

CHRISTINE O. GREGOIRE  
Director



STATE OF WASHINGTON  
DEPARTMENT OF ECOLOGY

7272 Cleanwater Lane, LU-11 • Olympia, Washington 98504-6811 • (206) 753-2353

February 14, 1991

**CERTIFIED MAIL**

Mr. Ray Nichols  
Tacoma Boatbuilding Company  
1840 Marine View Drive  
Tacoma, Washington 98422

Dear Mr. Nichols:

Enclosed is Consent Order No. DE 90-S280. All correspondence relating to this document should be directed to Lynn Gooding. If you have any questions concerning the content of the document, please call Ms. Gooding at (206) 586-5563.

Sincerely,

Michael A. Wilson  
Southwest Region Supervisor  
Toxics Cleanup Program

MAW:fs  
Enclosure

*No cost Recovery - Not sent to Fiscal*

DEPARTMENT OF ECOLOGY

IN THE MATTER OF THE COMPLIANCE BY )  
TACOMA BOATBUILDING CO. )  
with Chapter 90.48 RCW and the )  
Rules and Regulations of the )  
Department of Ecology )

CONSENT ORDER  
No. DE 90-S280

To: Mr. Ray Nichols  
Tacoma Boatbuilding Co.  
1840 Marine View Drive  
Tacoma, Washington 98422

I.

JURISDICTION

RCW 90.48.260 designates the Department of Ecology as the state water pollution control agency for all purposes of the Federal Water Pollution Control Act (FWPCA) and grants authority to administer a waste discharge elimination permit program including issuance of permits (which may include effluent treatment and limitation requirements, and monitoring and report requirements), modification of permits, and enforcement.

RCW 90.48.080 provides that it shall be unlawful for any person to throw, drain, run, or otherwise discharge into any of the waters of this state, or to cause, permit or suffer to be thrown, run, drained, allowed to seep, or otherwise discharge into such waters any organic or inorganic matter that shall cause or tend to cause pollution of such waters according to the determination of the Director.

Ecology has determined that Tacoma Boatbuilding Co. (TBC) is required to obtain a National Pollutant Discharge Elimination System (NPDES) permit for its facilities. Ecology has also determined that TBC is a person responsible for the site within the meaning of Chapter 90.48 RCW; the actions to be taken pursuant to this Order are reasonable and necessary to protect the public health or welfare or the environment; and, a reasonable time for beginning and completing the actions required by this Order has been provided for. TBC and Ecology have agreed to undertake the actions specified in the Order.

## II.

### PARTIES BOUND

This Consent Order shall apply to and be binding upon Tacoma Boatbuilding Co. and Ecology, their agents, successors, and assignees and upon all persons, contractors and consultants acting under or for either TBC or Ecology or both. TBC agrees both to undertake all actions required of them by the terms and conditions of this Consent Order and not to contest state court jurisdiction regarding the enforcement of this Consent Order.

## III.

### FINDINGS OF FACT

TBC is a general ship construction company with two locations in the Commencement Bay area. TBC's main facility is Yard #1, located at 1840 Marine View Drive on the northeast shore of the Hylebos Waterway. TBC's Yard #3 is located at the mouth of the Blair Waterway on Port of Tacoma property.

TBC was first issued a state waste discharge permit on July 23, 1968, for arsenite treatment of their drydock located on the Sitcum Waterway. The permit expired on July 23, 1973. TBC was issued a second state waste discharge permit on February 10, 1970, for a sanitary waste discharge from their Hylebos Waterway facility. This permit expired on December 31, 1972. TBC applied for a NPDES permit in 1974 for their acid wash and pressure washing discharges at the current site location on the Hylebos Waterway. A discharge permit was not issued because TBC continued the practice of shipping their waste to a treatment facility. TBC has not been under a waste discharge permit since 1973.

It is Ecology's position that waste discharge permits for shipyards are intended to prevent the release of pollutants to waters of the state from shipyard activities such as sandblasting paint off of vessels, spray or hand painting, handling of hazardous materials, discharges of oil, and control of accidental spills and that the waste discharge permits should include the implementation of Best Management Practices designed to control such discharges to waters of the state.

TBC contends that it does not discharge pollutants to the waters of the state and that no waste discharge permit is required for its facilities.

Having acknowledged their disagreement and in the interests of avoiding litigation at this juncture, the parties have agreed to take the actions set forth below.

#### IV.

##### WORK TO BE PERFORMED

A. TBC shall, within fifteen (15) working days of receipt of this Order, submit to Ecology for review and approval a Draft Sampling Plan, consistent with the requirements previously provided by Ecology to TBC on November 14 and November 15, 1990, for a one-time sampling of stormwater, during a storm event, from the outfalls and/or certain storm drains at TBC's facilities for a maximum of six (6) samples, to be analyzed for the constituents listed in Exhibit A hereto, applying the standard methods and method detection limits indicated therein.

B. Ecology will respond in writing to TBC with comments regarding the sampling plan.

C. TBC will begin implementing the sampling plan within fifteen (15) working days of receipt of final approval of the plan from Ecology or within seven (7) weeks of TBC's submittal of the draft sampling plan per "A" above, whichever time period is longer.

D. TBC will submit a completed NPDES permit application form to Ecology within thirty (30) days of receipt of the sampling analyses performed pursuant to item C above.

V.

RESOLUTION OF DISPUTES

If TBC objects to any Ecology notice of disapproval, proposed modification, or decision made pursuant to Items IV(A-C) of this Consent Order, it shall notify Ecology in writing of its objections within fourteen (14) days of receipt of such notice. Thereafter, the parties shall confer in an effort to resolve the dispute. If agreement cannot be reached on the dispute within fourteen (14) days of receipt by Ecology of such objections, the state shall promptly provide a written statement of its decision to TBC.

The decision of Ecology pursuant to this dispute resolution procedure shall not be appealable pursuant to Chapter 43.21B RCW to the Pollution Control Hearings Board. However, either party may commence action in Superior Court of the State of Washington, to enforce the terms of this Order. The parties stipulate that venue for any such action shall lie in Thurston County Superior Court, Olympia, Washington.

The parties agree that in the event Ecology rejects or seeks to modify TBC's permit application, that decision will be appealable to the Pollution Control Hearings Board. Also, by entering into this agreement, the parties do not intend to alter any rights of appeal to the PCHB relating to the permit itself.

Tacoma Boatbuilding Company  
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By agreeing to this Order, IBC waives any right to contest Ecology's authority to require TBC to obtain a permit.

For State of Washington,  
Department of Ecology

Michael A. Wilson 2/13/91  
Mike Wilson Date  
Southwest Regional Supervisor  
Toxics Cleanup Program

For State of Washington,  
Attorney General's Office

Mary Sue Wilson 2-5-91  
Mary Sue Wilson Date  
Assistant Attorney General

For Tacoma Boatbuilding Company

Ray Nichols 2-7-91  
Ray Nichols Date  
Vice President of Operations

For Tacoma Boatbuilding Company

Gale Lewis 9 Feb '91  
O. Gale Lewis Date  
Attorney

METALS

Analytical Method: ICP, AA.

| <u>Analysis</u> | <u>Units</u> | <u>Method</u><br><u>Det. Lim.</u> |
|-----------------|--------------|-----------------------------------|
| Antimony (Sb)   | mg/L         | 0.03                              |
| Arsenic (As)    | mg/L         | 0.003                             |
| Beryllium (Be)  | mg/L         | 0.002                             |
| Cadmium (Cd)    | mg/L         | 0.003                             |
| Chromium (Cr)   | mg/L         | 0.005                             |
| Copper (Cu)     | mg/L         | 0.006                             |
| Lead (Pb)       | mg/L         | 0.003                             |
| Mercury (Hg)    | mg/L         | 0.0002                            |
| Nickel (Ni)     | mg/L         | 0.01                              |
| Selenium (Se)   | mg/L         | 0.003                             |
| Silver (Ag)     | mg/L         | 0.01                              |
| Thallium (Tl)   | mg/L         | 0.005                             |
| Zinc (Zn)       | mg/L         | 0.02                              |

OIL AND GREASE  
or equivalent

| <u>Analysis</u> | <u>Units</u> | <u>Method</u><br><u>Det. Lim.</u> |
|-----------------|--------------|-----------------------------------|
| Oil and Grease  | mg/L         | 5                                 |



# VOLATILE ORGANIC COMPOUNDS

EPA Analytical Method: 624

| <u>Analysis</u>        | <u>Units</u> | <u>Method</u><br><u>Det. Lim.</u> | <u>Analysis</u>             | <u>Units</u> | <u>Method</u><br><u>Det. Lim.</u> |
|------------------------|--------------|-----------------------------------|-----------------------------|--------------|-----------------------------------|
| chloromethane          | ug/L(ppb)    | 10                                | bromodichloromethane        | ug/L(ppb)    | 5                                 |
| bromomethane           | ug/L(ppb)    | 10                                | 1,2-dichloropropane         | ug/L(ppb)    | 5                                 |
| vinyl chloride         | ug/L(ppb)    | 10                                | trans-1,3-dichloropropylene | ug/L(ppb)    | 5                                 |
| chloroethane           | ug/L(ppb)    | 10                                | trichloroethylene           | ug/L(ppb)    | 5                                 |
| methylene chloride     | ug/L(ppb)    | 5                                 | benzene                     | ug/L(ppb)    | 5                                 |
| acrolein               | ug/L(ppb)    | 30                                | dibromochloromethane        | ug/L(ppb)    | 5                                 |
| acrylonitrile          | ug/L(ppb)    | 10                                | cis-1,3-dichloropropylene   | ug/L(ppb)    | 5                                 |
| trichlorofluoromethane | ug/L(ppb)    | 5                                 | 1,1,2-trichloroethane       | ug/L(ppb)    | 5                                 |
| 1,1-dichloroethylene   | ug/L(ppb)    | 5                                 | 2-chloroethylvinyl ether    | ug/L(ppb)    | 5                                 |
| 1,1-dichloroethane     | ug/L(ppb)    | 5                                 | bromoform                   | ug/L(ppb)    | 5                                 |
| 1,2-dichloroethylene   | ug/L(ppb)    | 5                                 | tetrachloroethylene         | ug/L(ppb)    | 5                                 |
| chloroform             | ug/L(ppb)    | 5                                 | 1,1,2,2-tetrachloroethane   | ug/L(ppb)    | 5                                 |
| 1,2-dichloroethane     | ug/L(ppb)    | 5                                 | toluene                     | ug/L(ppb)    | 5                                 |
| 1,1,1-trichloroethane  | ug/L(ppb)    | 5                                 | chlorobenzene               | ug/L(ppb)    | 5                                 |
| carbon tetrachloride   | ug/L(ppb)    | 5                                 | ethylbenzene                | ug/L(ppb)    | 5                                 |
| acetonitrile           | ug/L(ppb)    | 30                                | vinyl acetate               | ug/L(ppb)    | 10                                |
| acetone                | ug/L(ppb)    | 10                                | 4-methyl-2-pentanone        | ug/L(ppb)    | 10                                |
| carbon disulfide       | ug/L(ppb)    | 5                                 | 2-hexanone                  | ug/L(ppb)    | 10                                |
| 1,1,2-trichloro-       | ug/L(ppb)    | 5                                 | styrene                     | ug/L(ppb)    | 5                                 |
| 1,2,2-trifluoroethane  | ug/L(ppb)    | 5                                 | xylene                      | ug/L(ppb)    | 5                                 |
| 2-butanone             | ug/L(ppb)    | 10                                |                             |              |                                   |

## BNA SCAN

EPA Method: 625

| <u>Analysis</u>             | <u>Units</u> | <u>Method</u><br><u>Det. Lim.</u> | <u>Analysis</u>             | <u>Units</u> | <u>Method</u><br><u>Det. Lim.</u> |
|-----------------------------|--------------|-----------------------------------|-----------------------------|--------------|-----------------------------------|
| phenol                      | ug/L(ppb)    | 10                                | 2,4-dinitrotoluene          | ug/L(ppb)    | 10                                |
| bis(2-chloroethyl)ether     | ug/L(ppb)    | 10                                | diethyl phthalate           | ug/L(ppb)    | 10                                |
| 2-chlorophenol              | ug/L(ppb)    | 10                                | 4-chlorophenyl-phenyl ether | ug/L(ppb)    | 10                                |
| 1,3-dichlorobenzene         | ug/L(ppb)    | 10                                | fluorene                    | ug/L(ppb)    | 10                                |
| 1,4-dichlorobenzene         | ug/L(ppb)    | 10                                | 4,6-dinitro-2-methylphenol  | ug/L(ppb)    | 50                                |
| 1,2-dichlorobenzene         | ug/L(ppb)    | 10                                | N-nitrosodiphenylamine      | ug/L(ppb)    | 10                                |
| bis(2-chloroisopropyl)ether | ug/L(ppb)    | 10                                | 1,2-diphenylhydrazine       | ug/L(ppb)    | 10                                |
| N-nitroso-di-n-propylamine  | ug/L(ppb)    | 10                                | 4-bromophenyl-phenyl ether  | ug/L(ppb)    | 10                                |
| hexachloroethane            | ug/L(ppb)    | 10                                | hexachlorobenzene           | ug/L(ppb)    | 10                                |
| nitrobenzene                | ug/L(ppb)    | 10                                | pentachlorophenol           | ug/L(ppb)    | 50                                |
| isophorone                  | ug/L(ppb)    | 10                                | phenanthrene                | ug/L(ppb)    | 10                                |
| 2-nitrophenol               | ug/L(ppb)    | 10                                | anthracene                  | ug/L(ppb)    | 10                                |
| 2,4-dimethylphenol          | ug/L(ppb)    | 10                                | di-n-butyl phthalate        | ug/L(ppb)    | 10                                |
| bis(2-chloroethoxy)methane  | ug/L(ppb)    | 10                                | fluoranthene                | ug/L(ppb)    | 10                                |
| 2,4-dichlorophenol          | ug/L(ppb)    | 10                                | benzidine                   | ug/L(ppb)    | 50                                |
| 1,2,4-trichlorobenzene      | ug/L(ppb)    | 10                                | pyrene                      | ug/L(ppb)    | 10                                |
| naphthalene                 | ug/L(ppb)    | 10                                | butyl benzyl phthalate      | ug/L(ppb)    | 10                                |
| hexachlorobutadiene         | ug/L(ppb)    | 10                                | 3,3-dichlorobenzidine       | ug/L(ppb)    | 20                                |
| 4-chloro-3-methylphenol     | ug/L(ppb)    | 10                                | benzo(a)anthracene          | ug/L(ppb)    | 10                                |
| hexachlorocyclopentadiene   | ug/L(ppb)    | 10                                | bis(2-ethylhexyl)phthalate  | ug/L(ppb)    | 10                                |
| 2,4,6-trichlorophenol       | ug/L(ppb)    | 10                                | chrysene                    | ug/L(ppb)    | 10                                |
| 2-chloronaphthalene         | ug/L(ppb)    | 10                                | di-n-octyl phthalate        | ug/L(ppb)    | 10                                |
| dimethyl phthalate          | ug/L(ppb)    | 10                                | benzo(b)fluoranthene        | ug/L(ppb)    | 10                                |
| acenaphthylene              | ug/L(ppb)    | 10                                | benzo(k)fluoranthene        | ug/L(ppb)    | 10                                |
| 2,6-dinitrotoluene          | ug/L(ppb)    | 10                                | benzo(a)pyrene              | ug/L(ppb)    | 10                                |
| acenaphthene                | ug/L(ppb)    | 10                                | indeno(1,2,3-cd)pyrene      | ug/L(ppb)    | 10                                |
| 2,4-dinitrophenol           | ug/L(ppb)    | 50                                | dibenzo(a,h)anthracene      | ug/L(ppb)    | 10                                |
| 4-nitrophenol               | ug/L(ppb)    | 50                                | benzo(g,h,i)perylene        | ug/L(ppb)    | 10                                |
| aniline                     | ug/L(ppb)    | 10                                | 2-methylnaphthalene         | ug/L(ppb)    | 10                                |
| benzyl alcohol              | ug/L(ppb)    | 10                                | 2,4,5-trichlorophenol       | ug/L(ppb)    | 50                                |
| 2-methylphenol              | ug/L(ppb)    | 10                                | 2-nitroaniline              | ug/L(ppb)    | 50                                |

| <u>Analysis</u> | <u>Method</u> |             | <u>Units</u> | <u>Analysis</u> | <u>Method</u> |             |
|-----------------|---------------|-------------|--------------|-----------------|---------------|-------------|
|                 | <u>Det.</u>   | <u>Lim.</u> |              |                 | <u>Det.</u>   | <u>Lim.</u> |
| 4-methylphenol  |               |             | ug/L(ppb)    | 3-nitroaniline  | 10            | 50          |
| benzoic acid    |               |             | ug/L(ppb)    | dibenzofuran    | 50            | 10          |
| 4-chloroaniline |               |             | ug/L(ppb)    | 4-nitroaniline  | 10            | 50          |

PCBs  
or equivalent

| <u>Analysis</u>     | <u>Units</u> | <u>Method</u><br><u>Det. Lim.</u> |
|---------------------|--------------|-----------------------------------|
| PCBs (Aroclor 1016) | ug/L         | 0.1                               |
| PCBs (Aroclor 1221) | ug/L         | 0.1                               |
| PCBs (Aroclor 1232) | ug/L         | 0.1                               |
| PCBs (Aroclor 1242) | ug/L         | 0.1                               |
| PCBs (Aroclor 1248) | ug/L         | 0.1                               |
| PCBs (Aroclor 1254) | ug/L         | 0.1                               |
| PCBs (Aroclor 1260) | ug/L         | 0.1                               |