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Presented by:

Chmelik Sitkin & Davis P.S.

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ORDER FOR ENTRY OF **FULLY EXECUTED SIGNATURE** PAGE TO CONSENT DECREE - 1

Holly M. Stafford, WSBA #40674

IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON IN AND FOR THE COUNTY OF SKAGIT

STATE OF WASHINGTON. DEPARTMENT OF ECOLOGY

Plaintiff,

٧.

PORT OF ANACORTES.

Defendant.

No. 22-2-00800-29

ORDER FOR ENTRY OF FULLY **EXECUTED SIGNATURE PAGE TO** CONSENT DECREE

THIS MATTER having come before this Court and having reviewed the record; IT IS HEREBY ORDERED AND ADJUDGED that the attached signature page is hereby incorporated into the consent decree filed on October 19th, 2022.

DATED this ____ day of October, 2022.

CHMELIK SITKIN & DAVIS P.S. ATTORNEYS AT LAW

1500 Railroad Avenue Bellingham, Washington 98225 phone 360.671.1796 • fax 360.671.3781

XXIX. WITHDRAWAL OF CONSENT 2 1. If the Court withholds or withdraws its consent to this Decree, it shall be null and void at the option of any party and the accompanying Complaint shall be dismissed without costs 3 and without prejudice. In such an event, no party shall be bound by the requirements of this 4 5 Decree. 6 STATE OF WASHINGTON ROBERT W. FERGUSON 7 DEPARTMENT OF ECOLOGY Attorney General 8 9 Barry Rogowski Kathryn Wyatt, WSBA #30916 Program Manager, Acting Assistant Attorney General 10 Toxics Cleanup Program 360-586-3514 360-485-3738 11 Date: 10/12/2022 Date: 12 October 2022 12 13 PORT OF ANACORTES 14 15 Its: Executive Director 16 (360) 299-1812 ENTERED this May of Old. 200 Date: Oct 11, 2022 17 18 19 20 21 JUDGE Comm Skagit County Superior Court 22 23 24 25 26

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Ecology Division PO Box 40117 Olympia, WA 98504-0117 360-586-6770

STATE OF WASHINGTON SKAGIT COUNTY SUPERIOR COURT

STATE OF WASHINGTON, DEPARTMENT OF ECOLOGY, NO.

Plaintiff,

CONSENT DECREE

v.

PORT OF ANACORTES,

Defendant.

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I. INTRODUCTION

1. The mutual objective of the State of Washington, Department of Ecology (Ecology) and the Port of Anacortes (Defendant) under this Decree is to provide for remedial action at a facility where there has been a release or threatened release of hazardous substances. This Decree requires Defendant to conduct a final cleanup of the Dakota Creek Industries Site (Site) by implementing the Cleanup Action Plan (CAP) attached as Exhibit B, according to the schedule and other requirements identified in this Decree and all exhibits thereto.

2. Ecology has determined that these actions are necessary to protect human health and the environment.

3. The Complaint in this action is being filed simultaneously with this Decree. An Answer has not been filed, and there has not been a trial on any issue of fact or law in this case. However, the Parties wish to resolve the issues raised by Ecology's Complaint. In addition, the Parties agree that settlement of these matters without litigation is reasonable and in the public interest, and that entry of this Decree is the most appropriate means of resolving these matters.

4. By signing this Decree, the Parties agree to its entry and agree to be bound by its terms.

5. By entering into this Decree, the Parties do not intend to discharge non-settling parties from any liability they may have with respect to matters alleged in the Complaint. The Parties retain the right to seek reimbursement, in whole or in part, from any liable persons for sums expended under this Decree.

6. This Decree shall not be construed as proof of liability or responsibility for any releases of hazardous substances or cost for remedial action nor an admission of any facts; provided, however, that Defendant shall not challenge the authority of the Attorney General and Ecology to enforce this Decree.

7. The Court is fully advised of the reasons for entry of this Decree, and good cause having been shown:

Now, therefore, it is HEREBY ORDERED, ADJUDGED, AND DECREED as follows:

II. JURISDICTION

1. This Court has jurisdiction over the subject matter and over the Parties pursuant to the Model Toxics Control Act (MTCA), RCW 70A.305.

2. Authority is conferred upon the Washington State Attorney General by RCW 70A.305.040(4)(a) to agree to a settlement with any potentially liable person (PLP) if, after public notice and any required public meeting, Ecology finds the proposed settlement would lead to a more expeditious cleanup of hazardous substances. RCW 70A.305.040(4)(b) requires that such a settlement be entered as a consent decree issued by a court of competent jurisdiction.

3. Ecology has determined that a release or threatened release of hazardous substances has occurred at the Site that is the subject of this Decree.

4. Ecology has given notice to Defendant of Ecology's determination that Defendant is a PLP for the Site, as required by RCW 70A.305.020(26) and WAC 173-340-500.

5. The actions to be taken pursuant to this Decree are necessary to protect public health and the environment.

6. This Decree has been subject to public notice and comment.

7. Ecology finds that this Decree will lead to a more expeditious cleanup of hazardous substances at the Site in compliance with the cleanup standards established under RCW 70A.305.030(2)(e) and WAC 173-340.

8. Defendant has agreed to undertake the actions specified in this Decree and consents to the entry of this Decree under MTCA.

III. PARTIES BOUND

1. This Decree shall apply to and be binding upon the Parties to this Decree, their successors and assigns. The undersigned representative of each party hereby certifies that they are fully authorized to enter into this Decree and to execute and legally bind such party to comply

with this Decree. Defendant agrees to undertake all actions required by the terms and conditions of this Decree. No change in ownership or corporate status shall alter Defendant's responsibility under this Decree. Defendant shall provide a copy of this Decree to all agents, contractors, and subcontractors retained to perform work required by this Decree, and shall ensure that all work undertaken by such agents, contractors, and subcontractors complies with this Decree.

IV. **DEFINITIONS**

- 1. Unless otherwise specified herein, all definitions in RCW 70A.305.020, WAC 173-204, and WAC 173-340 shall control the meanings of the terms in this Decree.
 - A. <u>Site</u>: The Site is referred to as Port of Anacortes Dakota Creek, cleanup site ID 5174, and is generally located at 155 Q Avenue in Anacortes, Washington. The Site constitutes a facility under RCW 70A.305.020(8). The Site is defined by where a hazardous substance, other than a consumer product in consumer use, has been deposited, stored, disposed of, or placed, or otherwise come to be located.
 - B. <u>Consent Decree or Decree</u>: Refers to this Consent Decree and each of the exhibits to this Decree. All exhibits are integral and enforceable parts of this Consent Decree.
 - C. Defendant: Refers to Port of Anacortes (the Port).
 - D. <u>Parties</u>: Refers to the State of Washington, Department of Ecology and Defendant.

V. FINDINGS OF FACT

- 1. Ecology makes the following findings of fact without any express or implied admissions of such facts by Defendant.
 - A. Based upon factors currently known to Ecology, the Site is generally located at 155 Q Avenue in Anacortes, Washington as shown in the Site Location Diagram (Exhibit A). The Site has been used for industrial and shipyard activities since approximately 1879. The Port acquired portions of the Site from the mid-1940s to the

mid-1970s. The Site generally consists of a marine portion (Marine Area) and an upland

portion (Upland Area).

B. From approximately 1925 to 1969, several above-ground storage tanks

(ASTs) were present on the Upland Area of the Site and used for bulk fuel storage and

distribution. Dakota Creek Industries, Inc., the current tenant, has leased the property

from the Port since 1977 and currently uses the Site as a shipyard for the construction

and repair of vessels. Prior to 2008, site features included multiple piers, docks, and two

marine railway boat lifts. The west marine railway, located between the East Pier and

Pier 1, was removed in the early 1990s. The east marine railway, located between the

East Pier and Pier 2, was removed in 2008 as part of the Project Pier 1 redevelopment

activities. Project Pier 1 redevelopment activities also included the removal of the L and

East Docks and associated marine structures.

C. Contamination at the Site is related to vessel moorage, bulk fuel and oil

storage, and shipbuilding activities. These activities have resulted in soil, groundwater,

and sediment contamination. Other potential sources of contamination at the Site include

outfall discharges from the former Scott Paper Mill and City of Anacortes municipal

sewer. An outfall from the former Scott Paper Mill existed within the Site area from

approximately 1952 to 1978.

CONSENT DECREE

D. In 1991, two USTs were removed from the Site for permanent closure.

During the removal, approximately 20 cubic yards of petroleum impacted soil was

removed from the Site. Samples obtained at the final excavation limits confirmed the

removal of the petroleum impacted soil.

E. In 2001, a hydraulic winch and its timber frame were removed, along with

approximately 30 cubic yards of petroleum impacted soil as an independent remedial

action. Samples obtained confirmed the removal of the petroleum impacted soil.

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F. In 2001 and 2002, the Port conducted an investigation which revealed exceedances of total petroleum hydrocarbons (TPH) and carcinogenic polycyclic aromatic hydrocarbons (cPAHs) with respect to the then-current MTCA Method-A

and/or Method B soil cleanup levels. Soil arsenic concentrations exceeded its cleanup

level (CUL) at two locations.

G. In March 2002 and January 2003, the Port entered into the Voluntary

Cleanup Program (VCP) for the upland portion of the Site. Site investigations and

independent remedial actions were conducted under the VCP.

H. In 2002, the Port initiated and performed an independent remedial action

(the "independent soil interim action") to remedy petroleum and metals contamination

on the Upland Area of the Site while the Site was in Ecology's VCP. As part of the

independent soil interim action, the Site was investigated to delineate the nature and

extent of soil contamination. The investigation showed that soil in the vicinity of the

former fuel storage tanks and near the marine railway exceeded MTCA Method A

cleanup levels for arsenic and TPH compounds (predominately gasoline and diesel). The

independent soil interim action included the excavation, removal, and disposal of 3,900

cubic yards of contaminated soils. Confirmation soil samples were collected from the

bottom and sidewalls of all excavations and verified that the remaining adjacent soils

contained concentrations that were below MTCA cleanup levels. As part of the VCP

process, Ecology reviewed this work and provided comments. Ecology did not issue any

opinion letter for this Site while in the VCP.

I. Prior to and following the independent soil interim action, four (4)

groundwater monitoring wells were used to evaluate the groundwater quality in the area

of the interim action at the Site. Four (4) quarterly groundwater quality monitoring

events were completed. Because groundwater at the Site discharges directly into the

Guemes Channel and is not used as a drinking water source, the Port compared

ATTORNEY GENERAL OF WASHINGTON Ecology Division PO Box 40117 Olympia, WA 98504-0117 360-586-6770 concentrations to MTCA Method B, marine surface water criteria and Washington State Metal Background concentrations. Groundwater samples were analyzed for metals, petroleum hydrocarbons, semivolatile organic compounds (SVOCs), volatile organic compounds (VOCs), pesticides, and herbicides. The analytes detected in 2002 that exceeded groundwater cleanup levels in one or more of the monitoring wells were arsenic, chromium, TPH-diesel, and TPH-oil. Performance monitoring performed in 2006 showed that all constituents except arsenic had attenuated in groundwater at the Site to below preliminary cleanup levels. The monitoring further indicated that the elevated levels of arsenic may be migrating onto the Site from an unknown up gradient source.

J. In 1997 and 2002, the Port independently conducted sediment quality investigations into the chemical quality of surface sediments within the Marine Area and adjacent to Pier 1 (Otten Engineering 1997). Sediment samples were analyzed for selected constituents or all constituents in the following analyte groups: metals, polycyclic aromatic hydrocarbons (PAHs), porewater tributyltin (TBT), polychlorinated biphenyls (PCBs), VOCs, and pesticides. As part of the 1997 sediment investigation, ten (10) surface sediment samples (0 to 10 cm) were collected within the Marine Area or just north of Pier 1 in Guemes Channel. Chemical concentrations were compared to Sediment Quality Standards (SQS). Chapter 173-304 WAC. Contaminant concentrations exceeded SQS criteria at two (2) locations. Those contaminants that exceeded SQS criteria included: metals (copper and zinc), low molecular weight PAHs (LPAHs), and high molecular weight PAHs (HPAHs). Surface sediment samples were collected from fifteen (15) locations within the Marine Area and near Pier 1 as part of the 2002 sediment investigation. Contaminant concentrations exceeded SQS standards at only one (1) location. Those contaminants that exceeded SQS criteria included: metals

(arsenic, copper, mercury, and zinc), LPAHs, HPAHs, bis(2-ethylhexyl)phthalate, and dibenzofuran.

K. In 2006, the Port conducted surface sediment sampling for dioxin/furans

within the Marine Area, adjacent to Pier 1 and just north of Pier 1 in Guemes Channel

(Floyd|Snider 2006). Samples were collected at nine (9) locations. The samples revealed

elevated concentrations of dioxin/furan compounds when compared to background

levels.

L. In 2007, Ecology and the Port entered into Agreed Order No. DE-

07TCPHQ-5080 (the Agreed Order). The Agreed Order required that the Port: prepare

a draft Remedial Investigation/Feasibility Study and Interim Action Work Plan (Work

Plan) for the Site; conduct data gap field sampling; prepare draft Remedial

Investigation/Feasibility Study reports; complete an interim action to remove

contaminated media from the Marine Area prior to redevelopment activities; and prepare

a draft Cleanup Action Plan (DCAP).

M. In 2008, the Interim Action was completed concurrently with the Project

Pier 1 redevelopment activities, in accordance with the Ecology-approved Work Plan.

Its primary purpose was to remove contaminated sediments exceeding preliminary SMS

cleanup levels. Interim Action construction was completed between July and November

2008. The L Dock, East Dock, and marine railway remnant located in the Site marine

area were demolished and removed prior to the Interim Action. Dredging of

contaminated sediment was completed as outlined in the Work Plan Addendum.

Approximately 26,000 cubic yards of contaminated sediment was dredged from the

Marine Area to complete the Interim Action. On completion of the dredging, sampling

results confirmed that no contamination above SMS cleanup levels was present at the

dredged surface. None of the confirmation samples had detections of COCs above the

respective SMS criteria.

ATTORNEY GENERAL OF WASHINGTON Ecology Division PO Box 40117 Olympia, WA 98504-0117 N. During the completion of the Interim Action, its scope was adjusted to include removal of arsenic contaminated soil in the eastern portion of the Site, as approved by Ecology. Soil within utility corridors being constructed as part of the upland development was excavated to the extent practicable to remove soil containing elevated arsenic detections.

O. In 2022, GeoEngineers completed a Remedial Investigation/Feasibility Study Report (the RI/FS Report) for the Site based on the results of the Remedial Investigation field study required by the AO. The following COCs were identified for sediment, groundwater, and soil at the Site:

Sediment – Arsenic, copper, lead, mercury, zinc, tributyltins, LPAHs,
 HPAHs, total cPAH TEQ, total PCBs, total dioxin and furan TEQ.

Groundwater – Arsenic and nickel, and total cPAH TEQ were identified
as COCs in groundwater for the upland area. Diesel range petroleum,
oil range petroleum and chromium were detected in groundwater above
CULs; however, monitoring results collected during the RI show diesel
range petroleum, oil range petroleum, and chromium concentrations
decreased over time to below CULs.

Soil –Arsenic, nickel, and total cPAHs TEQ. Gasoline range petroleum
and diesel range petroleum were found in soils above CULs; however,
previous independent cleanup actions removed these contaminants.
Releases and/or potential releases of hazardous substances occurred at
the Site, as described above. These hazardous substances have been, and
may continue to be, released at the Site into the environment including
groundwater and soil.

P. Ecology has assigned the Site an overall priority ranking of 1 pursuant to MTCA.

Q. As documented in the Cleanup Action Plan (CAP) (Exhibit B), Ecology has chosen a final cleanup action to be implemented at the Site consisting of removal of contaminant source areas located in the southeast portion of the Site consisting of approximately 3,600 in-place cubic yards of soil, followed by institutional controls, compliance monitoring, and long-term monitoring. When determining the final cleanup objectives and mediums that require further action under the CAP, Ecology incorporated actions completed during Project Pier 1 redevelopment, independent cleanup actions, and interim cleanup actions in the Marine Area and Upland Area of the Site. Sediment was evaluated during remedial investigation and subsequent interim actions. completeness of the 2008 Interim Action dredging and subsequent dredging, no current sediment contamination is known to be present above cleanup levels, and therefore no further action is required for sediment. Surface water is addressed through the development of groundwater CULs protective of surface water and through diversion of non-contact stormwater to a treatment system managed under a National Pollutant Discharge Elimination System (NPDES) permit. Groundwater qualifies for beneficial use other than the highest beneficial use because the Site meets the definition of an industrial property, and groundwater is not used for drinking water and is not a reasonable future source of drinking water. Groundwater sampling results are in compliance with the cleanup standards at the conditional point of compliance that separates the upland and marine portions of the Site, down gradient, and as close as technically possible to the remaining soil contamination. Groundwater monitoring results show a decrease in groundwater concentrations over time, which appear to indicate that the paved surfaces are limiting the infiltration, leaching, and subsequent migration of contaminants through the soil column to groundwater.

VI. WORK TO BE PERFORMED

1. This Decree contains a work plan designed to protect human health and the environment from the known release, or threatened release, of hazardous substances at, on, or from the Site. All remedial actions conducted by Defendant at the Site shall be done in accordance with WAC 173-340.

2. Defendant shall implement the CAP (Exhibit B) in accordance with the Scope of Work and Schedule attached to this Decree (Exhibit C). Among other remedial actions, the CAP requires Defendant to:

A. Prepare a draft Engineering Design Report (EDR) for Ecology review and approval, followed by preparation of a final EDR incorporating Ecology's review comments.

B. Construct the cleanup action in accordance with the design documents.

The cleanup action will consist generally of the following elements:

- Removal of contaminated soil within the readily accessible portion of the
 Site exceeding soil cleanup levels;
- Use of existing engineering controls such as concrete and asphalt surfaces to isolate the remaining soil contamination at the Site;
- Long-term monitoring of groundwater to confirm compliance with the cleanup standard at the conditional point of compliance (shoreline) and assess natural attenuation performance; and
- Implementation of institutional controls (Environmental Covenant)
- C. Prepare an agency review draft Construction Completion Report for Ecology review and approval, followed by preparation of a final Construction Completion Report incorporating Ecology's review comments.

D. Prepare an agency review draft Compliance Monitoring Plan (CMP) for Ecology review and approval, followed by preparation of a final CMP incorporating Ecology's review comments.

E. Implement the CMP.

F. Prepare an agency review draft Engineering and Institutional Controls Monitoring and Maintenance Plan (EICMMP) for Ecology review and approval, followed by preparation of a final EICMMP incorporating Ecology's comments.

4. All plans or other deliverables submitted by Defendant for Ecology's review and approval under the CAP (Exhibit B) or Scope of Work and Schedule (Exhibit C) shall, upon Ecology's approval, become integral and enforceable parts of this Decree.

5. If Defendant learns of a significant change in conditions at the Site, including but not limited to a statistically significant increase in contaminant and/or chemical concentrations in soil, groundwater, or sediments, Defendant, within seven (7) days of learning of the change in condition, shall notify Ecology in writing of said change and provide Ecology with any reports or records (including laboratory analyses, sampling results) relating to the change in conditions.

6. As detailed in the CAP, institutional controls are required at the Site. Environmental (Restrictive) Covenants will be used to implement the institutional controls.

A. In consultation with Defendant, Ecology will prepare the Environmental (Restrictive) Covenants consistent with WAC 173-340-440, RCW 64.70, and any policies or procedures specified by Ecology. The Environmental (Restrictive) Covenants shall restrict future activities and uses of the Site as agreed to by Ecology and Defendant.

B. After approval by Ecology, Defendant shall record the Environmental (Restrictive) Covenant for affected properties it owns with the office of the Skagit County Auditor as detailed in the Schedule (Exhibit C). Defendant shall provide Ecology with the original recorded Environmental (Restrictive) Covenants within thirty (30) days of the recording date.

7. Unless otherwise directed by Ecology, through completion of construction activities, Defendant shall submit to Ecology written monthly Progress Reports that describe the actions taken during the previous month to implement the requirements of this Decree. All Progress Reports shall be submitted by the tenth (10th) day of the month in which they are due after the effective date of this Decree. Unless otherwise specified in writing by Ecology, Progress Reports and any other documents submitted pursuant to this Decree shall be sent by U.S. mail to Ecology's project coordinator. The Progress Reports shall include the following:

A. A list of on-site activities that have taken place during the month.

B. Description of any sample results which deviate from the norm.

C. Detailed description of any deviations from required tasks not otherwise documented in project plans or amendment requests.

D. Description of all deviations from the Scope of Work and Schedule (Exhibit C) during the current month and any planned deviations in the upcoming - month.

E. For any deviations in schedule, a plan for recovering lost time and maintaining compliance with the schedule.

F. All raw data (including laboratory analyses) received during the previous month (if not previously submitted to Ecology), together with a detailed description of the underlying samples collected.

G. A list of planned activities for the upcoming month.

9. Except in the case of an emergency, Defendant agrees not to perform any remedial actions at the Site outside the scope of this Decree without prior written approval of Ecology. In the case of an emergency, Defendant must notify Ecology of the event and remedial action(s) as soon as practical, but no later than twenty-four (24) hours after discovery of the emergency.

VII. DESIGNATED PROJECT COORDINATORS

1. The project coordinator for Ecology is:

Arianne Fernandez Toxics Cleanup Program P.O. Box 330316 Shoreline, Washington 98133-9716 (360) 407-7209 arianne.fernandez@ecy.wa.gov

2. The project coordinator for Defendant is:

Brad Tesch Port of Anacortes 100 Commercial Avenue Anacortes, Washington 98221-1560 (360) 293-3134 brad.tesch@portofanacortes.com

- 3. Each project coordinator shall be responsible for overseeing the implementation of this Decree. Ecology's project coordinator will be Ecology's designated representative for the Site. To the maximum extent possible, communications between Ecology and Defendant and all documents, including reports, approvals, and other correspondence concerning the activities performed pursuant to the terms and conditions of this Decree shall be directed through the project coordinators. The project coordinators may designate, in writing, working level staff contacts for all or portions of the implementation of the work to be performed required by this Decree.
- 4. Any party may change its respective project coordinator. Written notification shall be given to the other party at least ten (10) calendar days prior to the change.

VIII. PERFORMANCE

1. Except as otherwise provided for by RCW 18.43 and 18.220, all geologic and hydrogeologic work performed pursuant to this Decree shall be under the supervision and direction of a geologist or hydrogeologist licensed by the State of Washington or under the direct supervision of an engineer registered by the State of Washington.

2. Except as otherwise provided for by RCW 18.43.130, all engineering work performed pursuant to this Decree shall be under the direct supervision of a professional engineer registered by the State of Washington.

3. Except as otherwise provided for by RCW 18.43.130, all construction work performed pursuant to this Decree shall be under the direct supervision of a professional engineer registered by the State of Washington or a qualified technician under the direct supervision of a professional engineer registered by the State of Washington.

4. As required by RCW 18.43 and 18.220, any documents submitted containing geologic, hydrogeologic, or engineering work shall be under the seal of an appropriately licensed professional.

5. Defendant shall notify Ecology in writing of the identity of any engineer(s) and geologist(s), contractor(s) and subcontractor(s), and other key personnel to be used in carrying out the terms of this Decree, in advance of their involvement at the Site.

IX. ACCESS

1. Ecology or any Ecology authorized representative shall have access to enter and freely move about all property at the Site that Defendant either owns, controls, or has access rights to at all reasonable times for the purposes of, *inter alia*: inspecting records, operation logs, and contracts related to the work being performed pursuant to this Decree; reviewing Defendant's progress in carrying out the terms of this Decree; conducting such tests or collecting such samples as Ecology may deem necessary; using a camera, sound recording, or other documentary type equipment to record work done pursuant to this Decree; and verifying the data submitted to Ecology by Defendant.

2. Nothing in this Decree is intended by Defendant to waive any right it may have under applicable law to limit disclosure of documents protected by the attorney work-product privilege and/or the attorney-client privilege. If Defendant withholds any requested records based on an assertion of privilege, it shall provide Ecology with a privilege log specifying the

records withheld and the applicable privilege. No Site-related data collected pursuant to this Decree shall be considered privileged.

3. Defendant shall make all reasonable efforts to secure access rights for those properties within the Site not owned or controlled by Defendant where remedial activities or investigations will be performed pursuant to this Decree.

4. Ecology or any Ecology authorized representative shall give reasonable notice before entering any Site property owned or controlled by Defendant unless an emergency prevents such notice. All Parties who access the Site pursuant to this section shall comply with any applicable health and safety plan(s). Ecology employees and their representatives shall not be required to sign any liability release or waiver as a condition of Site property access.

X. SAMPLING, DATA SUBMITTAL, AND AVAILABILITY

1. With respect to the implementation of this Decree, Defendant shall make the results of all sampling, laboratory reports, and/or test results generated by it or on its behalf available to Ecology by submitting data as detailed in this section. Pursuant to WAC 173-340-840(5), all sampling data shall be submitted to Ecology in both printed and electronic formats in accordance with paragraph 8 of Section VI (Work to be Performed), Ecology's Toxics Cleanup Program Policy 840 (Data Submittal Requirements), and/or any subsequent procedures specified by Ecology for data submittal.

2. If requested by Ecology, Defendant shall allow Ecology and/or its authorized representative to take split or duplicate samples of any samples collected by Defendant pursuant to the implementation of this Decree. Defendant shall notify Ecology seven (7) days in advance of any sample collection or work activity at the Site. Ecology shall, upon request, allow Defendant and/or its authorized representative to take split or duplicate samples of any samples collected by Ecology pursuant to the implementation of this Decree, provided that doing so does not interfere with Ecology's sampling. Without limitation on Ecology's rights under Section IX

(Access), Ecology shall notify Defendant prior to any sample collection activity unless an emergency prevents such notice.

3. In accordance with WAC 173-340-830(2)(a), all hazardous substance analyses shall be conducted by a laboratory accredited under WAC 173-50 for the specific analyses to be conducted, unless otherwise approved by Ecology.

XI. ACCESS TO INFORMATION

1. Defendant shall provide to Ecology, upon request, copies of all records, reports, documents, and other information (including records, reports, documents, and other information in electronic form) (hereinafter referred to as "Records") within Defendant's possession or control or that of their contractors or agents relating to activities at the Site or to the implementation of this Decree, including, but not limited to, sampling, analysis, chain of custody records, manifests, trucking logs, receipts, reports, sample traffic routing, correspondence, or other documents or information regarding the work. Defendant shall also make available to Ecology, for purposes of investigation, information gathering, or testimony, their employees, agents, or representatives with knowledge of relevant facts concerning the performance of the work.

2. Nothing in this Decree is intended to waive any right Defendant may have under applicable law to limit disclosure of Records protected by the attorney work-product privilege and/or the attorney-client privilege. If Defendant withholds any requested Records based on an assertion of privilege, Defendant shall provide Ecology with a privilege log specifying the Records withheld and the applicable privilege. No Site-related data collected pursuant to this Decree shall be considered privileged, including: (1) any data regarding the Site, including, but not limited to, all sampling, analytical, monitoring, hydrogeologic, scientific, chemical, radiological, biological, or engineering data, or the portion of any other record that evidences

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conditions at or around the Site; or (2) the portion of any Record that Respondents are required to create or generate pursuant to this Order.

3. Notwithstanding any provision of this Order, Ecology retains all of its information gathering and inspection authorities and rights, including enforcement actions related thereto, under any other applicable statutes or regulations.

XII. RETENTION OF RECORDS

During the pendency of this Decree, and for ten (10) years from the date this Decree is no longer in effect as provided in Section XXV (Duration of Decree), Defendant shall preserve all records, reports, documents, and underlying data in its possession relevant to the implementation of this Decree and shall insert a similar record retention requirement into all contracts with project contractors and subcontractors. Upon request of Ecology, Defendant shall make all records available to Ecology and allow access for review within a reasonable time.

XIII. TRANSFER OF INTEREST IN PROPERTY

1. No voluntary conveyance or relinquishment of title, easement, leasehold, or other interest in any portion of the Site shall be consummated by Defendant without provision for continued operation and maintenance of any containment system, treatment system, and/or monitoring system installed or implemented pursuant to this Decree.

2. Prior to Defendant's transfer of any interest in all or any portion of the Site, and during the effective period of this Decree, Defendant shall provide a copy of this Decree to any prospective purchaser, lessee, transferee, assignee, or other successor in said interest; and, at least thirty (30) days prior to any transfer, Defendant shall notify Ecology of said transfer. Upon its transfer of any interest, Defendant shall notify all transferees of the restrictions on the activities and uses of the property under this Decree and incorporate any such use restrictions into the transfer documents.

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Ecology Division
PO Box 40117
Olympia, WA 98504-0117

XIV. RESOLUTION OF DISPUTES

1. In the event that Defendant elects to invoke dispute resolution, Defendant must utilize the procedure set forth below.

A. Upon the triggering event (receipt of Ecology's project coordinator's

written decision or an itemized billing statement), Defendant has fourteen (14) calendar

days within which to notify Ecology's project coordinator in writing of its dispute

(Informal Dispute Notice).

B. The Parties' project coordinators shall then confer in an effort to resolve

the dispute informally. The parties shall informally confer for up to fourteen (14)

calendar days from receipt of the Informal Dispute Notice. If the project coordinators

cannot resolve the dispute within those 14 calendar days, then within seven (7) calendar

days Ecology's project coordinator shall issue a written decision (Informal Dispute

Decision) stating: the nature of the dispute; Defendant's position with regards to the

dispute; Ecology's position with regards to the dispute; and the extent of resolution

reached by informal discussion.

C. Defendant may then request regional management review of the dispute.

Defendant must submit this request (Formal Dispute Notice) in writing to the Northwest

Region Toxics Cleanup Program Section Manager within seven (7) calendar days of

receipt of Ecology's Informal Dispute Decision. The Formal Dispute Notice shall include

a written statement of dispute setting forth: the nature of the dispute; the disputing Party's

position with respect to the dispute; and the information relied upon to support its

position.

D. The Section Manager shall conduct a review of the dispute and shall issue

a written decision regarding the dispute (Decision on Dispute) within thirty (30) calendar

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days of receipt of the Formal Dispute Notice.

ATTORNEY GENERAL OF WASHINGTON Ecology Division PO Box 40117 disputed matter unacceptable, Defendant may then request final management review of that decision. Defendant must submit this request (Final Review Request) in writing to

If Defendant finds Ecology's Regional Section Manager's decision of the

the Toxics Cleanup Program Manager within seven (7) calendar days of Defendant's

receipt of the Decision on Dispute. The Final Review Request shall include a written

statement of dispute setting forth: the nature of the dispute; the disputing Defendant's

position with respect to the dispute; and the information relied upon to support its

position.

E.

F. Ecology's Toxics Cleanup Program Manager shall conduct a review of

the dispute and shall issue a written decision regarding the dispute (Final Decision on

Dispute) within thirty (30) calendar days of receipt of the Final Review Request. The

Toxics Cleanup Program Manager's decision shall be Ecology's final decision on the

disputed matter.

2. If Ecology's Final Decision on Dispute is unacceptable to Defendant, Defendant

has the right to submit the dispute to the Court for resolution. The Parties agree that one judge

should retain jurisdiction over this case and shall, as necessary, resolve any dispute arising under

this Decree. Under RCW 70A.305.070, Ecology's investigative and remedial decisions shall be

upheld unless they are arbitrary and capricious.

3. The Parties agree to only utilize the dispute resolution process in good faith and

agree to expedite, to the extent possible, the dispute resolution process whenever it is used.

Where either party utilizes the dispute resolution process in bad faith or for purposes of delay,

the other party may seek sanctions.

4. Implementation of these dispute resolution procedures shall not provide a basis

for delay of any activities required in this Decree, unless Ecology agrees in writing to a schedule

extension or the Court so orders.

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5. In case of a dispute, failure to either proceed with the work required by this Decree or timely invoke dispute resolution may result in Ecology's determination that insufficient progress is being made in preparation of a deliverable, and may result in Ecology undertaking the work under Section XXII (Implementation of Remedial Action).

XV. AMENDMENT OF DECREE

- 1. The Parties may agree to minor changes to the work to be performed without formally amending this Decree. Minor changes will be documented in writing by Ecology.
- 2. Substantial changes to the work to be performed shall require formal amendment of this Decree. This Decree may only be formally amended by a written stipulation among the Parties that is entered by the Court, or by order of the Court. Ecology will provide its written consent to a formal amendment only after public notice and opportunity to comment on the formal amendment. Such amendment shall become effective upon entry by the Court. Agreement to amend the Decree shall not be unreasonably withheld by any party.
- 3. When requesting a change to the Decree, Defendant shall submit a written request to Ecology for approval. Ecology shall indicate its approval or disapproval in writing and in a timely manner after the written request is received. If Ecology determines that the change is substantial, then the Decree must be formally amended. Reasons for the disapproval of a proposed change to this Decree shall be stated in writing. If Ecology does not agree to the requested change, the disagreement may be addressed through the dispute resolution procedures described in Section XIII (Resolution of Disputes).

XVI. EXTENSION OF SCHEDULE

- 1. Defendant's request for an extension of schedule shall be granted only when a request for an extension is submitted in a timely fashion, generally at least thirty (30) days prior to expiration of the deadline for which the extension is requested, and good cause exists for granting the extension. All extensions shall be requested in writing. The request shall specify:
 - A. The deadline that is sought to be extended.

- B. The length of the extension sought.
- C. The reason(s) for the extension.
- D. Any related deadline or schedule that would be affected if the extension were granted.
- 2. The burden shall be on Defendant to demonstrate to the satisfaction of Ecology that the request for such extension has been submitted in a timely fashion and that good cause exists for granting the extension. Good cause may include, but may not be limited to:
 - A. Circumstances beyond the reasonable control and despite the due diligence of Defendant including delays caused by unrelated third parties or Ecology, such as (but not limited to) delays by Ecology in reviewing, approving, or modifying documents submitted by Defendant.
 - B. A shelter in place or work stoppage mandated by state or local government order due to public health and safety emergencies.
 - C. Acts of God, including fire, flood, blizzard, extreme temperatures, storm, or other unavoidable casualty.
 - D. Endangerment as described in Section XVI (Endangerment).
- 3. However, neither increased costs of performance of the terms of this Decree nor changed economic circumstances shall be considered circumstances beyond the reasonable control of Defendant.
- 4. Ecology shall act upon any Defendant's written request for extension in a timely fashion. Ecology shall give Defendant written notification of any extensions granted pursuant to this Decree. A requested extension shall not be effective until approved by Ecology or, if required, by the Court. Unless the extension is a substantial change, it shall not be necessary to amend this Decree pursuant to Section XIV (Amendment of Decree) when a schedule extension is granted.

5. At Defendant's request an extension shall only be granted for such period of time as Ecology determines is reasonable under the circumstances. Ecology may grant schedule extensions exceeding ninety (90) days only as a result of one of the following:

A. Delays in the issuance of a necessary permit which was applied for in a timely manner.

B. Other circumstances deemed exceptional or extraordinary by Ecology.

C. Endangerment as described in Section XVI (Endangerment).

XVII. ENDANGERMENT

1. In the event Ecology determines that any activity being performed at the Site under this Decree is creating or has the potential to create a danger to human health or the environment, Ecology may direct Defendant to cease such activities for such period of time as it deems necessary to abate the danger. Defendant shall immediately comply with such direction.

2. In the event Defendant determines that any activity being performed at the Site under this Decree is creating or has the potential to create a danger to human health or the environment, Defendant may cease such activities. Defendant shall notify Ecology's project coordinator as soon as possible, but no later than twenty-four (24) hours after making such determination or ceasing such activities. Upon Ecology's direction, Defendant shall provide Ecology with documentation of the basis for the determination or cessation of such activities. If Ecology disagrees with Defendant's cessation of activities, it may direct Defendant to resume such activities.

3. If Ecology concurs with or orders a work stoppage pursuant to this section, Defendant's obligations with respect to the ceased activities shall be suspended until Ecology determines the danger is abated, and the time for performance of such activities, as well as the time for any other work dependent upon such activities, shall be extended, in accordance with Section XV (Extension of Schedule), for such period of time as Ecology determines is reasonable under the circumstances.

4. Nothing in this Decree shall limit the authority of Ecology, its employees, agents, or contractors to take or require appropriate action in the event of an emergency.

XVIII. COVENANT NOT TO SUE

1. Covenant Not to Sue: In consideration of Defendant's compliance with the terms and conditions of this Decree, Ecology covenants not to institute legal or administrative actions against Defendant regarding the release or threatened release of hazardous substances at the Site, as described in Section V.1 (Findings of Fact). This Covenant Not to Sue does not cover any other hazardous substance(s) or area. Ecology retains all of its authority relative to any hazardous substance(s) or area not covered by this Decree.

This Covenant Not to Sue shall have no applicability whatsoever to:

- A. Criminal liability.
- B. Liability for damages to natural resources.
- C. Any Ecology action, including cost recovery, against PLPs not a party to this Decree.
- 2. Pursuant to RCW 70A.305.040(4)(c), the Court shall amend this Covenant Not to Sue if factors not known at the time of entry of this Decree are discovered and present a previously unknown threat to human health or the environment.
- 3. Reopeners: Ecology specifically reserves the right to institute legal or administrative action against Defendant to require it to perform additional remedial actions at the Site and to pursue appropriate cost recovery, pursuant to RCW 70A.305.050, under any of the following circumstances:
 - A. Upon Defendant's failure to meet the requirements of this Decree.
 - B. Failure of the remedial action to meet the cleanup standards identified in the CAP (Exhibit B).

C. Upon Ecology's determination that remedial action beyond the terms of this Decree is necessary to abate an imminent and substantial endangerment to human

health or the environment.

D. Upon the availability of information previously unknown to Ecology

regarding Site factors including the nature, quantity, migration, pathway, or mobility of

hazardous substances, and Ecology's determination, in light of this information, that

further remedial action is necessary at the Site to protect human health or the

environment.

E. Upon Ecology's determination that additional remedial actions are

necessary to achieve cleanup standards within the reasonable restoration time frame set

forth in the CAP.

4. Except in the case of an emergency, prior to instituting legal or administrative

action against Defendant pursuant to this section, Ecology shall provide Defendant with fifteen

(15) calendar days' notice of such action.

XIX. CONTRIBUTION PROTECTION

1. With regard to claims for contribution against Defendant, the Parties agree that

Defendant is entitled to protection against claims for contribution for matters addressed in this

Decree as provided by RCW 70A.305.040(4)(d).

XX. INDEMNIFICATION

1. To the extent permitted by law, Defendant agrees to indemnify and save and hold

the State of Washington, its employees, and agents harmless from any and all claims or causes

of action (1) for death or injuries to persons, or (2) for loss or damage to property to the extent

arising from or on account of acts or omissions of Defendant, its officers, employees, agents, or

contractors in entering into and implementing this Decree. However, Defendant shall not

indemnify the State of Washington nor save nor hold its employees and agents harmless from

any claims or causes of action to the extent arising out of the negligent acts or omissions of the

ATTORNEY GENERAL OF WASHINGTON Ecology Division PO Box 40117 State of Washington, or the employees or agents of the State, in entering into or implementing this Decree.

XXI. COMPLIANCE WITH APPLICABLE LAWS

- 1. Applicable Law. All actions carried out by Defendant pursuant to this Decree shall be done in accordance with all applicable federal, state, and local requirements, including requirements to obtain necessary permits, except as provided in RCW 70A.305.090. The permits or specific federal, state, or local requirements that the agency has determined are applicable and that are known at the time of the execution of this Decree have been identified in Exhibit D. Defendant has a continuing obligation to identify additional applicable federal, state, and local requirements which apply to actions carried out pursuant to this Decree, and to comply with those requirements. As additional federal, state, and local requirements are identified by Ecology or Defendant, Ecology will document in writing if they are applicable to actions carried out pursuant to this Decree, and Defendant must implement those requirements.
- 2. Relevant and Appropriate Requirements. All actions carried out by Defendant pursuant to this Decree shall be done in accordance with relevant and appropriate requirements identified by Ecology. At this time, no relevant and appropriate requirements have been identified as being applicable to the actions required by this Decree. If additional relevant and appropriate requirements are identified by Ecology or Defendant, Ecology will document in writing if they are applicable to actions carried out pursuant to this Decree and Defendant must implement those requirements.
- 3. Pursuant to RCW 70A.305.090(1), Defendant may be exempt from the procedural requirements of RCW 70A.15, 70A.205, 70A.300, 77.55, 90.48, and 90.58 and of any laws requiring or authorizing local government permits or approvals. However, Defendant shall comply with the substantive requirements of such permits or approvals. For permits and approvals covered under RCW 70A.305.090(1) that have been issued by a local government, the Parties agree that Ecology has the non-exclusive ability under this Decree to enforce those local

government permits and/or approvals. The exempt permits or approvals and the applicable substantive requirements of those permits or approvals, as they are known at the time of the execution of this Decree, have been identified in Exhibit E.

4. Defendant has a continuing obligation to determine whether additional permits or approvals addressed in RCW 70A.305.090(1) would otherwise be required for the remedial action under this Decree. In the event either Ecology or Defendant determines that additional permits or approvals addressed in RCW 70A.305.090(1) would otherwise be required for the remedial action under this Decree, it shall promptly notify the other party of its determination. Ecology shall determine whether Ecology or Defendant shall be responsible to contact the appropriate state and/or local agencies. If Ecology so requires, Defendant shall promptly consult with the appropriate state and/or local agencies and provide Ecology with written documentation from those agencies of the substantive requirements those agencies believe are applicable to the remedial action. Ecology shall make the final determination on the additional substantive requirements that must be met by Defendant and on how Defendant must meet those requirements. Ecology shall inform Defendant in writing of these requirements. Once established by Ecology, the additional requirements shall be enforceable requirements of this Decree. Defendant shall not begin or continue the remedial action potentially subject to the additional requirements until Ecology makes its final determination.

5. Pursuant to RCW 70A.305.090(2), in the event Ecology determines that the exemption from complying with the procedural requirements of the laws referenced in RCW 70A.305.090(1) would result in the loss of approval from a federal agency that is necessary for the state to administer any federal law, the exemption shall not apply and Defendant shall comply with both the procedural and substantive requirements of the laws referenced in RCW 70A.305.090(1), including any requirements to obtain permits or approvals.

XXII. REMEDIAL ACTION COSTS

1. Defendant shall pay to Ecology costs incurred by Ecology pursuant to this Decree and consistent with WAC 173-340-550(2). These costs shall include work performed by Ecology or its contractors for, or on, the Site under RCW 70A.305, including remedial actions and Decree preparation, negotiation, oversight, and administration. These costs shall include work performed both prior to and subsequent to the entry of this Decree. Ecology's costs shall include costs of direct activities and support costs of direct activities as defined in WAC 173-340-550(2). For all costs incurred, Defendant shall pay the required amount within thirty (30) days of receiving from Ecology an itemized statement of costs that includes a summary of costs incurred, an identification of involved staff, and the amount of time spent by involved staff members on the project. A general statement of work performed will be provided upon request. Itemized statements shall be prepared quarterly. Pursuant to WAC 173-340-550(4), failure to pay Ecology's costs within ninety (90) days of receipt of the itemized statement of costs will result

2. In addition to other available relief, pursuant to RCW 19.16.500, Ecology may utilize a collection agency and/or, pursuant to RCW 70A.305.060, file a lien against real property subject to the remedial actions to recover unreimbursed remedial action costs.

in interest charges at the rate of twelve percent (12%) per annum, compounded monthly.

XXIII.IMPLEMENTATION OF REMEDIAL ACTION

1. If Ecology determines that Defendant has failed to make sufficient progress or failed to implement the remedial action, in whole or in part, Ecology may, after notice to Defendant, perform any or all portions of the remedial action or at Ecology's discretion allow Defendant opportunity to correct. In an emergency, Ecology is not required to provide notice to Defendant, or an opportunity for dispute resolution. Defendant shall reimburse Ecology for the costs of doing such work in accordance with Section XXI (Remedial Action Costs).

2. Except where necessary to abate an emergency or where required by law, Defendant shall not perform any remedial actions at the Site outside those remedial actions required by this Decree to address the contamination that is the subject of this Decree, unless Ecology concurs, in writing, with such additional remedial actions pursuant to Section XIV (Amendment of Decree). In the event of an emergency, or where actions are taken as required by law, Defendant must notify Ecology in writing of the event and remedial action(s) planned or taken as soon as practical but no later than within twenty-four (24) hours of the discovery of

the event.

XXIV. PERIODIC REVIEW

1. So long as remedial action continues at the Site, the Parties agree to review the

progress of remedial action at the Site, and to review the data accumulated as a result of

monitoring the Site as often as is necessary and appropriate under the circumstances. Unless

otherwise agreed to by Ecology, at least every five (5) years after the initiation of cleanup action

at the Site the Parties shall confer regarding the status of the Site and the need, if any, for further

remedial action at the Site. At least ninety (90) days prior to each periodic review, the Defendant

shall submit a report to Ecology that documents whether human health and the environment are

being protected based on the factors set forth in WAC 173-340-420(4). Under Section XVII

(Covenant Not to Sue), Ecology reserves the right to require further remedial action at the Site

under appropriate circumstances. This provision shall remain in effect for the duration of this

Decree.

XXV. PUBLIC PARTICIPATION

1. Ecology shall maintain the responsibility for public participation at the Site.

However, Defendant shall cooperate with Ecology, and shall:

A. If agreed to by Ecology, develop appropriate mailing lists, prepare drafts

of public notices and fact sheets at important stages of the remedial action, such as the

submission of work plans, remedial investigation/feasibility study reports, cleanup action

plans, and engineering design reports. As appropriate, Ecology will edit, finalize, and

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distribute such fact sheets and prepare and distribute public notices of Ecology's presentations and meetings.

B. Notify Ecology's project coordinator prior to the preparation of all press releases and fact sheets, and before meetings related to remedial action work to be performed at the Site with the interested public and/or local governments. Likewise, Ecology shall notify Defendant prior to the issuance of all press releases and fact sheets related to remedial action work to be performed at the Site, and before meetings related to remedial action work to be performed at the Site with the interested public and/or local governments. For all press releases, fact sheets, meetings, and other outreach efforts by Defendant that do not receive prior Ecology approval, Defendant shall clearly indicate to its audience that the press release, fact sheet, meeting, or other outreach effort was not sponsored or endorsed by Ecology.

C. When requested by Ecology, participate in public presentations on the progress of the remedial action at the Site. Participation may be through attendance at public meetings to assist in answering questions, or as a presenter.

D. When requested by Ecology, arrange and/or continue information repositories at the following locations:

 Anacortes Public Library 1220 10th Street Anacortes, Washington 98221

 Washington Department of Ecology Northwest Regional Office 15700 Dayton Ave. N. Shoreline, Washington 98133

At a minimum, copies of all public notices, fact sheets, and documents relating to public comment periods shall be promptly placed in these repositories. A copy of all documents related to this Site shall be maintained in the repository at Ecology's Northwest Regional Office in Shoreline, Washington.

XXVI. DURATION OF DECREE

1. The remedial program required pursuant to this Decree shall be maintained and continued until Defendant has received written notification from Ecology that the requirements of this Decree have been satisfactorily completed. This Decree shall remain in effect until dismissed by the Court. When dismissed, Section XI (Retention of Records), Section XVII (Covenant Not to Sue), Section XVIII (Contribution Protection), Section XIX (Indemnification), and Section XXVI (Claims Against the State) shall survive.

XXVII. **CLAIMS AGAINST THE STATE**

1. Defendant hereby agrees that it will not seek to recover any costs accrued in implementing the remedial action required by this Decree from the State of Washington or any of its agencies; and further, that Defendant will make no claim against any MTCA account for any costs incurred in implementing this Decree. Except as provided above, however, Defendant expressly reserves its right to seek to recover any costs incurred in implementing this Decree from any other PLP. This section does not limit or address funding that may be provided under WAC 173-322A.

XXVIII. **EFFECTIVE DATE**

1. This Decree is effective upon the date it is entered by the Court.

XXIX. WITHDRAWAL OF CONSENT

1. If the Court withholds or withdraws its consent to this Decree, it shall be null and void at the option of any party and the accompanying Complaint shall be dismissed without costs and without prejudice. In such an event, no party shall be bound by the requirements of this Decree.

STATE OF WASHINGTON DEPARTMENT OF ECOLOGY	ROBERT W. FERGUSON Attorney General
Barry Rogowski	Kathryn Wyatt, WSBA #30916

Program Manager, Acting Toxics Cleanup Program 360-485-3738	Assistant Attorney General 360-586-3514
Date:	Date:
PORT OF ANACORTES	
Daniel Worra Its: Executive Director (360) 299-1812 Date:	
ENTERED this day of	20
	JUDGE Skagit County Superior Court