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No. DE 88-N223 quality of the soul. 1 2 3 STATE OF WASHINGTON DEPARTMENT OF ECOLOGY 4 IN THE MATTER OF: 5 UNION OIL COMPANY OF 6 ORDER ON CONSENT CALIFORNIA d/b/a UNOCAL. 7 8 TABLE OF CONTENTS 9 Page I. Introduction . 3 II. Jurisdiction . 10 5 III. Parties Bound IV. Statement of Facts 11 7 v. Judicial Review and Civil Enforcement. 9 VI. Work to be Performed 12 9 VII. Designated Project Coordinators 19 VIII. Access . . . 13 20 IX. Performance 21 х. Confidentiality 14 XI. Data Reporting/Availability, Sampling 22 XII. Progress Reports . . . 23 15 XIII. Termination/Reopener . . 24 XIV. Retention of Records . 16 XV. Idemnification 26 XVI. Resolution of Disputes . 27 17 XVII. Endangerment 28 XVIII. Extensions of Schedules 18 XIX. Amendment of Order . . . 32 XX. Other Actions and Remedies 34 19 XXI. Other Actions 35 XXII. Compliance with Applicable Laws 35 20 XXIII. Transfer of Interest in Property 36 XXIV. Reservation of Rights 21 XXV. Public Notice and Withdrawal of Order. XXVI. Claims Against the State . . . 37 22 XXVII. Definitions 37 XXVIII. Oversight Costs 38 23 XXIX. Duration of Order 38 XXX. Stipulated Penalties . . 38 24 XXXI. Effective Date . . . 40 25 26

Exhibit A - Remedial Action Plan On File - Exhibit B - Site Diagram | HwIcP-NwRo

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ORDER ON CONSENT

This Order is issued to Unocal named herein by the State of Washington, Department of Ecology pursuant to RCW 70.105B.050(2). By signing this Order, Unocal consents to its issuance.

I. <u>INTRODUCTION</u>

- A. In entering into this Order on Consent, it is the mutual objective of Union Oil Company of California, d/b/a Unocal (herein referred to as "Unocal") and the State of Washington, Department of Ecology (herein referred to as "Ecology"), to provide for remediation of petroleum contamination at the former Seattle Marketing Terminal and adjacent properties (described as the "Site," as defined in Exhibit B). The purpose of this Consent Order is to:
 - Remediate the presence of petroleum products;
- 2. Stop the potential migration of contaminated water from the former Marketing Terminal;
- 3. Ensure the cleanup of contaminated soil within the Site; and
- 4. Protect human health, welfare and the environment.

The goal of this remedial action is to reduce the contaminant levels in accordance with Ecology's "Final Cleanup Policy - Technical," which calls for standard/background

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levels in any site where an immediate cleanup was not

In signing this Order, Unocal does not admit and,

with the exception of Ecology's actions to enforce this Order,

statements or determinations made herein. With the exception

of Ecology's actions to enforce this Order, this Order shall

as proof of liability or an admission of any fact dealt with

discharge any nonsettling parties which may exist from any

liability they may have with respect to matters covered by

work described in the Remedial Action Plan (hereinafter

agrees to be bound by its terms.

for remediation of the Site.

hereby agreed as follows.

this Order. Unocal does agree to the entry of this Order and

referred to as the "Work Plan," attached hereto as Exhibit A)

agreed as to the basis for entry of this Consent Order, it is

Therefore, the parties being fully advised and

not be admissible in any judicial or administrative proceeding

In signing this Order, Unocal does not intend to

The scope of this Order is limited to the scope of

retains the right to controvert any of the factual or legal

ORDER ON CONSENT

II. JURISDICTION

A. This Consent Order is issued pursuant to the authority vested in the State of Washington, Department of Ecology by:

Ch 70.105B RCW, the Hazardous Waste Cleanup Act, and specifically RCW 70.105B.050(2).

- B. Pursuant to RCW 70.105B.050(2), Ecology may order or initiate cleanup of spills, leaks, or discharges of petroleum.
- C. On the basis of the results of testing and analysis, and inspection described in the Statement of Facts, <u>infra</u>, and Ecology files and records, Ecology has determined that there has been a release of petroleum products from the former Seattle Marketing Terminal which is the subject of this Order, located at Seattle, Washington. Ecology contends that the release has caused unacceptable levels of petroleum contamination of the soils and groundwater at the Site, and the potential migration to the surrounding surface waters, which will remain unless the release is abated or mitigated.
- D. Subject to Paragraphs I.B. and I.C. of the Introduction, Unocal is a potentially liable party pursuant to ch. 70.105B RCW as owning or controlling the material released. As owner and/or operator of the facility which comprises a major portion of the Site (which is defined in Exhibit B), Unocal is a potentially liable party for the

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releases. Unocal has agreed to voluntarily undertake the actions specified in this Order and consents to its issuance pursuant to RCW 70.105B.050.

- E. The actions to be taken under this Order are reasonable and necessary to protect human health, welfare and the environment.
- F. Unocal has agreed to undertake the actions specified in this Order.

III. PARTIES BOUND

This Order shall apply to and be binding upon Unocal, its agents, successors, and assignees and upon all persons, contractors, and consultants acting under or for Unocal.

Unocal agrees to undertake all actions required by the terms and conditions of this Order and not to contest Ecology's jurisdiction over it for purposes of this Order.

Unocal is strictly liable, jointly and severally, for performing and completing the requirements set forth in this Order, and assumes all liability arising out of or relating to the acts or omissions of Unocal, its contractors, consultants or agents in the performance of the work or failure to perform the work required by this Order.

Any conduct by Ecology, described herein by means of the words "will," "may," "shall," etc., does not create a promise, act or omission contemplated on the part of Ecology, shall

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precedent to a duty of Unocal to perform some act or to refrain from acting as appropriate under the terms of this

IV. STATEMENT OF FACTS

operate at most and only if legally appropriate as a condition

Unocal operated a petroleum bulk storage and distribution facility at the Seattle Marketing Terminal from 1910 to 1975. This Terminal and the strip of land adjacent to the Terminal to the west are the proposed remediation area, the "Site." The Site is located in Seattle, Washington, and is bordered by Western Avenue on the east, Bay Street on the north, Broad Street on the south, and Elliott Bay on the west. major affected areas within the Site are referred to as the Upper Yard, Lower Yard, Elliott Avenue and property not owned by Unocal, the Offsite Area.

Residual petroleum hydrocarbon contamination in the soil and ground water of the Site is a result of leaks or spills that occurred over the years of Terminal operation between 1910 and 1975.

Only one spill was documented by Ecology. Approximately 105,000 to 126,000 gallons of premium leaded gasoline overflowed from Tank 3634, located at the northwest corner of the Upper Yard while receiving product from a barge at the tanker dock. Although the spill was largely confined within a

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concrete confinement area, some gasoline seeped through the TA, MERI contaminant wall. Of the total amount of gasoline released, it is estimated that 2500 to 3000 gallons of gasoline were not recovered.

By virtue of evidence provided by Unocal, approximately 12,600 gallons of leaded regular gasoline were released from Tank 3677 located at the east-central portion of the Upper Yard in the late 1960s.

By virtue of evidence provided by Unocal, up to several hundred barrels of diesel may have leaked from an underground diesel line at the Lower Yard truck loading rack area west of Elliott Avenue.

Approximately 12,000 cubic yards of soil that underlies the Upper Yard of the Site are contaminated with petroleum hydrocarbons at a mean concentration of 2,660 ppm.

Approximately 25,000 cubic yards of soil in the Lower Yard of the Site are contaminated with petroleum hydrocarbons at a mean concentration of 3130 ppm. Approximately 23,600 cubic yards of soil offsite and under Elliott Avenue are also contaminated with petroleum hydrocarbons at a mean concentration of 2560 ppm.

The presence of petroleum contamination at the Site is considered by Ecology to be a "release" as defined in ch. 70.105B RCW.

ORDER ON CONSENT

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ORDER ON CONSENT

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This is an Administrative Order on Consent and is subject to review only as set out herein. By consenting hereto,

Unocal agrees to not appeal said Order on Consent or otherwise seek review before any tribunal, except as otherwise set forth in this Agreement.

The parties agree, after July 1, 1989, to be bound by the judicial review and civil enforcement provisions of ch. 34.05 RCW. Pursuant to RCW 34.05.578, Section 518 of Administrative Procedure Act (House Bill No. 1515, Chapter 288, Laws of 1988) effective July 1, 1989, Ecology may seek, consistent with Section XVI, enforcement of this Administrative Order on Consent by filing a petition for civil enforcement in the Superior Court, naming Unocal as the party against whom Ecology seeks to obtain civil enforcement. Ecology may request, and the Court may grant, declaratory relief, temporary or permanent injunctive relief, any other civil remedy provided by law or any combination of the foregoing.

VI. WORK TO BE PERFORMED

This Consent Order contains a program designed to protect human health, welfare and the environment from the known release, or threatened release, of contaminants and pollutants, including petroleum at, on, or from the Site.

Unocal contracted with GeoEngineers to develop a Remedial Action Plan to remediate the soil and water contamination.

ORDER ON CONSENT

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V. JUDICIAL REVIEW AND CIVIL ENFORCEMENT

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Based on the findings of a phased Site assessment,
GeoEngineers and its subconsultant, Ecova Corporation,
prepared a Remedial Action Plan for the Site (July, 1988).

The work to be performed by Unocal is set forth in a Draft Work Plan, Exhibit A, which is made an integral and enforceable part of this Consent Order. The term "Consent Order" shall include the Draft Work Plan and Work Plan addenda whenever used in this Order. Unocal shall submit a work plan addendum which incorporates Ecology's comments on the Draft Work Plan as set out in Exhibit A, no later than December 31, 1988. Subsequent addenda will be provided Ecology which include results of any pilot studies or additional analysis not previously forwarded under other provisions of this Order. Unocal shall provide Ecology copies of all permits, access agreements, and detailed plans for all treatment systems used in remediating the Site as they become available unless otherwise specified herein.

Unocal shall achieve the following cleanup targets:

Medium	<u>Parameter</u>	Cleanup Target
Soil	Total Petroleum Hydrocarbons (TPH)	200 ppm
Soil	Benzene	400 ppb
Soil	Toluene	143 ppm
Water	Total Hydrocarbons	15 ppm
Water	Benzene	40 ppb
Water	Ethylbenzene	1.4 ppm
Water	Toluene	14.3 ppm
Water	Total Xylenes	4.4 ppm

Water

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Dissolved Lead

50 ppb

The analytical procedures to be used to determine contaminant concentrations shall be specified in the work plan addendum.

The areas subject to the Work to be Performed are included in Exhibit B. The remedial activities can be divided into the following categories: (1) pilot studies, (2) solid-phase biotreatment of contaminated soils from the Upper Yard, (3) solid-phase biotreatment of contaminated soils located above the water table in the Lower Yard, (4) in-situ biotreatment of contaminated soils located below the water table in the Lower Yard, (5) in-situ biotreatment with soil venting beneath a portion of Elliott Avenue, (6) in-situ biotreatment with soil venting in the Offsite Area, and (7) cleanup monitoring and termination. Each of these aspects of the remedial plan is summarized below.

1. Pilot Studies. Pilot studies may be conducted if deemed necessary by Ecology prior to implementing the full-scale remedial actions summarized below. The purpose of the pilot studies is to develop additional site-specific data regarding soil permeability and treatability. These data would be used to refine the design for the treatment systems and to develop better estimates of the degradation rate of the contaminants. The pilot studies may include aquifer pumping

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tests, water infiltration tests, small-scale soil venting tests, and/or in-situ biotreatment tests.

The in-situ biotreatment pilot study would involve ground water removal from one or two new recovery wells, treatment of the water in a small bioreactor or granular activated carbon system, and reintroduction of the treated water into several nearby monitoring wells (new and existing).

A soil venting pilot may also be installed and operated in conjunction with the biotreatment pilot. The soil venting pilot will enable Unocal to evaluate the cost and effectiveness of soil venting as an addition to the biotreatment program.

The pilot studies may also include a solid-phase biotreatment pilot. Typically a 1- to-2-foot layer of fuel-contaminated soil is spread over a 2500 square foot area. Degradation rates of hydrocarbons in the soil treated by varying combinations and concentrations of nutrients are compared to a control area. This pilot will assist Unocal in determining the most effective nutrient mix and application technique.

The pilot tests would be done in the western portion of the Lower Yard and require two to six weeks of field activity.

2. Solid-phase biotreatment of contaminated soils from the Upper Yard. Approximately 12,000 cubic yards of

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biotreatment. The excavation and treatment programs will be preceded by limited demolition activities in the Upper Yard (removal of an underground heating oil tank, pavement removal, and removal of concrete structures such as foundations and containment walls) and by preparation of the Lower Yard for solid-phase biotreatment (removal of concrete structures, removal of underground pipelines, and surface grading to modify drainage). The existing building in the Upper Yard will not be removed as part of this Work Plan. Contaminated and noncontaminated soil in the Upper Yard will be discriminated using field screening methods to be specified in the Work Plan Addenda. Action criteria will also be The contaminated soils will be transferred to the identified. Lower Yard (possibly via a conveyor system within the existing pipeline tunnel beneath Elliott Avenue) and stockpiled for biotreatment. Once excavation is complete, the stockpiled soils will be graded level for treatment.

petroleum-contaminated soil in the Upper Yard will be

excavated and placed in the Lower Yard for solid-phase

The solid-phase biotreatment process is accomplished by cultivating the upper 18 inches of stockpiled soil to promote biodegradation. Nutrient-enhanced water is applied to the treatment area by tank trucks or by spraying. The treatment area is tilled regularly to disseminate the nutrients and

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increase the oxygen availability to micro-organisms. Volatilization of the more light-weight hydrocarbons will occur during cultivation. Sampling and testing of the treatment area is performed periodically during cultivation. When cleanup targets have been achieved, the uppermost soils (within the depth zone of treatment) are removed. sampling and analysis protocols used to determine that the cleanup targets have been achieved shall be defined in the Work Plan Addenda. The process is then repeated on the newly exposed soil, and treatment continues in successive layers until all contaminated soils removed from the Upper Yard have been effectively treated. The treatment program for the Upper Yard soils is estimated to require approximately four months if the work is done during the normally dry summer months.

Solid-phase biotreatment of contaminated soils located above the water table in the Lower Yard. Once the soils from the Upper Yard have been treated and removed, the solid-phase biotreatment process will be continued to treat contaminated soils that presently exist in the Lower Yard. The process will be nearly identical to that described for Treatment of Lower Yard soils will continue Upper Yard soils. in successive layers to the water table zone (approximate depth 10 feet below existing grades). Approximately 25,000 cubic yards of soil that currently exist beneath the Lower

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months.

Yard would be treated by this process in approximately ten

In-situ biotreatment of contaminated soils located below the water table in the Lower Yard. Solid-phase treatment will be discontinued in the Lower Yard when saturated soils are encountered in the water table zone. petroleum-contaminated soils below this depth will be treated by in-situ biotreatment. This process will involve construction of a sand and gravel drainage blanket above the base of excavation. Perforated water collection/distribution pipelines will be placed in the drainage blanket and each pipeline will be connected to an on-site biological treatment system (surface bioreactor). The drainage blanket will be used alternately for removal of ground water for treatment and for the introduction of oxygenated, nutrient-enhanced water to stimulate the in-situ biological degradation of soil contaminants. The system will be designed to allow construction of surface improvements in the Lower Yard while in-situ treatment operations are in progress.

Development of the Upper Yard may involve permanent dewatering systems to prevent shallow and deep ground water from entering new buildings. The design and operation of the in-situ treatment program for the Lower Yard will consider

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ORDER ON CONSENT

possible changes in the local ground water regime that may be related to development of the Upper Yard area.

5. In-situ biotreatment with soil venting beneath a portion of Elliott Avenue. Trenches will be constructed along the east and west sides of a portion of Elliott Avenue. Water collection/distribution pipelines will be placed near the base of each trench, and the trenches will be backfilled with sand and gravel. An oxygenated nutrient solution will be delivered via the easternmost trench to stimulate natural bacterial degradation of contaminants. Water removed from the westernmost trench will be routed to a surface bioreactor and reintroduced to the ground.

The in-situ treatment process may be augmented by soil venting. This process involves the vacuum removal of air from the vadose (nonsaturated) zone using a series of perforated pipes located in the upper portion of each trench that is constructed adjacent to Elliott Avenue. Relatively lightweight (volatile) hydrocarbons are removed from the vadose zone by the soil venting process.

6. In-situ biotreatment with soil venting in the Offsite Area. Petroleum contaminated soils beneath Alaskan Way and the Burlington Northern right-of-way will be treated in place using the procedures described for Elliott Avenue. Two relatively long trenches will be constructed for water

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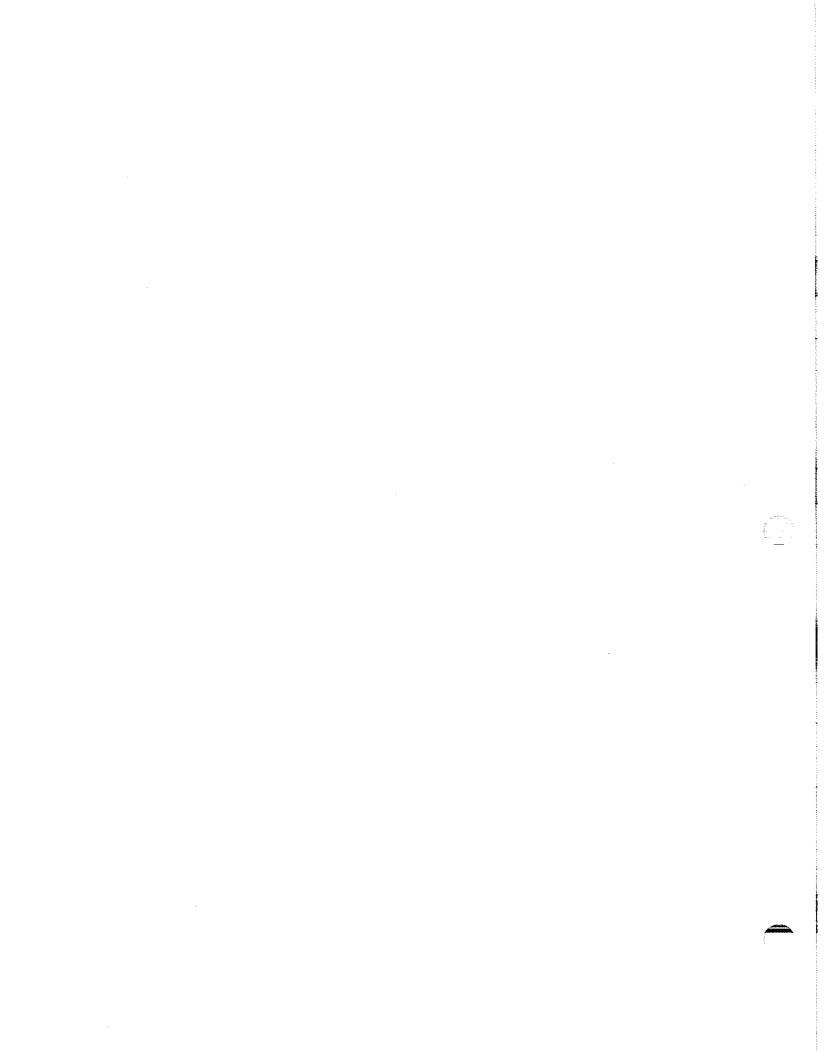
removal and addition. One trench will be located along the western property line for the Lower Yard. The second trench will be located along the property line separating Burlington Northern property and Alaskan Way. Soil venting within the trenches may be done in conjunction with the in-situ biotreatment.

Water removal from the westernmost trench will induce the infiltration of marine water from Elliott Bay and the eastward migration of that water toward the westernmost trench. design and operation of the in-situ treatment program will consider the possible effects of subsurface marine water on microbiologic activity in the subsoils and the surface bioreactor.

The following schedule of deliverables shall apply unless modified:

17	<u>Item</u>	<u>Months</u> (from date of order)
18	RAP Addendum	1
19	Permitting and meetings with adjacent property owners	1-3
20	Public Meeting Offshore studies	2-3 1-3
21	Contractor selection Pilot Studies	1-3 3-5
22	Demolition and site preparation Upper Yard solid-phase treatment	4-6 7-11
23	Lower Yard solid-phase treatment In-situ construction/preparation	12-22
24	Elliott Avenue Offsite	8-9 7-9
25	Lower Yard	23-25
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In-situ treatment operations	
Elliott Avenue	10-70
Offsite	10-82
Lower Yard	23-82
Post-cleanup monitoring	82-106
Final closure report	106-107

Unocal shall conduct a subsurface remedial investigation for 1) lead, 2) ethylene dibromide (EDB), and 3) subsurface petroleum and petroleum fractions contamination of offshore sediments adjacent to the Alaskan Way Seawall for purposes of collecting data for Ecology. The results of this investigation shall be submitted to Ecology no later than March 1, 1989.

This subsurface remedial investigation is strictly limited to investigation and data gathering and any monitoring and other remedial action of contamination which may be discovered is beyond the scope of this Order.

7. Cleanup monitoring and termination. Solid-phase biotreatment will be monitored by sampling the soils being treated and analyzing the soils for compliance with the soil cleanup targets listed in Section 1.A. of this Consent Order. Existing monitor wells will be sampled and tested to evaluate the effectiveness of the in-situ treatment programs. Once the concentrations of regulated contaminants in ground water meet the cleanup targets for water listed in Section 1.A., the treatment will be terminated. Monitor wells will be sampled

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and tested for these parameters on a quarterly basis until the contaminant concentrations remain below cleanup target levels for two consecutive years. After that time, the remaining remediation equipment and monitor wells will be dismantled and decommissioned. Monitor wells will be sealed and abandoned in accordance with ch. 173-160 WAC.

VII. DESIGNATED PROJECT COORDINATORS

On or before the entry of this Order, Ecology and Unocal shall each designate a project coordinator with appropriate address and phone number. Each project coordinator shall be responsible for overseeing the implementation of this Order and be considered the party's designated representative for the Site. Communications between Unocal and Ecology, and all documents, including reports, approvals, and other correspondence concerning the activities performed pursuant to the terms and conditions of this Order, shall be directed through the project coordinators. Unocal may delegate to its project coordinator the power to act on their behalf under this Order.

Either party may change its respective project coordinator by notifying the other party, in writing, at least ten calendar days prior to the change. Project coordinators are as follows:

Ecology:

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Daniel Cargill
Northwest Regional Office
State of Washington
Department of Ecology
4350 - 150th Ave. N.E.
Redmond, WA 98052 Telecopier No. (206) 867-7098

Unocal:

Randy Gibson, Manager
Environmental Compliance
Unocal Real Estate Division.

Unocal Corporation Union Oil Company of California NS

1201 West Fifth Street
P. O. Box 7600
Los Angeles, CA 90017
(213) 977-6596 or
(213) 977-7836

Telecopier No. (213) 977-5933

VIII. ACCESS

Ecology or any Ecology authorized representative shall have the authority to enter and freely move about all property at the Site at all reasonable times for the purpose of, inter alia: inspecting records, operation logs, and contracts related to work undertaken under the Work Plan regarding the Site; reviewing the progress in carrying out the terms of this Order; conducting such tests or collecting samples as Ecology or the project coordinator may deem necessary; using a camera, sound recording, or other documentary type equipment (consistent with site safety procedures) to record work done pursuant to this Order; and verifying the data submitted to Ecology by Unocal. Ecology will endeavor to give reasonable

ORDER ON CONSENT

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Northwest Regional Office
State of Washington
Department of Ecology
4350 ~ 150th Ave. N.E.
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Unocal:

Randy Gibson, Manager
Environmental Compliance

Unocal Real Estate Division .

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other writings, including all sampling and monitoring data, in any way pertaining to work undertaken pursuant to this Order. Unocal, its employees or representatives, shall have the right to accompany any Ecology employees or representatives at the Site. Unwillingness or inability to accompany any Ecology employee shall not preclude Ecology's access to the Site. All parties with access to the Site pursuant to this paragraph shall comply with approved health and safety plans.

Off-property access locations necessary for remedial

shall allow Ecology representatives to inspect and copy all

nonprivileged records, files, photographs, documents, and

notice for all routine non-emergency inspections.

Off-property access locations necessary for remedial activities must be identified in the work plan addenda. Fully executed access agreementsbetween off-property owners and Unocal shall be appended to the Work Plan as they are received. If after good faith efforts, Unocal is unable to achieve access, Ecology will assist in gaining such access, including taking necessary action to secure access to property not owned by Unocal.

IX. PERFORMANCE

All response work performed pursuant to this Order shall be under the direction and supervision, as necessary, of a professional engineer, qualified hydrogeologist, or equivalent, with experience and expertise in hazardous waste

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notice for all routine non-emergency inspections. Unocal shall allow Ecology representatives to inspect and copy all nonprivileged records, files, photographs, documents, and other writings, including all sampling and monitoring data, in any way pertaining to work undertaken pursuant to this Order. Unocal, its employees or representatives, shall have the right to accompany any Ecology employees or representatives at the Site. Unwillingness or inability to accompany any Ecology employee shall not preclude Ecology's access to the Site. All parties with access to the Site pursuant to this paragraph shall comply with approved health and safety plans.

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X. CONFIDENTIALITY

site investigation and cleanup. Unocal shall notify Ecology

as to the identity of such engineer(s) or hydrogeologist(s),

out the terms of this Order, in advance of their performance

summary of qualifications of such engineer, hydrogeologist,

and of any contracts and subcontractors to be used in carrying

under the Work Plan for the Site. Such notice shall include a

Pursuant to RCW 43.21A.160, Unocal may assert a confidentiality claim covering all or part of the information developed or submitted under this Order and any documents subject to inspection or retention under Section VI or X. Analytical data shall not be claimed as confidential. Information claimed to be confidential will be afforded protection against disclosure to the fullest extent allowed by law.

XI. DATA REPORTING/AVAILABILITY, SAMPLING

Unocal shall make the results of all sampling, laboratory reports, and/or test results generated by it, or on its behalf, with respect to the implementation of this Order available to Ecology and shall submit these results in progress reports submitted in accordance with Article XII herein.

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At the request of Ecology, Unocal shall allow split or duplicate samples to be taken by Ecology and/or its authorized representatives of any samples collected by Unocal pursuant to the implementation of this Order. Unocal shall notify Ecology two working days in advance of any sample collection activity not shown on the Work Plan, Progress Report, or of a routine nature. Ecology shall allow split or duplicative samples to be taken by Unocal or its authorized representatives of any samples collected by Ecology pursuant to the implementation of this Order. Ecology shall notify Unocal two working days prior to any sample collection activity.

XII. PROGRESS REPORTS

Unocal shall submit to Ecology written monthly progress reports for the first year and written bi-monthly reports for the second year and written quarterly reports thereafter which describe the actions taken during the previous months to implement the requirements of this Order. Progress reports shall also describe the activities scheduled to be taken during the following month(s). All progress reports shall be submitted by the fifteenth (15) day of the month in which they are due after the effective date of this Order. The progress reports shall include a detailed statement of the manner and extent to which the requirement and time schedules set out in the Order are being met. Unless otherwise specified, progress

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ORDER ON CONSENT

reports and any other documents submitted pursuant to this Order shall be sent by mail to Ecology's project coordinator.

XIII. TERMINATION/REOPENER

If Unocal performs the solid-phase biological treatment of the soil contaminants until the cleanup targets for soil set forth in Paragraph I.A. above are attained; and

If Unocal performs the in-situ biological treatment until the cleanup targets for water set forth in Paragraph I.A. above are attained; and

If Unocal provides data from its subsurface remedial investigation for 1) lead, 2) ethylene dibromide (EDB), and 3) subsurface petroleum and petroleum fractions contamination of offshore sediments adjacent to the Alaskan Way Seawall and shown on Exhibit B; and

If Unocal performs the ground water monitoring as set out in the Work Plan, then Unocal may apply for a determination by Ecology that Unocal has complied fully with the terms of this Consent Order, which will not be unreasonably withheld.

Such determination may be granted at different times for different parts of the Site provided that cleanup criteria specified herein are met for that portion of the Site for which the application for determination is requested; i.e., Upper Yard, Lower Yard, Elliott Avenue, Offsite Area. Unocal and Ecology agree that regardless of what technology is used,

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ORDER ON CONSENT

for soil

Unocal can achieve the cleanup targets/set by Ecology for the solid-phase biotreatment in the $N\Sigma$ /Upper and Lower Yards as specified herein. Therefore, Unocal 12 solid-phase biotreatment shall carry out the work to be performed and meet target soil cleanup levels for the Upper and Lower Yards. Ecology shall have an absolute right of approval over the work plan and There shall be no appeal from the work to be addenda. 112 performed as set out in the work plan and addenda for the solidphase biotreatment in the Upper and Lower Yards. 45. 115 in-situ biotreatment processes

Unocal and Ecology further agree that for Elliott Avenue and the Offsite Area, Unocal shall have the right to propose by addenda /t/2 alternative technologies/to achieve the target cleanup levels as set out herein. Ecology shall not unreasonably withhold its approval of said technology as long as said proposals meet state cleanup standards.

Ecology specifically reserves the right to reopen this

Consent Order or take other appropriate action if factors not

known at the time of entry of the Consent Order are discovered

and/or a previously unknown threat to human health or the

environment ensues.

XIV. <u>RETENTION OF RECORDS</u>

Unocal shall preserve, during the pendency of this Order and for three (3) years from the date of completion of the remedial program described herein, all nonduplicative, nonprivileged records, reports, documents, and underlying data

OFFICE OF THE ATTORNEY GENERAL 7th Floor, Highways-Licenses Building PB 71 Olympia WA 98504-8071 Unocal can achieve the cleanup targets/set by Ecology for the solid-phase biotrestment in the /Upper and Lower Yardas specified herein. Therefore, Unocal solid-phase biotrestment shall carry out the work to be performed and meet target soil cleanup levels for the Upper and Lower Yardi. Ecology shall have an absolute right of approval over the work plan and addenda. There shall be no appeal from the work to be performed as set out in the work plan and addenda for the solid-phase biotrestment in the Upper and Lower Yards.

Unocal and Ecology further agree that for Elitott-Avenue

and-the-Offsite-Area, Unocal shall have the right to propose
by addends
alternative technologies/to achieve the target cleanup levels
as set out herein. Ecology shall not unreasonably withhold
its approval of said technology as long as said proposals meet
state cleanup standards.

Ecology specifically reserves the right to reopen this Consent Order or take other appropriate action if factors not known at the time of entry of the Consent Order are discovered and/or a previously unknown threat to human health or the environment ensues.

XIV. RETENTION OF RECORDS

Unocal shall preserve, during the pendency of this Order and for three (3) years from the date of completion of the remedial program described herein, all nonduplicative, nonprivileged records, reports, documents, and underlying data

ORDER ON CONSENT

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26 ORDER ON CONSENT

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in its possession, or in the possession of its employees, agents, or contractors relevant to the implementation of this Order despite any document retention policy to the contrary. Upon request of Ecology, Unocal shall make all nonprivileged, nonarchived records available to Ecology and allow access for review. All nonprivileged archived records shall be made available to Ecology within a reasonable period of time.

XV. <u>INDEMNIFICATION</u>

Insofar as the Constitution and the laws of the State of Washington allow, Unocal agrees to indemnify and save and hold Ecology, its agents and employees, harmless from any and all claims or causes of action for death or injuries to persons or for loss or damage to property arising from or on account of acts or omissions of Unocal, their officers, employees, agents, or contractors in entering into and implementing this Order. Unocal also agrees to indemnify and save harmless Ecology from claims or causes of action arising out of or based on the failure of or defect in the work to be performed described in Section VI of this Consent Order or the implementation of this Consent Order.

Unocal shall not, however, indemnify Ecology nor save nor hold its employees and agents harmless from any claims or causes of action arising out of the negligent acts or omissions of Ecology or its employees or agents.

ORDER ON CONSENT

party asserting invalidity. The validity of agency action shall be determined in accordance with the standards of review provided therein.

The tribunal shall grant relief from Ecology orders only pursuant to the provisions of RCW 34.05.570(3)(a) through (i).

The parties agree to only utilize the dispute resolution process in good faith and not as a delay tactic and agree to resolve the dispute and to expedite to the extent possible the dispute resolution process whenever it is used.

XVII. ENDANGERMENT

In the event Ecology determines or concurs in a determination by another local, state, or federal agency that activities implementing this Order or activities in noncompliance with this Order, or any other circumstances of activities, are creating an imminent and substantial endangerment to the health or welfare of the people on the Site or in the surrounding area or to the environment, Ecology may order Unocal to stop further implementation of this Order for such period of time as needed to abate the danger or may petition a court for an order as appropriate. During any stoppage of work under this section, Unocal's obligations with respect to the work ordered to be stopped shall be suspended and the time periods for performance of that work, as well as the time period for any other work dependent upon the work

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25 26 which is stopped, shall be extended, pursuant to Section XVI of this Order, for such period of time as Ecology determines is reasonable under the circumstances, but not less than the length of the stoppage.

In the event Unocal determines that activities undertaken in furtherance of this Order or any other circumstances or activities are creating an imminent and substantial endangerment to the people on the Site or in the surrounding area or to the environment, Unocal may stop implementation of this Order for such periods of time necessary for Ecology to evaluate the situation and determine whether Unocal should proceed with implementation of the Order or whether the work stoppage should be continued until the danger is abated. Unocal shall notify either Ecology field personnel onsite or the project manager as soon as is possible, but no later than twenty-four (24) hours after such stoppage of work. shall provide Ecology with documentation of its analysis in reaching this determination within a reasonable time. Ecology disagrees with Unocal's determination, after concurrence of the Program or Regional Manager of Ecology, it may order Unocal to resume implementation of this Order. Ecology concurs in the work stoppage, Unocal's obligations shall be suspended and the time periods for performance of that work which was stopped shall be extended, pursuant to

Article XIV of this Order, for such period of time as Ecology determines is reasonable under the circumstances, but not less than the period of the stoppage. Any disagreements pursuant to this clause shall be resolved through the dispute resolution procedures. In no event shall any dispute resolution interfere with Ecology's ability to protect human health, welfare or the environment.

XVIII. <u>EXTENSIONS OF SCHEDULES</u>

- A. An extension shall be granted only when a request for an extension is submitted in a timely fashion and good cause exists for granting the extension. All extensions shall be requested by Unocal or its project coordinator and in writing. The request shall specify the reason(s) the extension is needed. An extension shall only be granted for such period of time as Ecology determines is reasonable under the circumstances. A requested extension shall not be effective until approved by Ecology in writing. Ecology shall act upon all written requests for extension in a timely fashion, not exceeding five (5) working days. It shall be necessary to formally amend this Order pursuant to Section XVIII when a schedule extension is granted.
- B. The burden shall be on Unocal to demonstrate that the request for the extension has been submitted in a timely fashion and that good cause exists for granting the extension.

ORDER ON CONSENT

Consent to a request for extension shall not be unreasonably withheld. Good cause includes, but is not limited to, the following:

- (1) Circumstances beyond the reasonable control and despite the due diligence of Unocal including delays caused by unrelated third parties or Ecology such as (but not limited to) failure or delays by Ecology in reviewing, approving, or modifying documents submitted by Unocal and inability to obtain access to offsite areas.
- (2) Delays which are directly attributable to any changes in permit terms and conditions or refusal to grant a permit needed to implement the requirements of this Order if Unocal filed a timely application for the necessary permit;
- (3) Force majeure, including acts of God, fire, flood, blizzard, extreme temperature, labor disputes, or other unavoidable casualty; and
- (4) Delays which are attributable to unforeseen technical Site conditions which are supported by scientific data and which were not anticipated from pilot studies or previous treatability or geotechnical studies.
 - (5) Endangerment as described in Section XVII.
- (6) However, neither increased costs of performance of the terms of the Order nor changed economic circumstances

may be considered circumstances beyond the reasonable control of Unocal.

- C. In addition, Ecology may extend the time schedules contained in the Order if an extension is needed as a result of:
- (1) Delays in the issuance of a necessary permit which was timely applied for; or
- (2) Judicial review of the issuance, nonissuance, or reissuance of a necessary permit; or
- (3) Other circumstances deemed exceptional or extraordinary by Ecology; or
- (4) Endangerment as described in Section XVII.

 Ecology shall give Unocal written notice in a timely
 fashion of any extensions granted pursuant to the Order.

XIX. AMENDMENT OF ORDER

- A. This order may only be amended by a written stipulation between Unocal and Ecology. Agreement to amend shall not be unreasonably withheld by any party to the Order.
- B. If Unocal wishes to initiate an amendment, Unocal shall submit any request for modifications to the remedial program or project schedule to Ecology for approval. The parties shall, within ten (10) working days of the submittal, meet to discuss the proposed modification. Ecology shall indicate its approval or disapproval of the proposed

ORDER ON CONSENT

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ORDER ON CONSENT

modification in a timely manner after such meeting. With the issues related to in-situ biotreatment processes Nize exception of addenda to the work-plan on Elliott Avenue and the Off-Site areas, if Ecology disapproves of the proposed modification then the Order shall stand as written. The parties agree there shall be no right of appeal on any other Ecology disapproval of a proposed modification under this solid-phase biotreatment processes section, specifically on any addenda to the Work Plans for the Upper and Lower Yards.

c. If Ecology wishes to initiate an amendment, Ecology shall notify Unocal in writing of any Ecology proposal for modifications to the remedial program or project schedule and the basis for such proposal. Unocal may thereafter request a meeting to discuss the proposed modifications. Any such meeting will be held within ten (10) working days of the request. If, after such a meeting Ecology and Unocal do not agree regarding those modifications, then this Order shall stand as written. Ecology reserves its right to issue subsequent Orders to Unocal.

No guidance, suggestions or comments by Ecology will be construed as relieving Unocal of its obligation to obtain formal approval as may be required by this Order. No oral communication by Ecology shall relieve Unocal of the obligations specified herein unless confirmed in writing thereafter.

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ORDER ON CONSENT

modification in a timely manner after such meeting. With the issues related to in-situ biotrestment processes exception of addenda-to-the-work-plan on-Elliott-Avenue-and-the-Gff-Gite-erase, if Ecology disapproves of the proposed modification then the Order shall stand as written. The parties agree there shall be no right of appeal on any other Ecology disapproval of a proposed modification under this solid-phase biotrestment processes section, specifically on any addenda to the Work Plans for the Upper and Lower Yards.

c. If Ecology wishes to initiate an amendment, Ecology shall notify Unocal in writing of any Ecology proposal for modifications to the remedial program or project schedule and the basis for such proposal. Unocal may thereafter request a meeting to discuss the proposed modifications. Any such meeting will be held within ten (10) working days of the request. If, after such a meeting Ecology and Unocal do not agree regarding those modifications, then this Order shall stand as written. Ecology reserves its right to issue subsequent Orders to Unocal.

No guidance, suggestions or comments by Ecology will be construed as relieving Unocal of its obligation to obtain formal approval as may be required by this Order. No oral communication by Ecology shall relieve Unccal of the obligations specified herein unless confirmed in writing thereafter.

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XX. OTHER ACTIONS AND REMEDIES

Ecology agrees that so long as Unocal complies with all provisions of this Order, Ecology will not sue Unocal to perform the scope of work set out herein. Pursuant to Section XVI, Ecology shall consider a request for determination that Unocal has fully complied with the terms of this Order.

Should new circumstances arise not evident on the effective date of this Order, however, including but specifically NOT limited to:

- A. A release or threatened release of a hazardous substance as defined in RCW 70.105B.020(6)(c) or (e);
- B. A release of any extremely hazardous waste as defined under ch. 70.105 RCW; or
- C. Any imminent and substantial endangerment to human health, welfare or to the environment.

Ecology reserves the right to institute enforcement action against any person, including Unocal, and to pursue appropriate cost recovery in accordance with the provisions set out in RCW 70.105B.110 and .120.

This Section does not waive any rights Unocal may have pursuant to ch. 70.105B RCW, and specifically for non-petroleum release, or upon the determination that action beyond the terms of this Order is necessary to abate an

ORDER ON CONSENT

imminent and substantial endangerment to human health, welfare or to the environment that may be posed by this Site.

XXI. OTHER ACTIONS

Ecology reserves its rights to institute response activities at the Site upon the occurrence or discovery of contamination beyond the scope of this Order and only as to which Ecology would be empowered to take any further response action; or in the event of a release or threatened release not addressed by this Order; or upon the determination that action beyond the terms of this Order is necessary to abate an imminent and substantial endangerment to human health, welfare or to the environment that may be posed by this facility.

XXII. COMPLIANCE WITH APPLICABLE LAWS

All actions carried out by Unocal pursuant to this Order shall be done in accordance with all applicable federal, state and local requirements, including requirements, if any, to obtain necessary permits.

Pursuant to RCW 43.21C.510, the detailed statement and other procedural requirements of the State Environmental Policy Act (SEPA) are not applicable to the remedial action ordered by Ecology pursuant to this Administrative Order on Consent.

XXIII. TRANSFER OF INTEREST IN PROPERTY

No voluntary conveyance or relinquishment of title, easement, leasehold or other interest in any portion of the Site shall be consummated by Unocal without provision for continued operation and maintenance of any containment system, treatment system, and monitoring system and implementation of said systems pursuant to this Order.

If the remedial actions set out in the Work Plan are being performed, Unocal desires to transfer any legal or equitable interest in all or any portion of the property, Unocal shall serve a copy of this Order upon any prospective purchaser, lessee, transferee, assignee, or other successor in interest of the property and, at least thirty (30) days prior to any transfer, shall notify Ecology of said contemplated transfer.

XXIV. RESERVATION OF RIGHTS

By agreeing to the entry of this Order, Unocal agrees that Ecology has jurisdiction to issue and enforce the Order and that Unocal will abide by its terms. The execution and performance of the Order is not, however, an admission by Unocal of any fact or liability relating to any issue dealt within the Order. Unocal's performance under the Order is undertaken without waiver of or prejudice to (1) any claims or defenses that may be asserted in the event of litigation about

or relating to the Site, or (2) any rights of contribution or indemnity against any other potentially liable person. Nor is the execution or the performance of the Order an agreement by Unocal to take any action at the Site other than that described in Section V.

XXV. PUBLIC NOTICE AND WITHDRAWAL OF ORDER

Unocal acknowledges that Ecology may provide public notice and comment on this Order. Ecology reserves the right to unilaterally withdraw this Administrative Order if (1) the comments received by Ecology disclose facts or considerations which indicate that the proposed remedial action is inappropriate, improper or inadequate, and (2) the comments disclosing such facts or considerations were not considered by Ecology prior to issuance of the Consent Order.

XXVI. CLAIMS AGAINST THE STATE

Unocal hereby agrees that it will not seek to recover any costs accrued in implementing the remedial action plan required by this Consent Order against the State of Washington or any of its agencies pursuant to any state or federal or other law or equity.

XXVII. DEFINITIONS

Unless otherwise specified, the definitions set forth in ch. 70.105B RCW shall control the meaning of the terms used in this Consent Order.

XXVIII. OVERSIGHT COSTS

Unocal shall reimburse Ecology for its actual documented oversight costs in implementing this Consent Order not to exceed twelve (12) percent of the future annual total cost of the remedial action. The oversight costs shall be paid annually after a submission of appropriate documentation by Ecology.

XXIX. <u>DURATION OF ORDER</u>

This Consent Order shall remain in effect and the remedial program described in the Consent Order shall be maintained and continued until Unocal receives from Ecology a determination that Unocal has fully complied with all of the terms of this Order.

XXX. STIPULATED PENALTIES

For delays by Unocal in submitting a report or document or otherwise failing to achieve on time the requirements of this Order, Ecology may require that Unocal pay the sum set forth below as stipulated penalties.

Stipulated penalties shall accrue, upon written notice to Unocal, for the following reasons and in the following amounts:

1. Failure to submit a Work Plan Addenda per agreed upon schedule: Up to \$2,500.00 per day;

ORDER ON CONSENT

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- 2. Failur to conduct remedial actio, pursuant to this Order to remediate the presence of petroleum products pursuant to outlined cleanup targets per agreed upon schedule except where such failure is attributable to unforeseen technical Site conditions which are supported by scientific data:
 - 2. Failure/to-remediate-the-presence-of-petroleum-pursuant to this Order designed to reach
 products pursuant to outlined cleanup targets per agreed upon schedule: Up to \$5000.00 per day;
 - 3. Failure to complete the Remedial Investigation per agreed upon schedule: Up to \$2,500.00 per day;
 - 4.3- Failure to implement any of the work plans which have been agreed to by Ecology and Unocal in the time provided under the terms of this Order: Up to \$1,000.00 per day for the first thirty (30) days; and up to \$2,000.00 per day thereafter;
 - 5.4. Failure to submit required data or progress reports: Up to \$500.00 per day.

Unocal shall not be liable for any payment under this section if they have submitted a timely request to Ecology for an Extension of Schedule under Section XVIII of this Order and such request has been granted.

Upon determination by Ecology that Unocal has failed to make a submittal referenced herein or has otherwise failed to comply with this Order, Ecology shall immediately give written notice to Unocal of the failure, specifying the provision of the Order which has not been complied with and specifying the amount of the specific penalty due pursuant to paragraph B above. Unocal shall pay the civil penalty within thirty (30) days of receipt of notification from Ecology.

ORDER ON CONSENT

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- 2. Failure to conduct remedial action pursuant to this Order to remediate the presence of petroleum products pursuant to outling cleanup targets per agreed upon schedule except where such failure is attributable to unforeseen technical Site conditions which are supported by scientific data:
 - 2. Failure/to-remediate-the-presence-of-petreleum-
 Bursunnt to this-Order-designed to-resch
 products-pursuant-to-outlined cleanup targets per sgreed upon
 achedule: Up to \$5000.00 per day;
 - 3. Failure to complete the Remedial Investigation per agreed upon schedule: Up to \$2,500.00 per day;
 - 4.3 Failure to implement any of the work plans which have been agreed to by Ecology and Unocal in the time provided under the terms of this Order: Up to \$1,000.00 per day for the first thirty (30) days; and up to \$2,000.00 per day thereafter;
 - 5.4r Failure to submit required data or progress reports: Up to \$500.00 per day.

Unocal shall not be liable for any payment under this section if they have submitted a timely request to Ecology for an Extension of Schedule under Section XVIII of this Order and such request has been granted.

Upon determination by Ecology that Unocal has failed to make a submittal referenced herein or has otherwise failed to comply with this Order, Ecology shall immediately give written notice to Unocal of the failure, specifying the provision of the Order which has not been complied with and specifying the amount of the specific penalty due pursuant to paragraph & above. Unocal shall pay the civil penalty within thirty (30) days of receipt of notification from Ecology.

ORDER ON CONSENT

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Payments required by this Section shall accrue from the date upon which written notice of the failure has been received, but may be tolled during the dispute resolution process and may be waived if the dispute is resolved in Unocal's favor. Payment required by this Section shall cease to accrue when respondents deliver the required submittal to Ecology, or as otherwise provided above.

Any disagreement over the factual basis for issuance of a penalty under this Section shall be addressed through the Dispute Resolution clause. Unocal, however, agrees to not appeal said penalties pursuant to RCW 43.21B.110.

XXXI. EFFECTIVE DATE

This Order is effective upon the date it is signed by the State of Washington, Department of Ecology.

This Order may be executed in two counterparts required by the convenience of the parties, each of which shall be of equal force and effect with the other on the date Ecology signs the document, but shall constitute only one agreement. Ecology may collect the signature pages to make a fully executed document.

BY THEIR SIGNATURES HEREON, THE UNDERSIGNED REPRESENT

1					
2	THAT THEY HAVE AUTHORITY TO BIND THE PARTIES THEY REPRESENT,				
3	THEIR AGENTS, CONTRACTORS, AND SUBSIDIARIES.				
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5	DATED:, 1988	UNION OIL COMPANY OF CALIFORNIA d/b/a UNOCAL			
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9	DATED: 12/3/88, 1988	STATE OF WASHINGTON DEPARTMENT OF ECOLOGY			
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5	DATED: <u>Nov. 30</u> , 1988	UNION OIL COMPANY OF CALIFORNIA			
•		d/b/a UNOCAL			
7		By Ruhard Klaman			
8		Richard K. Jemison			
9	DATED:, 1988	President, Unocal Real Estate D: STATE OF WASHINGTON DEPARTMENT OF ECOLOGY			
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26	ORDER ON CONSENT	-41-			

STATE OF WASHINGTON DEPARTMENT OF ECOLOGY

In the Matter of:)	No. DE 88-N223
)	
)	AMENDMENT NO. 1 TO
UNION OIL COMPANY OF)	ORDER ON CONSENT AND
CALIFORNIA dba UNOCAL)	ADDENDUM NO. 2 TO
)	REMEDIAL ACTION PLAN

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Pursuant to the provisions of Paragraph XIX, "Amendment of Order", and Paragraph XVIII, "Extension of Schedules", of the above-captioned Order on Consent, the parties stipulate to the following additions or modifications to the Order on Consent a Remedial Action Plan:

1. AMENDMENT NO. 1 TO ORDER ON CONSENT

Paragraph VI, "Work to be Performed", in a portion of sub paragraph 6 (pages 17-18), shall be as follows:

The following schedule of delivery shall apply unless mod

15	<u>Item</u>	Months (from date of order)
16	RAP Addendum	1
17	Permitting and meetings with adjacent property owners	1-6
18	Offshore studies Contractor selection	1-3 1-3
19	Pilot studies Demolition and site preparation	
20	Upper Yard solid-phase treatment Lower Yard solid-phase treatment	
21	In-situ construction/preparation Elliott Avenue	on 8 - 9
22	Offsite Lower Yard	7-9 23 - 25
23	In-situ treatment operations Elliott Avenue	10-70
24	Offsite Lower Yard	10-82 23-82
25	Post-cleanup monitoring Final closure report	82-106 106-107

AMENDMENT NO. 1/ORDER ON CONSENT ADDENDUM NO. 2/REMEDIAL ACTION PLAN - 1

LESOURD & PATTEN, P.S... ATTORNEYS AT LAW 2400 COLUMBIA CENTER 701 FIFTH AVENUE SEATTLE, WASHINGTON (206) 624-104

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AMENDMENT NO. 1/ORDER ON CONSENT ADDENDUM NO. 2/REMEDIAL ACTION PLAN - 2

2. ADDENDUM NO. 2 TO REMEDIAL ACTION PLAN

Analytical methods for determination of the chemical parameters described in Section VI of the Order on Consent will be as follows:

Medium	Parameter	EPA Method No.
Soil Soil Soil	Total Petroleum Hydrocarbons (TPH) Benzene Toluene	8015 (modified) 8020 8020
Water Water Water Water Water Soil	Total Petroleum Hydrocarbons (TPH) Benzene Ethylbenzene Toluene Total Xylenes Dissolved Lead	8015 (modified) 602 602 602 602 7421
2011	Ethylene Dibromide	504 (modified)

Except as modified herein, all provisions of the Order on Consent DE 88-N223 and the attendant Remedial Action Plan shall remain in full force and effect as originally executed.

DATED: March <u>23</u>, 1989.

UNION OIL COMPANY OF CALIFORNIA dba UNOCAL

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STATE OF WASHINGTON, DEPARTMENT OF ECOLOGY

Carol L. Fleskes, Program Director Hazardous Waste Investigation and Cleanup Program