2 3 5 STATE OF WASHINGTON DEPARTMENT OF ECOLOGY 6 In the Matter of Remedial Action by: 7 AGREED ORDER Texaco Refining & Marketing Inc. 2555 - 13th Avenue SW 8 No. DE 92 TC-N160 Seattle, WA 98134 9 I. JURISDICTION 10 This Agreed Order (Order) is issued pursuant to the 11 authority of RCW 70.105D.050(1). 12 FINDINGS OF FACT II. 13 Ecology makes the following Findings of Fact, without 14 admission of such facts by Texaco Refining and Marketing Inc. 15 (TRMI). 16 TRMI is the owner and operator of a petroleum 17 storage and marketing terminal and lube oil bulk plant (TRMI 18 Facility) located at 2555 13th Avenue S.W. on Harbor Island. 19 В. Spills of hydrocarbons such as diesel have occurred 20 at the TRMI Facility. TRMI conducted interim actions to 21 address the spills; however, there is still a threatened 22 release from residual substances. The following spills have 23 been reported to Ecology: 24

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OFFICE OF THE ATTORNEY GENERAL Ecology Division 4407 Woodview Drive SE 4th Floor PO Box 40117 Lacey WA 98504-0117

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- 1. Texaco letter to Ecology dated 10/14/91 reports approximately 3052 gallons of diesel spilled to the ground on 8/31/91. Vacuumed free product and excavated approximately 40 cubic yards of soil.
- 2. Texaco letter to Ecology dated 3/5/91 reports approximately 10 gallons of cutter oil spilled to Elliott Bay on 12/29/90. Vacuum truck pumped approximately 1100 gallons of oily water.
- 3. Texaco letter to Ecology dated 1/28/91 reports approximately 200 gallons of diesel spilled to Elliott Bay on 1/11/91. Vacuum truck pumped approximately 900 gallons of diesel and water and excavated approximately 10 cubic yards of soil.
- 4. Ecology Inspection Report dated 6/13/89 refers to release of oily substance from oil compressor to the ground.
- 5. Ecology Inspection Report dated 6/10/87 refers to underground diesel tank near maintenance shop that was found to have leaked.
- 6. Groundwater Technology Report dated 6/4/86 noted product found in monitoring wells and approximately 2550 gallons of product recovered from the North Farm site.
- 7. Groundwater Technology letter to Texaco dated 8/7/86 reports approximately 20-25 gallons of product

- 8. Ecology Preliminary Assessment Summary
 Memorandum Revised 05/07/85 reports approximately 20,000
 gallons of Avjet fuel spilled on 5/17/78 in the North Tank
 Farm, of which half was recovered; approximately 10,000
 gallons #2 diesel fuel spilled in 1980; approximately 1134
 cubic feet of leaded tank bottoms were landfilled on site in 1965.
- C. Data collected as part of the United States
 Environmental Protection Agency's Superfund investigation of
 all Harbor Island has identified lead, cadmium, arsenic,
 copper, zinc, PAHs and PCBs in the soil and/or groundwater.
 The following substances were discovered in the soil and/or
 groundwater at the TRMI facility: arsenic, chromium, lead,
 toluene, ethylbenzene, and xylene. The source of these
 hazardous substances is unclear, but their presence creates a
 threat to human health or the environment.

III. ECOLOGY DETERMINATIONS

A. TRMI is an "owner or operator" as defined at RCW 70.105D.020(6) of a "facility" as defined in RCW 70.105D.020(3).

- B. The facility is known as TRMI Seattle Terminal and is located at 2555 13th Avenue S.W. on Harbor Island in West Seattle.
- C. The substances found at the facility as described above are "hazardous substances" as defined at RCW 70.105D.020(5).
- D. Based on the presence of these hazardous substances at the facility and all factors known to the Department, there is a release or threatened release of hazardous substances from the facility, as defined in RCW 70.105D.020(10).
- E. By letter dated May 21, 1990, Ecology notified TRMI of its status as a "potentially liable person" under RCW 70.105D.040 after notice and opportunity for comment.
- F. Pursuant to RCW 70.105D.030(1) and 70.105D.050, the Department may require potentially liable persons to investigate or conduct other remedial actions with respect to the release or threatened release of hazardous substances, whenever it believes such action to be in the public interest.
- G. Based on the foregoing facts, Ecology believes the remedial action required by this Order is in the public interest.

IV. WORK TO BE PERFORMED

Based on the foregoing Facts and Determinations, it is hereby ordered that TRMI take the following remedial actions

and that these actions be conducted in accordance with ch. 173-340 WAC, unless otherwise specifically provided herein. These actions are more specifically described in the Scope of Work attached as Exhibit A and hereby incorporated by reference as an enforceable part of this Agreed Order.

- A. Task 1: Project Planning
- B. Task 2: Field Investigation
- C. Task 3: Sampling and Analysis Validation
- D. Task 4: Data Evaluation
- E. Task 5: Final report on the Remedial Investigation
- F. Task 6: Feasibility Studies/Risk Assessment

V. TERMS AND CONDITIONS OF ORDER

- A. <u>Definitions</u>. Unless otherwise specified, the definitions set forth in ch. 70.105D RCW and ch. 173-340 WAC shall control the meanings of the terms used in this Order.
- B. <u>Public Notices</u>. RCW 70.105D.030(2)(a) requires that, at a minimum, this Order be subject to concurrent public notice. This Agreed Order is subject to a 30-day public comment period before the Order becomes effective. WAC 173-340-600(10)(c). Ecology shall be responsible for providing such public notice and reserves the right to modify or withdraw any provisions of this Order should public comment disclose facts or considerations which indicate to Ecology that the Order is inadequate or improper in any respect.

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C. <u>Public Participation</u>. Ecology shall maintain the responsibility for public participation at the Site. TRMI shall assist Ecology in preparing and updating the public participation plan for the Site. TRMI shall help coordinate and implement public participation for the Site, but reserves the right to issue its own statements on this Site and the Order.

D. Remedial Action Costs. TRMI agrees to pay to Ecology costs incurred by Ecology pursuant to this Agreed Order in accordance with ch. 70.105D RCW and ch. 173-340 WAC.

These costs shall include work performed by Ecology or its contractors for investigations, remedial actions, and/or preparation, negotiations, oversight and administration. Ecology costs shall include costs of direct activities and agency indirect costs of direct activities (e.g., employee salary, laboratory costs, travel costs, contractor fees, and employee benefit packages.) TRMI agrees to pay the required amount within 90 days of receiving from Ecology an itemized statement of costs that includes a summary of costs incurred, an identification of involved staff, and the amount of time spent by involved staff members on the project. description of work performed shall be provided upon request. Itemized statements shall be provided quarterly. Failure to pay Ecology's costs within 90 days of receipt of the itemized

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statement of costs may result in interest charges. Disputes of remedial action costs shall be decided using the process described in Section V.I., Dispute Resolution.

E. <u>Designated Project Coordinators</u>. The project coordinator for Ecology is:

Nnamdi Madakor Washington Department of Ecology Toxic Cleanup Section Northwest Regional Office 3190 - 160th Avenue SE Bellevue, WA 98008-5452 (206) 649-7000

The project coordinator for TRMI is:

Glenn R. Anderson
Texaco Inc. EHS Division
10 Universal City Plaza
Suite 830 (818)505-2680
Universal City, CA 91608-1097

The project coordinator(s) shall be responsible for overseeing the implementation of this Order. To the maximum extent possible, communications between Ecology and TRMI, and all documents, including reports, approvals, and other correspondence concerning the activities performed pursuant to the terms and conditions of this Order, shall be directed through the project coordinators. Should Ecology or TRMI change project coordinator(s), written notification shall be provided to Ecology or TRMI at least ten (10) calendar days prior to the change.

F. <u>Performance</u>. All work performed pursuant to this Order shall be under the direction and supervision, as necessary, of a professional engineer or hydrogeologist, or similar expert, with appropriate training, experience and expertise in hazardous waste site investigation and cleanup. TRMI shall notify Ecology as to the identity of such engineer(s) or hydrogeologist(s), and of any contractors and subcontractors to be used in carrying out the terms of this Order, in advance of their involvement at the Site.

Except when necessary to abate an emergency situation,
TRMI shall not perform any remedial actions at the Site
outside that required by the Order, unless Ecology concurs in
writing with such additional remedial actions.

G. Access. Ecology or any Ecology authorized representative shall have the authority to enter and freely move about the Site at all reasonable times for the purposes of: inspecting records, operation logs, and contracts related to the work being performed pursuant to this Order; reviewing the progress in carrying out the terms of this Order; conducting such tests or collecting samples related to this Order as Ecology or the project coordinator may deem necessary; using a camera, sound recording, or other documentary type equipment to record work done pursuant to this Order; and verifying the data submitted to Ecology by

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TRMI. By signing this Agreed Order, TRMI agrees to allow access to the Site at all reasonable times for purposes of overseeing work performed under this Order. Each party shall allow split or replicate samples to be taken by the other and shall provide seven (7) days' notice before any sampling activity.

H. Retention of Records. TRMI shall preserve in a readily retrievable fashion, during the pendency of this Order and for ten (10) years from the date of completion of the work performed pursuant to this Order, all records, reports, documents, and underlying data in its possession relevant to this Order.

Should any portion of the work performed hereunder be undertaken through contractors or agents of TRMI, then TRMI agrees to include in their contract with such contractors or agents a record retention requirement meeting the terms of this paragraph.

I. <u>Dispute Resolution</u>. TRMI may request Ecology to resolve disputes which may arise during the implementation of this Order. Such request shall be in writing and directed to the Project Coordinator. If the Project Coordinators cannot resolve the difference of opinion to any matter within ten (10) days, the dispute shall be subject to the following provisions of this section.

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If the Project Coordinators are unable to reach agreement within ten (10) days of submission of a written statement of dispute, TRMI shall submit to the Ecology Section Supervisor the dispute in writing within ten (10) days after receipt of the Project Coordinator's response. The Section Supervisor shall provide to TRMI Ecology's written decision and explanation on the pending dispute.

Ecology resolution of the dispute shall be binding and final. TRMI is not relieved of any undisputed requirement of this Order during the pendency of the dispute and remains responsible for timely compliance with the undisputed terms of the Order unless otherwise provided by Ecology in writing.

Order is not a settlement under ch. 70.105D RCW. Ecology's signature on this Order is no way constitutes a covenant not to sue or a compromise of any Ecology rights or authority. Ecology will not, however, bring an action against TRMI to recover remedial action costs paid to and received by Ecology under this Agreed Order. In addition, Ecology will not take additional enforcement actions against TRMI to require those remedial actions required by this Agreed Order, provided TRMI complies with this Agreed Order. Ecology reserves the right, however, to require additional remedial actions at the Site by separate Order or by agreed modification to this Order should

it deem such actions necessary. Ecology also reserves all rights regarding the injury to, destruction of, or loss of natural resources resulting from the releases or threatened releases of hazardous substances at the Site.

K. Amendment to Agreed Order. In the event that environmental conditions unknown to the parties at the time this Agreed Order is executed become known and may reasonably require further investigation not covered by this Agreed Order, the parties will negotiate in good faith to resolve such issue.

Ecology and TRMI may modify this Agreed Order by mutual written agreement. Any requests by TRMI for modification shall be directed to the Ecology project manager. Ecology will promptly consider any requests by TRMI for such modification.

L. <u>Endangerment</u>. In the event Ecology determines that conditions at the Site are creating or have the potential to create a danger to the health or welfare of the people on the Site or in the surrounding area or to the environment, Ecology may order TRMI to stop further implementation of this Order for such period of time as needed to abate the danger.

Conversely, if TRMI determines that conditions at the Site are creating or have the potential to create danger to the health and welfare of the people on the Site or in the

surrounding area or to the environment, TRMI has the right to cease implementation of this Order. If the conditions at the Site do not appear to present, or have the potential to present an immediate danger to life, health, and/or the environment, then TRMI must notify Ecology of the decision to cease activities 24 hours prior to stopping work. However, if conditions at the Site present, or have the potential to present, an immediate danger to life, health, and/or the environment, then TRMI may cease activities at the Site without delay. TRMI must inform Ecology of this decision within 24 hours from the time it was made. In either case, Ecology will evaluate the situation to determine the magnitude of the danger and whether or not a period of work stoppage is needed to abate the danger. Ecology will notify TRMI when implementation of the Order shall be resumed. Μ. Extension of Schedule. 1.

- Extension of schedules shall not require formal amendment of this Order. Public notice of schedule extensions may be published in Ecology's Site Registrar.
- 2. An extension may be granted only when a request for an extension is submitted by TRMI in a timely fashion and good cause exists for granting the extension. extensions shall be requested in writing. The request shall specify the reason(s) the extension is needed.

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extension shall only be granted for such period of time as Ecology determines is reasonable under the circumstances. A requested extension shall not be effected until approved by Ecology in writing. shall act upon all written requests for extension in a timely fashion and shall endeavor to so act within five (5) working days.

- 3. The burden shall be on TRMI to demonstrate that the request for extension has been submitted in a timely fashion and that good cause exists for granting the extension. Consent to a request for an extension shall not be unreasonably withheld. Good cause shall mean reasons acceptable to a reasonably prudent person under the same or similar circumstances and includes but is not limited to the following:
 - (a) Circumstances beyond the reasonable control and despite the due diligence of TRMI, including delays caused by third parties or Ecology, such as (but not limited to) delays by Ecology in reviewing, approving or modifying documents submitted by the Respondents and inability to obtain access to property not owned or controlled by Respondents;

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- (b) Delays that are directly attributable to any changes in permit terms or conditions or refusal to grant a permit needed to implement the requirements of this Order, if TRMI filed the timely application for the necessary permit;
- (c) Acts of God, fire, flood, blizzard, extreme temperatures, or any other unavoidable casualty; and
- (d) Endangerment as described in section M.

 However, neither increased cost or performance of
 the terms of the Order nor changed economic
 circumstances may be considered circumstances beyond
 the reasonable control of TRMI.
- 4. In addition, Ecology may extend the time schedules contained in the Order if an extension is needed as a result of:
 - (a) Delays in the issuance of a necessary permit which was timely applied for; or
 - (b) Judicial review of the issuance, nonissuance, or re-issuance of a necessary permit; or
 - (c) Other exceptional or extraordinary circumstances.

Ecology shall give TRMI written notice in a timely fashion of any extension granted or denied pursuant to this

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Order. Denial of a request for an extension shall be subject to Section V, Resolution of Disputes.

N. Transference of Property. No voluntary or involuntary conveyance or relinquishment of title, easement, leasehold, or other interest in any portion of the Site shall be consummated by TRMI without provision for continued implementation of all requirements of this Order and implementation of any remedial actions found to be necessary as a result of this Order.

Prior to transfer of any legal or equitable interest TRMI may have in the Site or any portions thereof, TRMI shall serve a copy of this Order upon any prospective purchaser, lessee, transferee, assignee, or other successor in such interest. least thirty (30) days prior to finalization of any transfer, TRMI shall notify Ecology of the contemplated transfer.

O. <u>Compliance with Other Applicable Laws</u>. All actions carried out by TRMI pursuant to this Order shall be done in accordance with all applicable federal, state and local governments' rules and regulations.

VI. SATISFACTION OF THIS ORDER

The provisions of this Order shall be deemed satisfied upon TRMI's receipt of written notification from Ecology that TRMI has completed the remedial activity required by this Order, as amended by any agreed modifications, and that all

other provisions of this Agreed Order have been complied with. This notice shall issue upon completion of work identified in Paragraph IV and payment under V(3).

VII. ENFORCEMENT

- A. Pursuant to RCW 70.105D.050, this Order may be enforced as follows:
 - 1. The Attorney General may bring an action to enforce this Order in a state or federal court.
 - 2. The Attorney General may seek, by filing an action, if necessary, to recover amounts spent by Ecology for investigative and remedial actions and orders related to the Site.
 - 3. In the event TRMI refuses, without sufficient cause, to comply with any term of this Order, TRMI will be liable for:
 - (a) up to three times the amount of any costs incurred by the state of Washington as a result of its refusal to comply; and
 - (b) civil penalties of up to \$25,000 per day for each day it refuses to comply.

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	1	4. This Order is not appealable to the Washing	
3		Pollution Control Hearings Bo	ard. This Order may be
		reviewed only as provided under RCW 70.105D.060.	
	4	Effective date of this Order:	July 15, 1992
	5	TEXACO REFINING AND MARKETING INC.	STATE OF WASHINGTON
deu	6		DEPARTMENT OF ECOLOGY
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