

# STATE OF WASHINGTON DEPARTMENT OF ECOLOGY

#### Northwest Region Office

PO Box 330316, Shoreline, WA 98133-9716 • 206-594-0000

November 29, 2022

Holly Cordova Regional Legal Counsel, Western Region Century Communities of Washington, LLC 4695 MacArthur Court, Suite 300 Newport Beach, CA 92660

# **Re:** Final Determination of Liability for Release of Hazardous Substances at the following Contaminated Site:

- Site Name: GO EAST CORP LANDFILL
- Site Address: 4330 108<sup>TH</sup> STREET SE, EVERETT, WA
- Cleanup Site ID: 4294
- Facility/Site ID: 2708
- **County Assessor's Parcel Number:** 280521-004-002-00 (NW/4 of SE/4, Section 21, Township 28 North, Range 5 East, Willamette Meridian)

## Dear Ms. Cordova:

On November 11, 2022, the Department of Ecology (Ecology) sent you written notice of our preliminary determination that Century Communities of Washington, LLC is a potentially liable person (PLP) for a release of hazardous substances at the former Go East Corp Landfill facility (Site). On November 22, 2022, Ecology received your written notice accepting your status as a PLP for the Site and waiving your opportunity to comment.

Based on available information, Ecology finds that credible evidence exists that Century Communities of Washington, LLC is liable for a release of hazardous substances at the Site. On the basis of this finding, Ecology has determined that Century Communities of Washington, LLC is a PLP with regard to the Site.

The purpose of the Model Toxics Control Act (MTCA) is to identify, investigate, and cleanup facilities where hazardous substances have been released. Liability for environmental contamination under MTCA is strict, joint and several (RCW 70A.305.040(2)). Ecology ensures that contaminated sites are investigated and cleaned up to the standards set forth in the MTCA statue and regulations. Ecology has determined that it is in the public interest for remedial

actions to take place at this Site. Ecology will contact you regarding the actions necessary for the Century Communities of Washington, LLC to bring about the prompt and thorough cleanup of hazardous substances at this Site. Failure to cooperate with Ecology or comply with MTCA in this matter will result in Ecology employing enforcement tools as it deems necessary and appropriate. This includes, but is not limited to, the issuance of an administrative order. Failure to comply with such an order may result in a fine of up to \$25,000 per day and liability for up to three times the costs incurred by the state (RCW 70A.305.050(1)).

Your rights and responsibilities as a PLP are outlined in Chapter 70A.305 RCW, and Chapters 173-340 and 173-204 WAC. Ecology's cleanup project manager for the Site, Alan Noell, will contact you with information about how Ecology intends to proceed with the cleanup.

If you have any questions regarding this notice, please contact Alan Noell at 425-213-4803 or alan.noell@ecy.wa.gov.

Sincerely,

Sur illions

Steven Williams Section Manager Solid Waste Management Program, Northwest Region

By certified mail: 9171 9690 0935 0233 1870 49

Enclosures (3)

- 1. Preliminary Determination of Liability for Release of Hazardous Substances at the Go East Corp. Landfill, Ecology, November 15, 2022.
- 2. Potentially Liable Person Waiver Form, Century Communities of Washington, LLC, November 22, 2022.
- 3. Final Determination of P&GE, LLC's Liability for Release of Hazardous Substances at the Go East Corp Landfill Site, Ecology, January 29, 2020.
- cc: Stacia Bloom, Century Communities of Washington, LLC Jeff Hutchison, Snohomish Health District Jon Thompson, Office of the Attorney General Ecology Site File



# STATE OF WASHINGTON DEPARTMENT OF ECOLOGY

#### **Northwest Region Office**

PO Box 330316, Shoreline, WA 98133-9716 • 206-594-0000

November 15, 2022

Holly Cordova Regional Legal Counsel, Western Region Century Communities of Washington, LLC 4695 MacArthur Court, Suite 300 Newport Beach, CA 92660

# Re: Preliminary Determination of Liability for Release of Hazardous Substances at the following Contaminated Site:

- Site Name: GO EAST CORP LANDFILL
- Site Address: 4330 108<sup>TH</sup> STREET SE, EVERETT, WA
- Cleanup Site ID: 4294
- Facility/Site ID: 2708
- **County Assessor's Parcel Number:** 280521-004-002-00 (NW/4 of SE/4, Section 21, Township 28 North, Range 5 East, Willamette Meridian)

## Dear Ms. Cordova:

Based on credible evidence, the Department of Ecology (Ecology) is proposing to find Century Communities of Washington, LLC liable under the Model Toxics Control Act (MTCA), Chapter 70A.305 RCW, as the current owner or operator of the Go East Corp Landfill Site (Site), a facility where hazardous substances have been released and for which a final cleanup action remains to be selected and implemented. Any person whom Ecology finds, based on credible evidence, to be liable is known under MTCA as a "potentially liable person" or "PLP."

This letter identifies the basis for Ecology's proposed finding and your opportunity to respond to that finding. This letter also describes the scope of your potential liability and next steps in the cleanup process at the Site.

## **Proposed Finding of Liability**

Ecology is proposing to find Century Communities of Washington, LLC liable under RCW 70A.305.040 as current owner or operator of the Site. This proposed finding is based on the following evidence:

- The Site is defined by the extent of releases or threatened releases of hazardous substances from a landfill at which solid wastes were disposed from approximately 1972 to 1983. The landfill is located in a ravine area in the north-central portion of Snohomish County Parcel 280521-004-002-00. Century Communities of Washington, LLC is the current owner.
- Go East Corporation purchased the 40.9-acre property from Rekoway, Inc. on February 1, 1980 (Snohomish County Recording No. 8002010259). Rekoway, Inc. had been operating a solid waste landfill on the property since approximately 1972. Go East Corporation accepted and actively managed solid waste at the landfill facility. Go East Corporation stopped accepting waste in the summer of 1983.
- 3. P&GE, LLC (P&GE) purchased the property on which the landfill is located from Go East Corporation on May 15, 2009 (Snohomish County Recording No. 200905210263, May 15, 2009).
- 4. Ecology submitted a Preliminary PLP Status Letter to PG&E on December 23, 2019 and a Final PLP Status Letter to P&GE on January 29, 2020. The Proposed Findings of Liability cited in the Preliminary PLP Status Letter are incorporated by reference.
- 5. P&GE and Ecology negotiated a Draft Agreed Order, dated April 24, 2020. The Draft Agreed Order required P&GE to implement an interim action concurrent with the implementation of the Go East Landfill Closure Plan, which was authorized by Snohomish Health District in Solid Waste Facility Permit No. SW-027. The Draft Agreed Order includes an Interim Action Work Plan, which prescribed a confirmation soil sampling program and interim action levels to complement the landfill closure activities. The Draft Agreed Order requires P&GE to prepare a Remedial Investigation Work Plan, to perform a remedial investigation, and to prepare a Remedial Investigation/Feasibility Study Report and a Preliminary Draft Cleanup Action Plan.
- 6. Ecology held a public comment period for the Draft Agreed Order, Draft Interim Action Work Plan, and Draft Public Participation Plan from May 8 to June 28, 2020, and hosted an online public meeting on June 18, 2020 to present and discuss the Draft Agreed Order and Draft Interim Action Work Plan. Ecology prepared a Responsiveness Summary Report, dated January 2021, to address the 76 comments received during the public comment period.
- P&GE entered into Agreed Order No. DE 18121 with Ecology on January 29, 2021. The Agreed Order includes revisions pursuant to the Responsiveness Summary Report.
- 8. P&GE performed landfill closure activities pursuant to the Go East Landfill Closure Plan (revised March 10, 2020) and Solid Waste Facility Permit No. SW-027 from

March 2021 to June 2022. The landfill closure activities are documented in the Construction Quality Assurance Report for Go East Landfill, dated July 1, 2022.

- 9. P&GE submitted the Interim Action Completion Report on November 23, 2021. P&GE submitted the Northeast Slope Reconnaissance and Observations Memorandum on April 7, 2022, which is a supplemental interim action completion report. Ecology understands a supplemental interim action completion report is forthcoming for confirmation soil sampling that was performed on August 3, 2022 near the planned neighborhood cul-de-sac where potentially contaminated stormwater was staged. No other interim action completion reports are anticipated.
- 10. P&GE prepared a Remedial Investigation Work Plan on June 30, 2021. The work plan describes the background, environmental setting, and previous investigations at the Site. The work plan develops a preliminary conceptual site model, identifies data gaps, and prescribes a sampling program for groundwater, surface water, and sediment. The groundwater and surface water sampling activities were completed in September 2022 and the sediment sampling activities have confirmed a release of hazardous substances from the landfill. Several metal and polycyclic aromatic hydrocarbon compounds have been detected in groundwater and surface water beneath and beyond the landfill at concentrations above the preliminary cleanup levels. Several metal, polycyclic aromatic hydrocarbon, and pesticide compounds have been detected in sediment downstream of the landfill at concentrations above the preliminary cleanup levels.
- Century Communities of Washington, LLC purchased Snohomish County Parcel 280521-004-002-00, on which the landfill is located, from P&GE on May 24, 2022 (Snohomish County Recording Nos. 202205247006, May 24, 2022 and 202205240020, May 24, 2022).
- 12. Snohomish Health District renewed Solid Waste Facility Permit No. SW-027 for permittee P&GE, effective from July 1, 2022 to June 30, 2023. The permit requires the permittee to complete remedial action activities in accordance with WAC 173-350-900, WAC 173-340, and Agreed Order No. DE 18121 between P&GE and Ecology. The permit requires post-closure monitoring for groundwater, surface water, and landfill gas. The permit specifies that groundwater and surface water be sampled pursuant to the Remedial Investigation Work Plan (now complete) and then an interim sampling program, until superseded by an approved post-closure plan that adopts the Cleanup Action Plan. The permit specifies that landfill gas monitoring and Contingency Plan (March 18, 2022), which has not been incorporated into the MTCA cleanup action. Groundwater, surface water, and landfill gas monitoring are required until the landfill satisfies functional stability criteria, which includes satisfaction of water quality criteria.

# **Opportunity to Respond to Proposed Finding of Liability**

In response to Ecology's proposed finding of liability, you may either:

- 1. Accept your status as a PLP without admitting liability and expedite the process through a voluntary waiver of your right to comment. This may be accomplished by signing and returning the enclosed form or by sending a letter containing similar information to Ecology; or
- 2. Challenge your status as a PLP by submitting written comments to Ecology within thirty (30) calendar days of the date you receive this letter; or
- 3. Choose not to comment on your status as a PLP.

Please submit your waiver or written comments to the following address and email:

Alan Noell NWRO Solid Waste Management Program PO Box 330316, Shoreline, WA 98133-9716 alan.noell@ecy.wa.gov

After reviewing any comments submitted, or after 30 days if no response has been received, Ecology will make a final determination regarding your status as a PLP and provide you with written notice of that determination.

#### **Identification of Other Potentially Liable Persons**

Ecology has notified the following additional persons that they are potentially liable for the release of hazardous substances at the Site:

1. P&GE, LLC.

If you are aware of any other persons who may be liable for the release of hazardous substances at the Site, Ecology encourages you to provide us with their identities and the reason you believe they are liable. Ecology also suggests you contact these other persons to discuss how you can jointly work together to most efficiently clean up the Site.

## **Responsibility and Scope of Potential Liability**

Ecology may either conduct or require PLPs to conduct remedial actions to investigate and clean up the release of hazardous substances at a site. PLPs are encouraged to initiate discussions and negotiations with Ecology and the Office of the Attorney General that may lead to an agreement on the remedial action to be conducted.

Each liable person is strictly liable, jointly and severally, for all remedial action costs and for all natural resource damages resulting from the release of hazardous substances at a site. If Ecology incurs remedial action costs in connection with the investigation or cleanup of real property and those costs are not reimbursed, then Ecology has the authority under RCW 70A.305.060 to file a lien against that real property to recover those costs.

# **Next Steps in Cleanup Process**

In response to the release of hazardous substances at the Site, Ecology intends to conduct the following actions under MTCA:

 Ecology requests that Century Communities of Washington, LLC sign on as a party to Agreed Order No. DE 18121 to ensure that the "Work To Be Performed" under that agreement is completed in accordance with its "Terms and Conditions." Agreed Order No. DE 18121 requires the preparation of the Remedial Investigation/ Feasibility Study Report and Preliminary Draft Cleanup Action Plan. The remedial investigation field sampling activities have been completed. The Remedial Investigation/Feasibility Study Report and Preliminary Draft Cleanup Action Plan will propose cleanup levels, with consideration of Site-specific background concentrations, and select the preferred cleanup alternative. Ecology will subsequently prepare a Draft Cleanup Action Plan. The Remedial Investigation/ Feasibility Study Report and Draft Cleanup Action Plan are subject to a public comment period before finalization, in accordance with WAC 173-340-600.

For a description of the process for cleaning up a contaminated site under MTCA, please refer to the enclosed fact sheet.

Ecology's policy is to work cooperatively with PLPs to accomplish the prompt and effective cleanup of contaminated sites. Please note that your cooperation in planning or conducting remedial actions at the Site is not an admission of guilt or liability.

# **Contact Information**

If you have any questions regarding this letter or if you would like additional information regarding the cleanup of contaminated sites, please contact me at 425-213-4803 or alan.noell@ecy.wa.gov. Thank you for your cooperation.

Sincerely,

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Alan Noell Cleanup Project Manager Solid Waste Management Program, Northwest Region

Enclosures (3)

- 1. PLP WAIVER FORM
- 2. Final Determination of P&GE, LLC's Liability for Release of Hazardous Substances at the Go East Corp Landfill Site, Ecology, January 29, 2020.
- 3. FOCUS: MODEL TOXICS CONTROL ACT CLEANUP REGULATION: PROCESS FOR CLEANUP OF HAZARDOUS WASTE SITES (#94-129)

By certified mail: 9171 9690 0935 0233 1870 18

cc: Stacia Bloom, Century Communities of Washington, LLC Jeff Hutchison, Snohomish Health District Jon Thompson, Office of the Attorney General Ecology Site File

# **PLP Waiver Form**

Holly Cordova Regional Legal Counsel, Western Region Century Communities of Washington, LLC 4695 MacArthur Court, Suite 300 Newport Beach, CA 92660

Pursuant to WAC 173-340-500 and WAC 173-340-520(1)(b)(i), I, Christian Cermak, a duly authorized representative of Century Communities of Washington, LLC, do hereby waive the right to the thirty (30) day notice and comment period described in WAC 173-340-500(3) and accept status of Century Communities of Washington, LLC as a Potentially Liable Person at the following contaminated site:

- Site Name: GO EAST CORP LANDFILL
- Site Address: 4330 108<sup>TH</sup> STREET SE, EVERETT, WA
- Cleanup Site ID: 4294
- Facility/Site ID: 2708
- **County Assessor's Parcel Number:** 280521-004-002-00 (NW/4 of SE/4, Section 21, Township 28 North, Range 5 East, Willamette Meridian)

By waiving this right, Century Communities of Washington, LLC makes no admission of liability.

DocuSigned by: Christian Cermak

11/22/2022

Signature By: Christian Cermak, Vice President Date

Relation to the Site: Owner



## STATE OF WASHINGTON DEPARTMENT OF ECOLOGY

PO Box 47600 • Olympia, WA 98504-7600 • 360-407-6000 711 for Washington Relay Service • Persons with a speech disability can call 877-833-6341

January 29, 2020

Gary East P&GE, LLC 6675 NE Windermere Road Seattle, WA 98115-7942 Martin Penhallegon P&GE, LLC 11255 Kirkland Way, Suite 300 Kirkland, WA 98033-6715

# Re: Final Determination of Liability for Release of Hazardous Substances at the following Contaminated Site:

- Site Name: Go East Corp Landfill
- Site Address: 4330 108th Street SE, Everett, WA 98208
- Cleanup Site ID: 4294
- Facility/Site ID: 2708
- County Assessor's Parcel Number: 280521-004-002-00 (NW/4 of SE/4, Section 21, Township 28 North, Range 5 East, Willamette Meridian)

Dear Gary East and Martin Penhallegon:

On December 23, 2019, the Department of Ecology (Ecology) sent you written notice of our preliminary determination that P&GE, LLC is a potentially liable person (PLP) for a release of hazardous substances at the Go East Corp Landfill facility (Site). On January 13, 2020, Ecology received your written notice accepting your status as a PLP for the Site and your written comments to clarify factual statements in the Proposed Finding of Liability.

Based on available information, Ecology finds that credible evidence exists that P&GE, LLC is liable for a release of hazardous substances at the Site. On the basis of this finding, Ecology has determined that P&GE, LLC is a PLP with regard to the Site.

The purpose of the Model Toxics Control Act (MTCA) is to identify, investigate, and cleanup facilities where hazardous substances have been released. Liability for environmental contamination under MTCA is strict, joint and several (RCW 70.105D.040(2)). Ecology ensures that contaminated sites are investigated and cleaned up to the standards set forth in the MTCA statue and regulations. Ecology has determined that it is in the public interest for remedial actions to take place at this Site. You have already engaged with Ecology regarding the actions necessary for the P&GE, LLC to bring about the prompt and thorough cleanup of hazardous

Gary East and Martin Penhallegon January 29, 2020 Page 2

substances at this Site. Failure to cooperate with Ecology or comply with MTCA in this matter could result in Ecology employing enforcement tools as it deems necessary and appropriate. This includes, but is not limited to, the issuance of an administrative order. Failure to comply with such an order may result in a fine of up to \$25,000 per day and liability for up to three times the costs incurred by the state (RCW 70.105D.050(1)).

Your rights and responsibilities as a PLP are outlined in Chapter 70.105D RCW, and Chapters 173-340 and 173-204 WAC. Ecology's cleanup project manager for the Site, Alan Noell, will continue to work with you on determining actions necessary for the cleanup.

If you have any questions regarding this notice, please contact Alan Noell at 425-649-7015 or alan.noell@ecy.wa.gov.

Peter Christiansen Section Manager Solid Waste Management Program, Northwest Regional Office

Enclosures

Sincerel

- 1. Preliminary Determination of Liability
- 2. PLP Waiver Form
- 3. PLP letter of clarification

By certified mail: [9171 9690 0935 0132 1891 68]

cc: Ken Lederman, Foster Garvey Bruce Straughn, Snohomish Health District Jon Thompson, Office of the Attorney General Ecology Site File



#### STATE OF WASHINGTON

DEPARTMENT OF ECOLOGY Northwest Regional Office \* 3190 160th Ave SE • Bellevue, WA 98008-5452 • 423-649-7000 711 for Washington Relay Service \* Persons with a speech disability can call 877-833-6341

December 23, 2019

Gary East P&GE, LLC 6675 NE Windermere Road Seattle, WA 98115-7942 Martin Penhallegon P&GE, LLC 11255 Kirkland Way, Suite 300 Kirkland, WA 98033-6715

# Re: Preliminary Determination of Liability for Release of Hazardous Substances at the following Contaminated Site:

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- Site Address: 4330 108<sup>th</sup> Street SE, Everett, WA 98208
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- County Assessor's Parcel Number: 280521-004-002-00 (NW/4 of SE/4, Section 21, Township 28 North, Range 5 East, Willamette Meridian)

Dear Gary East and Martin Penhallegon:

Based on credible evidence, the Department of Ecology (Ecology) is proposing to find P&GE, LLC liable under the Model Toxics Control Act (MTCA), Chapter 70.105D RCW, for the release of hazardous substances at the Go East Corporation facility (Site). Any person whom Ecology finds, based on credible evidence, to be liable is known under MTCA as a "potentially liable person" or "PLP."

This letter identifies the basis for Ecology's proposed finding and your opportunity to respond to that finding. This letter also describes the scope of your potential liability and next steps in the cleanup process at the Site.

#### Proposed Finding of Liability

Ecology is proposing to find P&GE, LLC liable under RCW 70.105D.040 for the release of hazardous substances at the Site. This proposed finding is based on the following evidence:

 The Site is defined by the extent of releases or threatened releases of hazardous substances from a landfill at which solid wastes were disposed from approximately 1972 to 1983. The landfill is located in a ravine area in the north-central portion of Snohomish County Parcel 280521-004-002-00. The property is currently vegetated

with multiple streams present on the property on the west, south, and northeast sides of the landfill area. P&GE, LLC, is the current owner.

- Go East Corporation purchased the 40.9-acre property from Rekoway, Inc. on February 1, 1980 (Snohomish County Recording No. 8002010259). Rekoway, Inc. had been operating a solid waste landfill on the property since approximately 1972. Go East Corporation accepted and actively managed solid waste at the landfill facility. Go East Corporation stopped accepting waste in the summer of 1983.
- 3. The Snohomish Health District (SHD) prepared a site hazard assessment (SHA) under MTCA on May 14, 2004. The SHA recommended future residential development of the site include implementation of a closure plan outlined in a May 24, 1999, Shannon and Wilson, Inc., proposal for Closure of the Go East Landfill. Beyond this recommendation, SHD recommended No Further Action (NFA) at the Site under MTCA. SHD subsequently issued a NFA letter on June 1, 2004, which stated Ecology had made a determination of NFA at this Site based on the SHA. The recommended closure plan in the SHA was never implemented. Further, the NFA letter stated Ecology reserved the right to initiate further investigation where new information is received indicating a potential/actual threat to human health and the environment through the release of hazardous substances.
- PG&E, LEC acquired the property on which the landfill is located from Go East Corporation in May 2009 (Snohomish County Recording No. 200905210263, May 21, 2009).
- 5. P&GE, LLC is proposing to develop the property by consolidating the landfill area on the property from 9.6 acres to 6.4 acres; constructing a final landfill cover, stormwater facilities, and gas control trench; and subdividing and rezoning the property for the development of the Bakerview Plat Subdivision. The Bakerview Plat Subdivision includes 97 parcels zoned for Urban Low Density Residential housing, a roadway, and easements. The proposed landfill cap includes a stormwater flow control pond on top of the cap and a passive-to-active gas ventilation system along the periphery of the landfill. PACE Engineers, Inc. prepared the Go East Landfill Closure Plan (revised January 2018) on behalf of P&GE, LLC. The closure plan is recorded under Snohomish County Recording No. 201810230623, October 23, 2018.
- 6. The proposed landfill closure and subdivision development project requires a conditional use permit from Snohomish County Planning and Development Services (PDS) and a landfill permit from SHD. By agreement between PDS and SHD, PDS led the State Environmental Policy Act (SEPA) evaluation for the landfill closure and subdivision. PDS issued a Mitigated Determination of Non-Significance (MDNS) on August 29, 2014, based on SHD's conditional approval of the Go East Landfill Closure Plan (January 14, 2014). Following an appeal of the MDNS, on April 14, 2015, the Snohomish County Hearing Examiner remanded the application to PDS for further review on three topics—impacts of noise, air quality, and truck traffic. After

> revision of the Go East Landfill Closure Plan (October 28, 2015), conditional approval of the closure plan by SHD (December 28, 2015), and third-party evaluations of dust and noise impacts (Golder Associates, August 5, 2016) and construction traffic (Gibson Traffic Consultants, Inc., August 3, 2016), PDS issued a new MDNS on May 7, 2017.

- 7. Kings Ridge Homeowners Association and The 108<sup>th</sup> St. Point Homeowners Association appealed the May 7, 2017, MDNS decision. The Hearing Examiner denied the homeowners associations' appeals and affirmed the MDNS. The Hearing Examiner stated SHD relies heavily on Ecology's review and resources, and that SHD will not issue a closure permit unless and until Ecology concurs with the proposed plan (Snohomish County Hearing Examiner Order No. 10-101204 SD/REZO, Amended Decision, February 14, 2018).
- 8. SHD issued Solid Waste Facility Permit No. SW-027 for the Go East Woodwaste Landfill on May 11, 2018. Permit No. SW-027 authorizes a Limited Purpose Landfill subject to WAC 173-350-400. The permit requires P&GE to close the landfill in accordance with the approved Go East Landfill Closure Plan (revised January 2018). The permit requires P&GE to submit final design drawings, construction specifications, and a construction quality assurance manual prior to beginning construction. Ecology's Solid Waste Management Program provides technical assistance to SHD for the authorization and oversight of this permit.
- Ecology granted coverage under the Construction Stormwater General Permit in Permit No. WAR306901 to PACE Engineers under the Facility Site Name of Bakerview Everett on November 18, 2015, effective on September 18, 2018, for the Bakerview Plat Subdivision.
- 10. Kings Ridge Homeowners Association and The 108<sup>th</sup> St. Point Homeowners Association appealed SHD's issuance of Permit No. SW-027 to the Pollution Control Hearings Board (PCHB). The PCHB found the appellants had not met their burden to prove either the closure plan or the permit violated applicable landfill closure regulations. The PCHB stated additional design evaluation and components can be added in the detailed plans, specifications, and construction quality assurance plan, which will require regulatory approval (PCHB No. 18-042, June 5, 2019).
- 11. The SHD will modify Solid Waste Facility Permit No. SW-027 to address specific conditions in the PCHB ruling.
- 12. Snohomish County PDS will issue a land disrupting activity (LDA) permit for the initial rough/mass grading for the development after the finalization of an Agreed Order between Ecology and the PLP, and after the reissuance of Solid Waste Facility Permit No. SW-027.

- Pulte Homes of Washington, Inc. has an option to purchase the land on which the landfill is located from P&GE, LLC, in accordance with a Memorandum of Purchase and Sale Agreement (Snohomish Recording No. 201906130436, June 13, 2019).
- 14. Ecology prepared an initial investigation field report for the Site on June 13, 2019, and rescinded the June 1, 2004, NFA on June 18, 2019. As described in that report (1) concentrations of arsenic, manganese, iron, lead, and chromium in groundwater near the landfill exceed MTCA cleanup levels, (2) leachate seeps have been observed from the northeast slope of the landfill, and (3) evidence of buried drums has been observed on the northeast slope of the landfill. Subsequent to Ecology's June 18, 2019, rescission of the NFA opinion, soil samples collected from test pits in the peripheral solid waste areas were found to have concentrations of total petroleum hydrocarbons and polycyclic aromatic hydrocarbons in excess of MTCA soil cleanup levels. Therefore, when these peripheral waste areas are excavated for consolidation, there is a potential for underlying soil to contain residual hazardous substances at concentrations requiring remediation under MTCA. Ecology rescinded the 2004 NFA opinion because the closure plan referenced in the opinion was never implemented and there has been a release or threatened release of hazardous substances at the facility that potentially represents a threat to human health and the environment.

# Opportunity to Respond to Proposed Finding of Liability

In response to Ecology's proposed finding of liability, you may either:

- 1. Accept your status as a PLP without admitting liability and expedite the process through a voluntary waiver of your right to comment. This may be accomplished by signing and returning the enclosed form or by sending a letter containing similar information to Ecology; or
- Challenge your status as a PLP by submitting written comments to Ecology within 30 calendar days of the date you receive this letter; or
- 3. Choose not to comment on your status as a PLP.

Please submit your waiver or written comments to the following address:

Alan Noell, PhD, PE Washington State Department of Ecology NWRO Solid Waste Management Program 3190 160<sup>th</sup> Avenue SE, Bellevue, WA 98008-5452

After reviewing any comments submitted, or after 30 days if no response has been received, Ecology will make a final determination regarding your status as a PLP and provide you with written notice of that determination.

#### Identification of Other Potentially Liable Persons

Ecology reserves the right to identify additional persons that are potentially liable for the release of hazardous substances at the Site, including past owner/operators, waste generators, and potentially future owners of impacted portions of the property.

If you are aware of any other persons who may be liable for the release of hazardous substances at the Site, Ecology encourages you to provide us with their identities and the reason you believe they are liable. Ecology also suggests you contact these other persons to discuss how you can jointly work together to most efficiently clean up the Site.

#### Responsibility and Scope of Potential Liability

Ecology may either conduct or require PLPs to conduct remedial actions to investigate and clean up the release of hazardous substances at a site. PLPs are encouraged to initiate discussions and negotiations with Ecology and the Office of the Attorney General that may lead to an agreement on the remedial action to be conducted.

Each liable person is strictly liable, jointly and severally, for all remedial action costs and for all natural resource damages resulting from the release of hazardous substances at a site. If Ecology incurs remedial action costs in connection with the investigation or cleanup of real property and those costs are not reimbursed, then Ecology has the authority under RCW 70.105D.055 to file a lien against that real property to recover those costs.

#### **Next Steps in Cleanup Process**

In response to the release of hazardous substances at the Site, Ecology intends to conduct the following actions under MTCA:

- 1. WAC 173-350-900 (Remedial Action) defines the roles of Ecology and the SHD in implementing the remedial action at the Site.
- 2. Ecology recommends P&GE, LLC enter into an Agreed Order with Ecology.
- 3. PLPs may not conduct independent remedial actions after commencing discussions or negotiations for an agreed order or consent decree (WAC 173-340-515(2)).
- The Agreed Order will specify requirements for an interim action, a remedial investigation work plan, a remedial investigation/feasibility study, and a draft cleanup action plan.
- Public participation will be accomplished in a manner consistent with WAC 173-340-600.

For a description of the process for cleaning up a contaminated site under MTCA, please refer to the enclosed fact sheet.

Ecology's policy is to work cooperatively with PLPs to accomplish the prompt and effective cleanup of contaminated sites. Please note your cooperation in planning or conducting remedial actions at the Site is not an admission of guilt or liability.

#### **Contact Information**

If you have any questions regarding this letter or if you would like additional information regarding the cleanup of contaminated sites, please contact me at 425-649-7015 or alan.noell@ecy.wa.gov. Thank you for your cooperation.

Sincerely,

Alan Noell, PhD, PE Cleanup Project Manager Solid Waste Management Program, Northwest Region

Enclosures

- 1. PLP Waiver Form
- 2. Focus: Model Toxics Control Act Cleanup Regulation: Process for Cleanup of Hazardous Waste Sites (Focus No. 94-129)

By certified mail: 9171 9690 0935 0233 1181 66

E-cc: Ken Lederman, Foster Garvey Peter Christiansen, Ecology NWRO Solid Waste Management Program Supervisor Tim O'Connor, LG, LHG, Ecology NWRO Solid Waste Management Program

Jon Thompson, Office of the Attorney General Bruce Straughn, Snohomish Health District **Ecology Site File** 

# **PLP** Waiver Form

Gary East P&GE, LLC 6675 NE Windermere Road Seattle, WA 98115-7942

Pursuant to WAC 173-340-500 and WAC 173-340-520(1)(b)(i), I, Gary East, a Co-Manager of P&GE, LLC, do hereby waive the right to the thirty (30) day notice and comment period described in WAC 173-340-500(3) and accept status of P&GE, LLC as a Potentially Liable Person at the following site:

January 8, 2020 Date

- Site Name: Go East Corp Landfill
- Site Address: 4330 108<sup>th</sup> Street SE, Everett, WA 98208
- Cleanup Site ID: 4294
- Facility/Site ID: 2708
- Snohomish County Assessor's Parcel Number: 280521-004-002-00

By waiving this right, P&GE, LLC makes no admission of liability.

Gary East

Co-Manager of P&GE LLC

Relation to the Site: Owner



1111 Third Avenue Suite 3000 Seattle, WA 98101 Main: 206.447.4400 Fax: 206.447.9700 foster.com

Direct Phone: 206.447.6267 Fax: 206.749.2090 ken.lederman@foster.com

January 13, 2020

#### VIA EMAIL & U.S. MAIL

Alan Noell, PhD, PE Solid Waste Management Program Department of Ecology, Northwest Regional Office 3190 160th Ave SE Bellevue, WA 98008-5452 <u>Alan.noell@ecy.wa.gov</u>

> Re: Preliminary PLP Status and Waiver Go East Corp Landfill Site 4330 108<sup>th</sup> Street SE, Everett, WA 98208 Cleanup Site ID 4294 Facility Site ID 2708

Dear Dr. Noell:

On behalf of P&GE, LLC, the current owner and operator, we are providing an executed waiver of Preliminary PLP Status for the Go East Corp Landfill Site ("Site"). We look forward to working with you on next steps in the cleanup process.

We are providing this letter to clarify some of the factual statements in the "Proposed Finding of Liability" section of your December 23, 2019 letter regarding Ecology's preliminary determination of liability. We believe some of the statements are inaccurate. As such, P&GE LLC's acceptance of PLP status should not be construed as agreement or an admission regarding these statements. Specifically:

- Paragraph 13
  - Pulte Homes of Washington ("Pulte") has an option to purchase only the area of the Property outside of the future landfill limits area of the Site. The future landfill limit area will not be purchased by Pulte.
- Paragraph 14
  - The initial investigation field report issued by Ecology on June 13, 2019 relied heavily on inaccurate information provided by a 3<sup>rd</sup> party. Ecology is fully aware of the extensive and accurate environmental information provided for this Site as part of the development of the current Ecology-approved Landfill Closure Plan.
  - The concentrations of arsenic, manganese, iron, lead, and chromium in groundwater in excess of MTCA cleanup levels were detected in areas upgradient of the Site. There is no evidence or indication that these detections are the result of releases of hazardous substances on or from the Site.

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- The leachate seep(s) near the toe of the northeast slope of the landfill is upslope and upgradient of the sampling and testing performed to date, which has demonstrated no adverse impacts to groundwater or surface water from the former landfill.
- The information provided by a 3<sup>rd</sup> party included one photo of one alleged drum. Despite our best efforts, we have never been able to locate this drum and we question whether it is actually located at the Site.
- We believe the excavation of peripheral waste areas for consolidation in the future landfill limit area will remove all contaminated soils above MTCA cleanup standards from areas outside the future landfill limit area. We will be performing extensive sampling and analysis to confirm that fact.

Thank you for allowing us to correct the factual record in this matter. If you have any questions, please do not hesitate to contact me.

Sincerely,

FOSTER GARVEY PC

Ken Lederman Principal

Cc: P&GE, LLC