#### DEPARTMENT OF ECOLOGY

Date:

November 30, 2005

TO:

Debbie Iness, Fiscal

FROM:

Katherine Scott, TCP

SUBJECI:

Consent Decree No. 03-2-00422-1 (Second Consent Decree with this number)

Avista Development (PCBS/Spokane River) Site, Project #8686

The PCB-contaminated sediments are located upstream and are hydraulically influenced by the Upriver Dam near the Centennial Trail Footbridge in Spokane

County, Washington

I have attached the Consent Decree for the Avista Development (PCBS/Spokane River) Site cost recovery project file. The Consent Decree was effective August 10, 2005. This Consent Decree has the same number as the one vacated on this date. Please initiate cost recovery. There is only one PLP on this decree.

Address invoices to the Project Coordinator for the PLP:

Mr. Douglas K. Pottratz Avista Corporation P.O. Box 3727 Spokane, WA 99220-3727

Telephone numbers: none provided

Ecology's Site Manager (Project Coordinator) is:

Zachary Hedgpeth, Telephone Number: (509) 329-3484

Project Number 8686, and SIC J1AK6

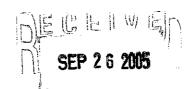
If you have any questions regarding this project, please call me at 407-7213.

Attachments

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Rob McKenna



# ATTORNEY GENERAL OF WASHINGTON

Ecology Division
2425 Bristol Court SW 2nd Floor • Olympia WA 98502
Mailing Address: PO Box 40117 • Olympia WA 98504-0117
(360) 586-6770

September 23, 2005

John L. Roland Eastern Regional Office N 4601 Monroe Suite 202 Spokane WA 99205-1295

RE: Upriver Dam Signed Consent Documents

Dear John:

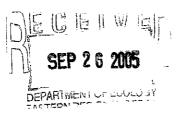
This letter is a follow-up to our e-mail conversations today. Per your request, I am enclosing copies of the signed document pages for the Consent Decree and Order Vacating 2003 Consent Decree.

Sincerely,

JANET L. OLSON Legal Assistant to: Leslie R. Seffern (360) 586-9189

:jlo Enclosures

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1 2 3 4 AUG 1 6 2005 5 SUPERIOR COURT 6 STATE OF WASHINGTON SPOKANE COUNTY, WA. SPOKANE COUNTY SUPERIOR COURT 7 NO. 03-2-00422-1 STATE OF WASHINGTON, 8 DEPARTMENT OF ECOLOGY, ORDER VACATING 9 2003 CONSENT DECREE Plaintiff, 10 v. 11 AVISTA DEVELOPMENT, INC., and KAISER ALUMINUM & CHEMICAL 12 CORPORATION, 13 Defendants. 14 Having reviewed the Joint Motion to Vacate 2003 Consent Decree, it is hereby 15 ORDERED AND ADJUDGED that the Consent Decree in this matter signed by the State of 16 Washington, Department of Ecology, Avista Development, Inc., and Kaiser Aluminum and 17 Chemical Corporation, and approved by this Court on February 6, 2003, is VACATED. 18 DATED this 10th day of August 19 20 21 WM. FRED ARONOW COURT COMMISSIONER . 22 -JUDGE/COMMISSIONER 23 Spokane County 24 25

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1	Presented by:
2	ROB McKENNA Attorney General
4	
5	STEVEN J. THIELE, WSBA #20275 Assistant Attorney General
6	Attorneys for Plaintiff
7	Department of Ecology (360) 586-4619
8	
9	Approved as to form, Notice of presentation waived:
10	CASCADIA LAW GROUP PLLC
11	CASCADIA LAW GROOT TEES
12	Tanya Garrett
13	TANYA BARNETT, WSBA #17491 Attorneys for Defendant
14	Avista Development, Inc. (360) 786-5247
15	(300) 780-3247
16	HELLER EHRMAN WHITE & MCAULIFFE
17	ou encil authorization
18	Tanya Barnett 8/5/05
19	R PAUL BEVERIDGE, WSBA #16732
20	Kaiser Aluminum & Chemical Corporation (206) 447-0900
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1 SIGNED BOOWNENT SIGNED BY COURT COM-ISSIONER ON AUGUST 10, 2005 IR RAIGHER DATE FOR SCHOOLE: 8-26-05 AS PER KAISCR PODERAL SCTILL ENTIRE 2 3 4 5 6 7 STATE OF WASHINGTON 8 SPOKANE COUNTY SUPERIOR COURT 9 STATE OF WASHINGTON, NO. 03-2-00422-1 DEPARTMENT OF ECOLOGY, 10 CONSENT DECREE Plaintiff, 11 12 13 AVISTA DEVELOPMENT, INC., 14 Defendant. 15 16 **Table of Contents** 17 I. INTRODUCTION II. JURISDICTION .... 18 Ш PARTIES BOUND IV. DEFINITIONS ... 19  $V_{\cdot \cdot}$ 20 VI. WORK TO BE PERFORMED VII. DESIGNATED PROJECT COORDINATORS 21 VIII. PERFORMANCE IX. 22 SAMPLING, DATA REPORTING, AND AVAILABILITY......10 Χ., PROGRESS REPORTS XI. 23 XII. RETENTION OF RECORDS 11 24 XIII RESOLUTION OF DISPUTES 12 AMENDMENT OF CONSENT DECREE XIV. 25 EXTENSION OF SCHEDULE \_\_\_\_\_14 XV. ENDANGERMENT 15 XVI. 26 COVENANT NOT TO SUE

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11	I. INTRODUCTION	
12	A. In entering into this Consent Decree (Decree), the mutual object	ive of the
13	Washington State Department of Ecology (the Department) and of Avista Develop	ment, Inc.
14	(the Respondent) is to provide for remedial action at a location where there has bee	n a release
15	of hazardous substances. This Decree requires the Respondent to undertake the	e remedial
16	actions specified in the Cleanup Action Plan attached as Exhibit A to this Dec	cree. The
17	Department has determined that the actions described in the Cleanup Action Plan are	necessary
18	to protect public health and the environment	
19	B. The Respondent and the Department have also entered into a cons	ent decree
20	with several Debtors (defined below) in the U.S. Bankruptcy Court matter styled, In	re Kaiser
21	Aluminum Corporation, et al., Bankr. D. Del, Case No. 02-10429 (JFK) (the E	Sankruptcy
22	Consent Decree) Under the Bankruptcy Consent Decree, the Debtors agree to co	ntribute to
23	the funding of the remedial action called for by this Decree, in exchange for certain	n releases,
24	covenants not to sue, and other consideration from Avista and the Department as	more fully
25	described in the Bankruptcy Consent Decree. The Parties to this Decree acknowled	ge that the
26	United States Environmental Protection Agency (USEPA) under the authority of	CERCLA

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(i.e. Superfund) is investigating hazardous substance contamination in the Coeur d' Alene basin and the upper Spokane River, focusing on metals contamination associated with historic mining operations in Idaho USEPA has designated the Spokane River as part of Operable Unit 3 in its Record of Decision (ROD). Remedy selection and evaluation in Washington addressed by the USEPA in the ROD encompasses the river from the Idaho state line downstream to Upriver Dam, including the entire Upriver Dam PCB Sediment Site. Metals-related contamination associated with historic mining operations has been determined to be broadly distributed within Operable Unit 3, including areas at the Site. The USEPA ROD (September 2002) proposed capping or dredging as remedy alternatives to reduce metals risks in sediments immediately behind Upriver Dam. The USEPA also concluded that further investigation and coordination with the State of Washington is appropriate before selection of the final remedy for metals contamination.

- C. USEPA was provided with a draft of the Cleanup Action Plan and of this Decree, and given an opportunity to comment on both documents. The Parties agree that the remedial actions required by this Decree are consistent with the remedy alternatives that USEPA has proposed for metals-related contamination in sediments behind Upriver Dam.
- D. A complaint in this action was filed on January 17, 2003. An earlier Consent Decree was entered by this Court on February 6, 2003, and required Avista and Kaiser Aluminum and Chemical Corporation to perform certain studies and investigations, which have now been completed. An answer has not been filed, and there has not been a trial on any issue of fact or law in this case. However, the Parties wish to resolve the issues raised by the Department's complaint. In addition, the Parties agree that settlement of these matters without litigation is reasonable and in the public interest and that entry of this Decree is the most appropriate means of resolving these matters.
- E. In signing this Decree, Avista agrees to its entry and agrees to be bound by its terms.

- F By entering into this Decree, the Parties do not intend to discharge non-settling parties from any liability they may have with respect to matters alleged in the complaint other than as provided in the Bankruptcy Consent Decree. The Parties retain the right to seek reimbursement, in whole or in part, from any liable persons (except as provided in the Bankruptcy Consent Decree) for sums expended under this Decree.
- G This Decree shall not be construed as proof of liability or responsibility for any releases of hazardous substances or cost for remedial action nor an admission of any facts; provided, however, that the Respondent shall not challenge the authority of the Attorney General and the Department to enforce this Decree.
- H The Court is fully advised of the reasons for entry of this Decree, and good cause having been shown: Now, therefore, it is HEREBY ORDERED, ADJUDGED, AND DECREED:

# II. JURISDICTION

- A. This Court has jurisdiction over the subject matter and over the Parties pursuant to Chapter 70.105D RCW, the Model Toxics Control Act (MTCA). Authority is conferred upon the Washington State Attorney General by RCW 70.105D.040(4)(a) to agree to a settlement with any potentially liable person if, after public notice and any required hearing, Ecology finds the proposed settlement would lead to a more expeditious cleanup of hazardous substances. RCW 70.105D.040(4)(b) requires that such a settlement be entered as a Consent Decree issued by a court of competent jurisdiction.
- B. The Department has determined that a release or threatened release of hazardous substances has occurred at the Site that is the subject of this Decree.
- C. The Department has given notice to the Respondent, as set forth in RCW 70.105D.020(15), of the Department's determination that the Respondent is a potentially liable person for the Site and that there has been a release or threatened release of hazardous substances at the Site.

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- D. The actions to be taken pursuant to this Decree are necessary to protect public health and the environment.
  - E This Decree has been subject to public notice and comment.
- F. Ecology finds that this Decree will lead to a more expeditious cleanup of hazardous substances at the Site in compliance with the cleanup standards established under RCW 70.105D 030(2)(e) and Chapter 173-340 WAC.
- G The Respondent has agreed to undertake the actions specified in this Decree and consents to the entry of this Decree under MTCA.

# III. PARTIES BOUND

This Decree shall apply to and be binding upon the Parties, their successors and assigns. The undersigned representative of each Party hereby certifies that he or she is fully authorized to enter into this Decree and to execute and legally bind such party to comply with the Decree. The Respondent agrees to undertake all actions required by the terms and conditions of this Decree. No change in ownership or corporate status shall alter the responsibility of the Respondent under this Decree. Respondent shall provide a copy of this Decree to all agents, contractors, and subcontractors retained to perform work required by this Decree, and shall ensure that all work undertaken by such agents, contractors, and subcontractors complies with this Decree.

### IV. DEFINITIONS

Unless otherwise specified, the definitions set forth in Chapter 70.105D RCW and Chapter 173-340 WAC shall control the meanings of the terms used in this Decree

A Site: The Site consists of the areal extent of PCB-contaminated sediments in that area of the Spokane River located upstream of and hydraulically influenced by the Upriver Dam between approximate river mile (RM) 80 (near the Upriver dam) and RM 85 (upstream of the dam near the Centennial Trail footbridge). The Site is more particularly described in

- Exhibit B to this Decree, which is a detailed site diagram. The Site constitutes a "facility" under RCW 70.105D.020(4).
- B. <u>Parties</u>: Refers to the Washington State Department of Ecology (the Department) and the Respondent, collectively.
  - C. Respondent: Refers to Avista Development, Inc.
- D <u>Consent Decree or Decree</u>: Refers to this Consent Decree and each of the exhibits to the Decree. All exhibits are integral and enforceable parts of this Consent Decree. The terms "Consent Decree" or "Decree" shall include all Exhibits to the Consent Decree.
- E <u>Day or Days</u>: Refers to a calendar day(s) unless otherwise specified. In computing any period of time under this Decree, if the last day falls on a Saturday, Sunday, or a state or federal holiday, the period shall run until the end of the next day which is not a Saturday, Sunday, or a state or federal holiday. Any time period scheduled to begin on the occurrence of an act or event shall begin on the day after the act or event.
- F. <u>Section</u>: Refers to a portion of this Consent Decree identified by a Roman numeral.
- G. <u>Debtors</u>: Refers to the several debtors in the bankruptcy case styled *In re Kaiser Aluminum Corporation, et al.*, Bankr. D. Del., Case No, 02-10429 (JKF), including Kaiser Aluminum & Chemical Corporation (Kaiser), owner and operator of the Kaiser Trentwood Works in Spokane, Washington The Debtors are not Parties to this Consent Decree.

#### V. STATEMENT OF FACTS

The Department makes the following findings of fact without any express or implied admissions by the Respondent.

Avista Development, Inc (Avista) (a subsidiary of Avista Corporation, formerly Washington Water Power Company) is successor to Pentzer Development Corporation

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(Pentzer) Pentzer is the past owner and operator of the Spokane Industrial Park, which is located on the Spokane River at approximately RM 87

- 2. Avista's predecessor Pentzer discharged industrial effluent wastewater to the Spokane River in Washington prior to 1994, under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act, or predecessor laws.
- 3. Polychlorinated biphenyls, or PCBs, have been found in fish, sediment, and water of the upper Spokane River, upstream of RM 80, which approximately marks the location of Upriver Dam PCBs have been documented in effluent waters and solids associated with Spokane Industrial Park
- In certified correspondences dated June 1, 2001, the Department notified Avista, Kaiser, and Liberty Lake Sewer District of a preliminary finding of potential liability for PCBs in sediments behind Upriver Dam and requested comment on those findings. In subsequent certified correspondence, the Department notified Inland Empire Paper Company of a preliminary finding of potential liability for PCBs in sediments behind Upriver Dam and requested comment on those findings. Liberty Lake Sewer District and Inland Empire Paper Company have declined to participate in remedial actions at the Site and are not signatories to this Decree.
- 5. Respondent has designated a project coordinator to implement the Work to be Performed. By execution of this Decree, the Respondent agrees to be bound by the terms thereof and not to contest the same.

## VI. WORK TO BE PERFORMED

This Decree contains a program designed to protect human health and the environment from the known release, or threatened release, of hazardous substances or contaminants at, on, or from the Site

1. The Respondent shall furnish all personnel, materials and services necessary for, or incidental to, the planning, initiation, completion, and reporting upon the Cleanup

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Action Plan, attached as Exhibit A. The work to be performed is the completion of the remedial action described in the attached Cleanup Action Plan.

- 2. The Cleanup Action Plan and each element thereof are designed and shall be implemented and completed in accordance with the Model Toxics Control Act (Chapter 70.105D RCW) and its implementing regulation (Chapter 173-340 WAC) as amended, and all applicable federal, state, and local laws and regulations
- As provided in the agreed upon schedule, attached as Exhibit C, the Respondent shall commence work and thereafter complete all tasks in Exhibit A in the time frames and framework indicated unless the Department grants an extension in accordance with Section XV
- 4. The Respondent agrees not to perform any remedial actions at the Site that are outside the scope of this Decree unless the Parties agree to amend the Cleanup Action Plan to cover these actions. All work conducted by the Respondent under this Decree shall be done in accordance with Chapter 173-340 WAC unless otherwise provided herein.

## VII. DESIGNATED PROJECT COORDINATORS

The project coordinator for the Department is:

Zachary Hedgpeth Department of Ecology Eastern Regional Office 4601 N. Monroe Spokane, WA 99205-1295

The project coordinator for the Respondent is:

Douglas K. Pottratz Avista Corporation PO Box 3727 Spokane, WA 99220-3727

Each project coordinator shall be responsible for overseeing the implementation of this Decree. The Department project coordinator will be the Department's designated representative at the Site. To the maximum extent possible, communications between the

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Department and the Respondent and all documents, including reports, approvals, and other correspondence concerning the activities performed pursuant to the terms and conditions of this Decree, shall be directed through the project coordinators. The project coordinators may designate, in writing, working level staff contacts for all or portions of the implementation of the remedial work required by this Decree. The project coordinators may agree to minor modifications to the work to be performed without formal amendments to this Decree. Minor modifications will be documented in writing by the Department. Substantial changes shall require amendment of this Decree.

Any Party may change its respective project coordinator. Written notification shall be given to the other Party at least ten (10) calendar days prior to the change.

# VIII. PERFORMANCE

All work performed pursuant to this Decree shall be under the direction and supervision, as necessary, of a licensed professional engineer or licensed hydrogeologist, or equivalent, with experience and expertise in hazardous waste site investigation and cleanup. The Respondent shall notify the Department in writing of the identity of such engineer(s) or hydrogeologist(s), or others and of any contractors and subcontractors to be used in carrying out the terms of this Decree, in advance of their involvement at the Site. Any construction work performed pursuant to this Decree shall be under the supervision of a professional engineer or a qualified technician under the direct supervision of a professional engineer. The professional engineer must be registered in the State of Washington, except as provided in RCW 18.43 130.

# IX. ACCESS

The Department or any Department-authorized representative shall have the authority to enter and freely move about portions of the Site over which the Respondent has control and all associated field investigation operations at all reasonable times for the purposes of, inter alia: inspecting records, operation logs, and contracts related to the work being performed

pursuant to this Decree; reviewing the progress in carrying out the terms of this Decree; conducting such tests or collecting samples as the Department may deem necessary; using a camera, sound recording, or other documentary type equipment to record work done pursuant to this Decree; and verifying the data submitted to the Department by the Respondent, By signing this Decree, the Respondent agrees that this Decree constitutes reasonable notice of access, and agree to allow access to site-related field operations at all reasonable times for purposes of overseeing work performed under this Decree. Without limitation on the Department's rights under this Section IX, the Department agrees to endeavor to notify

The Department and the Respondent acknowledge that Avista does not own any of the properties that compose the Site. The Respondent will use reasonable efforts to obtain access to the Site. If necessary, the Department will exercise its authority under Chapter 70 105D RCW to ensure access to the Site or to facilitate remedial action at the Site.

Respondent at least 2 days in advance of intended access.

# X. SAMPLING, DATA REPORTING, AND AVAILABILITY

With respect to the implementation of this Decree, the Respondent shall make the results of all sampling, laboratory reports, and/or test results generated by it, or on its behalf available to the Department and shall submit these results in accordance with Section XI of this Decree.

In accordance with WAC 173-340-840(5), sampling data shall be submitted according to the Department's sampling data submittal requirements as set forth in Exhibit D to this Decree. In addition, in accordance with the Department's Sediment Quality Information System software (SEDQUAL) needs, sediment or bioassay sampling data shall be submitted to Ecology in a electronic format compatible for entry into the SEDQUAL database using the system's data entry templates.

If requested by the Department, the Respondent shall allow split or duplicate samples to be taken by the Department and/or its authorized representatives of any samples collected by pursuant to this Decree; reviewing the progress in carrying out the terms of this Decree; conducting such tests or collecting samples as the Department may deem necessary; using a camera, sound recording, or other documentary type equipment to record work done pursuant to this Decree; and verifying the data submitted to the Department by the Respondent. By signing this Decree, the Respondent agrees that this Decree constitutes reasonable notice of access, and agree to allow access to site-related field operations at all reasonable times for purposes of overseeing work performed under this Decree. Without limitation on the Department's rights under this Section IX, the Department agrees to endeavor to notify Respondent at least 2 days in advance of intended access.

The Department and the Respondent acknowledge that Avista does not own any of the properties that compose the Site. The Respondent will use reasonable efforts to obtain access to the Site. If necessary, the Department will exercise its authority under Chapter 70 105D RCW to ensure access to the Site or to facilitate remedial action at the Site.

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Respondent pursuant to the implementation of this Decree Respondent shall notify the Department seven (7) working days in advance of any planned field sample collection or work activity at the Site. The Department shall, upon request, allow split or duplicate samples to be taken by Respondent or its authorized representatives of any samples collected by the Department pursuant to the implementation of this Decree provided it does not interfere with the Department's sampling. Without limitation on the Department's rights under Section IX, the Department shall endeavor to notify Respondent at least seven (7) days prior to any scheduled sample collection activity. This will not apply to emergencies or time-critical actions.

In accordance with WAC 173-340-830(2)(a), all hazardous substance analyses shall be conducted by a laboratory accredited under Chapter 173-350 for the specific analyses to be conducted, unless otherwise approved by Ecology.

#### XI. PROGRESS REPORTS

Respondent shall submit to the Department written progress reports as provided in the Cleanup Action Plan, Exhibit A to this Decree

## XII. RETENTION OF RECORDS

Respondent shall preserve, during the pendency of this Decree and for ten (10) years from the date this Decree is no longer in effect as provided in Section XXVI, all records, reports, documents, and underlying data in its possession relevant to the implementation of this Decree and shall insert in contracts with project contractors and subcontractors a similar record retention requirement. Upon request of the Department, Respondent shall make all non-archived records available to the Department and allow access for review. All archived records shall be made available to the Department within a reasonable period of time.

# XIII. RESOLUTION OF DISPUTES

In the event a dispute arises as to an approval, disapproval, proposed modification or other decision or action by the Department or the Department's project coordinator, the Parties shall utilize the dispute resolution procedure set forth below.

- A. Upon receipt of the Department's or Department project coordinator's decision, or upon notice of the Department's or Department project coordinator's action, the Respondent has fourteen (14) days within which to notify the Department's project coordinator of its objection to the decision or action.
- (1) The Parties' project coordinators shall then confer in an effort to resolve the dispute. If the project coordinators cannot resolve the dispute within fourteen (14) days, the Department's project coordinator shall issue a written decision.
- (2) Respondent may then request regional management review of the decision. This request shall be submitted in writing to the Eastern Region Toxics Cleanup Program Section Manager within seven (7) days of receipt of the Department's project coordinator's decision.
- (3) Ecology's Regional Section Manager shall conduct a review of the dispute and shall issue a written decision regarding the dispute within thirty (30) days of the Respondent's request for review.
- (4) If the Respondent finds Ecology's Regional Section Manager's decision unacceptable, the Respondent may request final management review of the decision. This request shall be submitted in writing to the Toxics Cleanup Program Manager within seven (7) days of receipt of the Regional Manager's decision
- (5) The Department's Program Manager shall conduct a review of the dispute and shall issue a written decision regarding the dispute within thirty (30) days of the Respondent's request for review. The Program Manager's decision shall be the Department's final decision on the disputed matter.

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- B. If the Department's final written decision is unacceptable to the Respondent, it has the right to submit the dispute to this Court (the Court) for resolution. The Parties agree that one judge should retain jurisdiction over this case and shall, as necessary, resolve any dispute arising under this Decree. In the event the Respondent presents an issue to the Court for review, the Court shall review any investigative or remedial action or decision of the Department on the basis of whether such action or decision was arbitrary and capricious and render a decision based on such standard of review.
- C. The Parties agree to only utilize the dispute resolution process in good faith and agree to expedite, to the extent possible, the dispute resolution process whenever it is used. Where either Party utilizes the dispute resolution process in bad faith or for purposes of delay, the other Party may seek sanctions.
- D Implementation of these dispute resolution procedures shall not provide a basis for delay of any activities required in this Decree, unless the Department agrees in writing to a schedule extension or the Court so orders.

# XIV. AMENDMENT OF CONSENT DECREE

Except for minor modifications agreed to pursuant to Section VII and extensions that do not constitute a substantial change granted in accordance with Section XV, this Decree may only be amended by a written stipulation among the parties to this Decree that is entered by the Court or by order of the Court. All amendments shall become effective upon entry by the Court. Agreement to amend shall not be unreasonably withheld by any party to the Decree.

Any party may propose an amendment to the Decree. A party that receives a request for amendment shall indicate its approval or disapproval in a timely manner after the request for amendment is received. If the amendment to the Decree is substantial, the Department will provide public notice and opportunity for comment. Reasons for the disapproval shall be stated in writing. If any party does not agree to any proposed amendment, the disagreement

may be addressed through the dispute resolution procedures described in Section XIII of this Decree

## XV. EXTENSION OF SCHEDULE

- A An extension of schedule shall be considered when a request for an extension is submitted in a timely fashion, generally at least 30 days prior to expiration of the deadline for which the extension is requested, and good cause exists for granting the extension. All extensions shall be requested in writing. The request shall specify the reason(s) the extension is needed, the deadline that is sought to be extended, the length of the extension sought, and any related deadline or schedule that would be affected if the extension were granted
- B. An extension shall be granted for such period of time as the Department determines is reasonable under the circumstances. A requested extension shall not be effective until approved by the Department or the Court. The Department shall act upon any written request for extension in a timely fashion. It shall not be necessary to formally amend this Decree pursuant to Section XIV when a schedule extension is granted unless the extension constitutes a substantial change.
- C The burden shall be on the Respondent to demonstrate to the satisfaction of the Department that the request for such extension has been submitted in a timely fashion and that good cause exists for granting the extension. Good cause includes, but is not limited to, the following:
- (1) Circumstances beyond the reasonable control and despite the due diligence of the Respondent including delays caused by unrelated third parties or the Department, such as (but not limited to) delays by the Department in reviewing, approving, or modifying documents submitted by the Respondent; or
- (2) Acts of God or war, including fire, flood, blizzard, extreme temperatures, storm, earthquake, terrorist attack, or other unavoidable casualty; or
  - (3) Endangerment as described in Section XVI; or

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- В. An extension shall be granted for such period of time as the Department determines is reasonable under the circumstances. A requested extension shall not be effective until approved by the Department or the Court. The Department shall act upon any written request for extension in a timely fashion. It shall not be necessary to formally amend this Decree pursuant to Section XIV when a schedule extension is granted unless the extension constitutes a substantial change.
- C. The burden shall be on the Respondent to demonstrate to the satisfaction of the Department that the request for such extension has been submitted in a timely fashion and that good cause exists for granting the extension. Good cause includes, but is not limited to, the following:
- (1) Circumstances beyond the reasonable control and despite the due diligence of the Respondent including delays caused by unrelated third parties or the Department, such as (but not limited to) delays by the Department in reviewing, approving, or modifying documents submitted by the Respondent; or
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(4) Other circumstances agreed to by the Department to be exceptional or extraordinary

However, neither increased costs of performance of the terms of the Decree nor changed economic circumstances shall be considered circumstances beyond the reasonable control of the Respondent

- D An extension shall be granted only for such period as Ecology determines is reasonable under the circumstances. Ecology may grant schedule extensions exceeding ninety (90) days only as a result of:
- (1) Delays in the issuance of a necessary permit which was applied for in a timely manner; or
  - (2) Other circumstances deemed exceptional or extraordinary by the Department; or
  - (3) Endangerment as described in Section XVI.

The Department shall give the Respondent written notification in a timely fashion of any extensions granted pursuant to this Decree.

#### XVI. ENDANGERMENT

In the event the Department determines that any activities being performed at the Site pursuant to this Decree are creating or have the potential to create a danger to human health or the environment, the Department may order the Respondent to cease such activities for such period of time as needed to abate the danger or may petition the Court for an order as appropriate. During any stoppage of work under this section, the obligations of the Respondent with respect to the work under this Decree which is ordered to be stopped shall be suspended and the time periods for performance of that work, as well as the time period for any other work dependent upon the work which is stopped, shall be extended, pursuant to Section XV of this Decree, for such period of time as the Department determines is reasonable under the circumstances.

In the event the Respondent determines that any activities being performed at the Site pursuant to this Decree are creating or have the potential to create a danger to human health or the environment, the Respondent may cease such activities for such period of time necessary for the Department to evaluate the situation and determine whether the Respondent should proceed with implementation of the Decree or whether the work stoppage should be continued until the danger is abated. The Respondent shall notify the Department's project coordinator as soon as possible, but no later than twenty-four (24) hours after such stoppage of work, and thereafter provide the Department with documentation of the basis for the work stoppage. If the Department disagrees with the Respondent's determination, it may order the Respondent to resume implementation of this Decree. If the Department concurs with the work stoppage, the Respondent's obligations shall be suspended and the time period for performance of that work, as well as the time period for any other work dependent upon the work which was stopped, shall be extended, pursuant to Section XV of this Decree, for such period of time as the Department determines is reasonable under the circumstances.

#### XVII. COVENANT NOT TO SUE

A. Covenant Not to Sue: In consideration of Respondent's compliance with the terms and conditions of this Decree, Ecology covenants not to institute legal or administrative actions against Respondent regarding the release or threatened release of hazardous substances covered by this Decree.

This Decree covers only the Site and those hazardous substances that Ecology knows are located at the Site as of the date of entry of this Decree. This Decree does not cover any other hazardous substance or area. Ecology retains all of its authority relative to any substance or area not covered by this Decree.

This Covenant Not to Sue shall have no applicability whatsoever to:

- (1) Criminal liability;
- (2) Liability for damages to natural resources; or

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(3) Any Ecology action, including cost recovery, against potentially liable persons not a party to this Decree.

If factors not known to Ecology at the time of entry of the settlement agreement are discovered and present a previously unknown threat to human health or the environment, the Court shall amend this covenant not to sue.

- B. Reopeners: Ecology specifically reserves the right to institute legal or administrative action against Respondent to require it to perform additional remedial actions at the Site and to pursue appropriate cost recovery, pursuant to RCW 70.105D.050 under the following circumstances:
- (1) Upon Respondent's failure to meet the requirements of this Decree, including, but not limited to, failure of the remedial action to meet the cleanup standards identified in the Cleanup Action Plan (Exhibit A);
- (2) Upon Ecology's determination that remedial action beyond the terms of this Decree is necessary to abate an imminent and substantial endangerment to human health or the environment;
- (3) Upon the discovery of factors unknown at the time of entry of this Decree, including the nature or quantity of hazardous substances at the Site, that present a previously unknown threat to human health or the environment and Ecology's determination, in light of these factors, that further remedial action is necessary at the Site to protect human health or the environment; or
- (4) Upon Ecology's determination based on factors unknown at the time of entry of this Decree that additional remedial actions are necessary to achieve cleanup standards within the reasonable restoration time frame set forth in the Cleanup Action Plan.
- C. Except in the case of an emergency, prior to instituting legal or administrative action against the Respondent pursuant to paragraph B above, Ecology shall provide the Respondent with fifteen (15) calendar days notice of such action.

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#### XVIII. CONTRIBUTION PROTECTION

With regard to claims for contribution against the Respondent, the Parties agree that the Respondent is entitled to protection against claims for contribution for matters addressed in this Decree as provided by RCW 70 105D 040(4)(d). For the purposes of this section, "matters addressed" include all remedial actions undertaken at the Site pursuant to this Decree "Matters addressed" also include all remedial actions previously undertaken at the Site to characterize the contamination or to enable the selection of a cleanup action, and all oversight costs paid to Ecology.

#### XIX. FINANCIAL ASSURANCES

Pursuant to WAC 173-340-440(11), Respondent shall maintain sufficient and adequate financial assurance mechanisms to cover all costs associated with the operation and maintenance of the remedial action at the Site, including institutional controls, compliance monitoring, and corrective measures.

Within sixty (60) days of the effective date of this Decree, Respondent shall submit to Ecology for review and approval an estimate of the costs that it will incur in carrying out the terms of this Decree, including operation and maintenance and compliance monitoring. Within sixty (60) days after Ecology approves the aforementioned cost estimate, the Respondent shall provide proof of financial assurances sufficient to cover all such costs in a form acceptable to Ecology

Respondent shall adjust the financial assurance coverage and provide Ecology's project manager with documentation of the updated financial assurance for:

Inflation, annually, within thirty (30) days of the anniversary date of the entry of this Decree; or if applicable, the modified anniversary date established in accordance with the following subparagraph, or if applicable, ninety (90) days after the close of the Respondent's fiscal year if the financial test or corporate guarantee is used, and

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2 Changes in cost estimates, within thirty (30) days of issuance of Ecology's approval of a modification or revision to the CAP that results in increases to the cost or expected duration of remedial actions. Any adjustments for inflation since the most recent preceding anniversary date shall be made concurrent with adjustments for changes in cost estimates. The issuance of Ecology's approval of a revised or modified CAP will revise the anniversary date established in subparagraph (1) above to become the date of issuance of such revised or modified CAP.

#### XX. INDEMNIFICATION

The Respondent agrees to indemnify and save and hold the State of Washington, its employees, and agents harmless from any and all claims or causes of action for death or injuries to persons or for loss or damage to property arising from or on account of acts or omissions of the Respondent, its officers, employees, agents, or contractors in entering into and implementing this Decree. However, the Respondent shall not indemnify the State of Washington nor save nor hold its employees and agents harmless from any claims or causes of action arising out of either the State of Washington's or any of its agencies' status as potentially liable persons with respect to contamination at the Site or the intentional, reckless, or negligent acts or omissions of the State of Washington, or the employees or agents of the State, in implementing the activities pursuant to this Decree.

#### XXI. COMPLIANCE WITH APPLICABLE LAWS

- A All actions carried out by the Respondent pursuant to this Decree shall be done in accordance with all applicable federal, state, and local requirements, including requirements to obtain necessary permits, except as provided in paragraph B of this section.
- B. Pursuant to RCW 70.105D.090(l), the substantive requirements of chapters 70.94, 70.95, 70.105, 77.55, 90.48, and 90.58 RCW and of any laws requiring or authorizing local government permits or approvals for the remedial action under this Decree that are

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known to be applicable at the time of entry of the Decree are binding and enforceable requirements of the Decree.

The Respondent has a continuing obligation to determine whether additional permits or approvals addressed in RCW 70.105D.090(1) would otherwise be required for the remedial action under this Decree. In the event either the Respondent or the Department determines that additional permits or approvals addressed in RCW 70.105D.090(1) would otherwise be required for the remedial action under this Decree, it shall promptly notify the other party of this determination. The Department shall determine whether the Department or the Respondent shall be responsible to contact the appropriate state and/or local agencies. If the Department so requires, the Respondent shall promptly consult with the appropriate state and/or local agencies and provide the Department with written documentation from those agencies of the substantive requirements those agencies believe are applicable to the remedial The Department shall make the final determination on the additional substantive requirements that must be met by the Respondent and on how the Respondent must meet those requirements. The Department shall inform the Respondent in writing of these requirements. Once established by the Department, the additional requirements shall be enforceable requirements of this Decree. The Respondent shall not begin or continue the remedial action potentially subject to the additional requirements until the Department makes its final determination.

The Department shall ensure that notice and opportunity for comment is provided to the public and appropriate agencies prior to establishing the substantive requirements under this section

C. Pursuant to RCW 70.105D 090(2), in the event the Department determines that the exemption from complying with the procedural requirements of the laws referenced in RCW 70.105D 090(1) would result in the loss of approval from a federal agency which is necessary for the State to administer any federal law, the exemption shall not apply and the

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The Department shall ensure that notice and opportunity for comment is provided to the public and appropriate agencies prior to establishing the substantive requirements under this section.

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Respondent shall comply with both the procedural and substantive requirements of the laws referenced in RCW 70.105D.090(1), including any requirements to obtain permits.

#### XXII. REMEDIAL AND INVESTIGATIVE COSTS

The Respondent agrees to pay the remedial action costs incurred by the Department for the Site pursuant to this Decree that are consistent with WAC 173-340-550, provided that such costs shall not exceed a total of \$75,000.

The Respondent agrees to pay the required amount within ninety (90) days of receiving from the Department an itemized statement of costs that includes a summary of costs incurred, an identification of involved staff, and the amount of time spent by involved staff members on the project. A general statement of work performed will be provided upon request. Itemized statements shall be prepared quarterly. Pursuant to WAC 173-340-550(4), failure to pay Ecology's costs within ninety (90) days of receipt of the itemized statement will result in interest charges at the rate of twelve percent (12%) per annum, compounded monthly.

#### XXIII. IMPLEMENTATION OF REMEDIAL ACTION

If the Department determines that the Respondent has failed without good cause to implement the remedial action required by this Decree, the Department may, after written notice to the Respondent and a reasonable opportunity for Respondent to cure the failure, perform any or all portions of the remedial action required by this Decree that remain incomplete. If the Department performs all or portions of the remedial action because of the Respondent's failure to comply with its obligations under this Decree, the Respondent shall reimburse the Department for the costs of doing such work in accordance with Section XX, provided that the Respondent is not obligated under this section to reimburse the Department for costs incurred for work inconsistent with or beyond the scope of this Decree.

#### XXIV. PERIODIC REVIEW

As remedial action, including monitoring, continues at the Site, the Parties agree to review the progress of remedial action at the Site, and to review the data accumulated as a

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result of monitoring the Site as often as is necessary and appropriate under the circumstances. At least every five years after the initiation of cleanup action at the Site, the Parties shall meet to discuss the status of the Site and the need, if any, for further remedial action at the Site. The Department reserves the right to require further remedial action at the Site under appropriate circumstances. With respect to the Respondent, however, the Department may require further remedial action at the Site only as provided under Section XVII (Covenant Not to Sue). This provision shall remain in effect for the duration of the Decree. A report, which addresses the review criteria in WAC 173-340-420, shall be submitted by Respondent ninety (90) days before every 5-year anniversary of the completion of construction.

#### XXV. PUBLIC PARTICIPATION

The Department shall maintain the responsibility for public participation at the Site. However, the Respondent shall cooperate with the Department, and shall:

- A If agreed to by the Department, prepare drafts of public notices and fact sheets at important stages of the remedial action, such as the submission of work plans, remedial investigation/feasibility study reports, cleanup action plans, and engineering design reports. As appropriate, the Department will edit, finalize, and distribute such fact sheets and prepare and distribute public notices of the Department's presentations and meetings;
- B Notify the Department's project coordinator prior to the preparation of all press releases and fact sheets, and before major meetings with the interested public and local governments. Likewise, the Department shall notify the Respondent prior to the issuance of all press releases and fact sheets, and before major meetings with the interested public and local governments. The Department shall also endeavor to provide Respondent with an opportunity to review and comment on all press releases, fact sheets, and other materials that will be distributed to the public and local governments prior to issuance. For all press releases, fact sheets, meetings, and other outreach efforts by the Respondent that do not receive prior Department approval, the Respondent shall clearly indicate to its audience that the press

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result of monitoring the Site as often as is necessary and appropriate under the circumstances. At least every five years after the initiation of cleanup action at the Site, the Parties shall meet to discuss the status of the Site and the need, if any, for further remedial action at the Site. The Department reserves the right to require further remedial action at the Site under appropriate circumstances. With respect to the Respondent, however, the Department may require further remedial action at the Site only as provided under Section XVII (Covenant Not to Sue). This provision shall remain in effect for the duration of the Decree. A report, which addresses the review criteria in WAC 173-340-420, shall be submitted by Respondent ninety (90) days before every 5-year anniversary of the completion of construction.

#### XXV. **PUBLIC PARTICIPATION**

The Department shall maintain the responsibility for public participation at the Site. However, the Respondent shall cooperate with the Department, and shall:

- Α. If agreed to by the Department, prepare drafts of public notices and fact sheets at important stages of the remedial action, such as the submission of work plans, remedial investigation/feasibility study reports, cleanup action plans, and engineering design reports. As appropriate, the Department will edit, finalize, and distribute such fact sheets and prepare and distribute public notices of the Department's presentations and meetings;
- B. Notify the Department's project coordinator prior to the preparation of all press releases and fact sheets, and before major meetings with the interested public and local governments. Likewise, the Department shall notify the Respondent prior to the issuance of all press releases and fact sheets, and before major meetings with the interested public and local governments. The Department shall also endeavor to provide Respondent with an opportunity to review and comment on all press releases, fact sheets, and other materials that will be distributed to the public and local governments prior to issuance. For all press releases, fact sheets, meetings, and other outreach efforts by the Respondent that do not receive prior Department approval, the Respondent shall clearly indicate to its audience that the press

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release, fact sheet, meeting, or other outreach effort was not sponsored or endorsed by the Department;

- C Participate in public presentations on the progress of the remedial action at the Site Participation may be through attendance at public meetings to assist in answering questions, or as a presenter;
- D In cooperation with the Department, arrange and/or continue information repositories at the following locations:
  - (1) The Spokane Public Library, Downtown Branch;
- (2) The Department's Eastern Regional Office at North 4601 Monroe Street in Spokane.

At a minimum, copies of all public notices, fact sheets, and press releases; all quality assured monitoring data; remedial actions plans and reports, supplemental remedial planning documents, and all other similar documents relating to performance of the remedial action required by this Decree shall be promptly placed in these repositories.

#### XXVI. DURATION OF DECREE

This Decree shall remain in effect until the Respondent has received written notification from the Department that the requirements of this Decree have been satisfactorily completed. The Department shall issue such notification within 60 days after the requirements of this Decree have been satisfactorily completed. Thereafter, the parties within thirty (30) days shall jointly request that the Court vacate this Consent Decree. After the Decree is vacated, Section XVII (Covenant Not to Sue) and XVIII (Contribution Protection) shall survive.

#### XXVII. CLAIMS AGAINST THE STATE

The Respondent hereby agrees that it will not seek to recover any costs accrued in implementing the remedial action required by this Decree from the State of Washington or any of its agencies, except to the extent they are potentially liable persons with respect to

contamination at the Site; and further, that the Respondent will make no claim against the State Toxics Control Account or any Local Toxics Control Account for any costs incurred in implementing this Decree Except as provided above, however, the Respondent expressly reserves its right to seek to recover any costs incurred in implementing this Decree from any other potentially liable person; however, nothing in this Decree shall affect any claims between Avista and the Debtors, which shall be governed solely by the Bankruptcy Consent Decree.

#### XXVIII. EFFECTIVE DATE

This Decree is effective upon the later of (1) the date it is entered by the Court, (2) the Effective Date of the Bankruptcy Consent Decree, or (3) the date that Debtors make the payment to the Respondent required by the Bankruptcy Consent Decree.

#### XXIX. PUBLIC NOTICE AND WITHDRAWAL OF CONSENT

This Decree has been the subject of public notice and comment under RCW 70.105D.040(4)(a). As a result of this process, the Department has found that this Decree will lead to a more expeditious cleanup of hazardous substances at the Site in compliance with the cleanup standards established under Chapter 173-340 WAC.

If the Court withholds or withdraws its consent to this Decree, if the Bankruptcy Court declines to enter the Bankruptcy Consent Decree, or if Debtors fail to make the payment to the Respondent required by the Bankruptcy Consent Decree, this Decree shall be null and void at the option of any Party and the accompanying Complaint shall be dismissed without costs and without prejudice. In such an event, no Party shall be bound by the requirements of this Decree.

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2	2 DEPARTMENT OF ECOLOGY ROB McKENNA Attorney General	
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4	4 human and	10000E
5	Program Manager	/SBA #202/5 eral
6	Washington Department of Ecology Toxics Cleanup Program  Attorneys for Plaintiff State of Washington, De	partment of Ecology
7	7 Date: 7-14-05	
8	AVISTA DEVELOPMENT, INC.	
9	9 5.41.00	
10	CO. II VA C. C.	
11	11 By: Schior Via President	
12	12 Date: 8-9-05	
13	n .	
14	DATED this 10 day of 4ugust, 2005.	
		11 125/6
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	ROYCE  COURT COM  JUDGE	IMISSIONER—
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ph 1.

#### DEPARTMENT OF ECOLOGY

Date:

May 5, 2005

TO:

Debbie Iness, Fiscal

FROM:

Katherine Scott, TCP

SUBJECT:

Consent Decree No. 03-2-00422-1

PCBS/Spokane River Site, Project #8686

The PCB-contaminated sediments are located upstream and are hydraulically influenced by the Upriver Dam near the Centennial Trail Footbridge in Spokane

Mr. Douglas K. Pottratz

Spokane, WA 99220-3727

Avista Corporation

P.O. Box 3727

County, Washington

I have attached the Consent Decree for the PCBS/Spokane River Site cost recovery project file. The Consent Decree was effective February 5, 2003. Please initiate cost recovery. The Site Manager only asked about the status of Cost Recovery for this site on May 2. Invoicing will start two years late.

Address invoices to the Project Coordinators for the PLPs:

AA

Mr. Patrick J. Blau
Kaiser Aluminum & Chemical Corporation
P.O. Box 15108

Spokane, WA 99215-5108

Telephone numbers: none provided

Ecology's Site Manager (Project Coordinator) is:

John Roland, Telephone Number: (509) 329-3581

Project Number 8686, and SIC J1AK6

If you have any questions regarding this project, please call me at 407-7213.

Attachments

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	Ecology received three letters during the public comment period. Ecology
	considered the comments and determined that no changes to the Consent Decree were
	necessary based on those comments. The public comments and Ecology's responses to those
4	comments are attached to this declaration as Attachment A.
4	6. Ecology has determined that no additional public comment period under WAC
6	173-340-600(9)(e) is required
7	7. Ecology has determined that the proposed remedial action will lead to a more
8	expeditious cleanup of hazardous substances in compliance with cleanup standards under
9	RCW 70.105D.030(2)(e).
10	I declare under penalty of perjury of the laws of the State of Washington that
11	the foregoing is true and correct.
12	RESPECTFULLY SUBMITTED this 27 day of January, 2003.
13	11-1020
14	JOHN L. ROLAND
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20	From the India Spokage River FCB (Xaiser Uptura Final Roland Dec. dot:
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JAN 1 7 2003

THOMAS R. FALLQUIST SPOKANE COUNTY CLERK

# STATE OF WASHINGTON SPOKANE COUNTY SUPERIOR COURT

STATE OF WASHINGTON, DEPARTMENT OF ECOLOGY,

Plaintiff.

AVISTA DEVELOPMENT, INC., and KAISER ALUMINUM & CHEMICAL CORPORATION.

Defendants.

NO. 03200422-1

Plaintiff, State of Washington, Department of Ecology (Ecology) alleges as follows:

### I. DESCRIPTION OF ACTION

- 1 This action is brought on behalf of the State of Washington, Department of Ecology, pursuant to RCW 70.105D.050(4) of the Model Toxics Control Act (MTCA), for a remedial action at a location where there have been releases and/or threatened releases of hazardous substances.
- 2. The Complaint is limited in scope to a Remedial Investigation and Feasibility Study (RI/FS) at the Site. The location, or Site, consists of sediments containing PCBs in the portion of the Spokane River directly upstream of Upriver Dam as further described in paragraph 6 below.

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#### II. JURISDICTION

3. On February 12, 2002, Kaiser filed a voluntary petition for relief under Chapter 11 of the United States Bankruptcy Code (the "Bankruptcy Code"). This jointly administered bankruptcy case, In re Kaiser Aluminum Corporation, et al., Case No. 02-10429 (JKF), is pending in the United States Bankruptcy Court for the District of Delaware (the "Bankruptcy Court"). Pursuant to the Bankruptcy Court's Order of November 26, 2002 (attached as Exhibit A) authorizing Kaiser to enter into a Consent Decree with Ecology and Avista Development Inc. and allowing a limited lifting of the automatic stay imposed by Section 362 of the Bankruptcy Code, this Court has jurisdiction over the subject matter and over the parties under RCW 70.105D, the Model Toxics Control Act (MTCA). Venue is proper in Spokane County, the location of the property at issue.

#### III. PARTIES

- 4. Plaintiff Ecology is an agency of the State of Washington responsible for overseeing remedial action at sites contaminated with hazardous substances under RCW 70.105D.
- 5. Defendants are Avista Development, Inc., and Kaiser Aluminum & Chemical Corporation.

#### IV. FACTUAL ALLEGATIONS

- 6 The Site consists of the areal extent of PCB-contaminated sediments upstream of and hydraulically influenced by the Upriver Dam between approximately United States Geologic Survey River Mile (RM) 80 (near the Upriver Dam) and RM 85 (upstream of the dam near the Centennial Trail footbridge) in Spokane County, Washington
- 7 Ecology has determined that a release or threatened release of a hazardous substance has occurred at the Site

- 8 Kaiser Aluminum & Chemical Corporation (Kaiser) is owner and operator of the Kaiser Trentwood Works (Trentwood) in Spokane, Washington. Trentwood is located on the Spokane River at approximately United States Geologic Survey RM 86.
- 9 Avista Development, Inc. (Avista) (a subsidiary of Avista Corporation, formerly Washington Water Power Company) is successor to Pentzer Development Corporation (Pentzer) Pentzer is the past owner and operator of the Spokane Industrial Park, which is located on the Spokane River at approximately RM 87.
- 10. Kaiser Trentwood discharges industrial effluent wastewater to the Spokane River in Washington. The discharge is permitted under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act.
- 11 Avista's predecessor Pentzer discharged industrial effluent wastewater to the Spokane River in Washington prior to 1994, under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act, or predecessor laws.
- 12 Polychlorinated biphenyls, or PCBs, have been found in fish, sediment, and water of the upper Spokane River, upstream of RM 80, which approximately marks the location of Upriver Dam.
- 13. Ecology has given notice to Avista and Kaiser of Ecology's determination as provided in RCW 70.105D 020(12), that they are potentially liable persons as current or past owners and/or operators (defined in 70.105D.020(12)) of the Site, and that there has been a release and/or threatened release of hazardous substances at the Site.

#### V **CAUSES OF ACTION**

- 14. Plaintiff realleges paragraphs 1 through 13, above.
- 15 Ecology alleges that the Defendants will be responsible for remedial action at the Site pursuant to WAC 173-340.

1	VI. PRAYER FOR RELIEF
2	WHEREFORE, Ecology respectfully requests that the Court order Defendants to
3	perform a RI/FS at the Site.
4	DATED this 10th day of, 2003.
5	CHRISTINE O. GREGOIRE
6	Attorney General
7	
8	STEVEN J. THIELE, WSBA #20275
9	Assistant Attorney General Attorney for Plaintiff State of Washington
10	Attorney for Plaintiff State of Washington Department of Ecology (360) 586-4619
11	(300) 300-4019
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1 2 FEB 0 6 2003 3 SUPERIOR COURT SPOKANE COUNTY, WN 4 5 6 STATE OF WASHINGTON 7 SPOKANE COUNTY SUPERIOR COURT 8 STATE OF WASHINGTON. NO. 03-2-00422-1 DEPARTMENT OF ECOLOGY, 9 JOINT MOTION FOR ENTRY OF Plaintiff, CONSENT DECREE 10 11 AVISTA DEVELOPMENT, INC., and KAISER ALUMINUM & CHEMICAL 12 CORPORATION. 13 Defendants. 14 I. INTRODUCTION 15 Plaintiff, State of Washington, Department of Ecology (Ecology), and Defendants, 16 Avista Development, Inc., and Kaiser Aluminum & Chemical Corporation (the Defendants) 17 bring this motion seeking entry of the attached Consent Decree (Decree). This motion is based 18 upon the pleadings filed in this matter. 19 II. RELIEF REQUESTED 20 The Parties request that the Court approve and enter the attached Decree. The Decree 21 fully disposes of all issues in this matter. See attached Affidavit of John Roland. 22 III. FACTS 23 The Decree between the Defendants and Ecology resolves the claims raised in

Ecology's Complaint by providing for an investigation of known and suspected contamination

along a portion of the Spokane River directly upstream of Upriver Dam (the Site) arising from

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a release or threatened release of hazardous substances, and a study of remedial alternatives for 1 the Site. The Decree promotes the public interest by expediting cleanup activities at the Site. 2 3 IV. AUTHORITY RCW 70.105D.040(4)(a) authorizes the attorney general to agree to a settlement with 4 any potentially liable person if Ecology finds that the proposed settlement would lead to a 5 more expeditious cleanup of hazardous substances in compliance with cleanup standards under 6 RCW 70.105D.030(2)(e) and with any remedial orders issued by Ecology. 7 Ecology has found that the attached Consent Decree meets these statutory 8 requirements, and believes it is appropriate for the Court to approve the attached Decree 9 10 V. CONCLUSION The parties request that the Court approve and enter the attached Decree in full 11 resolution of the matters involved in this action. Subject to the Bankruptcy Court's Order of 12 November 26, 2002 authorizing Kaiser to enter into a Consent Decree with Ecology and Avista 13 and allowing a limited lifting of the automatic stay imposed by Section 362 of the Bankruptcy 14 Code, and subject to all terms and conditions of the Consent Decree, the parties also request 15 that the Court retain jurisdiction over this action until the work required by the Consent Decree 16 is completed, at which time the parties anticipate seeking dismissal of this action. See attached 17 18 Bankruptcy Court Order of November 2002. 19 20 CHRISTINE O GREGOIRE 21 Attorney General 22 23 STEVEN J. THIELE, WSBA #20275 24 Assistant Attorney General Attorneys for Plaintiff 25 Department of Ecology (360) 586-4619 26

ORDER AUTHORIZING KAISER TO ENTER INTO CONSENT DECREE WITH DEPT. OF ECOLOGY AND AVISTA (November 2002)

SIC JIAKK
Project # 8686

Project # 8686

COPY ORIGINAL FILED

JAN 1 7 2003

THOMAS R. FALLQUIST SPOKANE COUNTY CLERK

## STATE OF WASHINGTON SPOKANE COUNTY SUPERIOR COURT

STATE OF WASHINGTON, DEPARTMENT OF ECOLOGY, NO. 03200422-1 SUMMONS

Plaintiff,

AVISTA DEVELOPMENT, INC., and KAISER ALUMINUM & CHEMICAL CORPORATION,

Defendants.

Dolondan

TO: AVISTA DEVELOPMENT, INC.

AND TO: KAISER ALUMINUM & CHEMICAL CORPORATION

A lawsuit has been started against you in the above-entitled Court by the State of Washington, Department of Ecology. Plaintiff's claim is stated in the written Complaint, a copy of which is served upon you with this Summons.

In order to defend against this lawsuit, you must respond to the Complaint by stating your defense in writing, and by serving a copy upon the person signing this Summons within 20 days after the service of this Summons, excluding the day of service, or a default judgment may be entered against you without notice. A default judgment is one where the Plaintiff is entitled to what has been asked for because you have not responded. If you serve a notice of

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	1 appearance on the undersigned person, you are entitled to notice before a default judgment
	2 may be entered.
	THIS SUMMONS is issued pursuant to Rule 4 of the Washington Superior Court
•	4 Civil Rules.
	DATED this 10th day of
ć	CHRISTINE O. GREGOIRE
7	Attorney General
8	
9	STEVEN J. THIELE, WSBA #20275 Assistant Attorney General
10	Assistant Attorney General Attorneys for Plaintiff Department of Ecology
11	(360) 586-4619
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7	7	STATE OF WASHINGTON						
8		SPOKANE COUNTY SUPERIOR COURT						
9	STA DEF	TE OF WASHINGTON, NO. 03-2-00422-1 ARTMENT OF ECOLOGY,						
10		CONSENT DECREE						
11	V							
12	AVI	STA DEVELOPMENT, INC., and SER ALUMINUM & CHEMICAL						
13	CORPORATION,							
14	<b> </b>	Defendants.						
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## I.

### INTRODUCTION

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In entering into this Consent Decree (Decree), the mutual objective of the Α. Washington State Department of Ecology (the Department) and of Avista Development, Inc. and Kaiser Aluminum & Chemical Corporation (the Respondents) is to provide for remedial action at a location where there has been a release of hazardous substances. This Decree requires the Respondents to undertake the remedial actions specified in Section VI of this Decree and in Exhibit A to the Decree. The work to be performed is a focused remedial investigation (RI) to evaluate the extent of polychlorinated biphenyls (PCBs) in sediments deposited along a portion of the Spokane River directly upstream of Upriver Dam and elsewhere defined in Exhibit B, and a focused feasibility study (FS) to evaluate potential cleanup actions in this area of the river as may be needed to address PCBs. A site diagram depicting the Site is attached to this Decree as Exhibit B. In accordance with WAC 173-340-350(6), the work scope is intended to generate timely information by requiring accelerated investigative actions. The Department has determined that these actions are necessary to protect public health and the environment.

В. The parties to this Decree acknowledge that the United States Environmental Protection Agency (USEPA) under the authority of CERCLA (i.e. Superfund) is investigating hazardous substance contamination in the Coeur d' Alene basin and the upper Spokane River, focusing on metals contamination associated with historic mining operations in Idaho USEPA has designated the Spokane River as part of Operable Unit 3 in its Record of Decision (ROD). Remedy selection and evaluation in Washington addressed by the USEPA in the ROD encompasses the river from the Idaho state line downstream to Upriver Dam, including the entire Upriver Dam PCB Sediment Site. Metals-related contamination associated with historic mining operations has been determined to be broadly distributed within Operable Unit 3, including areas at the Site. The USEPA ROD (September 2002) proposed capping or dredging as remedy alternatives to reduce metals risks in sediments immediately behind Upriver Dam.

The USEPA also concluded that further investigation and coordination with the State of Washington is appropriate before selection of the final remedy.

- C. The parties to this Decree acknowledge that the Department is developing a Total Maximum Daily Load (TMDL) to address PCBs in the Spokane River. The development of the TMDL requires estimates of the current and future loads from background, point source NPDES, storm-water and historic sediment sources to establish future Waste Load Allocations (WLA). TMDL field work and river studies (potentially including outfall, surface water, and other sampling) are scheduled to occur in the summer 2003. Completion of a draft PCB TMDL Report is expected in the summer of 2004.
- D. The parties agree that the Work to be Performed pursuant to this Decree will be coordinated to the extent possible with the FPA Basin Cleanup and other ongoing information collection efforts.
- E. A complaint in this action was filed on January 17, 2003 prior to filing of this Decree. An answer has not been filed, and there has not been a trial on any issue of fact or law in this case. However, the parties wish to resolve the issues raised by the Department's complaint. In addition, the parties agree that settlement of these matters without litigation is reasonable and in the public interest and that entry of this Decree is the most appropriate means of resolving these matters.
- F. In signing this Decree, Avista agrees to its entry and agrees to be bound by its terms. In signing this Decree, Kaiser agrees to its entry and agrees to be bound by its terms, subject to the terms of the order of the United States Bankruptcy Court (District of Delaware) (the Bankruptcy Court) entered on November 26, 2002, approving such agreement by Kaiser.
- G. By entering into this Decree, the parties do not intend to discharge non-settling parties from any liability they may have with respect to matters alleged in the complaint. The parties retain the right to seek reimbursement, in whole or in part, from any liable persons for sums expended under this Decree.

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- This Decree shall not be construed as proof of liability or responsibility for any H releases of hazardous substances or cost for remedial action nor an admission of any facts; provided, however, that the Respondents shall not challenge the jurisdiction of the Department in any proceeding to enforce this Decree.
- The Court is fully advised of the reasons for entry of this Decree, and good Ι.. cause having been shown: IT IS HEREBY ORDERED, ADJUDGED, AND DECREED AS FOLLOWS:

#### П. JURISDICTION

- This Court has jurisdiction over the subject matter and over the parties pursuant to Chapter 70.105D RCW, the Model Toxics Control Act (MTCA), provided however, nothing in this Consent Decree shall deprive the Bankruptcy Court of jurisdiction derived under Title 11 or Title 28 of the United States Code.
- The Department has determined that a release or threatened release of B. hazardous substances has occurred at the Site which is the subject of this Decree.
- C., The Department has given notice to the Respondents, as set forth in RCW 70.105D 020(15), of the Department's determination that the Respondents are potentially liable persons for the Site and that there has been a release or threatened release of hazardous substances at the Site.
- The actions to be taken pursuant to this Decree are necessary to protect public  $D_{\cdot \cdot}$ health, welfare, and the environment.
- E. The Respondents have agreed to undertake the actions specified in this Decree and consent to the entry of this Decree under the MTCA.

### III. PARTIES BOUND

This Decree shall apply to and be binding upon the signatories to this Decree (Parties), their successors and assigns. The undersigned representative of each party hereby certifies that he or she is fully authorized to enter into this Decree and to execute and legally bind such

party to comply with the Decree. The Respondents agree to undertake all actions required by the terms and conditions of this Decree, and not to contest state jurisdiction regarding this Decree. No change in ownership or corporate status shall alter the responsibility of the Respondents under this Decree.

## IV. DEFINITIONS

Unless otherwise specified, the definitions set forth in Chapter 70.105D RCW and Chapter 173-340 WAC shall control the meanings of the terms used in this Decree.

- A Site: The Site, also referred to as the Upriver Dam PCB Sediments Site, consists of the areal extent of PCB-contaminated sediments upstream of and hydraulically influenced by the Upriver Dam between approximate river mile (RM) 80 (near the Upriver dam) and RM 85 (upstream of the dam near the Centennial Trail footbridge). The Site is further described in Exhibit B to this Decree, which is a detailed site diagram.
- B. <u>Parties</u>: Refers to the State of Washington Department of Ecology (the Department) and the Respondents, collectively.
- C. <u>Respondents</u>: Refers collectively to Avista Development, Inc. and Kaiser Aluminum & Chemical Corporation.
- D. <u>Consent Decree or Decree</u>: Refers to this Consent Decree and each of the exhibits to the Decree. All exhibits are integral and enforceable parts of this Consent Decree. The terms "Consent Decree" or "Decree" shall include all Exhibits to the Consent Decree.
- E Day or Days: Refers to a calendar day(s) unless otherwise specified. In computing any period of time under this Decree, if the last day falls on a Saturday, Sunday, or a state or federal holiday, the period shall run until the end of the next day which is not a Saturday. Sunday, or a state or federal holiday. Any time period scheduled to begin on the occurrence of an act or event shall begin on the day after the act or event.
- F. <u>Section</u>: Refers to a portion of this Consent Decree identified by a Roman numeral.

## V. STATEMENT OF FACTS

The Department makes the following finding of facts without any express or implied admissions by the Respondents

- A. Kaiser Aluminum & Chemical Corporation (Kaiser) is owner and operator of the Kaiser Trentwood Works (Trentwood) in Spokane, Washington. Trentwood is located on the Spokane River at approximately Unites States Geologic Survey RM 86 (See Site Diagram, attached as Exhibit B to this Decree). On February 12, 2002, Kaiser filed a voluntary petition for relief under Chapter 11 of the United States Bankruptcy Code. Kaiser's Chapter 11 case is pending before the Bankruptcy Court.
- B. Avista Development, Inc. (Avista) (a subsidiary of Avista Corporation, formerly Washington Water Power Company) is successor to Pentzer Development Corporation (Pentzer). Pentzer is the past owner and operator of the Spokane Industrial Park, which is located on the Spokane River at approximately RM 87 (See Site Diagram, attached as Exhibit B to this Decree).
- C. Kaiser Trentwood discharges industrial effluent wastewater to the Spokane River in Washington. The discharge is permitted under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act.
- D Avista's predecessor Pentzer discharged industrial effluent wastewater to the Spokane River in Washington prior to 1994, under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act, or predecessor laws.
- E. Polychlorinated biphenyls, or PCBs, have been found in fish, sediment, and water of the upper Spokane River, upstream of RM 80, which approximately marks the location of Upriver Dam
- F. PCBs and metals have been documented in fish in the Spokane River. A health advisory has been issued by the Spokane Regional Health District and state Department of

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Health advising individuals not to eat sport fish caught from the Spokane River between Upriver Dam and the Idaho border.

- PCBs have been documented in effluent waters and solids associated with G. Kaiser Trentwood and Spokane Industrial Park.
  - PCBs have been documented in groundwater underlying Kaiser Trentwood. H
- Ground water beneath the Spokane River near Upriver Dam occurs in the I. Spokane Valley-Rathdrum Prairie Aquifer. In 1978 the United States Environmental Protection Agency (FPA) designated this aquifer as a "Sole Source" Aquifer. The aquifer serves as the main drinking water supply for at least 400,000 people in the City and County of Spokane.
- In certified correspondences dated June 1, 2001, the Department notified Kaiser J. and Avista of a preliminary finding of potential liability for PCBs in sediments behind Upriver Dam and requested comment on those findings. Also by certified correspondences dated June 1, 2001, Ecology notified the Liberty Lake Sewer District of a preliminary finding of potential liability for PCBs in sediments behind Upriver Dam based on Liberty Lake's discharge of PCBs from its municipal wastewater treatment plant to the Spokane River. Liberty Lake subsequently declined to enter into consent decree negotiations with Ecology
- K. Collectively the signing Respondents have formed a work group and have designated two project coordinators to implement the Work to be Performed. By execution of this Decree, the Respondents agree to be bound by the terms thereof and not to contest the same.

### VLWORK TO BE PERFORMED

This Decree contains a program designed to protect public health, welfare, and the environment from the known release, or threatened release, of hazardous substances or contaminants at, on, or from the Site.

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Each project coordinator shall be responsible for overseeing the implementation of this The Department project coordinator will be the Department's designated Decree. representative at the Site. To the maximum extent possible, communications between the Department and the Respondents and all documents, including reports, approvals, and other correspondence concerning the activities performed pursuant to the terms and conditions of this Decree, shall be directed through the project coordinators. The project coordinators may agree to minor modifications to the work to be performed without formal amendments to this Decree. Minor modifications will be documented in writing by the Department.

Any party may change its respective project coordinator. Written notification shall be given to the other parties at least ten (10) calendar days prior to the change.

## VIII. PERFORMANCE

All work performed pursuant to this Decree shall be under the direction and supervision, as necessary, of a professional engineer or hydrogeologist, or equivalent, with experience and expertise in hazardous waste site investigation and cleanup. Any construction work must be under the supervision of a professional engineer. The Respondents shall notify the Department in writing as to the identity of such engineer(s) or hydrogeologist(s), or others and of any contractors and subcontractors to be used in carrying out the terms of this Decree, in advance of their involvement at the Site. The Respondents shall provide a copy of this Decree to all agents, contractors and subcontractors retained to perform work required by this Decree and shall require that all work undertaken by such contractors and subcontractors will be in compliance with this Decree.

#### IX. ACCESS

The Department or any Department-authorized representative shall have the authority to enter and freely move about portions of the Site over which the Respondents have control and all associated field investigation operations at all reasonable times for the purposes of, inter alia: inspecting records, operation logs, and contracts related to the work being performed

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pursuant to this Decree; reviewing the progress in carrying out the terms of this Decree; conducting such tests or collecting samples as the Department or the project coordinator may deem necessary; using a camera, sound recording, or other documentary type equipment to record work done pursuant to this Decree; and verifying the data submitted to the Department by the Respondents. By signing this Decree, the Respondents agree that this Decree constitutes reasonable notice of access, and agree to allow access to site-related field operations at all reasonable times for purposes of overseeing work performed under this Decree. Without limitation on the Department's rights under this Section IX, the Department agrees to endeavor to notify Respondents at least 2 days in advance of intended access.

The Department and the Respondents acknowledge that Avista and Kaiser do not own any of the properties that compose the Site. The Respondents will use reasonable efforts to obtain access to the Site. If necessary, the Department will exercise its authority under Chapter 70.105D RCW to ensure access to the Site or to facilitate remedial action at the Site.

## X. SAMPLING, DATA REPORTING, AND AVAILABILITY

With respect to the implementation of this Decree, the Respondents shall make the results of all sampling, laboratory reports, and/or test results generated by it, or on its behalf available to the Department and shall submit these results in accordance with Section XI of this Decree.

In accordance with WAC 173-340-840(5), sampling data shall be submitted according to the Department's sampling data submittal requirements as set forth in Exhibit D to this Decree. In addition, in accordance with the Departments Sediment Quality Information System software (SEDQUAL) needs, sediment or bioassay sampling data shall be submitted to Ecology in a electronic format compatible for entry into the SEDQUAL database using the system's data entry templates.

If requested by the Department, the Respondents shall allow split or duplicate samples to be taken by the Department and/or its authorized representatives of any samples collected by

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Respondents pursuant to the implementation of this Decree. Respondents shall notify the Department fourteen (14) working days in advance of any planned field sample collection or work activity at the Site. No sampling, analysis, or field activities shall be performed within the Site boundaries by the Respondents unless approved by the Department. The Department shall, upon request, allow split or duplicate samples to be taken by Respondents or its authorized representatives of any samples collected by the Department pursuant to the implementation of this Decree provided it does not interfere with the Department's sampling. Without limitation on the Department's rights under Section IX, the Department shall endeavor to notify Respondents at least fourteen (14) days prior to any scheduled sample collection activity. This will not apply to emergencies or time-critical actions.

#### XI. PROGRESS REPORTS

Respondents shall submit to the Department written progress reports as provided in the Scope of Work, Exhibit A to this Decree.

### XII. RETENTION OF RECORDS

Respondents shall preserve, during the pendency of this Decree and for ten (10) years from the date this Decree is no longer in effect as provided in Section XXV, all records, reports, documents, and underlying data in their possession relevant to the implementation of this Decree and shall insert in contracts with project contractors and subcontractors a similar record retention requirement. Upon request of the Department, Respondents shall make all non-archived records available to the Department and allow access for review. All archived records shall be made available to the Department within a reasonable period of time.

## XIII. RESOLUTION OF DISPUTES

In the event a dispute arises as to an approval, disapproval, proposed  $\mathbf{A}$ modification or other decision or action by the Department or the Department's project coordinator, the parties shall utilize the dispute resolution procedure set forth below.

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- Upon receipt of the Department's or Department project coordinator's decision, (1)the Respondents have fourteen (14) days within which to notify the Department's project coordinator of their objection to the decision or action.
- The parties' project coordinators shall then confer in an effort to resolve the dispute. If the project coordinators cannot resolve the dispute within fourteen (14) days, the Department's project coordinator shall issue a written decision
- Respondents may then request the Department management review of the (3) decision. This request shall be submitted in writing to the Toxics Cleanup Program Manager within seven (7) days of receipt of the Department's project coordinator's decision.
- The Department's Program Manager shall conduct a review of the dispute and (4)shall issue a written decision regarding the dispute within thirty (30) days of the Respondents' request for review. The Program Manager's decision shall be the Department's final decision on the disputed matter.
- If the Department's final written decision is unacceptable to the Respondents, В. they have the right to submit the dispute to this Court (the Court) for resolution. The parties agree that one judge should retain jurisdiction over this case and shall, as necessary, resolve any dispute arising under this Decree. In the event the Respondents present an issue to the Court for review, the Court shall review any investigative or remedial action or decision of the Department on the basis of whether such action or decision was arbitrary and capricious and render a decision based on such standard of review
- C. The parties agree to only utilize the dispute resolution process in good faith and agree to expedite, to the extent possible, the dispute resolution process whenever it is used. Where either party utilizes the dispute resolution process in bad faith or for purposes of delay. the other party may seek sanctions.

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Implementation of these dispute resolution procedures shall not provide a basis D. for delay of any activities required in this Decree, unless the Department agrees in writing to a schedule extension or the Court so orders.

## XIV. AMENDMENT OF CONSENT DECREE

Except for minor modifications agreed to pursuant to Section VII and extensions granted in accordance with Section XV, this Decree may only be amended by a written stipulation among the parties to this Decree that is entered by the Court or by order of the Court If the stipulation includes more costly remedial action by Kaiser, the stipulation must be approved by the Bankruptcy Court prior to entry unless at the time the stipulation is entered the Bankruptcy Court no longer has jurisdiction over Kaiser. Any other stipulation by Kaiser may require approval by the Bankruptcy Court prior to entry. All amendments shall become effective upon entry by the Court. Agreement to amend shall not be unreasonably withheld by any party to the decree.

Any party may propose an amendment to the Decree. A party that receives a request for amendment shall indicate its approval or disapproval in a timely manner after the request for amendment is received. If the amendment to the Decree is substantial, the Department will provide public notice and opportunity for comment. Reasons for the disapproval shall be stated in writing. If any party does not agree to any proposed amendment, the disagreement may be addressed through the dispute resolution procedures described in Section XIII of this Decree.

### XV. EXTENSION OF SCHEDULE

An extension of schedule shall be considered when a request for an extension is Α. submitted in a timely fashion, generally at least 30 days prior to expiration of the deadline for which the extension is requested, and good cause exists for granting the extension. All extensions shall be requested in writing. The request shall specify the reason(s) the extension is needed.

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An extension shall be granted for such period of time as the Department determines is reasonable under the circumstances. A requested extension shall not be effective until approved by the Department or the Court. The Department shall act upon any written request for extension in a timely fashion. It shall not be necessary to formally amend this Decree pursuant to Section XIV when a schedule extension is granted.

- B. The burden shall be on the Respondents to demonstrate to the satisfaction of the Department that the request for such extension has been submitted in a timely fashion and that good cause exists for granting the extension. Good cause includes, but is not limited to, the following:
- (1) Circumstances beyond the reasonable control and despite the due diligence of the Respondents including delays caused by unrelated third parties or the Department, such as (but not limited to) delays by the Department in reviewing, approving, or modifying documents submitted by the Respondents; or
- (2) Acts of God or war, including fire, flood, blizzard, extreme temperatures, storm, earthquake, terrorist attack, or other unavoidable casualty;
  - (3) Endangerment as described in Section XVI; or
- (4) Other circumstances agreed to by the Department to be exceptional or extraordinary.

However, neither increased costs of performance of the terms of the Decree nor changed economic circumstances shall be considered circumstances beyond the reasonable control of the Respondents.

- C. The Department may extend the schedule for a period not to exceed ninety (90) days, except where an extension is needed as a result of:
- Delays in the issuance of a necessary permit which was applied for in a timely manner; or
  - (2) Other circumstances deemed exceptional or extraordinary by the Department: or

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(3) Endangerment as described in Section XVI.

The Department shall give the Respondents written notification in a timely fashion of any extensions granted pursuant to this Decree.

## XVI. ENDANGERMENT

In the event the Department determines that activities implementing or in compliance with this Decree, or any other circumstances or activities, are creating or have the potential to create a danger to the health or welfare of the people on the Site or in the surrounding area or to the environment, the Department may order the Respondents to stop further implementation of this Decree for such period of time as needed to abate the danger or may petition the Court for an order as appropriate. During any stoppage of work under this section, the obligations of the Respondents with respect to the work under this Decree which is ordered to be stopped shall be suspended and the time periods for performance of that work, as well as the time period for any other work dependent upon the work which is stopped, shall be extended, pursuant to Section XV of this Decree, for such period of time as the Department determines is reasonable under the circumstances.

In the event the Respondents determine that activities undertaken in furtherance of this Decree or any other circumstances or activities are creating an endangerment to the people on the Site or in the surrounding area or to the environment, the Respondents may stop implementation of this Decree for such period of time necessary for the Department to evaluate the situation and determine whether the Respondents should proceed with implementation of the Decree or whether the work stoppage should be continued until the danger is abated. The Respondents shall notify the Department's project coordinator as soon as possible, but no later than twenty-four (24) hours after such stoppage of work, and thereafter provide the Department with documentation of the basis for the work stoppage. If the Department disagrees with the Respondents' determination, it may order the Respondents to resume implementation of this Decree. If the Department concurs with the work stoppage, the Respondents' obligations shall

be suspended and the time period for performance of that work, as well as the time period for any other work dependent upon the work which was stopped, shall be extended, pursuant to Section XV of this Decree, for such period of time as the Department determines is reasonable under the circumstances.

## XVII. OTHER ACTIONS

- A. The Department reserves its rights to institute remedial action(s) at the Site and subsequently pursue cost recovery, and the Department reserves its rights to issue orders and/or seek penalties or take any other enforcement action pursuant to available statutory authority under the following circumstances:
- (1) Where the Respondents fail, after notice, to comply with any requirement of this Decree;
- (2) In the event or upon the discovery of a release or threatened release not addressed by this Decree;
- (3) Upon the Department's determination that action beyond the terms of this Decree is necessary to abate an emergency situation which threatens public health or welfare or the environment; or
- (4) Upon the occurrence or discovery of a situation beyond the scope of this Decree as to which the Department would be empowered to perform any remedial action or to issue an order and/or seek a penalty, or to take any other enforcement action. This Decree is limited in scope to the geographic Site described in Exhibit B and to those contaminants which the Department knows to be at the Site when this Decree is entered.

The Department reserves all rights regarding the injury to, destruction of, or loss of natural resources resulting from the release or threatened release of hazardous substances from the Upriver Dam Sediment Site.

The Department reserves the right to take any enforcement action whatsoever, including a cost recovery action, against potentially liable persons not party to this Decree.

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## XVIII. INDEMNIFICATION

The Respondents agree to indemnify and save and hold the State of Washington, its employees, and agents harmless from any and all claims or causes of action for death or injuries to persons or for loss or damage to property arising from or on account of acts or omissions of the Respondents, its officers, employees, agents, or contractors in entering into and implementing this Decree However, the Respondents shall not indemnify the State of Washington nor save nor hold its employees and agents harmless from any claims or causes of action arising out of either the State of Washington's or any of its agencies' status as potentially liable persons with respect to contamination at the Site or the intentional, reckless, or negligent acts or omissions of the State of Washington, or the employees or agents of the State, in implementing the activities pursuant to this Decree.

## XIX. COMPLIANCE WITH APPLICABLE LAWS

- A. All actions carried out by the Respondents pursuant to this Decree shall be done in accordance with all applicable federal, state, and local requirements, including requirements to obtain necessary permits, except as provided in paragraph B. of this section.
- B. Pursuant to RCW 70.105D.090(1), the substantive requirements of chapters 70.94, 70.95, 70.105, 75.20, 90.48, and 90.58 RCW and of any laws requiring or authorizing local government permits or approvals for the remedial action under this Decree that are known to be applicable at the time of entry of the Decree are binding and enforceable requirements of the Decree

The Respondents have a continuing obligation to determine whether additional permits or approvals addressed in RCW 70 105D.090(I) would otherwise be required for the remedial action under this Decree. In the event either the Respondents or the Department determines that additional permits or approvals addressed in RCW 70.105D.090(I) would otherwise be required for the remedial action under this Decree, it shall promptly notify the other party of this determination. The Department shall determine whether the Department or the

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Respondents shall be responsible to contact the appropriate state and/or local agencies. If the Department so requires, the Respondents shall promptly consult with the appropriate state and/or local agencies and provide the Department with written documentation from those agencies of the substantive requirements those agencies believe are applicable to the remedial action. The Department shall make the final determination on the additional substantive requirements that must be met by the Respondents and on how the Respondents must meet those requirements. The Department shall inform the Respondents in writing of these requirements. Once established by the Department, the additional requirements shall be enforceable requirements of this Decree. The Respondents shall not begin or continue the remedial action potentially subject to the additional requirements until the Department makes its final determination.

The Department shall ensure that notice and opportunity for comment is provided to the public and appropriate agencies prior to establishing the substantive requirements under this section.

Pursuant to RCW 70.105D.090(2), in the event the Department determines that  $C_{\cdot \cdot}$ the exemption from complying with the procedural requirements of the laws referenced in RCW 70.105D.090(I) would result in the loss of approval from a federal agency which is necessary for the State to administer any federal law, the exemption shall not apply and the Respondents shall comply with both the procedural and substantive requirements of the laws referenced in RCW 70.105D 090(1), including any requirements to obtain permits.

### XX. REMEDIAL AND INVESTIGATIVE COSTS

The Respondents agree to pay the remedial action costs (as defined in WAC 173-340-550) incurred by the Department for the Site pursuant to this decree. Kaiser and Avista's obligations regarding remedial action costs incurred by Ecology prior to entry of this Decree shall be determined subsequent to completion of this Decree.

The Respondents agree to pay the required amount within ninety (90) days of receiving from the Department an itemized statement of costs that includes a summary of costs incurred, an identification of involved staff, and the amount of time spent by involved staff members on the project. A general statement of work performed will be provided with the statement of costs. Itemized statements shall be prepared quarterly. Failure to pay the Department's costs within ninety (90) days of receipt of the itemized statement will result in interest charges, unless such costs are disputed by Respondents in accordance with the dispute resolution procedures in Section XIII. Respondents reserve the right to review and approve any charges prior to payment and not to pay any disputed portion of the itemized statement.

## XXI. IMPLEMENTATION OF REMEDIAL ACTION

If the Department determines that the Respondents have failed without good cause to implement the remedial action required by this Decree, the Department may, after written notice to the Respondents and a reasonable opportunity for Respondents to cure the failure, perform any or all portions of the remedial action required by this Decree that remain incomplete. If the Department performs all or portions of the remedial action because of the Respondents' failure to comply with its obligations under this Decree, the Respondents shall reimburse the Department for the costs of doing such work in accordance with Section XX, provided that the Respondents are not obligated under this section to reimburse the Department for costs incurred for work inconsistent with or beyond the scope of this Decree.

### XXII. PUBLIC PARTICIPATION

The Department shall maintain the responsibility for public participation at the Site. However, the Respondents shall continue to cooperate with the Department and, if requested by the Department, may choose to assist the Department:

A. Prepare drafts of public notices and fact sheets at important stages of the remedial action, such as the submission of work plans, Remedial Investigation/Feasibility Study reports and engineering design reports. The Department will finalize (including editing

if necessary) and distribute such fact sheets and prepare and distribute public notices of the Department's presentations and meetings.

- B. Participate in public presentations on the progress of the remedial action required by this Decree at the Site. Participation may be through attendance at public meetings to assist in answering questions, or as a presenter.
- C. In cooperation with the Department, arrange and/or continue information repositories to be located at the Spokane City Library in downtown Spokane and the Department's Eastern Regional Office at North 4601 Monroe Street in Spokane. At a minimum, copies of all public notices, fact sheets, and press releases; all quality assured ground water, surface water, soil sediment, and air monitoring data; remedial action plans, supplemental planning documents, and all other similar documents relating to performance of the remedial actions required by this Decree shall be promptly placed in these repositories.
- D. The Department shall notify the Respondents before major meetings with the interested public and local governments. The Department shall also endeavor to provide Respondents with an opportunity to review and comment on all press releases, fact sheets, and other materials that will be distributed to the public and local governments prior to issuance.

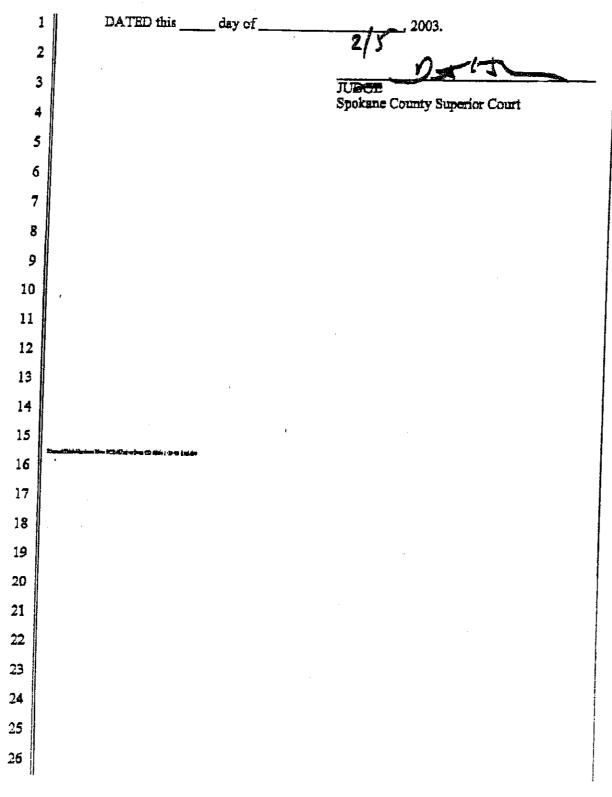
## XXIII. DURATION OF DECREE

This Decree shall remain in effect until the Respondents have received written notification from the Department that the requirements of this Decree have been satisfactorily completed. The Department shall issue such notification within 60 days after the requirements of this Decree have been satisfactorily completed. Thereafter, the parties within thirty (30) days shall jointly request that the Court vacate this Consent Decree

## XXIV. CLAIMS AGAINST THE STATE

The Respondents hereby agree that they will not seek to recover any costs accrued in implementing the remedial actions required by this Decree from the State of Washington or any of its agencies, except to the extent they are potentially liable persons with respect to

contamination at the Site; and further, that the Respondents will make no claim against the State Toxics Control Account or any Local Toxics Control Account for any costs incurred in 2 implementing this Decree. Except as provided above, however, the Respondents expressly 3 reserve their rights to seek to recover any costs incurred in implementing this Decree from any 4 5 other potentially liable person. 6 XXV. EFFECTIVE DATE This Decree is effective upon the date it is entered by the Court. 7 8 XXVI. PUBLIC NOTICE AND WITHDRAWAL OF CONSENT This Decree has been the subject of public notice and comment under RCW 9 70.105D.040(4)(a). As a result of this process, the Department has found that this Decree will 10 lead to a more expeditious cleanup of hazardous substances at the Site. 11 If the Court withholds or withdraws its consent to this Decree, it shall be null and void 12 at the option of any party and the accompanying Complaint shall be dismissed without costs 13 and without prejudice. In such an event, no party shall be bound by the requirements of this 14 Decree. 15 16 DEPARTMENT OF ECOLOGY CHRISTINE O. GREGOIRE Attorney General 17 18 JIM PENDOWSK STEVEN J. THIELE, WSBA #20275 19 Program Manager Assistant Attorney General Washington Department of Ecology Attorneys for Plaintiff 20 Toxics Cleanup Program State of Washington, Department of Ecology 21 Date: 22 AVISTA DEVELOPMENT, INC. KAISER ALUMÍNUM & CHEMICAL CORP. 23 24 Title: 25 ila3le3 Date: Date: 26



CONSENT DECREE

Attorney General of Washington Boology Diviner FO Box 40117 Objects, WA #8204-0117 FAX (300) A38-0749

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1 2 3 FILED 5 THOMAS R. FALLOUIST SPOKANE COUNTY CLERK б 7 STATE OF WASHINGTON 8 SPOKANE COUNTY SUPERIOR COURT 9 STATE OF WASHINGTON. NO. 03-2-00422-1 DEPARTMENT OF ECOLOGY, 10 ORDER ENTERING CONSENT Plaintiff. DECREE 11 12 AVISTA DEVELOPMENT, INC., and KAISER ALUMINUM & CHEMICAL 13 CORPORATION, 14 Defendants. 15 Having reviewed the Joint Motion for Entry of the Consent Decree, it is hereby 16 ORDERED AND ADJUDGED that the Consent Decree in this matter is entered and that, 17 subject to the Bankruptcy Court's Order of November 26, 2002 authorizing Kaiser to enter into 18 a Consent Decree with Ecology and Avista and allowing a limited lifting of the automatic stay 19 imposed by Section 362 of the Bankruptcy Code, and subject to all terms and conditions of the 20 Consent Decree, the Court shall retain jurisdiction over the Consent Decree to enforce its 21 terms. 22 23 24 25 JUNCE/COMMISSIONER Spokane County 26

	Presented by:
	2 CHRISTINE O. GREGOIRE Attorney General
	3
	STEVEN J. THIELE, WSBA #20275
	Assistant Attorney General Attorneys for Plaintiff
7	(360) 586-4619
8	Dated: 29 2003
9	FF
10	notice of presentation waived:
11	BROWN REAVIŞ & MANNING PLLC
12	Parula Barrit
13	TANYA BARNETT, WSBA #17491 Attorneys for Defendant
14	Avista Development, Inc. (360) 786-5247
15	Dated: <u>Annaly</u> 29, 2003
16	-/
17	
18	HELLER EHRMAN WHITE & MCAULIFFE
19	
20	R. PAUL BEVER DGE, WSBA # 16732
21	MADELINE KASS, WSBA # 18952 Attorneys for Defendant
22	Kaiser Aluminum & Chemical Corporation (206) 447-0900
23	Dated: JANUARY 28, 2003
25	
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# ORIGINAL

Re item!

IN THE UNITED STATES BANKRUPT CY COURT FOR THE DISTRICT OF DELAWARE

In re:

Jointly Administered

Case No., 02-10429 (JKF)

KAISER ALUMINUM CORPORATION,

a Delaware corporation, et al.,

Chapter 11

Debtors.

: Re: [Docket No. 1261], Agenda Item No. 1

ORDER AUTHORIZING KAISER ALUMINUM & CHEMICAL CORPORATION TO (A) ENTER INTO A CONSENT DECREE WITH THE STATE OF WASHINGTON DEPARTMENT OF ECOLOGY AND AVISTA DEVELOPMENT, INC. AND (B) ENTER INTO A RELATED AGREEMENT

This matter coming before the Court on the motion for an order authorizing

Kaiser Aluminum & Chemical Corporation to (a) enter into a consent decree with the State of

Washington Department of Ecology and Avista Development, Inc. and (b) enter into a related

agreement with Avista Development Inc. (the "Motion"), filed by Kaiser Aluminum & Chemical

Corporation ("KACC"), one of the above-captioned debtors and debtor in possession

(collectively, the "Debtors"); the Court having reviewed the Motion and all pleadings related

thereto; the Court finding that: (a) the Court has jurisdiction over this matter pursuant to 28

U.S.C. §§ 157 and 1334; (b) this is a core proceeding pursuant to 28 U.S.C. § 157(b)(2);

(c) notice of the Motion was sufficient under the circumstances; (d) the relief requested in the

Motion is reasonable, in the best interest of KACC's estate and is appropriate under Rule 9019 of

the Federal Rules of Bankruptcy Procedure and section 363(b) of the Bankruptcy Code, 11

U.S.C. §§ 101-1330; and the Court having determined that the legal and factual bases set forth in

the Motion establish just cause of the relief granted herein;

II IS HEREBY ORDERED THAT:

The Motion is Granted.

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- Capitalized terms not otherwise defined herein have the meanings given to them in the Motion.
- 3. KACC is authorized to enter into a consent decree with the State of
  Washington Department of Ecology and Avista Development, Inc. substantially and materially
  in the form of the Consent Decree and the automatic stay is lifted for the limited and sole
  purpose of filing and entry of the consent decree in the State Court.
- 4. KACC is authorized to enter into a PLP agreement with Avista Development, Inc. substantially and materially in the form of the PLP Agreement.
- 5. KACC is authorized to enter into any other agreements, perform any activities, and expend any resources necessary to implement the Remedial Investigation and Feasibility Study and otherwise comply with any other requirements of the Consent Decree.

Dated: ///26 ,2002

MI stygewed UNITED STATES BANKRUPTCY JUDGE

# ORIGINAL

Re item!

Bench Filed

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IN THE UNITED STATES BANKRUPTCY COURT FOR THE DISTRICT OF DELAWARE

In re:

Jointly Administered

Case No. 02-10429 (JKF)

KAISER ALUMINUM CORPORATION,

a Delaware corporation, et al.,

Chapter 11

Debtors.

: Re: [Docket No. 1261], Agenda Item No. 1

ORDER AUTHORIZING KAISER ALUMINUM & CHEMICAL CORPORATION TO (A) ENTER INTO A CONSENT DECREE WITH THE STATE OF WASHINGTON DEPARTMENT OF ECOLOGY AND AVISTA DEVELOPMENT, INC. AND (B) ENTER INTO A RELATED AGREEMENT

This matter coming before the Court on the motion for an order authorizing

Kaiser Aluminum & Chemical Corporation to (a) enter into a consent decree with the State of

Washington Department of Ecology and Avista Development, Inc. and (b) enter into a related
agreement with Avista Development Inc. (the "Motion"), filed by Kaiser Aluminum & Chemical
Corporation ("KACC"), one of the above-captioned debtors and debtor in possession

(collectively, the "Debtors"); the Court having reviewed the Motion and all pleadings related
thereto; the Court finding that: (a) the Court has jurisdiction over this matter pursuant to 28

U.S.C. §§ 157 and 1334; (b) this is a core proceeding pursuant to 28 U.S.C. § 157(b)(2);

(c) notice of the Motion was sufficient under the circumstances; (d) the relief requested in the
Motion is reasonable, in the best interest of KACC's estate and is appropriate under Rule 9019 of
the Federal Rules of Bankruptcy Procedure and section 363(b) of the Bankruptcy Code, 11

U.S.C. §§ 101-1330; and the Court having determined that the legal and factual bases set forth in
the Motion establish just cause of the relief granted herein;

IT IS HEREBY ORDERED THAT:

The Motion is Granted.

DLI-5707733v4

10/22/02 126,

- Capitalized terms not otherwise defined herein have the meanings given to them in the Motion.
- 3 KACC is authorized to enter into a consent decree with the State of Washington Department of Ecology and Avista Development, Inc. substantially and materially in the form of the Consent Decree and the automatic stay is lifted for the limited and sole purpose of filing and entry of the consent decree in the State Court.
- 4. KACC is authorized to enter into a PLP agreement with Avista

  Development, Inc. substantially and materially in the form of the PLP Agreement.
- 5 KACC is authorized to enter into any other agreements, perform any activities, and expend any resources necessary to implement the Remedial Investigation and Feasibility Study and otherwise comply with any other requirements of the Consent Decree.

Dated:	 /26	_, 2002	HI iti geald			
			UNITED STATES SANKRUPTCY JUDGE			

### DEPARTMENT OF ECOLOGY

Date:

May 5, 2005

TO:

Debbie Iness, Fiscal

FROM:

Katherine Scott, TCP

SUBJECT:

Consent Decree No. 03-2-00422-1

PCBS/Spokane River Site, Project #8686

The PCB-contaminated sediments are located upstream and are hydraulically influenced by the Upriver Dam near the Centennial Trail Footbridge in Spokane

Mr. Douglas K. Pottratz

Spokane, WA 99220-3727

Avista Corporation P O. Box 3727

County, Washington

I have attached the Consent Decree for the PCBS/Spokane River Site cost recovery project file. The Consent Decree was effective February 5, 2003. Please initiate cost recovery. The Site Manager only asked about the status of Cost Recovery for this site on May 2. Invoicing will start two years late.

Address invoices to the Project Coordinators for the PLPs:

Mr. Patrick J. Blau Kaiser Aluminum & Chemical Corporation

P O. Box 15108 Spokane, WA 99215-5108

Telephone numbers: none provided

Ecology's Site Manager (Project Coordinator) is:

John Roland, Telephone Number: (509) 329-3581

Project Number 8686, and SIC J1AK6

If you have any questions regarding this project, please call me at 407-7213.

Attachments

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PCB5/Spokane River SIC JIAKb Poject # 8686 ORNEY GENERAL Ś

JAN 1 7 2003

THOMAS R. FALLQUIST SPOKANE COUNTY CLERK

## STATE OF WASHINGTON SPOKANE COUNTY SUPERIOR COURT

STATE OF WASHINGTON. DEPARTMENT OF ECOLOGY.

Plaintiff.

03200422-1 NO. SUMMONS

AVISTA DEVELOPMENT, INC., and KAISER ALUMINUM & CHEMICAL CORPORATION.

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TO:

AND TO:

AVISTA DEVELOPMENT, INC.

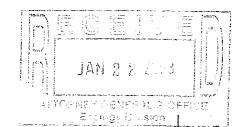
Defendants.

KAISER ALUMINUM & CHEMICAL CORPORATION

A lawsuit has been started against you in the above-entitled Court by the State of Washington, Department of Ecology Plaintiff's claim is stated in the written Complaint, a copy of which is served upon you with this Summons.

In order to defend against this lawsuit, you must respond to the Complaint by stating your defense in writing, and by serving a copy upon the person signing this Summons within 20 days after the service of this Summons, excluding the day of service, or a default judgment may be entered against you without notice. A default judgment is one where the Plaintiff is entitled to what has been asked for because you have not responded. If you serve a notice of

1	appearance on the undersigned person, you are entitled to notice before a default judgment					
2	may be entered					
3	THIS SUMMONS is issued pursuant to Rule 4 of the Washington Superior Court					
4	Civil Rules					
5	DATED this 10th day of					
6	CHRISTINE O GREGOIRE					
7	Attorney General					
8						
9	STEVEN J. THIELE, WSBA #20275 Assistant Attorney General					
10	Attorneys for Plaintiff Department of Ecology					
11	(360) 586-4619					
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THOMAS R. FALLQUIST SPOKANE COUNTY CLERK

## STATE OF WASHINGTON SPOKANE COUNTY SUPERIOR COURT

STATE OF WASHINGTON, NO. DEPARTMENT OF ECOLOGY.

Plaintiff.

AVISTA DEVELOPMENT, INC., and KAISER ALUMINUM & CHEMICAL CORPORATION.

Defendants.

200422-1 COMPLAINT

Plaintiff, State of Washington, Department of Ecology (Ecology) alleges as follows:

### I. **DESCRIPTION OF ACTION**

- 1. This action is brought on behalf of the State of Washington, Department of Ecology, pursuant to RCW 70.105D.050(4) of the Model Toxics Control Act (MTCA), for a remedial action at a location where there have been releases and/or threatened releases of hazardous substances.
- The Complaint is limited in scope to a Remedial Investigation and Feasibility Study (RI/FS) at the Site. The location, or Site, consists of sediments containing PCBs in the portion of the Spokane River directly upstream of Upriver Dam as further described in paragraph 6 below.

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## II. JURISDICTION

3 On February 12, 2002, Kaiser filed a voluntary petition for relief under Chapter 11 of the United States Bankruptcy Code (the "Bankruptcy Code"). This jointly administered bankruptcy case, *In re Kaiser Aluminum Corporation, et al.*, Case No. 02-10429 (JKF), is pending in the United States Bankruptcy Court for the District of Delaware (the "Bankruptcy Court") Pursuant to the Bankruptcy Court's Order of November 26, 2002 (attached as Exhibit A) authorizing Kaiser to enter into a Consent Decree with Ecology and Avista Development Inc. and allowing a limited lifting of the automatic stay imposed by Section 362 of the Bankruptcy Code, this Court has jurisdiction over the subject matter and over the parties under RCW 70.105D, the Model Toxics Control Act (MTCA). Venue is proper in Spokane County, the location of the property at issue

## III. PARTIES

- 4. Plaintiff Ecology is an agency of the State of Washington responsible for overseeing remedial action at sites contaminated with hazardous substances under RCW 70.105D.
- 5. Defendants are Avista Development, Inc., and Kaiser Aluminum & Chemical Corporation.

## IV. FACTUAL ALLEGATIONS

- 6. The Site consists of the areal extent of PCB-contaminated sediments upstream of and hydraulically influenced by the Upriver Dam between approximately United States Geologic Survey River Mile (RM) 80 (near the Upriver Dam) and RM 85 (upstream of the dam near the Centennial Trail footbridge) in Spokane County, Washington
- 7. Ecology has determined that a release or threatened release of a hazardous substance has occurred at the Site.

- 8 Kaiser Aluminum & Chemical Corporation (Kaiser) is owner and operator of the Kaiser Trentwood Works (Trentwood) in Spokane, Washington. Trentwood is located on the Spokane River at approximately United States Geologic Survey RM 86.
- 9 Avista Development, Inc. (Avista) (a subsidiary of Avista Corporation, formerly Washington Water Power Company) is successor to Pentzer Development Corporation (Pentzer). Pentzer is the past owner and operator of the Spokane Industrial Park, which is located on the Spokane River at approximately RM 87.
- 10 Kaiser Trentwood discharges industrial effluent wastewater to the Spokane River in Washington. The discharge is permitted under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act.
- Il Avista's predecessor Pentzer discharged industrial effluent wastewater to the Spokane River in Washington prior to 1994, under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act, or predecessor laws.
- 12 Polychlorinated biphenyls, or PCBs, have been found in fish, sediment, and water of the upper Spokane River, upstream of RM 80, which approximately marks the location of Upriver Dam.
- 13 Ecology has given notice to Avista and Kaiser of Ecology's determination as provided in RCW 70.105D.020(12), that they are potentially liable persons as current or past owners and/or operators (defined in 70.105D 020(12)) of the Site, and that there has been a release and/or threatened release of hazardous substances at the Site.

#### V. CAUSES OF ACTION

- 14. Plaintiff realleges paragraphs 1 through 13, above.
- 15 Ecology alleges that the Defendants will be responsible for remedial action at the Site pursuant to WAC 173-340.

1	VI. PRAYER FOR RELIEF
2	WHEREFORE, Ecology respectfully requests that the Court order Defendants to
3	perform a RI/FS at the Site.
4	DATED this 17th day of 2003.
5	CHRISTINE O. GREGOIRE
6	Attorney General
7	
8	STEVEN J. THIELE, WSBA #20275
9	Assistant Attorney General Attorney for Plaintiff State of Washington Department of Ecology (360) 586-4619
10	Department of Ecology (360) 586-4619
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### ORIGINAL

Re item/

IN THE UNITED STATES BANKRUPT CY COURT FOR THE DISTRICT OF DELAWARE

In re:

Jointly Administered

Case No. 02-10429 (JKF)

KAISER ALUMINUM CORPORATION,

a Delaware corporation, et al.,

Chapter 11

Debtors.

: Re: [Docket No. 1261], Agenda Item No. 1

ORDER AUTHORIZING KAISER ALUMINUM & CHEMICAL CORPORATION TO (A) ENTER INTO A CONSENT DECREE WITH THE STATE OF WASHINGTON DEPARTMENT OF ECOLOGY AND AVISTA DEVELOPMENT, INC. AND (B) ENTER INTO A RELATED AGREEMENT

This matter coming before the Court on the motion for an order authorizing

Kaiser Aluminum & Chemical Corporation to (a) enter into a consent decree with the State of

Washington Department of Ecology and Avista Development, Inc., and (b) enter into a related

agreement with Avista Development Inc. (the "Motion"), filed by Kaiser Aluminum & Chemical

Corporation ("KACC"), one of the above-captioned debtors and debtor in possession

(collectively, the "Debtors"); the Court having reviewed the Motion and all pleadings related

thereto; the Court finding that: (a) the Court has jurisdiction over this matter pursuant to 28

U.S.C. §§ 157 and 1334; (b) this is a core proceeding pursuant to 28 U.S.C. § 157(b)(2);

(c) notice of the Motion was sufficient under the circumstances; (d) the relief requested in the

Motion is reasonable, in the best interest of KACC's estate and is appropriate under Rule 9019 of

the Federal Rules of Bankruptcy Procedure and section 363(b) of the Bankruptcy Code, 11

U.S.C. §§ 101-1330; and the Court having determined that the legal and factual bases set forth in

the Motion establish just cause of the relief granted herein;

II IS HEREBY ORDERED IHAI:

The Motion is Granted

#1394 1186162

DL1-3707733 4

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- 2 Capitalized terms not otherwise defined herein have the meanings given to them in the Motion.
- 3. KACC is authorized to enter into a consent decree with the State of Washington Department of Ecology and Avista Development, Inc. substantially and materially in the form of the Consent Decree and the automatic stay is lifted for the limited and sole purpose of filing and entry of the consent decree in the State Court.
- 4. KACC is authorized to enter into a PLP agreement with Avista Development, Inc. substantially and materially in the form of the PLP Agreement.
- 5. KACC is authorized to enter into any other agreements, perform any activities, and expend any resources necessary to implement the Remedial Investigation and Feasibility Study and otherwise comply with any other requirements of the Consent Decree.

Dated: 11/26, 2002 HT stigswald UNITED STATES BANKRUPTCY JUDGE

required by RCW 70.105D.040(4)(a)

1	5. Ecology received three letters during the public comment period. Ecology				
2	considered the comments and determined that no changes to the Consent Decree were				
.3	necessary based on those comments. The public comments and Ecology's responses to those				
4	comments are attached to this declaration as Attachment A				
5	6 Ecology has determined that no additional public comment period under WAC				
6	173-340-600(9)(e) is required				
7	7. Ecology has determined that the proposed remedial action will lead to a more				
8	expeditious cleanup of hazardous substances in compliance with cleanup standards under				
9	RCW 70 105D 030(2)(e).				
10	8 I declare under penalty of perjury of the laws of the State of Washington that				
11	the foregoing is true and correct.				
12	RESPECTFULLY SUBMITTED this 27th day of January, 2003				
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14	JOHN L. ROLAND				
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7		STATE OF W	VASHINGTON					
8		SPOKANE COUNTY	SUPERIOR COURT					
9	STA	ATE OF WASHINGTON, PARTMENT OF ECOLOGY,	NO 03-2-00422-1					
10		Plaintiff,	CONSENT DECREE					
11	V	V						
12	AVI	AVISTA DEVELOPMENT, INC., and						
13	COR	KAISER ALUMINUM & CHEMICAL CORPORATION,						
14		Defendants.						
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## CONSENT DECREE

#### I. INTRODUCTION

- In entering into this Consent Decree (Decree), the mutual objective of the Washington State Department of Ecology (the Department) and of Avista Development, Inc. and Kaiser Aluminum & Chemical Corporation (the Respondents) is to provide for remedial action at a location where there has been a release of hazardous substances. This Decree requires the Respondents to undertake the remedial actions specified in Section VI of this Decree and in Exhibit A to the Decree. The work to be performed is a focused remedial investigation (RI) to evaluate the extent of polychlorinated biphenyls (PCBs) in sediments deposited along a portion of the Spokane River directly upstream of Upriver Dam and elsewhere defined in Exhibit B, and a focused feasibility study (FS) to evaluate potential cleanup actions in this area of the river as may be needed to address PCBs. A site diagram depicting the Site is attached to this Decree as Exhibit B. In accordance with WAC 173-340-350(6), the work scope is intended to generate timely information by requiring accelerated investigative actions. The Department has determined that these actions are necessary to protect public health and the environment.
- В. The parties to this Decree acknowledge that the United States Environmental Protection Agency (USEPA) under the authority of CERCLA (i.e. Superfund) is investigating hazardous substance contamination in the Coeur d' Alene basin and the upper Spokane River, focusing on metals contamination associated with historic mining operations in Idaho USEPA has designated the Spokane River as part of Operable Unit 3 in its Record of Decision (ROD). Remedy selection and evaluation in Washington addressed by the USEPA in the ROD encompasses the river from the Idaho state line downstream to Upriver Dam, including the entire Upriver Dam PCB Sediment Site. Metals-related contamination associated with historic mining operations has been determined to be broadly distributed within Operable Unit 3, including areas at the Site The USEPA ROD (September 2002) proposed capping or dredging as remedy alternatives to reduce metals risks in sediments immediately behind Upriver Dam.

The USEPA also concluded that further investigation and coordination with the State of Washington is appropriate before selection of the final remedy

- Total Maximum Daily Load (TMDL) to address PCBs in the Spokane River. The development of the TMDL requires estimates of the current and future loads from background, point source NPDES, storm-water and historic sediment sources to establish future Waste Load Allocations (WLA) TMDL field work and river studies (potentially including outfall, surface water, and other sampling) are scheduled to occur in the summer 2003. Completion of a draft PCB TMDL Report is expected in the summer of 2004.
- D. The parties agree that the Work to be Performed pursuant to this Decree will be coordinated to the extent possible with the EPA Basin Cleanup and other ongoing information collection efforts.
- E. A complaint in this action was filed on January 17, 2003 prior to filing of this Decree. An answer has not been filed, and there has not been a trial on any issue of fact or law in this case. However, the parties wish to resolve the issues raised by the Department's complaint. In addition, the parties agree that settlement of these matters without litigation is reasonable and in the public interest and that entry of this Decree is the most appropriate means of resolving these matters.
- F In signing this Decree, Avista agrees to its entry and agrees to be bound by its terms. In signing this Decree, Kaiser agrees to its entry and agrees to be bound by its terms, subject to the terms of the order of the United States Bankruptcy Court (District of Delaware) (the Bankruptcy Court) entered on November 26, 2002, approving such agreement by Kaiser
- G. By entering into this Decree, the parties do not intend to discharge non-settling parties from any liability they may have with respect to matters alleged in the complaint. The parties retain the right to seek reimbursement, in whole or in part, from any liable persons for sums expended under this Decree.

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- H. This Decree shall not be construed as proof of liability or responsibility for any releases of hazardous substances or cost for remedial action nor an admission of any facts; provided, however, that the Respondents shall not challenge the jurisdiction of the Department in any proceeding to enforce this Decree.
- I. The Court is fully advised of the reasons for entry of this Decree, and good cause having been shown: IT IS HEREBY ORDERED, ADJUDGED, AND DECREED AS FOLLOWS:

#### II. JURISDICTION

- A. This Court has jurisdiction over the subject matter and over the parties pursuant to Chapter 70.105D RCW, the Model Toxics Control Act (MTCA), provided however, nothing in this Consent Decree shall deprive the Bankruptcy Court of jurisdiction derived under Title 11 or Title 28 of the United States Code.
- B. The Department has determined that a release or threatened release of hazardous substances has occurred at the Site which is the subject of this Decree.
- C. The Department has given notice to the Respondents, as set forth in RCW 70 105D 020(15), of the Department's determination that the Respondents are potentially liable persons for the Site and that there has been a release or threatened release of hazardous substances at the Site
- D. The actions to be taken pursuant to this Decree are necessary to protect public health, welfare, and the environment.
- E The Respondents have agreed to undertake the actions specified in this Decree and consent to the entry of this Decree under the MTCA.

#### III. PARTIES BOUND

This Decree shall apply to and be binding upon the signatories to this Decree (Parties), their successors and assigns. The undersigned representative of each party hereby certifies that he or she is fully authorized to enter into this Decree and to execute and legally bind such

1	party to comply with the Decree The Respondents agree to undertake all actions required by
2	the terms and conditions of this Decree, and not to contest state jurisdiction regarding this
3	Decree No change in ownership or corporate status shall alter the responsibility of the
4	Respondents under this Decree
5	IV. DEFINITIONS
6	Unless otherwise specified, the definitions set forth in Chapter 70.105D RCW and
7	Chapter 173-340 WAC shall control the meanings of the terms used in this Decree
8	A Site: The Site, also referred to as the Upriver Dam PCB Sediments Site,
9	consists of the areal extent of PCB-contaminated sediments upstream of and hydraulically
10	influenced by the Upriver Dam between approximate river mile (RM) 80 (near the Upriver
11	dam) and RM 85 (upstream of the dam near the Centennial Trail footbridge). The Site is
12	further described in Exhibit B to this Decree, which is a detailed site diagram.
1.3	B. Parties: Refers to the State of Washington Department of Ecology (the
14	Department) and the Respondents, collectively
15	C Respondents: Refers collectively to Avista Development, Inc. and Kaiser
16	Aluminum & Chemical Corporation
17	D. <u>Consent Decree or Decree</u> : Refers to this Consent Decree and each of the
18	exhibits to the Decree All exhibits are integral and enforceable parts of this Consent Decree.
19	The terms "Consent Decree" or "Decree" shall include all Exhibits to the Consent Decree
20	E <u>Day or Days</u> : Refers to a calendar day(s) unless otherwise specified. In
21	computing any period of time under this Decree, if the last day falls on a Saturday, Sunday, or
22	a state or federal holiday, the period shall run until the end of the next day which is not a
23	Saturday, Sunday, or a state or federal holiday. Any time period scheduled to begin on the
24	occurrence of an act or event shall begin on the day after the act or event.
25	F <u>Section</u> : Refers to a portion of this Consent Decree identified by a Roman
26	numeral.

- A. Kaiser Aluminum & Chemical Corporation (Kaiser) is owner and operator of the Kaiser Trentwood Works (Trentwood) in Spokane, Washington Trentwood is located on the Spokane River at approximately Unites States Geologic Survey RM 86 (See Site Diagram, attached as Exhibit B to this Decree). On February 12, 2002, Kaiser filed a voluntary petition for relief under Chapter 11 of the United States Bankruptcy Code. Kaiser's Chapter 11 case is pending before the Bankruptcy Court.
- B Avista Development, Inc (Avista) (a subsidiary of Avista Corporation, formerly Washington Water Power Company) is successor to Pentzer Development Corporation (Pentzer). Pentzer is the past owner and operator of the Spokane Industrial Park, which is located on the Spokane River at approximately RM 87 (See Site Diagram, attached as Exhibit B to this Decree).
- C Kaiser Trentwood discharges industrial effluent wastewater to the Spokane River in Washington. The discharge is permitted under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act.
- D Avista's predecessor Pentzer discharged industrial effluent wastewater to the Spokane River in Washington prior to 1994, under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act, or predecessor laws.
- E. Polychlorinated biphenyls, or PCBs, have been found in fish, sediment, and water of the upper Spokane River, upstream of RM 80, which approximately marks the location of Upriver Dam
- F. PCBs and metals have been documented in fish in the Spokane River. A health advisory has been issued by the Spokane Regional Health District and state Department of

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Health advising individuals not to eat sport fish caught from the Spokane River between Upriver Dam and the Idaho border.

- G PCBs have been documented in effluent waters and solids associated with Kaiser Trentwood and Spokane Industrial Park.
  - H. PCBs have been documented in groundwater underlying Kaiser Trentwood.
- I Ground water beneath the Spokane River near Upriver Dam occurs in the Spokane Valley-Rathdrum Prairie Aquifer. In 1978 the United States Environmental Protection Agency (EPA) designated this aquifer as a "Sole Source" Aquifer. The aquifer serves as the main drinking water supply for at least 400,000 people in the City and County of Spokane.
- In certified correspondences dated June 1, 2001, the Department notified Kaiser and Avista of a preliminary finding of potential liability for PCBs in sediments behind Upriver Dam and requested comment on those findings. Also by certified correspondences dated June 1, 2001, Ecology notified the Liberty Lake Sewer District of a preliminary finding of potential liability for PCBs in sediments behind Upriver Dam based on Liberty Lake's discharge of PCBs from its municipal wastewater treatment plant to the Spokane River. Liberty Lake subsequently declined to enter into consent decree negotiations with Ecology.
- K Collectively the signing Respondents have formed a work group and have designated two project coordinators to implement the Work to be Performed. By execution of this Decree, the Respondents agree to be bound by the terms thereof and not to contest the same.

#### VI. WORK TO BE PERFORMED

This Decree contains a program designed to protect public health, welfare, and the environment from the known release, or threatened release, of hazardous substances or contaminants at, on, or from the Site.

Each project coordinator shall be responsible for overseeing the implementation of this Decree. The Department project coordinator will be the Department's designated representative at the Site. To the maximum extent possible, communications between the Department and the Respondents and all documents, including reports, approvals, and other correspondence concerning the activities performed pursuant to the terms and conditions of this Decree, shall be directed through the project coordinators. The project coordinators may agree to minor modifications to the work to be performed without formal amendments to this Decree. Minor modifications will be documented in writing by the Department.

Any party may change its respective project coordinator. Written notification shall be given to the other parties at least ten (10) calendar days prior to the change.

#### VIII. PERFORMANCE

All work performed pursuant to this Decree shall be under the direction and supervision, as necessary, of a professional engineer or hydrogeologist, or equivalent, with experience and expertise in hazardous waste site investigation and cleanup. Any construction work must be under the supervision of a professional engineer. The Respondents shall notify the Department in writing as to the identity of such engineer(s) or hydrogeologist(s), or others and of any contractors and subcontractors to be used in carrying out the terms of this Decree, in advance of their involvement at the Site. The Respondents shall provide a copy of this Decree to all agents, contractors and subcontractors retained to perform work required by this Decree and shall require that all work undertaken by such contractors and subcontractors will be in compliance with this Decree.

#### IX. ACCESS

The Department or any Department-authorized representative shall have the authority to enter and freely move about portions of the Site over which the Respondents have control and all associated field investigation operations at all reasonable times for the purposes of, inter alia: inspecting records, operation logs, and contracts related to the work being performed

pursuant to this Decree; reviewing the progress in carrying out the terms of this Decree; conducting such tests or collecting samples as the Department or the project coordinator may deem necessary; using a camera, sound recording, or other documentary type equipment to record work done pursuant to this Decree; and verifying the data submitted to the Department by the Respondents. By signing this Decree, the Respondents agree that this Decree constitutes reasonable notice of access, and agree to allow access to site-related field operations at all reasonable times for purposes of overseeing work performed under this Decree. Without limitation on the Department's rights under this Section IX, the Department agrees to endeavor to notify Respondents at least 2 days in advance of intended access.

The Department and the Respondents acknowledge that Avista and Kaiser do not own any of the properties that compose the Site. The Respondents will use reasonable efforts to obtain access to the Site. If necessary, the Department will exercise its authority under Chapter 70.105D RCW to ensure access to the Site or to facilitate remedial action at the Site.

#### X. SAMPLING, DATA REPORTING, AND AVAILABILITY

With respect to the implementation of this Decree, the Respondents shall make the results of all sampling, laboratory reports, and/or test results generated by it, or on its behalf available to the Department and shall submit these results in accordance with Section XI of this Decree

In accordance with WAC 173-340-840(5), sampling data shall be submitted according to the Department's sampling data submittal requirements as set forth in Exhibit D to this Decree. In addition, in accordance with the Departments Sediment Quality Information System software (SEDQUAL) needs, sediment or bioassay sampling data shall be submitted to Ecology in a electronic format compatible for entry into the SEDQUAL database using the system's data entry templates

If requested by the Department, the Respondents shall allow split or duplicate samples to be taken by the Department and/or its authorized representatives of any samples collected by

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Respondents pursuant to the implementation of this Decree. Respondents shall notify the Department fourteen (14) working days in advance of any planned field sample collection or work activity at the Site. No sampling, analysis, or field activities shall be performed within the Site boundaries by the Respondents unless approved by the Department. The Department shall, upon request, allow split or duplicate samples to be taken by Respondents or its authorized representatives of any samples collected by the Department pursuant to the implementation of this Decree provided it does not interfere with the Department's sampling. Without limitation on the Department's rights under Section IX, the Department shall endeavor to notify Respondents at least fourteen (14) days prior to any scheduled sample collection activity. This will not apply to emergencies or time-critical actions.

#### XI. PROGRESS REPORTS

Respondents shall submit to the Department written progress reports as provided in the Scope of Work, Exhibit A to this Decree

#### XII. RETENTION OF RECORDS

Respondents shall preserve, during the pendency of this Decree and for ten (10) years from the date this Decree is no longer in effect as provided in Section XXV, all records, reports, documents, and underlying data in their possession relevant to the implementation of this Decree and shall insert in contracts with project contractors and subcontractors a similar record retention requirement. Upon request of the Department, Respondents shall make all non-archived records available to the Department and allow access for review. All archived records shall be made available to the Department within a reasonable period of time.

#### XIII. RESOLUTION OF DISPUTES

A. In the event a dispute arises as to an approval, disapproval, proposed modification or other decision or action by the Department or the Department's project coordinator, the parties shall utilize the dispute resolution procedure set forth below

- (1) Upon receipt of the Department's or Department project coordinator's decision, the Respondents have fourteen (14) days within which to notify the Department's project coordinator of their objection to the decision or action.
- (2) The parties' project coordinators shall then confer in an effort to resolve the dispute. If the project coordinators cannot resolve the dispute within fourteen (14) days, the Department's project coordinator shall issue a written decision.
- (3) Respondents may then request the Department management review of the decision. This request shall be submitted in writing to the Toxics Cleanup Program Manager within seven (7) days of receipt of the Department's project coordinator's decision.
- (4) The Department's Program Manager shall conduct a review of the dispute and shall issue a written decision regarding the dispute within thirty (30) days of the Respondents' request for review. The Program Manager's decision shall be the Department's final decision on the disputed matter.
- B. If the Department's final written decision is unacceptable to the Respondents, they have the right to submit the dispute to this Court (the Court) for resolution. The parties agree that one judge should retain jurisdiction over this case and shall, as necessary, resolve any dispute arising under this Decree. In the event the Respondents present an issue to the Court for review, the Court shall review any investigative or remedial action or decision of the Department on the basis of whether such action or decision was arbitrary and capricious and render a decision based on such standard of review
- C. The parties agree to only utilize the dispute resolution process in good faith and agree to expedite, to the extent possible, the dispute resolution process whenever it is used. Where either party utilizes the dispute resolution process in bad faith or for purposes of delay, the other party may seek sanctions.

D. Implementation of these dispute resolution procedures shall not provide a basis for delay of any activities required in this Decree, unless the Department agrees in writing to a schedule extension or the Court so orders.

#### XIV. AMENDMENT OF CONSENT DECREE

Except for minor modifications agreed to pursuant to Section VII and extensions granted in accordance with Section XV, this Decree may only be amended by a written stipulation among the parties to this Decree that is entered by the Court or by order of the Court. If the stipulation includes more costly remedial action by Kaiser, the stipulation must be approved by the Bankruptcy Court prior to entry unless at the time the stipulation is entered the Bankruptcy Court no longer has jurisdiction over Kaiser. Any other stipulation by Kaiser may require approval by the Bankruptcy Court prior to entry. All amendments shall become effective upon entry by the Court. Agreement to amend shall not be unreasonably withheld by any party to the decree.

Any party may propose an amendment to the Decree. A party that receives a request for amendment shall indicate its approval or disapproval in a timely manner after the request for amendment is received. If the amendment to the Decree is substantial, the Department will provide public notice and opportunity for comment. Reasons for the disapproval shall be stated in writing. If any party does not agree to any proposed amendment, the disagreement may be addressed through the dispute resolution procedures described in Section XIII of this Decree.

#### XV. EXTENSION OF SCHEDULE

A. An extension of schedule shall be considered when a request for an extension is submitted in a timely fashion, generally at least 30 days prior to expiration of the deadline for which the extension is requested, and good cause exists for granting the extension. All extensions shall be requested in writing. The request shall specify the reason(s) the extension is needed.

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An extension shall be granted for such period of time as the Department determines is reasonable under the circumstances. A requested extension shall not be effective until approved by the Department or the Court. The Department shall act upon any written request for extension in a timely fashion. It shall not be necessary to formally amend this Decree pursuant to Section XIV when a schedule extension is granted.

- B. The burden shall be on the Respondents to demonstrate to the satisfaction of the Department that the request for such extension has been submitted in a timely fashion and that good cause exists for granting the extension. Good cause includes, but is not limited to, the following:
- Circumstances beyond the reasonable control and despite the due diligence of (1) the Respondents including delays caused by unrelated third parties or the Department, such as (but not limited to) delays by the Department in reviewing, approving, or modifying documents submitted by the Respondents; or
- Acts of God or war, including fire, flood, blizzard, extreme temperatures, storm, (2) earthquake, terrorist attack, or other unavoidable casualty;
  - (3)Endangerment as described in Section XVI; or
- Other circumstances agreed to by the Department to be exceptional or (4) extraordinary.

However, neither increased costs of performance of the terms of the Decree nor changed economic circumstances shall be considered circumstances beyond the reasonable control of the Respondents.

- C. The Department may extend the schedule for a period not to exceed ninety (90) days, except where an extension is needed as a result of:
- Delays in the issuance of a necessary permit which was applied for in a timely (1)manner; or
  - Other circumstances deemed exceptional or extraordinary by the Department; or (2)

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(3) Endangerment as described in Section XVI.

The Department shall give the Respondents written notification in a timely fashion of any extensions granted pursuant to this Decree

#### XVI. ENDANGERMENT

In the event the Department determines that activities implementing or in compliance with this Decree, or any other circumstances or activities, are creating or have the potential to create a danger to the health or welfare of the people on the Site or in the surrounding area or to the environment, the Department may order the Respondents to stop further implementation of this Decree for such period of time as needed to abate the danger or may petition the Court for an order as appropriate. During any stoppage of work under this section, the obligations of the Respondents with respect to the work under this Decree which is ordered to be stopped shall be suspended and the time periods for performance of that work, as well as the time period for any other work dependent upon the work which is stopped, shall be extended, pursuant to Section XV of this Decree, for such period of time as the Department determines is reasonable under the circumstances.

In the event the Respondents determine that activities undertaken in furtherance of this Decree or any other circumstances or activities are creating an endangerment to the people on the Site or in the surrounding area or to the environment, the Respondents may stop implementation of this Decree for such period of time necessary for the Department to evaluate the situation and determine whether the Respondents should proceed with implementation of the Decree or whether the work stoppage should be continued until the danger is abated. The Respondents shall notify the Department's project coordinator as soon as possible, but no later than twenty-four (24) hours after such stoppage of work, and thereafter provide the Department with documentation of the basis for the work stoppage. If the Department disagrees with the Respondents' determination, it may order the Respondents to resume implementation of this Decree. If the Department concurs with the work stoppage, the Respondents' obligations shall

be suspended and the time period for performance of that work, as well as the time period for any other work dependent upon the work which was stopped, shall be extended, pursuant to Section XV of this Decree, for such period of time as the Department determines is reasonable under the circumstances.

#### XVII. OTHER ACTIONS

- A The Department reserves its rights to institute remedial action(s) at the Site and subsequently pursue cost recovery, and the Department reserves its rights to issue orders and/or seek penalties or take any other enforcement action pursuant to available statutory authority under the following circumstances:
- (1) Where the Respondents fail, after notice, to comply with any requirement of this Decree;
- (2) In the event or upon the discovery of a release or threatened release not addressed by this Decree;
- (3) Upon the Department's determination that action beyond the terms of this Decree is necessary to abate an emergency situation which threatens public health or welfare or the environment; or
- (4) Upon the occurrence or discovery of a situation beyond the scope of this Decree as to which the Department would be empowered to perform any remedial action or to issue an order and/or seek a penalty, or to take any other enforcement action. This Decree is limited in scope to the geographic Site described in Exhibit B and to those contaminants which the Department knows to be at the Site when this Decree is entered.

The Department reserves all rights regarding the injury to, destruction of, or loss of natural resources resulting from the release or threatened release of hazardous substances from the Upriver Dam Sediment Site.

The Department reserves the right to take any enforcement action whatsoever, including a cost recovery action, against potentially liable persons not party to this Decree.

#### XVIII. INDEMNIFICATION

The Respondents agree to indemnify and save and hold the State of Washington, its employees, and agents harmless from any and all claims or causes of action for death or injuries to persons or for loss or damage to property arising from or on account of acts or omissions of the Respondents, its officers, employees, agents, or contractors in entering into and implementing this Decree. However, the Respondents shall not indemnify the State of Washington nor save nor hold its employees and agents harmless from any claims or causes of action arising out of either the State of Washington's or any of its agencies' status as potentially liable persons with respect to contamination at the Site or the intentional, reckless, or negligent acts or omissions of the State of Washington, or the employees or agents of the State, in implementing the activities pursuant to this Decree.

### XIX. COMPLIANCE WITH APPLICABLE LAWS

- A All actions carried out by the Respondents pursuant to this Decree shall be done in accordance with all applicable federal, state, and local requirements, including requirements to obtain necessary permits, except as provided in paragraph B of this section.
- B. Pursuant to RCW 70.105D.090(1), the substantive requirements of chapters 70.94, 70.95, 70.105, 75.20, 90.48, and 90.58 RCW and of any laws requiring or authorizing local government permits or approvals for the remedial action under this Decree that are known to be applicable at the time of entry of the Decree are binding and enforceable requirements of the Decree

The Respondents have a continuing obligation to determine whether additional permits or approvals addressed in RCW 70 105D 090(l) would otherwise be required for the remedial action under this Decree. In the event either the Respondents or the Department determines that additional permits or approvals addressed in RCW 70 105D 090(l) would otherwise be required for the remedial action under this Decree, it shall promptly notify the other party of this determination. The Department shall determine whether the Department or the

Respondents shall be responsible to contact the appropriate state and/or local agencies. If the Department so requires, the Respondents shall promptly consult with the appropriate state and/or local agencies and provide the Department with written documentation from those agencies of the substantive requirements those agencies believe are applicable to the remedial action. The Department shall make the final determination on the additional substantive requirements that must be met by the Respondents and on how the Respondents must meet those requirements. The Department shall inform the Respondents in writing of these requirements. Once established by the Department, the additional requirements shall be enforceable requirements of this Decree. The Respondents shall not begin or continue the remedial action potentially subject to the additional requirements until the Department makes its final determination.

The Department shall ensure that notice and opportunity for comment is provided to the public and appropriate agencies prior to establishing the substantive requirements under this section.

C. Pursuant to RCW 70 105D 090(2), in the event the Department determines that the exemption from complying with the procedural requirements of the laws referenced in RCW 70 105D 090(1) would result in the loss of approval from a federal agency which is necessary for the State to administer any federal law, the exemption shall not apply and the Respondents shall comply with both the procedural and substantive requirements of the laws referenced in RCW 70 105D 090(1), including any requirements to obtain permits

#### XX. REMEDIAL AND INVESTIGATIVE COSTS

The Respondents agree to pay the remedial action costs (as defined in WAC 173-340-550) incurred by the Department for the Site pursuant to this decree. Kaiser and Avista's obligations regarding remedial action costs incurred by Ecology prior to entry of this Decree shall be determined subsequent to completion of this Decree.

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The Respondents agree to pay the required amount within ninety (90) days of receiving from the Department an itemized statement of costs that includes a summary of costs incurred, an identification of involved staff, and the amount of time spent by involved staff members on the project. A general statement of work performed will be provided with the statement of costs. Itemized statements shall be prepared quarterly. Failure to pay the Department's costs within ninety (90) days of receipt of the itemized statement will result in interest charges, unless such costs are disputed by Respondents in accordance with the dispute resolution procedures in Section XIII. Respondents reserve the right to review and approve any charges prior to payment and not to pay any disputed portion of the itemized statement.

### XXI. IMPLEMENTATION OF REMEDIAL ACTION

If the Department determines that the Respondents have failed without good cause to implement the remedial action required by this Decree, the Department may, after written notice to the Respondents and a reasonable opportunity for Respondents to cure the failure, perform any or all portions of the remedial action required by this Decree that remain incomplete. If the Department performs all or portions of the remedial action because of the Respondents' failure to comply with its obligations under this Decree, the Respondents shall reimburse the Department for the costs of doing such work in accordance with Section XX, provided that the Respondents are not obligated under this section to reimburse the Department for costs incurred for work inconsistent with or beyond the scope of this Decree.

#### XXII. PUBLIC PARTICIPATION

The Department shall maintain the responsibility for public participation at the Site. However, the Respondents shall continue to cooperate with the Department and, if requested by the Department, may choose to assist the Department:

A. Prepare drafts of public notices and fact sheets at important stages of the remedial action, such as the submission of work plans, Remedial Investigation/Feasibility Study reports and engineering design reports. The Department will finalize (including editing

if necessary) and distribute such fact sheets and prepare and distribute public notices of the Department's presentations and meetings.

- B. Participate in public presentations on the progress of the remedial action required by this Decree at the Site. Participation may be through attendance at public meetings to assist in answering questions, or as a presenter.
- C In cooperation with the Department, arrange and/or continue information repositories to be located at the Spokane City Library in downtown Spokane and the Department's Eastern Regional Office at North 4601 Monroe Street in Spokane. At a minimum, copies of all public notices, fact sheets, and press releases; all quality assured ground water, surface water, soil sediment, and air monitoring data; remedial action plans, supplemental planning documents, and all other similar documents relating to performance of the remedial actions required by this Decree shall be promptly placed in these repositories
- D The Department shall notify the Respondents before major meetings with the interested public and local governments. The Department shall also endeavor to provide Respondents with an opportunity to review and comment on all press releases, fact sheets, and other materials that will be distributed to the public and local governments prior to issuance.

#### XXIII. DURATION OF DECREE

This Decree shall remain in effect until the Respondents have received written notification from the Department that the requirements of this Decree have been satisfactorily completed. The Department shall issue such notification within 60 days after the requirements of this Decree have been satisfactorily completed. Thereafter, the parties within thirty (30) days shall jointly request that the Court vacate this Consent Decree.

#### XXIV. CLAIMS AGAINST THE STATE

The Respondents hereby agree that they will not seek to recover any costs accrued in implementing the remedial actions required by this Decree from the State of Washington or any of its agencies, except to the extent they are potentially liable persons with respect to

contamination at the Site; and further, that the Respondents will make no claim against the 1 State Toxics Control Account or any Local Toxics Control Account for any costs incurred in 2 implementing this Decree Except as provided above, however, the Respondents expressly 3 reserve their rights to seek to recover any costs incurred in implementing this Decree from any 4 other potentially liable person. 5 6 XXV. EFFECTIVE DATE This Decree is effective upon the date it is entered by the Court. 7 XXVI. PUBLIC NOTICE AND WITHDRAWAL OF CONSENT 8 This Decree has been the subject of public notice and comment under RCW 9 70.105D.040(4)(a). As a result of this process, the Department has found that this Decree will lead to a more expeditious cleanup of hazardous substances at the Site. If the Court withholds or withdraws its consent to this Decree, it shall be null and void at the option of any party and the accompanying Complaint shall be dismissed without costs and without prejudice. In such an event, no party shall be bound by the requirements of this Decree. DEPARTMENT OF ECOLOGY CHRISTINE O GREGOIRE Attorney General STEVEN J. THIELE, WSBA #20275 Program Manager Assistant Attorney General Washington Department of Ecology Attorneys for Plaintiff Toxics Cleanup Program State of Washington, Department of Ecology Date: Date: AVISTA DEVELOPMENT, INC. KAISER ALUMÍNUM & CHEMICAL CORP Bv: Date:

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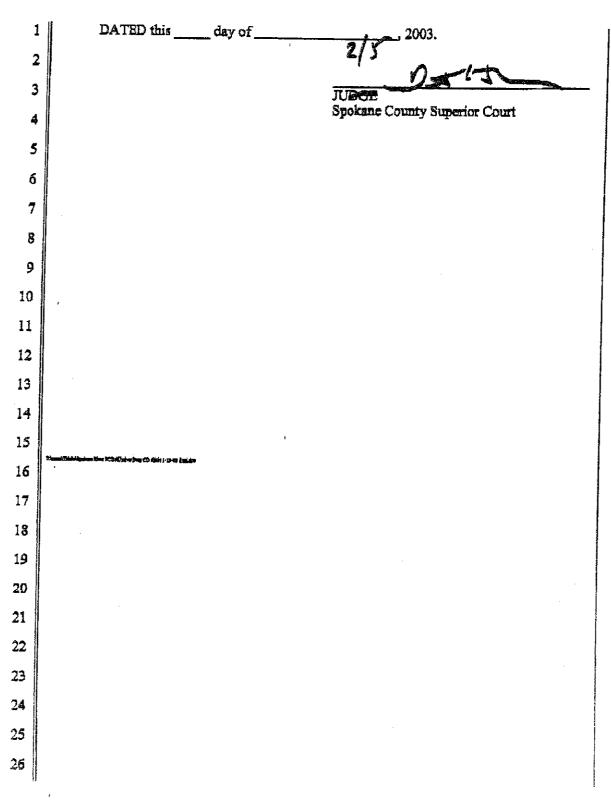
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FEB 0 6 2003

SUPERIOR COURT SPOKANE COUNTY, WN

#### STATE OF WASHINGTON SPOKANE COUNTY SUPERIOR COURT

STATE OF WASHINGTON, DEPARTMENT OF ECOLOGY,

NO. 03-2-00422-1

Plaintiff,

JOINT MOTION FOR ENTRY OF CONSENT DECREE

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AVISTA DEVELOPMENT, INC., and KAISER ALUMINUM & CHEMICAL CORPORATION.

Defendants.

#### I. INTRODUCTION

Plaintiff, State of Washington, Department of Ecology (Ecology), and Defendants, Avista Development, Inc., and Kaiser Aluminum & Chemical Corporation (the Defendants) bring this motion seeking entry of the attached Consent Decree (Decree) This motion is based upon the pleadings filed in this matter

#### II. RELIEF REQUESTED

The Parties request that the Court approve and enter the attached Decree. The Decree fully disposes of all issues in this matter. See attached Affidavit of John Roland.

#### III. FACTS

The Decree between the Defendants and Ecology resolves the claims raised in Ecology's Complaint by providing for an investigation of known and suspected contamination along a portion of the Spokane River directly upstream of Upriver Dam (the Site) arising from

]	a release or threatened release of hazardous substances, and a study of remedial alternatives for
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3	IV. AUTHORITY
4	RCW 70 105D 040(4)(a) authorizes the attorney general to agree to a settlement with
5	any potentially liable person if Ecology finds that the proposed settlement would lead to a
6	more expeditious cleanup of hazardous substances in compliance with cleanup standards under
7	RCW 70.105D.030(2)(e) and with any remedial orders issued by Ecology.
8	Ecology has found that the attached Consent Decree meets these statutory
9	requirements, and believes it is appropriate for the Court to approve the attached Decree
10	V. CONCLUSION
11	The parties request that the Court approve and enter the attached Decree in full
12	resolution of the matters involved in this action. Subject to the Bankruptcy Court's Order of
13	November 26, 2002 authorizing Kaiser to enter into a Consent Decree with Ecology and Avista
14	and allowing a limited lifting of the automatic stay imposed by Section 362 of the Bankruptcy
15	Code, and subject to all terms and conditions of the Consent Decree, the parties also request
16	that the Court retain jurisdiction over this action until the work required by the Consent Decree
17	is completed, at which time the parties anticipate seeking dismissal of this action. See attached
18	Bankruptcy Court Order of November 2002
9	DATED this/st day of, 2003
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:1	CHRISTINE O GREGOIRE
2	Attorney General
3	CETEX (TD) I A CONTROL OF THE CONTRO
4	STEVEN J. THIELE. WSBA #20275 Assistant Attorney General
5	Attorneys for Plaintiff Department of Ecology
6	(360) 586-4619
il.	· ·

1	ORDER AUTHORIZING KAISER TO ENTER INTO CONSENT DECREE WITH DEPT OF ECOLOGY AND AVISTA (November 2002)
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### ORIGINAL

on Bench Filed

IN THE UNITED STATES BANKRUPTCY COURT FOR THE DISTRICT OF DELAWARE

In re:

Jointly Administered

Case No. 02-10429 (JKF)

KAISER ALUMINUM CORPORATION,

a Delaware corporation, et al.,

Chapter 11

Debtors.

: Re: [Docket No. 1261], Agenda Item No. 1

ORDER AUTHORIZING KAISER ALUMINUM & CHEMICAL CORPORATION TO (A) ENTER INTO A CONSENT DECREE WITH THE STATE OF WASHINGTON DEPARTMENT OF ECOLOGY AND AVISTA DEVELOPMENT, INC. AND (B) ENTER INTO A RELATED AGREEMENT

This matter coming before the Court on the motion for an order authorizing Kaiser Aluminum & Chemical Corporation to (a) enter into a consent decree with the State of Washington Department of Ecology and Avista Development, Inc. and (b) enter into a related agreement with Avista Development Inc. (the "Motion"), filed by Kaiser Aluminum & Chemical Corporation ("KACC"), one of the above-captioned debtors and debtor in possession (collectively, the "Debtors"); the Court having reviewed the Motion and all pleadings related thereto; the Court finding that: (a) the Court has jurisdiction over this matter pursuant to 28 U.S.C. §§ 157 and 1334; (b) this is a core proceeding pursuant to 28 U.S.C. § 157(b)(2); (c) notice of the Motion was sufficient under the circumstances; (d) the relief requested in the Motion is reasonable, in the best interest of KACC's estate and is appropriate under Rule 9019 of the Federal Rules of Bankruptcy Procedure and section 363(b) of the Bankruptcy Code, 11 U.S.C. §§ 101-1330; and the Court having determined that the legal and factual bases set forth in the Motion establish just cause of the relief granted herein;

IT IS HEREBY ORDERED THAT:

1. The Motion is Granted.

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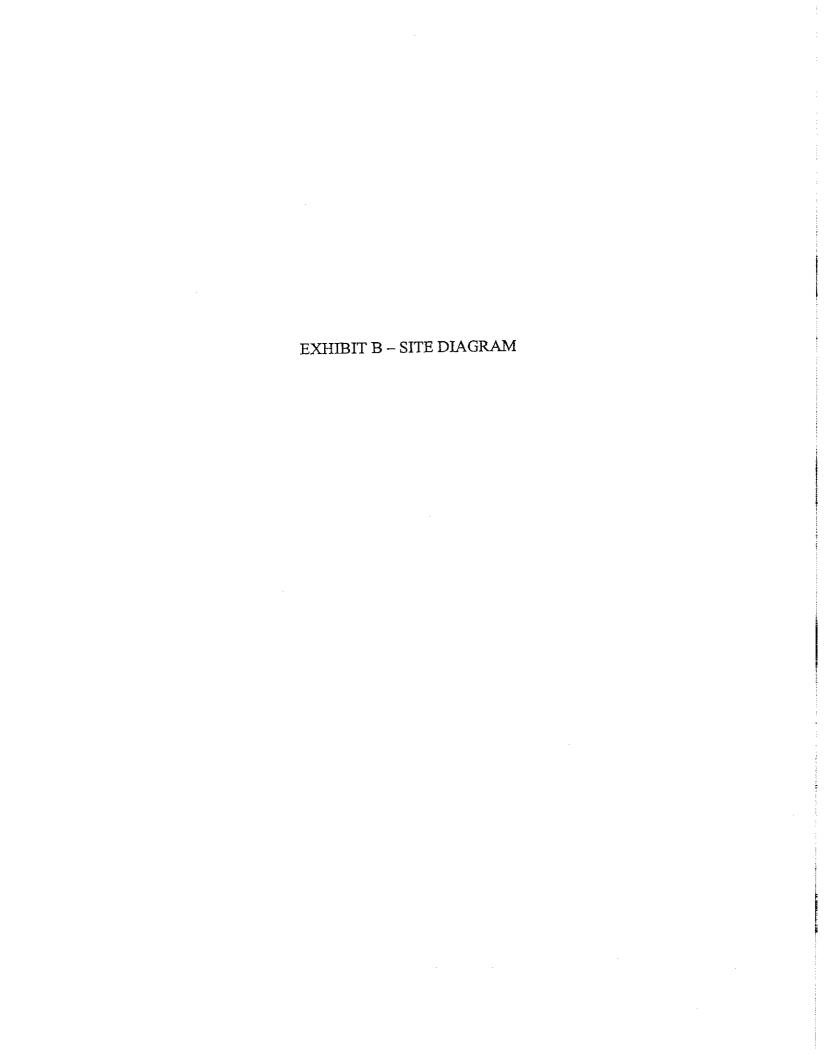
- Capitalized terms not otherwise defined herein have the meanings given to them in the Motion.
- 3 KACC is authorized to enter into a consent decree with the State of Washington Department of Ecology and Avista Development, Inc. substantially and materially in the form of the Consent Decree and the automatic stay is lifted for the limited and sole purpose of filing and entry of the consent decree in the State Court.
- 4. KACC is authorized to enter into a PLP agreement with Avista

  Development, Inc. substantially and materially in the form of the PLP Agreement.
- 5 KACC is authorized to enter into any other agreements, perform any activities, and expend any resources necessary to implement the Remedial Investigation and Feasibility Study and otherwise comply with any other requirements of the Consent Decree.

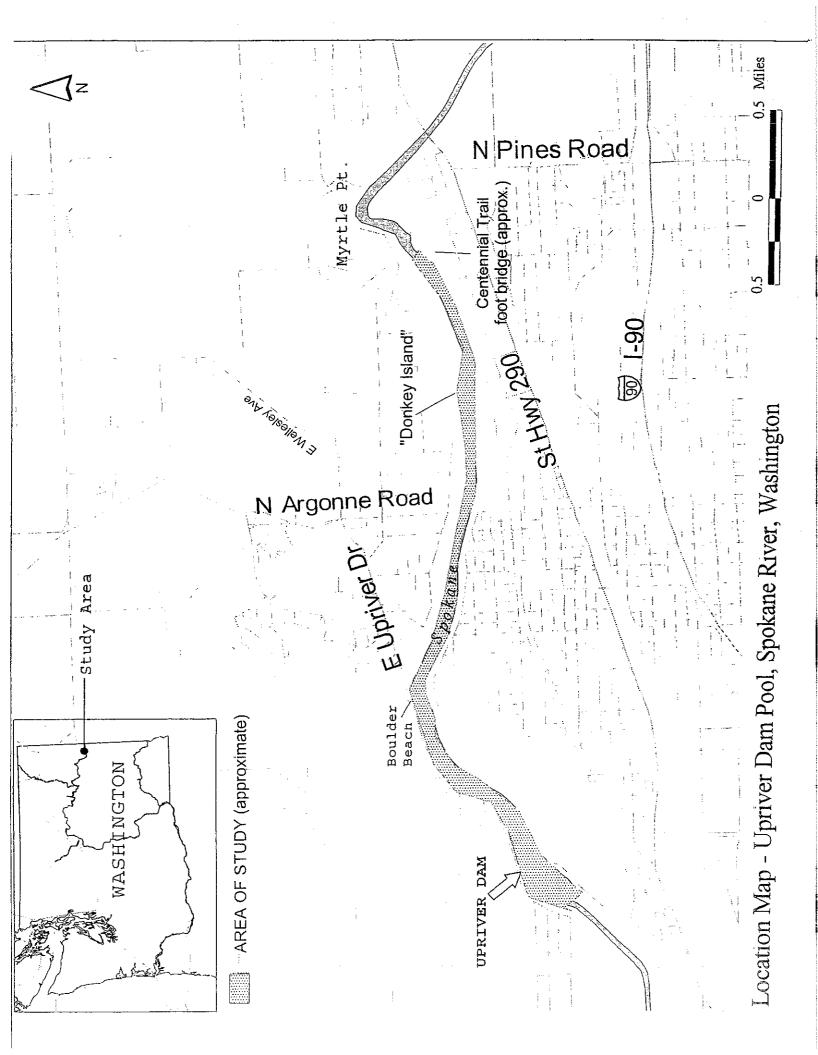
Dated:	11/26	, 2002	It I it greated		
		<del></del>	UNITED STATES BANKRUPTCY JUDGE		

1 2 3 4 FEB 0 8 2002 5 THOMAS R. FALLOUIST SPOKANE COUNTY CLERK б 7 STATE OF WASHINGTON 8 SPOKANE COUNTY SUPERIOR COURT 9 STATE OF WASHINGTON. NO. 03-2-00422-1 DEPARTMENT OF ECOLOGY, 10 ORDER ENTERING CONSENT Plaintiff. DECREE 11 12 AVISTA DEVELOPMENT, INC., and KAISER ALUMINUM & CHEMICAL 13 CORPORATION. 14 Defendants. 15 Having reviewed the Joint Motion for Entry of the Consent Decree, it is hereby 16 ORDERED AND ADJUDGED that the Consent Decree in this matter is entered and that, 17 subject to the Bankruptcy Court's Order of November 26, 2002 authorizing Kaiser to enter into 18 a Consent Decree with Ecology and Avista and allowing a limited lifting of the automatic stay 19 imposed by Section 362 of the Bankruptcy Code, and subject to all terms and conditions of the 20 Consent Decree, the Court shall retain jurisdiction over the Consent Decree to enforce its 21 terms. 22 DATED this 23 24 25 JUCE/COMMISSIONER Spokane County 26

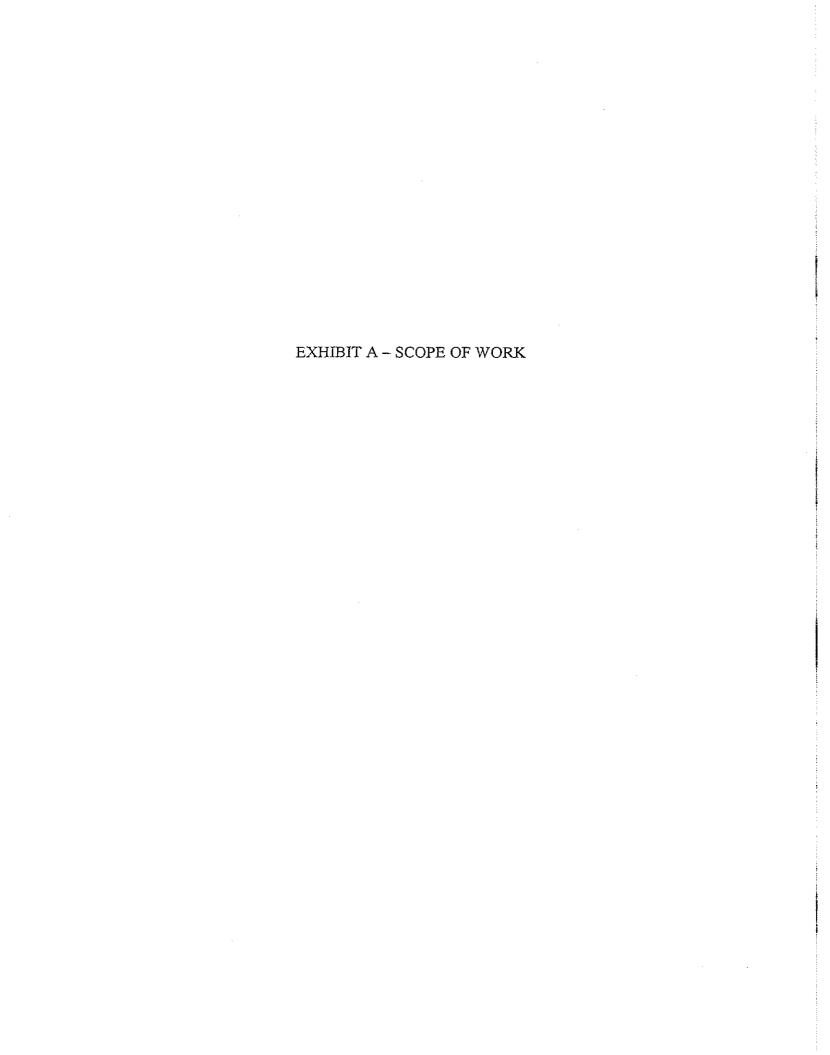
1	Presented by:
.2	CHRISTINE O GREGOIRE Attorney General
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5	STEVEN J. THIELE, WSBA #20275 Assistant Attorney General
6	Attorneys for Plaintiff Department of Ecology (360) 586-4619
7	
8	Dated: 29, 2003
9	Approved as to form,
10	notice of presentation waived:
11	
12	BROWN REAVIS & MANNING PLLC
13	TANYA BARNETT, WSBA #17491
14	Attorneys for Defendant Avista Development, Inc.
15	(360) 786-5247
16	Dated: 140 maley 29, 2003
17	
18	
19	HELLER EHRMAN WHITE & MCAULIFFE
20	Man De
21	R.PAUL BEVERYDGE, WSBA # 16732 MADELINE KASS, WSBA # 18952
2.2	Attorneys for Defendant Kaiser Aluminum & Chemical Corporation
23	(206) 447-0900
24	Dated: JANUARY 28, 2003
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# SCOPE OF WORK Upriver Dam PCB Sediments Site

#### I. INTRODUCTION

The Washington State Department of Ecology (the Department), Avista Development, Inc. and Kaiser Aluminum & Chemical Corporation (collectively Avista and Kaiser are referred to as the Respondents) have entered into a Consent Decree with the Department to evaluate site conditions at the Upriver Dam PCB Sediments Site and perform a focused evaluation of remedial alternatives. The Decree requires the Respondents to perform the work specified in this focused Scope of Work (SOW).

Recent investigation data indicate that polychlorinated biphenyls (PCBs) upstream of and hydraulically influenced by the Upriver Dam appear to be limited to the fine grained sediments behind the dam that are located in a narrow strip adjacent to the north bank of the impoundment. The work to be performed in accordance with this SOW is a focused remedial investigation (RI) to further evaluate the extent of PCBs in sediments deposited in and along a portion of the Spokane River influenced by the Upriver Dam and focused feasibility study (FS) tasks to evaluate potential cleanup actions to address PCBs. A site diagram depicting the Upriver Dam PCB Sediments Site is attached to the Consent Decree as Exhibit B. The work will incorporate, as appropriate, existing data and evaluations for this reach of the Spokane River, including pertinent information from the remedial investigation/feasibility study (RI/FS) recently prepared by the United States Environmental Protection Agency (USEPA) for the Coeur d'Alene Basin Selection and implementation of a cleanup action by the Department is beyond the scope of the Consent Decree and this SOW Amendments to this Scope of Work may be proposed and considered by the Department and Respondents in accordance with the provisions of Section XIV of the Decree Any cleanup action alternatives directed at PCBs in sediments at the Upriver Dam site will be coordinated to the extent possible with USEPA's cleanup plans for the Spokane River, and with other river remedial efforts that may affect the feasibility of any such cleanup action

UPRIVER DAM SCOPE OF WORK - Final January 29, 2003

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Concurrent with the work to be performed under this SOW, the Department is developing a Total Maximum Daily Load (TMDL) assessment to address PCBs in the Spokane River. The development of the TMDL requires estimates of the current and future loads from background, point source NPDES, storm-water and historic sediment sources to establish future Waste Load Allocations (WLA). TMDL field work and river studies (potentially including outfall, surface water, and other sampling) are scheduled to occur in the summer 2003. Kaiser is preparing a significant upstream industrial wastewater treatment plant upgrade project that will be implemented by spring 2003 and should positively impact the TMDL evaluation. Completion of a draft PCB TMDL Report is expected in the summer of 2004

Other hazardous substance investigation activities by the Department and USEPA are also proceeding in the Spokane River. Current information indicates the presence of hazardous substances (other than PCBs) at and upstream of the Site that are not associated with the Respondents. These other hazardous substances include, but are not limited to, organic wood waste decomposition products (such as 4-methylphenol and retene) and metals (such as zinc, arsenic, cadmium and lead). With respect to such metals contamination, the USEPA under the authority of CERCLA has independently investigated metals in the upper Spokane River. USEPA has designated the Spokane River as part of Operable Unit 3 in their Record of Decision. Metals-related contamination has been determined to be broadly distributed within the upper Spokane River including areas co-located with PCB-contaminated sediments behind Upriver Dam. The USEPA Record of Decision acknowledges that adequate information is not currently available to make decisions regarding final remedial action for subaqueous sediments at the Upriver Dam area. The remedies identified and anticipated by USEPA for metals contamination are capping or removal.

# II. FOCUSED REMEDIAL INVESTIGATION/FEASIBILITY STUDY TASKS APPROACH

In accordance with WAC 173-340-350, the overall approach set out in this SOW involves focused sampling efforts followed by data compilation, development, evaluation, and report preparation. The work scope is intended to generate data for further development of the site conceptual model by

UPRIVER DAM SCOPE OF WORK - Final January 29, 2003

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requiring targeted field sampling To achieve this objective the work to be performed will be both focused and phased. In the initial phase, the Respondents will perform five focused field sampling investigation activities that will be staged according to the implementation Schedule (Exhibit C)

The focused Phase 1 approach is intended to provide sufficient data for characterizing sediments containing PCBs at the Site. The focused Phase 1 work will also provide information to assess baseline low-flow surface water quality conditions and groundwater quality conditions.

In Phase 2, information collected from the field investigations and existing information sources will be compiled to develop a conceptual model of the Site and for reporting the current understanding of PCBs at the Site. This information will be presented in a focused RI report.

In addition, a focused Feasibility Study (FS) to evaluate the effectiveness, implementability, cost, and other factors associated with PCB sediment cleanup action alternatives will be conducted consistent with WAC 173-340-350 and -360 as applicable. Alternatives will be screened, evaluated and refined based on data collected during Phase 1 and relevant and available information from USEPA's previous RI/FS for the Coeur d'Alene Basin. Remedial action technologies will be considered in the context of the general response actions and specific site conditions and screened using criteria in WAC 173-340-350(8). Appropriate technology and representative process option alternatives will be screened for implementation difficulty, applicability to the site conditions, reliability, ability to meet the remedial action objectives, preliminary cleanup standards, timeliness, and general cost. The screening and evaluation information will be presented in a focused FS report

In view, however, of the different general sediment contaminant classes in the Spokane River sediment (e.g. PCBs and metals), future cleanup action decisions will to the extent possible consider how cleanup actions proposed for one class of contaminants may exacerbate or preclude remedial actions potentially

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required for other classes of contaminants, or conversely consider complementary aspects. As a consequence, it may not be possible for the Department to select a remedy as described in WAC 173-340-360 until the USEPA coordinates with the Department to identify a remedy for Spokane River sediments as part of the Coeur d'Alene Basin Cleanup. Therefore, the focused FS for sediments will be undertaken as part of this SOW and the Department will not require a recommended preferred remedy in the FS report.

#### III. WORK TO BE PERFORMED

#### PHASE 1: CONDUCT INITIAL RI FIELD SAMPLING WORK

### A. TASK DESCRIPTION

The Respondents will complete the focused RI/FS tasks set out in this SOW in a phased manner. Phase 1 tasks will include targeted RI field sampling tasks timed to coincide with the seasonal river flow and investigate undefined conditions. Phase 2 tasks will include the compilation and review of existing data and Phase 1 RI field sampling data. Information collected will be used to develop a current understanding of conditions at the Site. Phase 2 will also include the preparation of the focused RI and FS reports. The corresponding project schedule for the activities presented in this Scope of Work (SOW) is presented in the Schedule attached to the Consent Decree as Exhibit C.

Based on available data, an initial targeted RI field program will be implemented to assess sediment and selected water conditions at the site. Dependent on the task, the field work will be timed to coincide with seasonal low river flow conditions (summer), seasonal precipitation run-off conditions (fall), or peak river flow conditions (spring).

The following five Phase 1 RI field sampling activities will be performed:

- (1) Baseline seasonal surface water monitoring;
- (2) Bathymetric survey, bottom profiling, and structural summary;
- (3) Surface sediment sampling of potential fine sediment deposition areas between Upriver Upriver Dam

SCOPE OF WORK - Final

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- Dam and RM 81.5 (referred to as "Dam to RM 81.5 Sediment Sampling");
- (4) Surface sediment sampling of potential fine sediment deposition areas near RM 84 (referred to as "Donkey Island Area Sediment Sampling"); and
- (5) Sampling of City of Spokane production well and representative monitoring well in hydraulic connection with the Upriver Dam area and potentially other wells to be identified that may be influenced by the river in this area

# Activity 1. Baseline Seasonal Surface Water Monitoring.

The purpose of this task is to provide estimates of current PCB instantaneous and average concentrations and loadings in the river to establish baseline conditions. The sampling may also assist in determining if the sediment deposit behind Upriver Dam is a readily measurable source area for PCBs to the river water column. The monitoring will consist of one round of summer low flow surface water sampling and one round of fall/winter precipitation period surface water sampling. The use of permeable membrane devices (e.g., lipid bags or similar) also will be applied. Analyses will include appropriate secondary parameters such as total suspended solids and may include filtered and non-filtered samples. Three sampling sites have been selected for monitoring. The specific locations and rationales for the selected sampling sites are as follows:

- a. Plante's Ferry (approximately RM 84.8) will provide water quality data downstream of known or potential industrial and municipal discharge points and aquifer inputs, and upstream of the Upriver Dam impoundment study area. For each of the sampling events (low flow and fall/winter rainy season) one grab sample and associated duplicate will be collected for analysis from the center of the channel in a free flowing segment
- b Upriver Dam River Channel at Approximately RM 82. This will provide a station immediately upgradient of PCB-contaminated fine-grained sediments residing near the dam. For each of the sampling events (low flow and fall/winter rainy season) up to 3 samples will be collected in a representative manner for analysis (e.g., one from the center and one from each side of the channel in the Upriver Dam pool segment)

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C. Downstream of Upriver Dam Powerhouse (approximately RM 79.5) or Near the Pen Stock
Intake. This sampling station will provide downstream water quality data to assess changes that
may result from the Upriver Dam sediments. For each of the sampling events (low flow and
fall/winter rainy season) one grab sample and an associated duplicate will be collected for analysis
from the center of the channel or diversion channel in a flowing segment

PCBs will be measured directly from grab samples collected at the sampling sites utilizing EPA Method 1668A to provide detailed information on all PCB congeners. Permeable membrane sampling devices also will be installed either coincident with the grab samples or independently. Two permeable membrane devices will be deployed for each of the three locations (Plante's Ferry, Upriver Dam River Channel/RM82, and either Downstream of the Powerhouse or near the Pen Stock Intake). Using available flow gaging information and powerhouse records, river flow will be estimated at each sampling location.

# Activity 2. Bathymetric Survey, Bottom Profiling and Structural Summary.

The purpose of this task is to develop a timely, detailed description of the bathymetry in the study area near the known PCB-containing sediments located behind Upriver Dam This information will assist in the preparation of direct, physical sampling and testing of sediments. The bathymetry of this area has been investigated during other field investigations, and this existing information will be reviewed and compiled. As necessary, the additional bathymetric data will be collected following US Army Corps of Engineers specifications (Class I survey - EM 1110 2 1003; Corps 1994). As needed, bathymetric surveys will be performed between the Upriver Dam structure and RM 81.5, and between RM 83.5 and RM 84 (Donkey Island area). Coincident with the bathymetric work, bottom profiling will be conducted with available and appropriate radar/sonar technique to distinguish hard-bottom substrates (i.e., cobble and gravel) from softer, finer-grained silt and sand substrates that could retain PCBs. Skilled divers also will drift the channel between the dam structure and RM 81.5 to directly investigate local fine-grained deposits that are appropriate for further assessment of PCBs. Coverage based on the combined approaches will have a resolution goal of identifying substrate deposits having a generally continuous dimension in any direction of 50 feet or greater, or a minimum surface area of 250 square feet. This will

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be pursued using primarily a 100-foot remote sensing transect line spacing approach combined with visual surveys and/or physical sampling. Following the surveys the thickness, texture, and extent of fine-grained sediments identified will be investigated using coring, grab, visual, and/or other appropriate techniques to assess the extent and magnitude of PCBs in sediments. Information on near dam features such as the concrete slab installed in the early 1990s shall be incorporated into the data base. Plan and cross sectional drawings shall be developed of the combined data. This information will be used to provide plan and cross sectional drawings, including contamination and textural overlays to describe current site conditions.

# Activity 3. Dam to RM 81.5 Sediment Sampling.

The existing data indicate that PCB-containing sediments are limited to a relatively narrow, finegrained deposit located behind Upriver Dam The objective of this task is to investigate other depositional areas between the dam structure and RM 81.5, and where present, to determine if the depositional areas contain PCBs above preliminary cleanup levels 
The results of the bathymetry survey, bottom profiling and/or visual examination shall be used to identify potential depositional areas and sediments in the channel between the dam structure and RM 81.5 If depositional areas are found, 1 to 6 samples will be collected from each of the areas. Surface samples shall be collected from the upper 0 to 10 cm layer and analyzed for PCB Aroclors (using EPA Method 8080), total organic carbon, and TPH and semi-volatile compounds will be evaluated from selected samples based on visual grain size inspection with up to 2 samples selected for analysis from each area with 10 or less samples anticipated. Laboratory samples will be archived to allow for additional focused follow-up analysis for organic analytes, if appropriate In addition, a congener-specific analysis will be performed on selected, representative sediment samples to further an understanding of the fate and transport and potential risks of PCBs in the river system Results shall be indicated as overlays on plan drawings of the area This sampling and coring work will only be conducted during safe weather, river flow, and visibility conditions

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# Activity 4. Donkey Island Sediment Sampling.

The objective of this task is to determine if there are depositional areas near Donkey Island, and if so, to determine if any depositional area contains PCBs above preliminary cleanup levels. The results of the bathymetry survey, bottom profiling and/or visual examination shall be used to identify potential depositional areas and sediments near Donkey Island. If depositional areas are found, up to 6 samples will be collected from such areas. Surface samples shall be collected from the upper 0 to 10 cm layer and analyzed for PCB Aroclors (using EPA Method 8080), total organic carbon and grain size. TPH and semi-volatile compounds will be evaluated from selected samples based on visual inspection; up to 2 samples may be selected for analysis from each area. In addition, a congener-specific analysis will be performed on selected samples. Up to 2 core samples to a maximum thickness of 100 cm may also be collected in a side channel or from shoreline soils

Results shall be indicated as overlays on plan drawings of the area. This work will likely need to be conducted before high seasonal river flows which frequently inundate the flood channel

# Activity 5. Sampling of City of Spokane Production Well, Representative Monitoring Well, or Other Wells of Interest.

The City of Spokane operates production wells in the vicinity of the Spokane River that may be hydraulically influenced by the river. Specifically, surface water may seep from the river bed into groundwater under the influence of the City of Spokane production wells. The objective of this task is to evaluate the potential for contaminant mass transfer from the river bed to wells by testing for PCBs in water from the City of Spokane drinking water or monitoring wells during summer low flow conditions and spring peak run-off conditions. Existing information from previous TMDL studies of the Spokane River (e.g., phosphorus attenuation study and TMDL development, and well head protection studies) may assist in the selection of appropriate monitoring/production wells for sampling. Duplicated EPA Method 1668A 2-liter extraction samples shall be collected from at least one anticipated city production well and an anticipated one representative monitoring well. Further, a well inventory within a ½-mile

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radius of the Upriver Dam will be conducted. Up to 3 additional wells may be sampled if appropriate, based on this inventory

## B. TASK DELIVERABLES

The Phase 1 deliverables are sampling and analysis plans (SAPs) and quality assurance project plans (QAPPs) for the investigation (outlined in the preceding section of this SOW), progress reports and the timely delivery of data summary tables from the five Phase 1 RI activities. The field activities and plan submittals are further defined and summarized in the Schedule (Exhibit C). The initial sampling and analysis plan and quality assurance project plan (SAP 1 and QAPP 1) will incorporate activities 1, 2, and 5. A second set of plans (SAP 2 and QAPP 2) will address activities 3 and 4 and other appropriate or potentially outstanding RI action items identified by the Respondents and Department.

The SAP and QAPP Planning documents will be developed in accordance with MTCA regulatory requirements and applicable guidance. The progress reports will be prepared and submitted to the Department in accordance with requirements for progress reports in the Consent Decree, Section XI. The SAPs, QAPPs, and the progress report submittals will include the following information:

- 1 Phase 1 RI Field Investigation Sampling and Analysis Plans (SAPs). Draft and final SAPs will be prepared for the Phase 1 RI field sampling investigations. Project-specific activities may be incorporated into a single Phase 1 SAP document. The SAPs will serve as field sampling plans and will include, as applicable, sections and subsections addressing:
  - Specific sampling protocols and procedures
  - Sampling types, locations, and frequency
  - Field screening and analyses
  - Physical parameter measurements
  - Equipment and procedures
  - Sample handling and analysis
  - Tasks and schedules
  - Access considerations
  - Decontamination procedures
  - Proposed Subcontractors
  - Investigation-derived waste handling, storage, and disposal

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Draft and final SAPs will be submitted to the Department for review and approval in accordance with the Schedule attached as Exhibit C to the Consent Decree

2. Phase 1 RI Field Investigation Quality Assurance Project Plan and Amendments. Draft and final QAPPs will be prepared for the Phase 1 RI field sampling investigations. As applicable, the QAPPs and amendments will describe the purpose, objectives, organization, responsibilities, activities, measurement requirements, and quality assurance control procedures that will be used to complete the Phase 1 RI field investigation. The QAPPs may be incorporated into the SAP documents. The QAPPs will include, as applicable, sections and subsections addressing:

- Sample custody procedures
- Data Quality Objectives
- Calibration procedures for field and laboratory testing
- Analytical procedures
- Internal quality control
- Data reduction, validation, and reporting
- Performance and system audit considerations
- Preventative maintenance
- Procedures and project goals for precision, accuracy
- Representativeness, completeness, and comparability (PARCC) parameters

Draft and final QAPPs will be submitted to the Department for review and approval in accordance with the Schedule attached as Exhibit C to the Consent Decree

- *Progress Reports.* Progress reports will be prepared and submitted to Ecology every other month during implementation of this SOW. Progress reports will include the following information as appropriate:
  - A list of on-site activities that have taken place during the previous two months
  - Description of any deviations from required tasks not otherwise documented in project plans or amendment requests
  - Description of all deviations from the Schedule during the previous two months and any planned deviations in the upcoming two months
  - For any deviations in schedule, a plan for recovering lost time and maintaining compliance with the schedule

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- All raw data (including laboratory analysis and data summary tables) received during the past two months and an identification of the source of the samples (Data also will be provided to the Department promptly upon request)
- A list of deliverables submitted during the previous two months and to be submitted in the upcoming two months

Progress reports will be submitted to the Department's project coordinator by the fifteenth day of the month in which they are due after the effective date of the Consent Decree

# PHASE 2/TASK 1 — CONDUCT DATA REVIEW AND DEVELOP CONCEPTUAL SITE MODEL

The first Phase 2 task will be the compilation, assessment and review of existing information and data, including information obtained from the Phase 1 RI field sampling investigations. The following information sources will be reviewed to compile and update previously collected or existing data:

- Department of Ecology records
- City of Spokane documents
- Department TMDL development information as available
- EPA Basin Cleanup documents
- Other relevant public agency repositories or records
- Well Records

Data review will include a usability and quality assessment of existing analytical records, documentation, hydrogeologic data, and geophysical data. The compiled data and information obtained from Phase 1 will be used to develop the conceptual model of site conditions for incorporation in a focused RI report. Knowledge gained by data review and development of a conceptual model will be used to identify potential data gaps, support subsequent focused FS tasks, guide further actions which may be needed at the site, and be made available to support coordinated decision-making with EPA Coeur d'Alene Basin cleanup and Department TMDL efforts.

# PHASE 2/TASK 2 — PREPARE FOCUSED REMEDIAL INVESTIGATION REPORT

The results of the Phase 1 and Phase 2 tasks will be documented in a focused RI report and submitted to the Department for review, editing, and modification prior to approval As described below, a focused FS Report will sequentially follow the RI Report. The draft-final focused RI report and FS (see Task 3)

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will be published for public comment as defined under WAC 173-340-600 and in the Public Participation Plan, Exhibit D of the decree Following public comment the report will be finalized or revised, as required by the Department. At a minimum the report will include sections and subsections addressing:

- Environmental Concerns
- Site Description and History
- Previous Investigations and Spills Summary
- Purpose and Objective of the Focused RI
- Site Features and Conditions (including engineered structures)
- Focused RI Activities and Results
- Interpretation and Discussion of Results
- Conceptual Site Models
- Contaminants of Concern
- Potential Receptors
- Conclusions
- Recommendations

The report will include quantities, locations, and concentrations of identified analytes. A recommendations section will identify data gaps, evaluate the need for additional RI or feasibility study related field or laboratory tasks, and recommend further actions which may be needed at the Site. Additional tasks may be performed by the Respondents if they are first agreed upon by the Department and Respondents. For performance of additional tasks the Respondents or Department may require a written stipulation entered by the Court in accordance with Section XIV of the Consent Decree. All applicable analytical laboratory records, data validation reports, logs, and similar documentation will be provided as appendices to the report or delivered in manageable, organized packages and formats to the Department for addition to the project site file, and for entry into the Department's SEDQUAL data management system. The data will meet the submittal requirements defined in Section X of the Consent Decree and also will be of an appropriate accuracy and format to be readily integrated in the GIS-based format Arcview (or similar compatible software)

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#### PHASE 2/TASK 3: FOCUSED FEASIBILITY STUDY

#### A. TASK DESCRIPTIONS.

A Focused FS will be initiated concurrently with Phase 2 data review and report preparation activities Current information indicates that PCB accumulations of potential concern appear to be limited to the fine grained sediments behind the dam that are located in a narrow strip adjacent to the north bank of the impoundment. The focused FS will consider source control/natural recovery, capping, and dredging options for this area and other areas that may be discovered based on data collected during the preceding phases and, as applicable, USEPA's recent RI/FS for the Coeur d'Alene Basin. A focused evaluation of the effectiveness, implementability, cost, and other factors consistent with WAC 173-340-350 and -360 associated with appropriate sediment remedy options (based on data collected during Phase 1 and applicable information from USEPA's previous RI/FS for the Coeur d'Alene Basin) will be conducted In conjunction with the focused FS evaluation, a conceptual design-level cost estimate (-30/+50) will be developed for each of the options. The focused FS evaluation of the feasibility and costs associated with source control/natural recovery, capping, and dredging will provide information on potential future cleanup actions for the Upriver Dam area that potentially can be integrated with USEPA's Coeur d'Alene Basin RI/FS, and, as necessary or appropriate, with other remedial activities occurring in the Spokane River

The focused FS will include a presentation of remedial action objectives (RAOs), a presentation of preliminary cleanup levels, an ARARs assessment, recommendations for treatability studies if appropriate, and a focused assessment of alternatives using requirements defined by the Model Toxics Control Act and implementing regulations, including WAC 173-340-350(8) and 370 as applicable. The remedial alternatives will be grouped into those actions which address contaminant treatment and reduction, management of migration, institutional controls, or other actions to satisfy sediment cleanup requirements. Screening will be performed to potentially reduce the number of alternatives for the final

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evaluation in accordance with WAC 173-340-350(8)(b). This screening will describe technologies or remedial action alternatives to be carried forward or eliminated from further evaluation.

#### B. TASK DELIVERABLES

A technical memorandum, to be approved by the Department, will summarize the results of a preliminary FS screening of alternatives consistent with the RAOs. The memorandum will address RAOs and present technologies or remedial action alternatives to be carried forward in the focused FS and evaluated. Actions which may have some marginal applicability will be evaluated in the technical memorandum to the degree necessary to support a decision to either include or exclude the action from further consideration. The technical memorandum will be submitted to the Department prior to preparing the focused FS report and will be reviewed and refined as appropriate by the Department prior to drafting of the FS report.

The focused FS report discussing the results of the FS tasks will be prepared and submitted to the Department for review, editing, and modification prior to approval. The focused FS report may incorporate, by reference, pertinent sections of the USEPA's recent RI/FS and other USEPA documents prepared for the Coeur d'Alene Basin as appropriate. The evaluation will incorporate threshold and other requirements defined under WAC 173-340-360(2)(a)&(b) to the extent practicable given the availability of information concerning remedy selection for the USEPA Basin cleanup. The focused FS report will also include a section summarizing or referencing the results of the preliminary screening of alternatives consistent with WAC 173-340-350(8)(b). The Department may require that the draft-final FS report undergo further revision following public comment, prior to becoming finalized.

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EXHIBIT C - SCHEDULE FOR COMPLETING WORK

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#### EXHIBIT C - Schedule

# SCHEDULE AND DELIVERY REQUIREMENTS FOR SCOPE OF WORK<sup>1</sup>

FOCUSED RI/FS TASKS	TIMELINE
1 Respondents submit the initial Sampling and Analysis Plan (SAP 1) and Quality Assurance Project Plan (QAPP 1) drafts for the collection and analysis of the following RI activities:	1. Deliver draft SAP 1 and QAPP 1 within 45 days of consent decree effective date.
<ul> <li>Activity 1: Baseline Surface Water Monitoring</li> <li>Activity 2: Bathymetric Survey, Bottom Profiling, And Structural Summary</li> <li>Activity 5: City Production and Representative Monitoring Well Sampling and Well Inventory</li> </ul>	
<ul> <li>Respondents submit final SAP 1 and QAPP 1 for:</li> <li>Activity 1: Baseline Surface Water Monitoring</li> <li>Activity 2: Bathymetric Survey, Bottom Profiling, And Structural Summary</li> <li>Activity 5: City Production and Representative Monitoring Well Sampling and Well Inventory</li> </ul>	2 Deliver final SAP 1 and QAPP 1 for Department approval within 30 days of receiving Department comments on the drafts.
<ul> <li>3. Respondents perform the following winter/spring season RI field activity:</li> <li>Activity 2: Bathymetric Survey, bottom profiling, and structural summary</li> </ul>	3 Perform bathymetric survey, profilings and structural summary field work prior to water year spring freshet (peak river flow) in 2003 following Department approval of the final SAP 1 and QAPP 1 components concerning Activity 2. If Department approval of these components of the plans occurs on or after March 30, the activity may be performed during the following summer low river flow conditions, if necessary <sup>2</sup>

<sup>&</sup>lt;sup>1</sup> The times shown are deadlines for completing the actions. The parties to this Consent Decree may, but are not required to, complete the actions listed in this Schedule earlier than the deadline shown

<sup>&</sup>lt;sup>2</sup> If Ecology's final approval occurs on or after March 30, Respondents will perform these activities prior to summer low river flow conditions during March, April, or May, provided weather and river level conditions allow the activities to be performed safely

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4 Respondents perfe	orm the following spring seaso	on
RI field activity:		

- Activity 5: City Production and Representative Monitoring Well Sampling and Well Inventory
   Spring Peak River Flow Sampling
- 4 Perform sampling during spring peak river flow conditions (anticipated ideally between March 31 and May 31) following Department approval of the final SAP 1 and QAPP 1 components concerning the groundwater sampling activity (Activity 5). If Department approval of the plans occurs on or after April 15, the field task may be completed during spring peak river flow conditions during the following year, if necessary <sup>3</sup>

# 5. Respondents perform the following summer season RI field activity tasks:

- Activity 1: Baseline Surface Water Monitoring

   summer low flow sampling (surface water grab and permeable membrane sampling)
- Activity 5: City Production and Representative Monitoring Well Sampling and Well Inventory
   summer low flow sampling
- 5 Perform sampling during summer low river flow conditions (ideally between June 1 and August 31) following Department approval of the final SAP 1 and QAPP 1 tasks addressing the surface water sampling (Activity 1) If Department approval of the SAP and QAPP activities occurs on or after July 15, the field task may be completed during summer low river flow conditions in the following year, if necessary 4
- 6. Respondents submit draft SAP 2 and QAPP 2 for the collection and analysis of the following RI activities:
  - Activity 3: Dam to RM 81.5 Sediment Sampling
  - Activity 4: Donkey Island Sediment Sampling
- 6 Deliver draft SAP 2 and QAPP 2 within 45 days of performance of bathymetric survey and bottom profiling RI field activities.

- 7 Respondents submit final SAP 2 and QAPP 2 for:
  - Activity 3: Dam to RM 81 5 Sediment Sampling
  - Activity 4: Donkey Island Sediment Sampling

7. Deliver final SAP 2 and QAPP 2 for Department approval within 30 days of receiving Department comments on the drafts

<sup>&</sup>lt;sup>3</sup> If Ecology's final approval occurs on or after April 15, Respondents will perform this activity in June or early July provided snow melt conditions extend the seasonally high spring runoff river flow period past May 31.

<sup>&</sup>lt;sup>4</sup> If Ecology's final approval occurs on or after July 15, Respondents will perform this activity in August, September or the first half of October, provided seasonably normal precipitation conditions exist during this period.

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<ul> <li>8. Respondents perform the following summer/fall RI field activities:</li> <li>Activity 3: Dam to RM 81.5 Sediment Sampling</li> <li>Activity 4: Donkey Island Sediment Sampling</li> </ul>	8 Perform sampling during summer or fall river flow conditions following Department approval of the final SAP 2 and QAPP 2 If Department approval of the SAP 2 and QAPP 2 occurs on or after October 15, the field activities may be completed during low river flow conditions in the following year, if necessary <sup>5</sup>
<ul> <li>9 Respondents perform the following fall/winter season RI field activity subtask:</li> <li>Activity 1: Baseline Surface Water Monitoring         <ul> <li>fall/winter precipitation run-off conditions sampling (surface water grab and permeable membrane sampling)</li> </ul> </li> </ul>	9 Perform sampling during fall/winter precipitation run-off conditions (ideally between October 1 and November 30) following Department approval of the final SAP and QAPP. If Department approval of the SAP 1 and QAPP 1 surface water sampling activity occurs on or after October 15, the field tasks may be completed during fall/winter precipitation run-off conditions in the following year, if necessary <sup>6</sup>
10 Respondents deliver first draft RI Report and first draft FS Technical (Screening) Memorandum to the Department (Phase 2/Task 2)	10 Deliver draft RI Report and draft FS Technical (Screening) Memorandum to the Department within 70 days following Respondents receipt of final analysis results from the laboratory but not more than 100 days after the performance of the final RI field sampling activitiy
11 Respondents deliver final draft RI Report and final draft FS Technical (Screening) Memorandum to the Department (Phase 2/Task 2)	11 Deliver final draft RI Report and final draft FS Technical (Screening) Memorandum for Department approval within 70 days of receiving Department comments on the draft RI report and Technical Memorandum
12 Respondents deliver first draft FS report to the Department (Phase 2/Task 3)	12 Deliver first draft FS report to the Department within 60 days of Department approval of the Final Draft RI Report and Final Draft FS Technical (Screening) Memorandum

<sup>&</sup>lt;sup>5</sup> If Ecology's final approval occurs on or after October 15, Respondents will perform these activities in late fall or early winter, provided weather and river level conditions allow the activities to be performed safely

<sup>&</sup>lt;sup>6</sup> If Ecology's final approval occurs on or after October 15, Respondents will perform this activity by the end of December, provided local climatic conditions extend the targeted local fall/winter precipitation period

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13 Respondents deliver final draft FS report to the Department (Phase 2/Task 3).	13. Deliver final draft FS report for Department approval within 60 days of recieving Department comments on the draft FS report.
14 Respondents deliver final RI and FS reports following Public Comment Opportunity on the RI and FS deliverables.	14 Incorporate final revisions within 30 days of being notified by the Department of any required changes as a result of the Public Comment period.

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# $\label{eq:exhibit d} \textbf{EXHIBIT D}$ SAMPLING DATA SUBMITTAL REQUIREMENTS

DATA ON A CD

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# UPRIVER DAM SEDIMENTS SITE

# DRAFT PUBLIC PARTICIPATION PLAN FOR THE

# REMEDIAL INVESTIGATION/FEASIBILITY STUDY CONSENT DECREE

#### PREPARED BY:

WASHINGTON STATE DEPARTMENT OF ECOLOGY

Para asistencia Espanol Antonio Valero (509) 454-7840 aval461@ecy.wa.gov

Для помощи на Русском звоните Павлу Герасимчуку (509) 893-3723 Элек.-Почта: Gerasimchuk@Msn.Com

October 2002

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#### INTRODUCTION

# Overview of the Public Participation Plan

This Public Participation Plan (Plan) focuses on public participation activities that are part of the Remedial Investigation/Feasibility Study Consent Decree to be conducted at the Upriver Dam Sediments Site. Details about the location and background of the Site, companies involved in the project and contaminants of concern are found on pages 4-7.

The purpose of the Public Participation Plan is to promote public understanding of the Washington Department of Ecology's responsibilities, planning, and cleanup activities at the Site. It also serves as a way of gathering information from the public that will assist Ecology, Kaiser Aluminum & Chemical Corporation and Avista Development, Inc. to conduct the investigation and cleanup planning in a manner that is protective of human health and the environment. The Plan will help the community living near the Upriver Dam Sediments Site, as well as the general public of Spokane, to be informed regarding Site cleanup activities and contribute to the decision making process.

This Plan has been developed by the Washington Department of Ecology (Ecology) and complies with the Washington State Model Toxics Control Act (MTCA) regulations (Chapter 173-340-600 WAC). It will be reviewed as cleanup progresses and may be amended if necessary. Ecology will determine final approval of the Plan as well as any amendments.

Documents relating to the cleanup may be reviewed at the repositories listed on page 8 of this Plan. If individuals are interested in knowing more about the

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Site or have comments regarding the Public Participation Plan, please contact one of the individuals listed below:

Mr. John Roland
Site Manager
WA State Department of Ecology
Toxics Cleanup Program
4601 North Monroe
Spokane, WA 99205
(509) 625-5182
E-mail: jrol461@ecy.wa.gov

Ms Johnnie Harris
Public Disclosure
WA State Department of Ecology
4601 North Monroe
Spokane, WA 99205
(509) 456-2751
E-mail: johh@ecy.wa.gov

For Russian translation: Pavel Gerasimchuck

Pavel Gerasimchuck (509) 893-3723

Ms. Carol Bergin
Public Involvement
WA State Department of Ecology
Toxics Cleanup Program
4601 North Monroe
Spokane, WA 99205
(509) 456-6360
E-mail: cabe461@ecv.wa.gov

Para asistencia Espanol:

Sr. Antonio Valero WA State Department of Ecology Toxics Cleanup Program 15 West Yakima Avenue, Suite 200 Yakima, WA 98902-3401 (509) 454-7840

E-mail: aval461@ecy.wa.gov

## Public Participation and the Model Toxics Control Act

The Model Toxics Control Act (MTCA) is a "citizen-mandated" law that became effective in 1989 to provide guidelines for the clean up of contaminated sites in Washington State. This law sets up standards to make sure the clean up of sites is protective of human health and the environment. Ecology's Toxic Cleanup Program investigates reports of contamination that may threaten human health and/or the environment. If an investigation confirms the presence of contaminants, the site is generally ranked and placed on a Hazardous Sites List. Current or former owner(s) or operator(s), as well as any other potentially liable persons (PLPs), of a site may be held responsible for cleanup of contamination according to the standards set under MTCA. The PLPs identified by Ecology to date for this Site are Avista Development, Inc., a subsidiary of Avista Corporation (Avista); Kaiser Aluminum & Chemical Corporation (Kaiser) and Liberty Lake Sewer District (Liberty Lake)

Public participation is an important part of cleanup under the MTCA process. The participation needs are assessed at each site according to the level of public interest and degree of risk posed by contaminants. Individuals who live near the site, community groups, businesses, government, other organizations and interested parties are provided an opportunity to become involved in

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commenting on the cleanup process. The Public Participation Plan includes requirements for public notice such as: identifying reports about the site and the repositories where reports may be read; providing public comment periods; and holding public meetings or hearings. Other forms of participation may be interviews, citizen advisory groups, questionnaires, or workshops. Additionally, citizen groups living near contaminated sites may apply for public participation grants (during open application periods) to receive technical assistance in understanding the cleanup process and to create additional public participation avenues.

#### SITE BACKGROUND

## Site Description and History

The Washington State Department of Ecology is proposing to enter into a Consent Decree with Avista and Kaiser. At this time, Liberty Lake Sewer District is not participating in the Consent Decree. The Consent Decree is a legal agreement between parties, which provides the basis for completing a Remedial Investigation and Feasibility Study of polychlorinated biphenyls (PCBs) in sediments at the Upriver Dam Sediments Site. The Site study area begins at approximately rivermile 80 near the Upriver Dam and continues to approximately rivermile 85 upstream of the Dam near the Centennial Trail footbridge. The Site is in the County of Spokane, Washington (Appendix A Site Map)

The purpose of the Remedial Investigation (RI) is to evaluate the extent of PCBs in sediments at the Site that are in and along the Spokane River at and upstream of Upriver Dam. The Feasibility Study (FS) will identify and evaluate potential alternatives for cleanup of PCBs in sediments at the Site. Prior to finalization, the RI/FS reports will be made available to the public for comment. After a 30-day public comment period Ecology will address input received from the community and make modifications to the RI/FS, if appropriate.

Between 1978 and 1984 PCBs were found in fish samples collected from the Spokane River by the Washington State Department of Ecology Additional studies conducted in the 1990s showed that fish collected from portions of the river continued to show significant contamination

In August 1999 a health advisory was issued by the Spokane Regional Health District, in cooperation with state Departments of Health and Ecology, advising people not to eat three species of fish because of higher than normal lead levels. In March 2001 the health advisory was revised

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to include PCBs A copy of the updated 2002 advisory is attached as Appendix B

The information collected from recent studies also resulted in a further understanding of PCBs in sediments and PCBs coming from Spokane area point sources (i.e., industrial and municipal permitted discharges). Avista, Kaiser and Liberty Lake Sewer District have been identified as potential contributors to PCB contamination through discharges of effluent wastewater to the Spokane River.

Avista is the successor to the Pentzer Development Corporation which owned Spokane Industrial Park located on the Spokane River at approximately rivermile 87. The United States government is the past owner of the Spokane Industrial Park property, which was originally constructed as a naval supply depot for use during World War II. Pentzer discharged industrial effluent wastewater to the Spokane River prior to 1994, under provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act, or predecessor laws. Since 1994 Industrial Park wastewater is discharged to the City of Spokane municipal treatment plant.

Kaiser is the owner and operator of the Kaiser Trentwood Works in Spokane, Washington Kaiser filed a petition for relief under Chapter 11 of the United States Bankruptcy Code in February 2002. The United States government is the past owner and operator of the Trentwood Works, which was originally constructed for the United States Defense Plant Corporation for use during World War II. Trentwood is located on the Spokane River at approximately rivermile 86. Kaiser discharges treated industrial effluent wastewater to the Spokane River. The discharges are permitted under the provisions of the State of Washington Water Pollution Control Law and the federal Water Pollution Control Act. Kaiser has implemented numerous improvements to dramatically reduce PCBs in the facility's waste stream.

Recent investigations have shown PCB contamination at and upstream of Upriver Dam may be limited to fine grained sediments behind the dam in a narrow strip adjacent to the north bank of the impoundment. Ecology has determined that the Remedial Investigation and Feasibility Study are necessary to protect human health and the environment.

The United States Environmental Protection Agency (USEPA) under the authority of CERCLA (the federal Superfund) is concurrently investigating metals contamination in the Coeur d' Alene basin and the upper Spokane River associated with historic mining operations in Idaho. The USEPA effort

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focuses on heavy metals contamination in the river such as zinc, arsenic, cadmium and lead. Metals-related contamination associated with Idaho's historic mining operations has been determined to be broadly distributed throughout the upper Spokane River including and extending beyond the fine grained sediment areas behind Upriver Dam where PCBs may be located. The USEPA Record of Decision (September 2002) selects capping or dredging as the remedial alternatives to reduce metals risks in sediments at and upstream of Upriver Dam, but USEPA has not yet selected between these two alternatives.

The PCB RI/FS to be carried out by Kaiser and Avista is expected to be done in 2004. The metals RI/FS by USEPA has been completed, but additional work is necessary in the Spokane River. Ecology will work to integrate the results of the PCB and metals studies. Cleanup actions focused on PCBs in sediments at the Upriver Dam Site will be coordinated to the extent possible with USEPA's cleanup plans for the Spokane River to provide for consistent remedy selection for the different contaminants.

Ecology is also developing a Total Maximum Daily Load (TMDL) assessment consistent with the federal Clean Water Act to address PCBs in the Spokane River. This issue deals with PCBs and water quality rather than PCBs in sediments. A draft report of this TMDL assessment is expected in the summer of 2004.

## Contaminants of Concern

Polychlorinated biphenyl's (PCBs) are a group of manufactured synthetic chemicals, either solids or oily liquids. They may range from colorless to light yellow in color and have no smell or taste. These chemicals were historically used as insulating fluids, coolants and lubricants in transformers, capacitors or other electrical equipment; as heat transfer and hydraulic fluids; in inks and carbonless paper. The manufacture of PCBs stopped in the United States in 1977 because of evidence they build up in the environment and may cause harmful health effects.

Common routes of human exposure to PCBs may include drinking contaminated well water; eating contaminated foods such as dairy, fish, and meat; breathing air contaminated with PCBs; conducting maintenance on electrical transformers containing PCB fluids or handling materials containing PCBs. For details regarding PCB health effects, please see the Agency for Toxic Substances and Disease Registry (ATSDR) website at <a href="https://www.atsdr.cdc.gov/tfacts17.html">www.atsdr.cdc.gov/tfacts17.html</a>.

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Potential human exposure risks for the Spokane River are primarily through the eating of fish caught in the river (see Appendix B for health advisory). No contamination of drinking water has been observed, though the study will include the testing of vulnerable wells to confirm this is not a problem. There are currently no known or suspected airborne exposure risks as the contaminated sediments are under water and the known contaminated sediments are not associated with community swimming locations.

## COMMUNITY BACKGROUND

# **Community Profile and Concerns**

The Site is located just upstream of the Upriver Dam in the Spokane River in the County of Spokane, Washington and is surrounded by industrial/commercial businesses and residential homes. Parts of the Spokane River are widely used for recreational activities including swimming, boating and fishing. Certain areas of the River are also used by the Spokane Tribe, Russian and Hmong communities for subsistence fishing.

The neighborhood population, although predominantly Caucasian, continues to become more diverse as the area grows. Russians, Vietnamese, Native Americans, Asians and Hispanics add to the rich culture of people living and recreating in this area.

As a result of community interviews, the following are some of the primary concerns expressed regarding cleanup of PCB contamination in sediments behind Upriver Dam:

- Some individuals expressed concerned about potential negative economic impacts to home/property values.
- There is concern about how access to the river for recreation may be affected during cleanup
- Property owners, users of the river and others interested in this Site raised questions about whether disturbance to sediments during cleanup will reduce contamination versus increase it or move it to areas not currently contaminated. They are also concerned about recontamination issues.
- Keeping the aquifer/drinking water clean is a priority.
- People living along or near the river want to be informed about the work taking place and have an opportunity to contribute their opinions in the decision-making process.
- People want to be informed of any health risks for children, adults and pets that use the river

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 A coordinated effort to clean up the heavy metals contamination, address Total Maximum Daily Loads (TMDLs) and PCBs is preferred.

Ecology will focus on addressing these concerns through the activities listed in the Public Participation Activities and Timeline section below

#### **Public Participation Activities and Timeline**

Some public participation efforts which will occur until the cleanup actions are completed are as follows:

- ❖ A mailing list is being developed for individuals who live near the Site. The potentially affected vicinity covers the adjacent properties and homes and/or businesses within close proximity to the Site and areas to be investigated. These persons along with Avista and Kaiser will receive copies of all fact sheets developed regarding the cleanup process via first class mail. Additionally, individuals, organizations, local, state and federal governments, and any other interested parties will be added to the mailing list as requested. Other interested persons may request to be on the mailing list at any time by contacting Carol Bergin at the Department of Ecology (see page 3 for details).
- ❖ Public Repositories have been established and documents may be reviewed at the following offices:

Washington Department of Ecology 4601 North Monroe Spokane, WA 99205-1295 Contact: Ms. Johnnie Harris, Public Disclosure Coordinator (509) 456-2751

Spokane Public Library 906 West Main Spokane, WA 99201 Contact: Ms Dana Darylmple (509) 444-5300

Argonne County Library 4322 North Argonne Road Spokane, WA 99206 Contact: Ms. Judy Luck (509) 926-4334

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- ❖ During each stage of cleanup fact sheets are created by Ecology then distributed to individuals on the mailing list. These fact sheets explain the stage of cleanup, the Site background, what happens next in the cleanup process and ask for comments from the public. A 30-day comment period allows interested parties time to comment on the process. The information from these fact sheets is also published in a statewide Site Register which is sent to those who request to be on that mailing list. Persons interested in receiving the Site Register should contact Sherrie Minnick of Ecology at (360) 407-7200 or e-mail smin461@ecy.wa.gov. The fact sheets are also posted on Ecology's web page under the Toxics Cleanup Program at www.ecy.wa.gov/programs/tcp/sites/sites.html.
- ❖ Display ads or legal notices are published in the Spokesman Review to inform the general public. These notices are published at the beginning of the 30-day comment period for the public notices. They are also used to announce public meetings and workshops or public hearings.
- ❖ Public meetings, workshops, open houses and public hearings are held based upon the level of community interest. If ten or more persons request a public meeting or hearing based on the subject of the public notice, Ecology will hold a meeting or hearing and gather comments. These meetings, workshops or hearings will be held at a location close for the community living near the Site to attend.
- Flyers may also be made available in various locations throughout the community (e.g., postings near Boulder Beach, at schools, libraries, etc.) to announce public comment periods, meetings, workshops, etc.
- ❖ Written comments which are received during the 30-day comment period may be responded to in a **Responsiveness Summary**. The Responsiveness Summary will be sent to those who make the written comments and will be available for public review at the Repositories.

# Answering Questions from the Public

Individuals in the community may want to ask questions to better understand the cleanup process. Page 3 lists the contacts for the Upriver Dam Sediments Site. Interested persons are encouraged to contact these persons by phone or e-mail to obtain information about the Site, the process and potential decisions.

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# **Public Notice and Comment Periods**

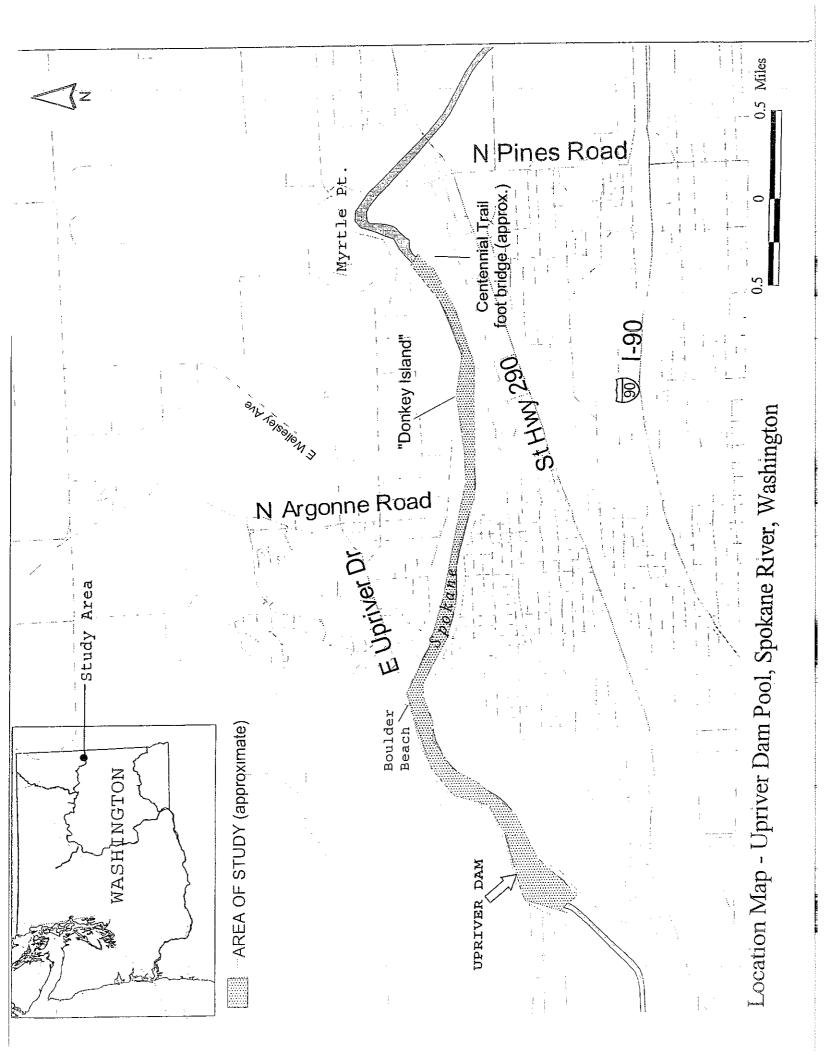
#### Timeline

DATE	ACTION TAKEN
July and August 2002	Community Interviews
October 2002 through November 2002	Fact Sheet and 30-day comment period for the Consent Decree for the Remedial Investigation/Feasibility Study 30-day comment period
Late November or early December 2002	Responsiveness Summary for Consent Decree (no associated comment period), as appropriate
2004	RI/FS Report and 30-day comment period
To be announced	Draft Cleanup Action Plan and 30-day comment period

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# APPENDIX A SITE MAP

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# APPENDIX B MARCH 2001 FISH ADVISORY

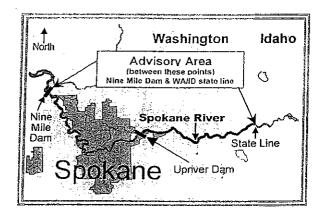
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### Health Advisory for Spokane River Fish Consumption

### Update, March 2001

#### Background

In August 1999, the Washington State
Departments of Ecology and Health, along with
the Spokane Regional Health District, advised
the public to limit consumption of Spokane
River fish. The advisory addressed three fish
species found to contain higher than normal
lead levels and spanned the river from the
Washington/Idaho state line to Seven Mile
Bridge (just upstream of Nine Mile Dam).



Further testing of Spokane River fish showed the presence of polychlorinated biphenyls (PCBs). As a result, the fish advisory has been revised to include the PCB findings. To protect public health, your state and local health departments established new limits on the amount of fish that can be safely eaten from the area between the Washington/Idaho state line and Nine Mile Dam. See Table 1

This information is not intended to discourage you from including fish in your diet, which is a good source of low-fat protein and essential fatty acids. A diet that includes fish every week can help lower your risk for heart disease. Use this advisory as a guide to help you plan which Spokane River fish to keep, as well as how often and how much to eat.

You also should be aware that, although this advisory specifically addresses certain species of fish from the Spokane River, other bodies of water within Washington State might also have advisories suggesting limits on the amount of fish that can be safely eaten.

Check with the local health department for current fish advisories that may pertain to areas where you fish

#### Important health messages:

- No one should eat any rainbow trout or mountain whitefish caught between Upriver Dam and the WA/ID state line.
- Suggested limits for the amount of fish that can be safely eaten have been set for areas above and below Upriver Dam. See Table 1.
- Pregnant women, women considering pregnancy and children through six years of age should carefully follow the meal limits given in Table 1.

#### Contaminants of concern

Lead and PCBs were found at elevated levels in three fish species tested: rainbow trout, mountain whitefish, and large scale suckers. These fish were caught in the Spokane River between Nine Mile Dam and the Washington-Idaho state line. The area that is of most concern, where higher levels of PCBs are found in fish and sediment, is the stretch of river between Upriver Dam and the WA/ID state line. See the map. The red highlighted area shows the portion of the river above Upriver Dam. The metals cadmium and zinc were also found in fish but at levels that do not pose a health concern.

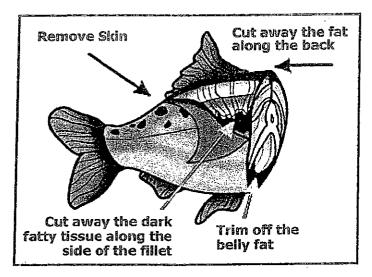
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#### Fillet Preparation

Remove the head, guts and bone of the fish (filleting), to reduce your lead exposure. PCBs, however, accumulate in the fat of the fish, so remove the skin and trim away the fat from your fillet to reduce PCB exposure.

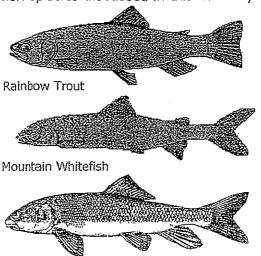
#### Cooking Methods

Cooking does not destroy these types of contaminants, but the cooking method can help reduce your PCB exposure. Prepare your fish according to the diagram below then broil, grill, or bake it on a rack so the contaminated fat drips off the fish. Do not use the drippings for sauces or gravies.



#### What do the fish of concern look like?

The Washington State Department of Fish and Wildlife provided the following pictures of the fish species discussed in this advisory.



Large scale sucker

# Other health issues concerning the Spokane River

Elevated levels of metals have been found in sandy beach soils along portions of the upper Spokane River, from Plantes Ferry upstream to the Washington/Idaho state line. The Spokane Regional Health District has issued an advisory on ways to enjoy the river yet limit contact with shoreline beach soils that contain lead. For a copy of that advisory call the Spokane Regional Health District at (509) 324 1560 ext 3.

#### For additional information

For additional information about health issues related to Spokane River fish consumption, please contact the Washington State Department of Health toll free at 1-877-485-7316. You may also call the Spokane Regional Health District at (509) 324 1560 ext 3.

#### Other Sources of Lead Exposure

Most lead exposure occurs in and around the home, through hobbies or use of lead-based paint. If your home was constructed before 1978, there is a possibility that your home contains lead-based paint. For more information on lead, lead-based paint and ways to reduce your exposure, please contact the Spokane Regional Health District at (509) 324-1560 ext 3.







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# APPENDIX C CURRENT MAILING LIST UPRIVER DAM SEDIMENTS SITE