAS TAKEN

AERIAL IMAGERY SOURCE: NEARMAP, AUGUST 28, 2020



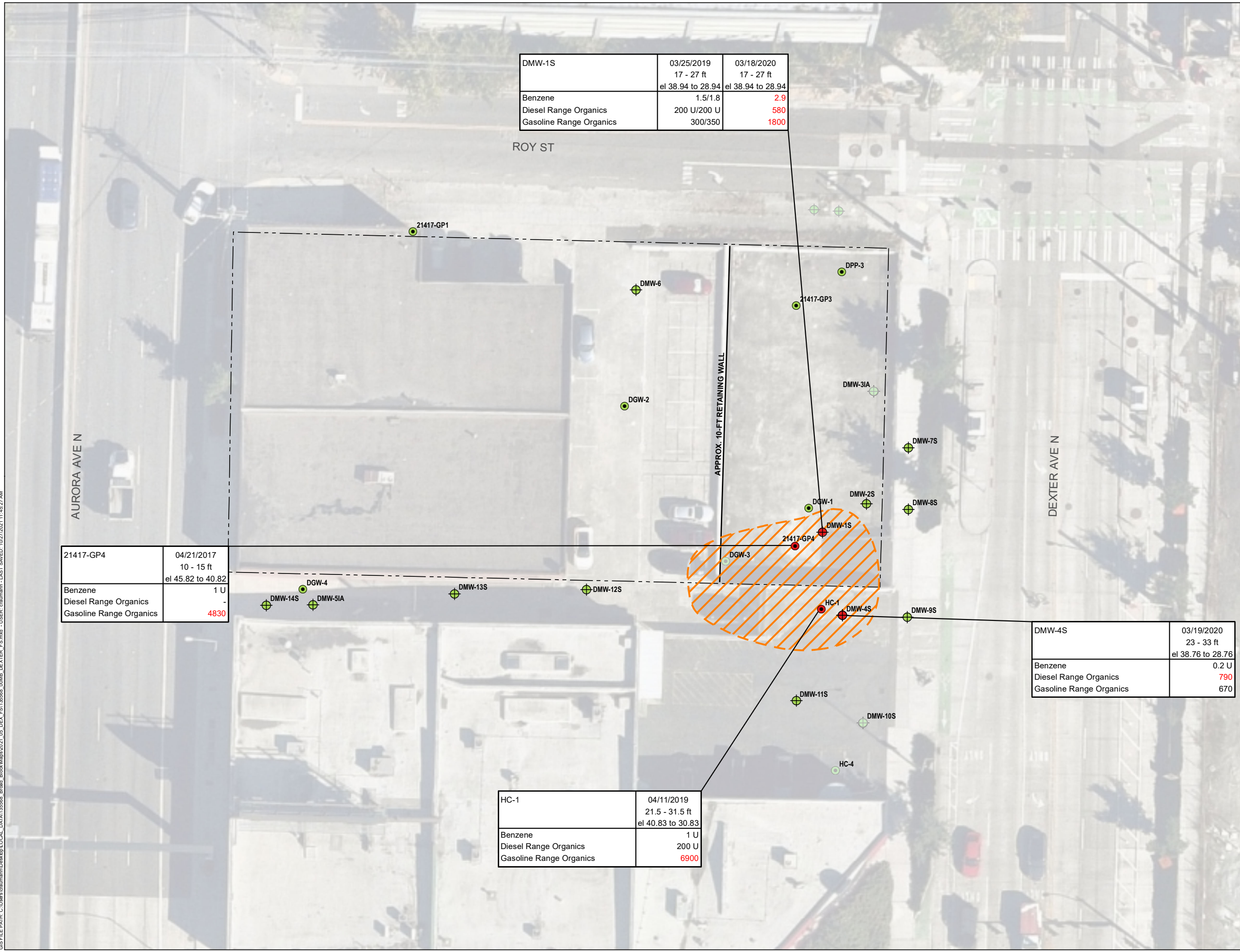
Seattle DOT Dexter Parcel Site
Seattle, Washington

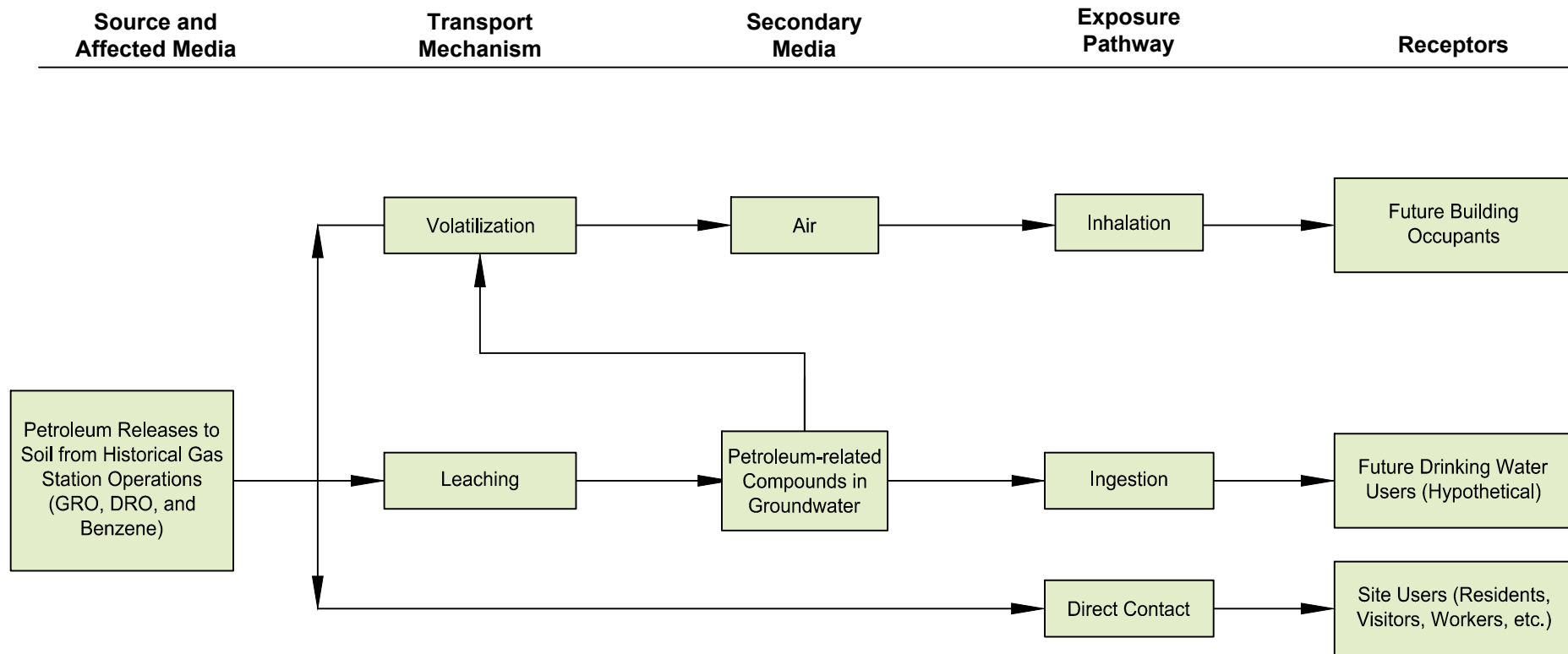
**GRO, DRO, and Benzene
Distribution in Groundwater**


19409-04 10/21

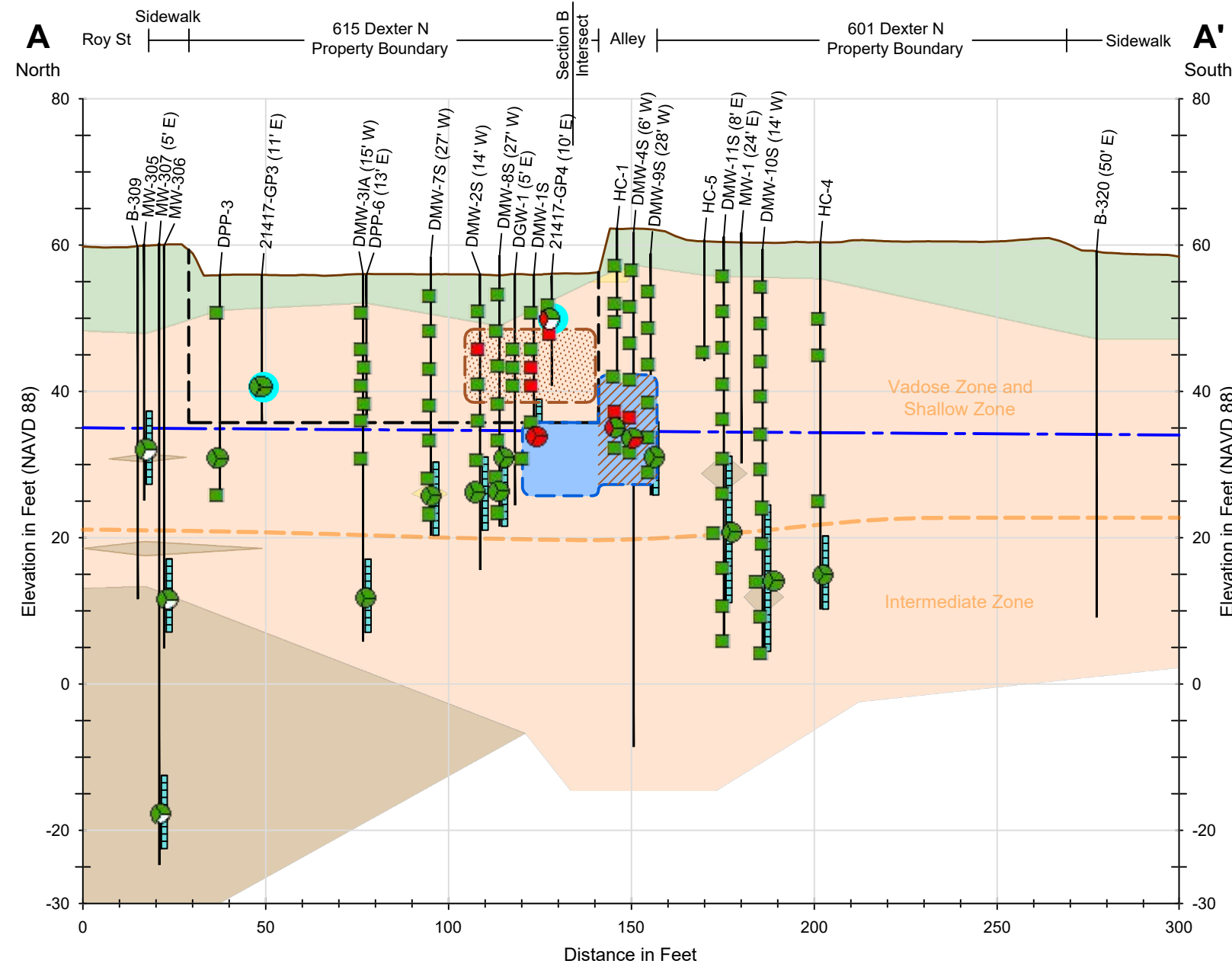
HARTCROWSER
A division of Haley & Aldrich

Figure
2-5



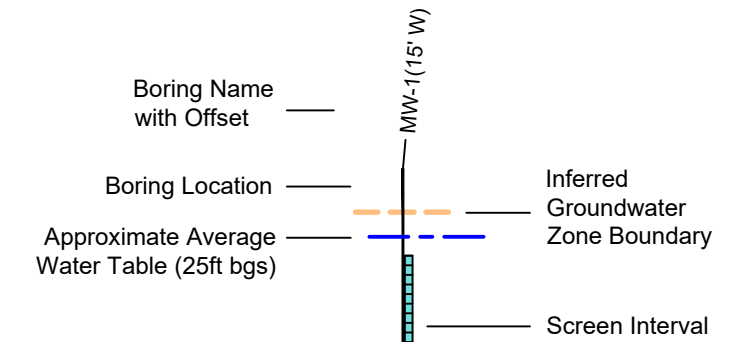


Seattle DOT Dexter Parcel Site Seattle, Washington	
Contaminant Sources, Exposure Pathways, and Receptors	
19409-04	10/21
 <small>A Division of Haley & Aldrich</small>	Figure 2-6



Legend

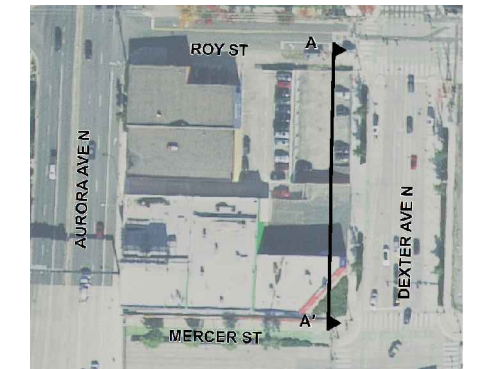
- Monitored Natural Attenuation (MNA)
- Off-Property In Situ Enhanced Bioremediation
- Remedial Excavation



--- Approximate Limits of Proposed Excavation and Vapor Barrier Area at Seattle DOT Dexter Parcel Site ("Seattle DOT Dexter Parcel," Collins Woerman, 06/25/2020)

Geologic Units (Predominant Component)

- Fill
- Silty Sand and Silty Gravel
- Clean Sand and/or Gravel
- Silt and/or Clay with or without Sand



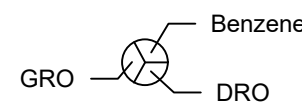
INSET MAP

Soil	Cleanup Level (mg/kg)
Gasoline Range Organics ¹	30

GW	Cleanup Level (µg/L)
Gasoline Range Organics ²	800
Diesel Range Organics ²	500
Benzene ³	2.4

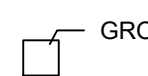
¹ Protective of Groundwater
² Protective of Drinking Water
³ Protective of Indoor Air

GROUNDWATER SAMPLE

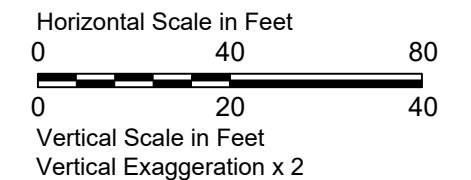


- = Constituent(s) below cleanup level
- = Constituent(s) above cleanup level
- = Constituent(s) not tested
- = Perched groundwater

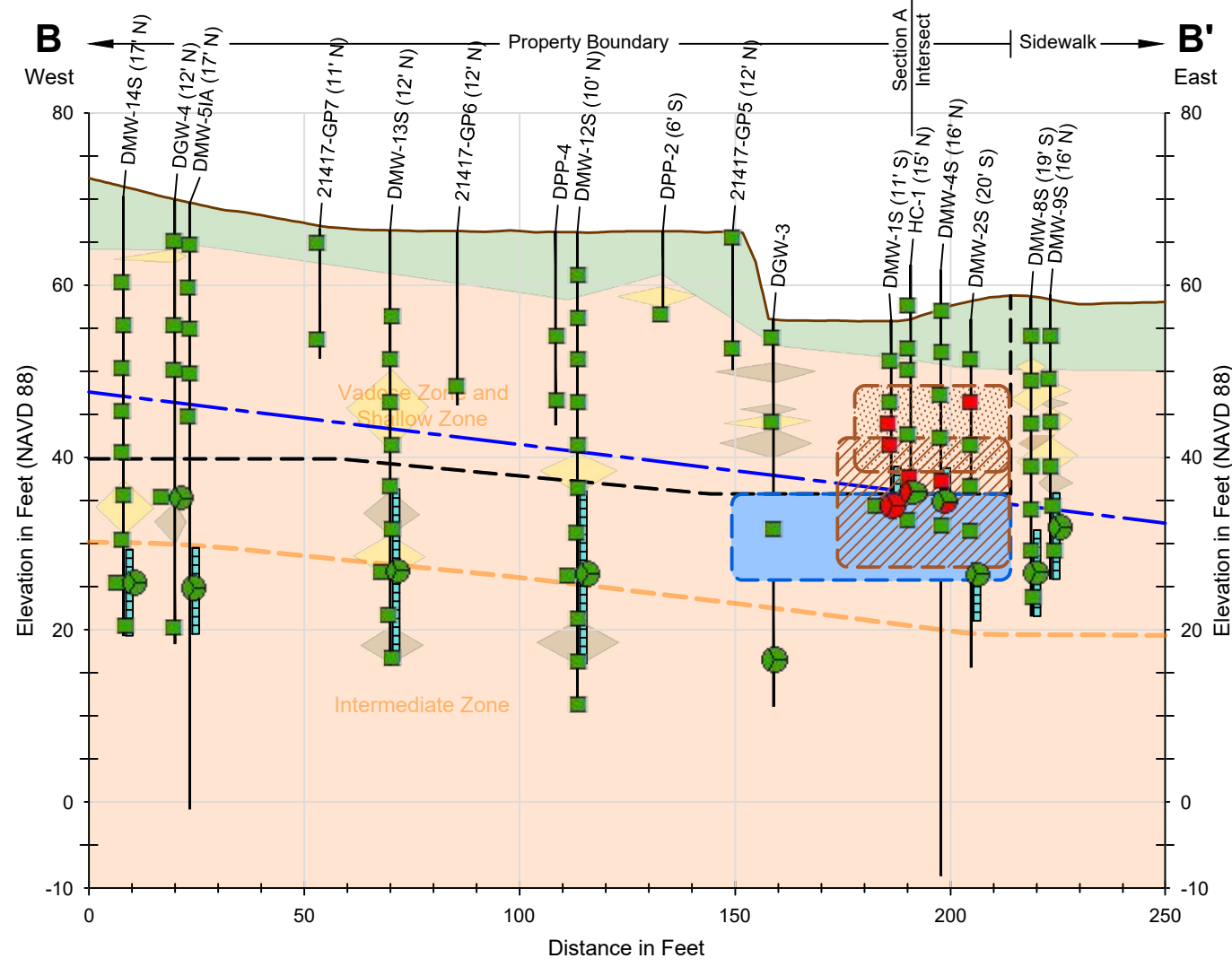
SOIL SAMPLE



Explorations DMW-2S, DMW-8S, DMW-9S, DMW-11S, DGW-1, HC-1, MW-306, and MW-307 have been shifted horizontally for visual clarity.

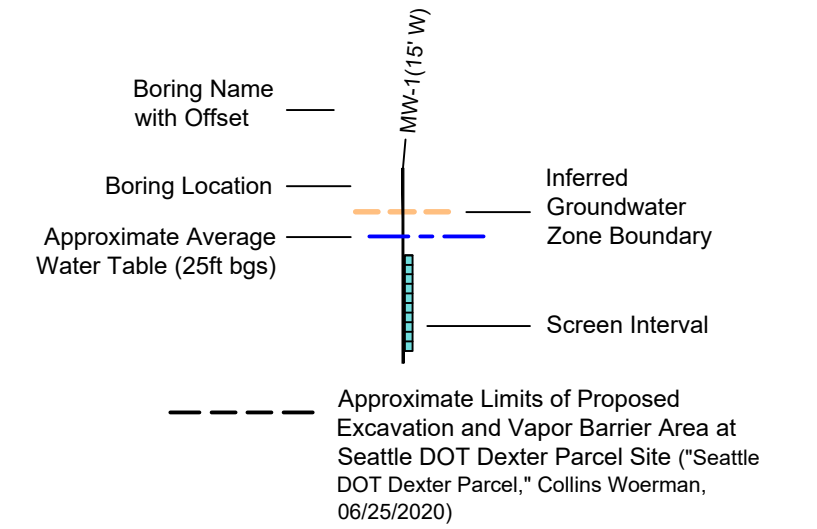


Seattle DOT Dexter Parcel Site Seattle, Washington	
Selected Cleanup Action Cross Section A-A'	
19409-04	10/21
 A Division of Haley & Aldrich	Figure 5-2a



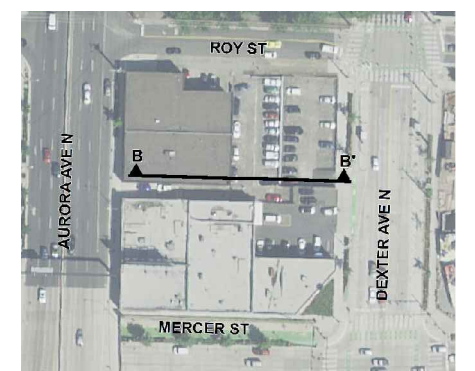
Legend

- Monitored Natural Attenuation (MNA)
 - Off-Property In Situ Enhanced Bioremediation
 - Remedial Excavation
- This cross section was cut on-property. Any off-property features have been projected onto this section.



Geologic Units (Predominant Component)

- Fill
- Silty Sand and Silty Gravel
- Clean Sand and/or Gravel
- Silt and/or Clay with or without Sand



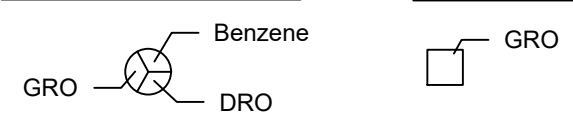
INSET MAP

Soil	Cleanup Level (mg/kg)
Gasoline Range Organics ¹	30

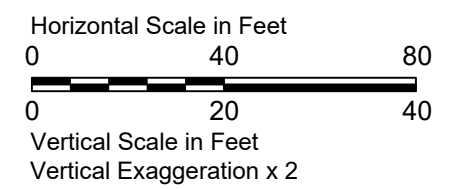
GW	Cleanup Level (µg/L)
Gasoline Range Organics ²	800
Diesel Range Organics ²	500
Benzene ³	2.4

¹ Protective of Groundwater
² Protective of Drinking Water
³ Protective of Indoor Air

GROUNDWATER SAMPLE SOIL SAMPLE



green = Constituent(s) below cleanup level
 red = Constituent(s) above cleanup level
 white = Constituent(s) not tested



Seattle DOT Dexter Parcel Site
 Seattle, Washington

**Selected Cleanup Action
 Cross Section B-B'**

19409-04 10/21




Figure
5-2b

Explorations DMW-1S, DMW-9S, and DPP-4 have been shifted horizontally for visual clarity.