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STATE OF WASHINGTON DEPARTMENT OF)
ECOLOGY,

Plaintiff,

No.

PROSPECTIVE PURCHASER
CONSENT DECREE RE: SALMON
BAY STEEL NORTH PROPERTY AND
29TH AVENUE RIGHT OF WAY

Page

THE PORT OF SEATTLE, a Washington)
municipal corporation,

Defendant.

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PROSPECTIVE PURCHASER CONSENT DECREE RE: SALMON BAY STEEL PROPERTY - 2

This prospective purchaser consent decree ("Decree") is made and entered into by and between the Washington State

Department of Ecology ("Ecology") and the Port of Seattle ('Port').

Qualified persons may become parties to this Decree as provided herein, in Section XII.

- the potential liability of the Port for the present contamination of soil, slag, and other fill materials other than groundwater ("Soil") at the Salmon Bay Steel North site and the 29th Avenue Right of Way (the "Site", described more specifically in Attachment A) arising out of past operations at the Site, to promote the public interest by expediting cleanup activities at the Site, and to facilitate cleanup and redevelopment of contaminated industrial properties in Seattle, Washington.
- 2. WHEREAS, there has not been a full investigation of groundwater on the Site or at nearby properties, and this Decree does not address remediation of any current groundwater contamination that may exist on or off-site.
- 3. WHEREAS, the Port has initiated steps to acquire both of the parcels within the Site by purchase, exercise of its, powers of eminent domain under RCW 53.08.010, or by street vacation.
- 4. WHEREAS, the Port's Container Terminal Development Plan identifies the Site as a location for expanded container

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- 5. WHEREAS, in the absence of this Decree, at the time it acquires the Site, the Port would incur potential liability under RCW 70.105D.040(1)(a) of the Model Toxics Control Act ("MTCA") for performing remedial actions, or for paying remedial costs incurred by Ecology, resulting from past releases or threatened releases of hazardous substances at the Site. The Port has certified that it is not otherwise currently liable under MTCA for remedial action at the Site.
- 6. WHEREAS, the Port has performed a Remedial Investigation and Feasibility Study ("RI/FS") which revealed that Soils at the Site contain concentrations of hazardous substances, above MTCA Method A and B cleanup levels.
- 7. WHEREAS, this Decree promotes the public interest by expediting cleanup activities at and near the Site and by facilitating the redevelopment and reuse of the Site for industrial uses.
- 8. WHEREAS, the Port has offered to further certain Ecology goals as provided in this Decree, in exchange for a covenant not to sue and protection from contribution under MTCA. Among other things, the Port will perform the Soil remediation and compliance monitoring measures specified in the Cleanup Action Plan ("CAP") (attached to this Decree as Attachment B).
- 9. WHEREAS, the Port's plans for the Site are not likely to aggravate or contribute to contamination at the Site,

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interfere with remedial actions that may be needed on the Site, or increase human health risks to persons at or in the vicinity of the Site.

- 10. WHEREAS, this Decree will provide a substantial public benefit by promoting the cleanup, redevelopment and reuse of contaminated urban industrial property, and will yield substantial new resources for cleanup.
- 11. WHEREAS, the Port's cleanup of Soil contamination and compliance monitoring will lead to a more expeditious cleanup' of hazardous substances at the Site and will promote protection of the public health and the environment.
- 12. WHEREAS, the Court is fully advised of the reasons for entry of this Decree, and good cause having been shown:

 IT IS HEREBY ORDERED, ADJUDGED AND DECREED AS FOLLOWS:

I. AUTHORITY, JURISDICTION AND VENUE

- 13. This Court has authority, under the Model Toxics Control Act (Ch. 70.105D RCW) to resolve the liability of the parties to this Decree.
- 14. This Court has jurisdiction over the subject matter and over the parties pursuant to MTCA, RCW 70.105D. Venue is proper in King County pursuant to RCW 70.105D.050(5)(b).
- 15. Authority is conferred upon the Washington State Attorney General by RCW 70.105D.040(4)(a) and 70.105D.040(5) to agree to a settlement with any potentially liable person ("PLP") if, after public notice and hearing, Ecology finds the proposed

PROSPECTIVE PURCHASER CONSENT DECREE RE: SALMON BAY STEEL PROPERTY - 3 012Z0008.DOC(3) - 2/21/95

 settlement would lead to a more expeditious cleanup of hazardous substances in compliance with cleanup standards under RCW 70.105D.030(2)(d). RCW 70.105D.040(4) and RCW 70.105D.040(5) require that such a settlement be entered as a consent decree issued by a court of competent jurisdiction.

have been released at the Site. Ecology has not made a determination that the Port is a potentially liable person for the Site and the Port has certified that it is not currently liable under Chapter 70.105D RCW. Were the Port to acquire an interest in the Site, however, it could become a PLP as an owner or operator under RCW 70.105D.040(1)(a). This Decree is entered prior to the Port's acquisition of the Site to resolve its potential liability for known, documented on-Site contamination described in the RI/FS and/or CAP, except for groundwater contamination, and to facilitate a more comprehensive and expeditious cleanup at the Site than otherwise would occur.

17. By entering into this Decree, the Port agrees not to challenge Ecology's jurisdiction in any proceeding to enforce this Decree. The Port consents to the issuance of this Decree and has agreed to perform cleanup and monitoring and pay oversight costs as specified in this Decree.

II. DEFINITIONS

18. Unless otherwise expressly provided herein, terms used in this Decree that are defined in MTCA or in regulations

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ATTORNEY GENERAL OF WASHINGTON ECOLOGY DIVISION P.O. BOX 401 17 OLYMPA: WASHINGTON 98304-0117 promulgated under MTCA shall have the meaning assigned to them in MTCA or in such regulations. Whenever terms listed below are used in this Decree or in the attachments hereto, the following definitions shall apply:

"Decree" shall mean this Decree and all attachments hereto. In the event of conflict between this Decree and any attachment, this Decree shall control;

"Paragraph" shall mean a portion of this Decree identified by an Arabic numeral;

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"Section" shall mean a portion of this Decree identified by a Roman numeral and including one or more Paragraphs.

"Successors in Interest and Assigns" shall mean any person who acquires an interest in the Site through purchase, lease, transfer, assignment, or otherwise and who becomes a party to this Decree as provided in Sections XI and XII.

III. DESCRIPTION OF SITE AND CONTAMINATION PROBLEMS

19. The Site includes both the Salmon Bay Steel North Property and the 29th Avenue Right of Way. The Salmon Bay Steel North Property is located at 3425 26th Avenue SW and is approximately 22 acres in size. The property is bounded on the south by SW Spokane Street and on the east by 26th Avenue SW. The north boundary is approximately 800 feet south of abandoned Hanford Street. The 29th Avenue Right of Way Parcel is approximately 0.75 acres in size, located approximately 100 feet west of the Salmon Bay Steel North Property. The 29th Avenue Right of Way

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includes an approximately 20 foot wide access which extends to Harbor Avenue. A diagram and legal description of the Site is included as Attachment A. The Site was originally tideflat, which in the late 1800s began to be filled with dredged sediments from the Duwamish Waterway. Subsequent filling with slag, mill scale, and other steel mill debris continued into the 1970s. Slag fill predominates the Site, up to 25 feet deep in places.

- 20. The Salmon Bay Steel North property has historically been used to support operations of the steel mill which operated south of Spokane Street. Support operations included the storage of scrap metal, slag disposal and storage, and miscellaneous waste storage and disposal. Existing slag/Soil/debris fill on the Site is approximately 20-25 feet thick. Slag and debris piles exist over the slag fill throughout the Site. The 29th Avenue Right of Way has been used for storage of materials by the steel mill operations, and recently for parking of automobiles by an adjacent towing company.
- 21. Birmingham Steel Corporation Seattle Division is the current owner of the Salmon Bay Steel North Property. The City of Seattle is the current owner of the 29th Avenue Right of Way. The Port of Seattle has agreements with both parties to own the properties by June, 1995. Birmingham Steel and their lessee Heckett Engineering Inc. will continue to operate the Salmon Bay Steel North Property to the point of sale. The 29th Avenue Right of Way will continue to be used for automobile storage to the point of sale.

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- The Port intends to redevelop the Site and other adjacent properties for industrial use as a container shipping facility.
- 24. Site investigations have been conducted at the subject property since 1987 that provide information on Site characteristics and the nature and extent of contamination at the property, and that aid in the formation of design plans for future development. More than five investigations that studied groundwater, surface water, surface and subsurface Soil conditions have been completed at or near the Site. In addition, beginning in 1993, the Port conducted investigations which included surface and subsurface Soil sampling, groundwater well installation and sampling at the Site. Aquifer testing and monitoring of groundwater level changes in response to tidal fluctuations in Elliott Bay has also been conducted. These studies since 1993, and how previous information was utilized, are presented in the RI/FS and CAP.
- The primary hazardous substances at the Site that exceed MTCA Method B cleanup levels for soils (or when no Method B cleanup level exists, Method A) are polychlorinated biphenyls

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destruction or detoxification of all the hazardous substances at the Site is not practicable due to the high cost of such reuse, destruction or detoxification, and the lack of additional environmental benefit in comparison to the on-Site isolation and containment remedy proposed for Site hazardous substances by the CAP. The 'proposed remedy includes long-term monitoring and institutional controls, as required by WAC 173-340-360(8)(b).

IV. DESCRIPTION OF PLANNED PROJECT

- 27. The Port proposes to acquire the Site through purchase, or as necessary through its powers of eminent domain, pursuant to RCW 53.08.010, and through the vacation of the 29th Avenue SW right of way.
- 28. The Port proposes to clean up and redevelop the Site to enlarge currently-existing container shipping facilities to meet projected needs for marine transportation infrastructure. This expansion project, the Southwest Harbor Project, necessitates acquisition and cleanup by the Port of approximately 200 acres of industrial land adjacent to Terminal 5. The expansion area

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- Project expansion area has active industrial uses, a substantial portion is composed of abandoned industrial property. Much of this area has contaminated soils and sediments that need to be cleaned up under state and federal laws. The project will provide cleanup and pollution prevention on more than 200 acres, restore and enhance habitat and natural resources, and increase water-dependent maritime uses and public use of the shoreline.
- 30. Based on the RI/FS, Ecology has determined that Site Soils require remedial action to include containment of Site Soils below surface caps, and excavation and placement under more protective caps of materials that exceed cleanup action levels. The Port will conduct Soil remediation in conjunction with its redevelopment of the property in accordance with this Decree.
- 31. The provisions of this Decree shall not apply if the Port has not conducted the remediation measures specified in this Decree and redeveloped the Site for a container shipping facility within five (5) years from the effective date of this Decree. The Port or its Successors in Interest and Assigns shall be required to continue use of the Site in a manner that provides this public benefit for a minimum of fifteen (15) years from the date of completion of the Soil remediation measures required by this Decree.

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32. This Decree contains a program designed to protect public health, welfare, and the environment from the known release of hazardous substances or contaminants at, on, or from the Site. The requirements of this program are outlined in detail in the CAP, Attachment B.

- 33. Scope of Work. The Port, through its contractor(s) and subcontractor(s) as necessary, shall accomplish the following work:
- (1) The Port shall obtain any and all state, federal, or local permits required by applicable law before work on Site can begin.
- prepare a Site Safety and Health Plan in accordance with the most recent OSHA, WISHA, Department of Ecology, and EPA guidance as well as applicable regulations, to be reviewed by Ecology. Specific elements that must be included in the plan are decontamination areas for vehicles, equipment, and materials coming into contact with hazardous substances; measures to limit general and fugitive dust emissions; and procedures to control erosion for temporary Soil stockpiles.
- (3) The Port shall prepare an engineering design report, construction plans and specifications, and an operation and maintenance plan for the cleanup actions that meet the requirements of WAC 173-340-400(4), to be approved by Ecology. The operation and maintenance plan shall include procedures for inspecting and

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- (4) The Port shall prepare a compliance monitoring plan that meets the requirements of WAC 173-340-410 and WAC 173-340-720 through -750, to be approved by Ecology. The compliance monitoring plan shall contain a sampling and analysis plan that meets the requirements of WAC 173-340-820, and shall provide that all analyses of Soil and water performed pursuant to this Decree be conducted by a laboratory accredited under chapter 173-50 WAC. The Port shall conduct protection, performance, and confirmational monitoring in accordance with the approved plan. Upon approval, the compliance monitoring plan shall become an integral and enforceable part of this Decree.
- discourage entry by unauthorized persons. Site security shall include maintenance of current fencing, installation of any additional fencing needed to establish Site perimeter security, temporary fencing around stockpiled Soil, and signs. Security measures shall be maintained during the duration of this Decree, unless otherwise agreed to by Ecology.

PROSPECTIVE PURCHASER CONSENT DECREE RE: SALMON BAY STEEL PROPERTY - 11

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ATTORNEY GENERALOF WASHINGTON ECOLOGY DIVISION P.OECX 40117 OLYMPIA WASHINGTON 98504-0117 Areas. The Port shall excavate all vadose zone Soils with PCB concentrations above 2.3 mg/kg under 'proposedballast areas. The Port shall relocate the excavated soils to areas on the Site that will be capped with asphalt pavement or concrete surface treatments. Excavated Soils will be compacted in place as fill material prior to installation of constructed covers. Excavated areas shall be back-filled with site materials below the action level.

redevelopment of the Site into a container terminal, constructed covers shall be installed that will isolate contaminated materials. Constructed covers will include asphalt pavement, concrete pavement and building floor slabs, ballast surface treatments below railroad

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track areas, and clean soil fill in vegetated areas. Asphalt and concrete covers will prevent surface water from infiltrating into the contaminated materials. The Port shall construct these various types of covers in the general areas indicated in the CAP. The cover designs shall be submitted to Ecology as part of the engineering design report, and shall include an evaluation of thickness and permeability, load-bearing capabilities, inspection and maintenance, erosion control, and surface water control. The final constructed cover shall meet the requirements and perform according to the specifications in the approved engineering design report.

- 34. Schedule of Work. The schedule for performance of the work identified above is as follows. No work shall be performed until Ecology has approved the plans and reports required in this Decree governing that work.
- (1) State, Federal, and Local Permits. Apply within 30 days of the effective date of the Decree.
- (2) <u>Safety and Health Plan</u>. Submit to Ecology within 30 days of the effective date of the Decree. Ecology shall use its best efforts to review and comment on the plan within 21 days.
- and Specifications, and Operation and Maintenance Plan. Submit drafts to Ecology within 60 days of the effective date of the Decree. Ecology shall use its best efforts to review and comment on the documents within 21 days. Within 30 days of receipt of

PROSPECTIVE PURCHASER CONSENT DECREE RE: SALMON BAY STEEL PROPERTY - 13 012Z0008.DOC(13) - 2/21/95

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25 26 Ecology's comments on the drafts, the Port shall submit to Ecology the final documents, which shall incorporate Ecology's comments. The documents shall not be final until approved by Ecology in writing. The documents may be submitted in separate volumes or sections, as appropriate, to coincide with the phases of the work to be performed.

- Submit a draft to Compliance Monitoring Plan. Ecology within 60 days of the effective date of the Decree. Ecology shall use its best efforts to review and comment on the plan within 30 days. Within 30 days of receipt of Ecology's comments on the draft, the Port shall submit to Ecology the final plan, which shall incorporate Ecology's comments. The plan shall not be final until approved by Ecology in writing. The plan may be submitted in separate volumes or sections, as appropriate, to coincide with the phases of the work to be performed.
- Within two years of the effective date of the (5) Decree, the following work shall be completed. All PCB contaminated Soil below proposed ballast areas shall be excavated and relocated on Site. Excavated areas shall be backfilled. Site Soils shall be regraded in preparation for installation of constructed covers.
- Within one year following the completion of the work described in subsection (5), the constructed covers shall be installed.
- Compliance monitoring shall occur in accordance (7) with the schedule in the approved compliance monitoring plan.

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- 35. During the operation of this Decree, The Port or Successors in Interest and Assigns agree not to perform any remedial actions outside the scope of this Decree unless the parties agree to amend the scope of work to cover these actions.

 All work conducted under this decree shall be done in accordance with chapter 173-340 WAC unless otherwise provided herein.
- 36. The Port and its Successors in Interest and Assigns agree to exercise due care or other higher standard if required by applicable laws in implementation of this Decree.
- monitoring, operation and maintenance activities required under this Decree will eventually be included in a master Consent Decree for all properties being cleaned up under MTCA or CERCLA that are owned or leased by the Port in the immediate area and are being used as part of the container shipping terminal facility.
- 38. For each individual parcel or part of the property within the Site, the Port shall record the restrictive covenant shown in Attachment C with the King County Auditor's Office within 30 days of the date on which title to that portion of the Site vests in the Port, and shall provide Ecology with proof of such recording.

VI. ECOLOGY COSTS

39. The Port or its Successors in Interest and Assigns agree to pay all costs incurred by Ecology pursuant to this Decree except for costs paid pursuant to the Interagency Agreement between

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agree to pay the required amount within ninety (90) days of receiving from Ecology an itemized statement of costs that includes a summary of costs incurred, an identification of involved staff, and the amount spent by involved staff members on the project. A general statement of work performed will be provided upon request. Itemized statements shall be prepared quarterly. Failure to pay Ecology's costs within ninety (90) days of receipt of the itemized statement will result in interest charges.

VII. DESIGNATED PROJECT COORDINATORS

41. The project coordinator for Ecology is:

Glynis Carrosino Washington Department of Ecology NWRO 3190 160th Avenue S.E. Bellevue, WA 98008-5452

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ATTORNEY GENERAL OF WASHINGTON ECOLOGY DIVISION P.O. 80X 401 77 OLYMPA, WASHINGTON 98504-0117 The project coordinator for the Port is:

Elizabeth Stetz Port of Seattle Post Office Box 1209 98111 Seattle, Washington (206) 728-3191

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Each project coordinator shall be responsible for overseeing the implementation of this Decree. The Ecology project coordinator will be Ecology's designated representative at the Site. To the maximum extent possible, communications between Ecology and the Port or its Successors in Interest and Assigns and all documents, including reports, approvals, and other correspondence concerning the activities performed pursuant to the terms and conditions of this Decree, shall be directed through the project coordinators. The project coordinators may designate, in writing, working-level staff contacts for all or portions of the implementation of the Work to be Performed under Section V of this Decree and the CAP incorporated in this Decree as Attachment B. The project coordinators may agree to minor modifications to the work to be performed without formal amendments to this Decree. Minor modifications will be documented in writing by Ecology.

Any party may change its respective project coordinator. Written notification shall be given to the other party at least ten (10) calendar days prior to the change.

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under the direction and supervision, as necessary, of a professional engineer or hydrogeologist, or equivalent, with experience and expertise in hazardous waste Site investigation and cleanup. Any construction work must be under the supervision of a professional engineer. The Port or its Successors in Interest and Assigns shall notify Ecology in writing as to the identity of such engineer(s) or hydrogeologist(s), or others and of any contractors and subcontractors to be used in carrying out the terms of this Decree, in advance of their involvement at the Site.

IX. CERTIFICATION OF THE PORT

- 45. The Port certifies that to the best of its knowledge and belief it has fully and accurately disclosed to Ecology the information currently in its possession or control that relates to the environmental conditions at and in the vicinity of the Site, or to the Port's right and title thereto.
- 46. If the information provided by the Port pursuant to this Section is not materially true and complete, the Covenant Not to Sue in Section XV shall not be effective with respect to the Port, and Ecology reserves all rights it may have against the Port.

X. CERTIFICATION OF THE PORT AND SUCCESSORS AND ASSIGNS

47. The Port and its Successors in Interest and Assigns certify that they did not participate in the discharge of hazardous materials at the Site.

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If the certification provided by the Port and Successors in Interest and Assigns pursuant to this Section is not true, the Covenant Not to Sue in Section XV shall not be effective with respect to the Port or its Successors in Interest and Assigns, and Ecology reserves all rights it may have against the Port or Successors in Interest and Assigns.

CONVEYANCE OF PROPERTY XI.

The restrictions, obligations and rights set forth in this Decree shall be binding upon any and all persons who acquire any interest in all or any portion of the Site, provided that such persons become Successors in Interest and Assigns by becoming parties to this Decree and following the amendment procedures set forth in Section XII. Provided, however, that persons who obtain minor less-than-fee interests in the Site shall not be required to become parties to this Decree and shall not be subject to the restrictions and obligations set forth in this Decree, except that the Port or Successors in Interest and Assigns who have fee interests shall retain sufficient access rights in such interests to meet the requirements set forth in Section XIX of

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this Decree. Minor less-than-fee interests in the Site encompass the following: (a) leasehold interests of less than 10,000 square feet and/or less than ten (10) years; (b) easement interests; and (c) such other interests for purposes incidental to container shipping terminal uses. By excluding certain types of property interest transfers from the obligation to become a party to this Decree, the parties make no statement regarding MTCA liability that may be incurred as a result of acquiring such interest and the parties recognize that any MTCA liability created by such an acquisition may only be resolved by entering into this or another Consent Decree with the State. Within twenty-one (21) calendar days of the effective date of this Decree, the Port shall record a memorandum of this Decree with the Recorder's Office, City of Seattle, Washington.

51. The Port and its Successors in Interest and Assigns may freely alienate their interest, or any portion thereof, in the Site, provided that for any transfer other than the transfer of a minor less-than-fee interest the proposed Successor in Interest and Assigns is eligible to become a party to this Decree and does become a party to this Decree, and provided that prior to the date of any transfer of interest in the Site, other than the transfer of a minor less-than-fee interest, the Port or its Successors in Interest and Assigns proposing to transfer such interest shall notify Ecology and the Attorney General's office of the proposed transfer, the name of the proposed transferee, and the proposed transferee's intended use of the Site. The notification required

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by this paragraph shall occur at least sixty (60) days before the date of any sale or lease, subject to the stipulated penalty provisions of Paragraph 52. Such notification shall be in the form of Attachment D to this Decree.

The Covenant Not to Sue shall not be effective with 52. respect to any transferees who fail to execute the attached Agreement of Successors in Interest and Assigns, or a substantially equivalent document, and follow the amendment procedure set forth in Section XII. Failure of the Port or Successors in Interest and Assigns to timely comply with this Section's notification requirements shall subject such party to a stipulated penalty of \$5,000, and does not in any way alter the rights and obligations of such party as set forth in this Decree, including Ecology's reservation of rights under Section XII of this Decree.

AMENDMENT OF CONSENT DECREE; ADDING NEW PARTIES TO DECREE XII.

- This Decree may only be amended by a written stipulation among the parties to this Decree that is thereafter entered and approved by order of the Court, except as provided in Such amendment shall become effective upon entry by Paragraph 52. the Court, or upon a later date if such date is expressly stated in the parties' written stipulation or the Court so orders.
- Amendments may cover any subject or be for any purpose agreed to by the parties to this Decree, including for the purpose of making proposed Successors in Interest and Assigns new parties to the Decree. If Ecology determines that the subject of

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an amendment requires public input, Ecology shall provide thirty (30) days public notice prior to seeking entry of the amendment by the Court, except that Ecology agrees that an amendment to make proposed Successors in Interest and Assigns parties to this Decree does not by itself require public notice or comment.

As part of the notice to Ecology required by Section XI of this Decree, when the Port or Successors in Interest and Assigns contemplate conveyance of an interest in the Site, other than a minor less-than-fee interest in the Site, the proposed Successors in Interest and Assigns shall request that the Decree be amended as provided for in this paragraph. The amendment to the Decree may be in the form of Attachment E, "Agreement of Successors in Interest and Assigns". Ecology may only withhold consent to an amendment making proposed Successors in Interest and Assigns party to this Decree if it provides written notification to the party or parties notifying Ecology of the proposed transfer in interest pursuant to Section XI of this Decree. The written notification shall state that the Port or its Successors in Interest and Assigns are in violation of, or will be in violation of, a material term of the Decree or that the use proposed by the proposed Successors in Interest and Assigns would not comply with RCW 70.105D.040(5). Provided, however, that Ecology shall not withhold consent to an amendment making proposed Successors in Interest and Assigns parties to the Decree on the basis that their proposed use fails to provide a public benefit or expedite cleanup so long as the Site as a whole meets or is anticipated to meet those requirements.

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written notification must be received within thirty (30) days of the date Ecology was notified of the proposed transfer. If Ecology does not provide such notification within thirty (30) days, the Court is authorized to enter the amendment without further action by Ecology. Provided, however; that failure of Ecology to comment within thirty (30) days does not compromise or affect any rights Ecology may have under this Decree, MTCA, or other applicable law.

XIII. DISPUTE RESOLUTION

- 56. In the event a dispute arises as to an approval, disapproval, proposed modification, or other decision or action by Ecology's project coordinator, the parties shall use the dispute resolution procedure set forth below.
- (1) Upon receipt of the Ecology project coordinator's decision, the Port or its Successors in Interest and Assigns have fourteen (14) days within which to notify Ecology's project coordinator of any objection to the decision.
- (2) The parties' project coordinators shall then confer in an effort to resolve the dispute. If the project coordinators cannot resolve the dispute within fourteen (14) days, Ecology's project coordinator shall issue a written decision.
- (3) The Port or its Successors in Interest and Assigns may then request Ecology management review of the decision. This request shall be submitted in writing to the Toxics Cleanup Program Manager within seven (7) days of receipt of Ecology's project coordinator's written decision.

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- 57. If Ecology's final written decision is unacceptable to the Port or its Successors in Interest and Assigns, the Port or its Successors in Interest and Assigns have the right to submit the dispute to the Court for resolution. The parties agree that one judge should retain jurisdiction over this case and shall, as necessary, resolve any dispute arising under this Decree. In the event the Port or its Successors in Interest and Assigns present an issue to the Court for review, the Court shall review the action or decision of Ecology under an arbitrary and capricious standard of review.
- 58. The parties may agree to substitute an Alternative Dispute Resolution (ADR) process, such as mediation, for the formal dispute resolution process set forth in this section.
- 59. The parties agree to use the dispute resolution process in good faith and agree to expedite, to the extent possible, the dispute resolution process whenever it is used. When either party uses the dispute resolution in bad faith or for purposes of delay, the other party may seek sanctions.
- 60. The implementation of these dispute resolution procedures shall not provide a basis for delay of any activities

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XIV. CONTRIBUTION PROTECTION

61. With regard to claims for contribution against the Port or its Successors in Interest and Assigns for matters addressed in this Decree, Ecology agrees that the Port and its Successors in Interest and Assigns are entitled to protection from contribution actions or claims as is provided by MTCA, RCW 70.105D.040(4)(d), or as otherwise provided by law.

XV. COVENANT NOT TO SUE UNDER MTCA; REOPENERS

- Interest's and Assign's compliance with the terms and conditions of this Decree, Ecology agrees that compliance with this Decree shall stand in lieu of any and all administrative, legal, and equitable remedies and enforcement actions available to Ecology against the Port or Successors in Interest and Assigns for the release or threatened release of hazardous substances covered by the terms of this Decree.
- application to the liability for Soil contamination at the Site specifically defined in Exhibit A and to those hazardous substances which Ecology knows to be located in the Soil at the Site as of the entry of this Decree. This Covenant is not applicable to any other hazardous substance or area and the state retains all of its authority relative to such substances and areas.

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 A. <u>Reopeners</u>: In the following circumstances the State of Washington may exercise its full legal authority to address releases of hazardous substances at the Site notwithstanding the Covenant Not to Sue set forth above:

- 1. In the event the Port or Successors In Interest and Assigns fail to comply with the terms and conditions of this Consent Decree, including all attachments, and, after written notice of noncompliance, fails to come into compliance;
- regarding factors previously unknown to Ecology, including the nature or quantity of hazardous substances at the Site, and Ecology determines, in light of this information, that further remedial action is necessary at the Site to protect human health or the environment, and the Port or Successors in Interest and Assigns after notice, fail to take the necessary action within a reasonable time;
- a. In the event conditions at the Site cause an endangerment to human health or the environment under Section XXIV of this Consent Decree, and the Port or Successors in Interest and Assigns, after notice, fail to eliminate the endangerment within a reasonable time;
- 4. In the event the remedial action conducted at the Site fails to meet the requirements set forth in the Cleanup Action Plan and Section V of this Decree.

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- 6. In the event the Port or its Successors and Assigns interfere with any remediation of the Site conducted or required by Ecology.
- B. <u>Applicability</u>. The Covenant Not to Sue set forth above shall have no applicability whatsoever to:
 - Criminal liability;
 - Liability for damages to natural resources;
- 3. Any Ecology action against potentially liable parties not a party to this Decree;
- 4. Liability for groundwater contamination on or off the Site.

XVI. THE PORT RESERVATION OF RIGHTS

- 64. The Port and any Successors in Interest and Assigns reserve all rights and defenses which they may have and which are not otherwise addressed in this Decree. Entry into this Decree by the Port or Successors in Interest and Assigns is not an admission of liability on their part.
- 65. Except as provided herein for the Port and Successors in Interest and Assigns, this Decree does not grant any rights or affect any liabilities of any person, firm or corporation or subdivision or division of state, federal, or local government.

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66. This Decree does not constitute a representation by Ecology that the Site is fit for any particular purpose.

XVIII. RETENTION OF RECORDS

shall preserve, during the pendency of this Decree and for ten (10) years from the date this Decree is no longer in effect as provided in Section XXVIII, all records, reports, documents, and underlying data in its possession relevant to the implementation of this Decree and shall insert in contracts with project contractors and subcontractors a similar record retention requirement. Upon request of Ecology, the Port or its Successors in Interest and Assigns, shall make all non-archived records available to Ecology and allow access for review. All archived records shall be made available to Ecology within a reasonable period of time.

XIX. SITE ACCESS

grant to Ecology, its employees, agents, contractors and authorized representatives, an irrevocable right to enter upon the Site, with reasonable notice and at any reasonable time, for purposes of allowing Ecology to monitor or enforce compliance with this Decree. The Port and Successors in Interest and Assigns recognize and acknowledge that Ecology's entry onto the Site for purposes of monitoring or enforcing compliance with this Decree or implementing remediation 'at the Site may interfere with the Port's and

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Successors in Interest and Assigns' full use of the Site. and Successors in Interest and Assigns agree that they will not 2 object to any interruption or interference with their use of the 3 Site caused by Ecology's entry onto the Site for such purposes. The right of entry granted in this Section is in addition to any 5 right Ecology may have to enter onto the Site pursuant to specific statutory or regulatory authority. Consistent with Ecology's 7 responsibilities under state and federal law, Ecology, and any 8 persons acting for it, shall use reasonable effort to minimize any 9 interference and use reasonable effort not to interfere with the 10 operations of the Port or Successors in Interest and Assigns by any 11 such entry. In the event Ecology enters 'the Site for reasons other 12 than emergency response, Ecology agrees that it shall provide 13 reasonable advance notice to the Port or its Successors in Interest 14 and Assigns of any planned entry, as well as schedules and 15 locations of activity on the Site. Ecology further agrees to 16 accommodate reasonable requests that it modify its scheduled entry 17 or activities at the Site. 18

69. Notwithstanding any provision of this Decree, Ecology retains all of its access authorities and access rights, including enforcement authorities related thereto, under MTCA and any other applicable state statute or regulations.

XX. OTHER APPLICABLE LAWS

70. All actions carried out by the Port or Successors in Interest and Assigns pursuant to this Decree shall be done in

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accordance with all applicable federal, state, and local requirements, including requirements to obtain necessary permits. Pursuant to RCW 70.105D.090(1), the known and applicable substantive requirements of Chapters 70.94, 70.95, 70.105, 75.20, 90.48, and.90.58 RCW, and any laws requiring or authorizing local government permits or approvals for remedial action, have been 6 included in the CAP and are incorporated by reference here as 7 binding and enforceable requirements in this Decree. 8 Ecology determines or the Port or Successors in Interest and 9 Assigns becomes aware that additional permits addressed in RCW 10 70.105D.090(1) are required for the remedial action in the CAP, the 11 Port or Successors in Interest and Assigns will be required to 12 consult with the appropriate state or local jurisdictions and 13 provide Ecology with written documentation from those jurisdictions 14 of substantive requirements those agencies believe are applicable 15 to the remedial actions, prior to conducting the remedial actions. 16 Ecology shall make the final determination on the additional 17 substantive requirements that must be met by the Port or Successors 18 in Interest and Assigns and on how the Port or Successors in 19 Interest and Assigns must meet those requirements. The additional 20 requirements shall become enforceable requirements of the work to 21 be performed under this Decree. Ecology shall ensure that public 22 notice and opportunity for comment is provided. 23

Pursuant to RCW 70.105D.090(2), in the event that 71. Ecology determines that the exemption from complying with the procedural requirements of the laws referenced in RCW

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70.105D.090(1) would result in the loss of approval from a federal agency necessary for the state to administer any federal law, such exemption shall not apply and the Port or Successors in Interest and Assigns shall be required to comply with both the procedural and substantive requirements of the laws referenced in RCW 70.105D.090(1).

XXI. SAMPLING, DATA REPORTING, AND AVAILABILITY

- 72. With respect to the implementation of this Decree, the Port or Successors in Interest and Assigns shall make the results of all sampling, laboratory reports, and/or test results generated by it, or on its behalf available to Ecology and shall submit these results in accordance with Section XXII of this Decree.
- 73. In accordance with WAC 173-340-840(5), groundwater sampling data shall be submitted to Ecology. These submittals shall be provided to Ecology in accordance with Section XXII of this Decree.
- 74. If requested by Ecology, the Port or Successors in Interest and Assigns shall allow split or duplicate samples to be taken by Ecology and/or its authorized representatives of any samples collected by the Port or Successors in Interest and Assigns pursuant to the implementation of this Decree. The Port or Successors in Interest and Assigns shall notify Ecology at least five (5) working days in advance of any sample collection or work activity at the site. Ecology shall, upon request, allow split or

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duplicate samples to be taken by the Port or Successors in Interest and Assigns or their authorized representatives of any samples collected by Ecology pursuant to the implementation of this Decree provided it does not interfere with the Department's sampling. Without limitation on Ecology's rights under Section XIX, Ecology shall endeavor to notify the Port or Successors in Interest and Assigns at least five (5) working days prior to any sampling collection activity.

XXII. PROGRESS REPORTS

- 75. The Port or Successors in Interest and Assigns shall submit to Ecology written monthly progress reports which describe the actions taken during the previous month to implement the requirements of this Decree. The progress shall include the following:
- A. A list of on-Site activities that have taken place during the month;
- B. Detailed description of any deviations from required tasks not otherwise documented in project plans or amendment requests;
- C. Description of all deviations from the schedule during the current month and any planned deviations in the upcoming month;
- D. For any deviations in schedule, a plan for recovering lost time and maintaining compliance with the sch'edule;

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A list of deliverables for the upcoming month if different from the schedule.

76. All progress reports shall be submitted by the fifteenth day of the month in which they are due after the effective date of this Decree. Unless otherwise specified, progress reports and any other documents submitted pursuant to this Decree shall be sent by certified mail, return receipt requested, to Ecology's project coordinator.

EXTENSION OF SCHEDULE XXIII.

An extension of schedule shall be granted only when a request for an extension is .submittedin a timely fashion, generally at least 30 days prior to expiration of the deadline for which the extension is requested, and good cause exists for granting the extension. All extensions shall be requested in writing. The request shall specify the reason(s) the extension is needed.

An extension shall only be granted for such period of time as Ecology determines is reasonable under the circumstances. A requested extension shall not be effective until approved by Ecology or the Court. Ecology shall act upon any written request for extension in a timely fashion. It shall not be

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- 79. The burden shall be on the Port or Successors in Interest and Assigns to demonstrate to the satisfaction of Ecology that the request for such extension has been submitted in a timely fashion and that good cause exists for granting the extension.

 Good cause includes, but is not limited to, the following:
- (1) Circumstances beyond the reasonable control and despite the due diligence of the Port or Successors in Interest and Assigns including delays caused by unrelated third parties or Ecology, such as (but not limited to) delays by Ecology in reviewing, approving, or modifying documents submitted by the Port or Successors in Interest and Assigns; or
- (2) Acts of God, including fire, flood, blizzard, extreme temperatures, storm, or other unavoidable casualty; or
 - (3) Endangerment as described in Section XXIV.

However, neither increased costs of performance of the terms of the Decree nor changed economic circumstances shall be considered circumstances beyond the reasonable control of the Port or Successors in Interest and Assigns.

- 80. Ecology may extend the schedule for a period not to exceed ninety (90) days, except where an extension is needed as a result of:
- (1) Delays in the issuance of a necessary permit which was applied for in a timely manner; or

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(3) Endangerment as described in Section XXIV.

Ecology shall give the Port or Successors in Interest and Assigns written notification in a timely fashion of any extensions granted pursuant to this Decree.

MIV. ENDANGERMENT

In the event Ecology determines that activities 81. implementing or in noncompliance with this Decree, or any other circumstances or activities, are creating or have the potential to create a danger to the health or welfare of the people on the Site or in the surrounding area or to the environment, Ecology may order the Port or Successors in Interest and Assigns to stop further implementation of this Decree for such period of time as needed to abate the danger or may petition the Court for an order as appropriate. During any stoppage of work under this Section, the obligations of the Port or Successors in Interest and Assigns with respect to the work under this Decree which is ordered to be stopped shall be suspended and the time periods for performance of that work, as well as the time period for any other work dependent upon the work which is stopped, shall be extended, pursuant to Section XXIII of this Decree, for such period of time as Ecology determines is reasonable under the circumstances.

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In the event the Port or Successors in Interest and 82. Assigns determine that activities undertaken in furtherance of this Decree or any other circumstances or activities are creating an endangerment to the people on the Site or in the surrounding area or to the environment, the Port or Successors in Interest and Assigns may stop implementation of this Decree for such period of time necessary for Ecology to evaluate the situation and determine whether the Port or Successors in Interest and Assigns should proceed with implementation of the Decree or whether the work stoppage should be continued until the danger is abated. or Successors in Interest and Assigns shall notify Ecology's project coordinator as soon as possible, but no later than twentyfour (24) hours after such stoppage of work, and thereafter provide Ecology with documentation of the basis for the work stoppage. Ecology disagrees with the Port's or Successors in Interest and Assigns' determination, it may order the Port or Successors in Interest and Assigns to resume implementation of this Decree. Ecology concurs with the work stoppage, the Port's or Successors in Interest and Assigns' obligations shall be suspended and the time period for performance of that work, as well as the time period for any other work dependent upon the work which was stopped, shall be extended, pursuant to Section XXIII of this Decree, for such period of time as Ecology determines is reasonable under the Any disagreements related to this Section shall be circumstances. resolved through the dispute resolution procedures in Section XIII.

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Interest and Assigns has failed without good cause to implement the remedial action, Ecology may, after notice to the Port or Successors in Interest and Assigns, perform any or all portions of the remedial action that remain incomplete. If Ecology performs all or portions of the remedial action because of the Port's or Successors in Interest and Assigns' failure to comply with its obligations under this Decree, the Port or Successors in Interest and Assigns for the costs of doing such work in accordance with Section VI, provided that the Port or Successors in Interest and Assigns is not obligated under this Section to reimburse Ecology for costs incurred for work inconsistent with or beyond the scope of this Decree.

XXVI. FIVE YEAR REVIEW

monitoring, continues at the Site, the parties agree to review the progress of remedial action at the Site, and to review the data accumulated as a result of Site monitoring as often as is necessary and appropriate under the circumstances. At least every five years the parties shall meet to discuss the status of the Site and the need, if any, of further remedial action at the Site. Ecology reserves the right to require further remedial action at the site

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under appropriate circumstances. This provision shall remain in effect for the duration of the Decree. Notwithstanding any provision in this Decree, Ecology reserves all its rights to require investigation and cleanup of groundwater at the Site.

XXVII. PUBLIC PARTICIPATION

- 85. Ecology shall maintain the responsibility for public participation at the Site. However, the Port or Successors in Interest and Assigns shall cooperate with Ecology and, if agreed to by Ecology, shall:
- A. Prepare drafts of public notices and fact sheets at important stages of the remedial action, such as the submission of work plans and engineering design reports. Ecology will finalize (including editing if necessary) and distribute such fact sheets and prepare and distribute public notices of Ecology's presentations and meetings;
- B. Notify Ecology's project coordinator prior to the preparation of all press releases and fact sheets, and before major meetings with the interested public and local governments.

 Likewise, Ecology shall notify the Port or Successors in Interest and Assigns prior to the issuance of all press releases and fact sheets, and before major meetings with the interested public and local governments;

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D. In cooperation with Ecology, arrange and/or continue information repositories to be located at the Port's office at Pier 69, Seattle, Washington 98111 and Ecology's Northwest Regional Office at 3190 - 160th Avenue S.E., Bellevue, Washington 98008-5452. At a minimum, copies of all public notices, fact sheets, and press releases; all quality assured ground water, surface water, Soil, sediment, and air monitoring data; remedial actions plans, supplemental remedial planning documents, and all other similar documents relating to performance of the remedial action required by this Decree shall be promptly placed in these repositories.

XXVIII. DURATION OF DECREE AND RETENTION OF JURISDICTION

shall retain jurisdiction over both the subject matter of this Decree and the parties for the duration of the performance of the terms and provisions of this Decree for the purpose of enabling any of the parties to apply to the Court, consistent with the dispute resolution process set forth in Section XIII, and the amendment process set forth in Section XIII, at any time for such further order, direction, and relief as may be necessary or appropriate to ensure that obligations of the parties have been satisfied. The

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Decree shall remain in effect until the Port has received written notification from Ecology that the requirements of this Decree have been satisfactorily completed.

XXIX. PUBLIC NOTICE AND WITHDRAWAL OF CONSENT

- and comment under RCW 70.105D.040(4)(a). As a result of this process, Ecology has found that this Decree will lead to a more expeditious cleanup of hazardous substances at the Site, in compliance with applicable cleanup standards, and is in the public interest.
- 88. If the Court withdraws its consent, this Decree shall be null and void at the option of any party and the accompanying complaint shall be dismissed without costs and without prejudice. In such an event, no party shall be bound by the requirements of this Decree.

XXX. INDEMNIFICATION

89. The Port or Successors in Interest and Assigns agree to indemnify and save and hold the State of Washington, its employees, and agents harmless from any and all claims or causes of action for death or injuries to persons or for loss or damage to property arising from or on account of acts or omissions of the Port or Successors in Interest and Assigns, their officers, employees, agents, or contractors in entering into and implementing this Decree. However, the Port or Successors in Interest and Assigns shall not indemnify the State of Washington nor save nor hold its employees and agents harmless from any claims or causes of

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ATTORNEY GENERALOF WASHINGTON
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OLYMPIA WASHENTON 9809-0117

action arising out of the negligent acts or omissions of the State of Washington, or employees or agents of the State, in implementing the activities pursuant to this Decree.

XXXI. CLAIMS AGAINST THE STATE

hereby agree that they will not seek to recover any costs accrued in implementing the remedial action required by this Decree from the State of Washington or any of its agencies, except that the Port may make a claim against the Local Toxics Control Account for certain costs incurred by the Port in implementing this Decree. Except as provided above, however, the Port or Successors in Interest and Assigns expres ly reserves its right to seek to recover any costs incurred in implementing this Decree from any other potentially liable person.

XXXII. EFFECTIVE DATE

91. The effective date of this Decree is the date on which title to any of the individual parcels within the Site vests in the Port. At such time the Decree shall be effective as to the Site as a whole.

So	ordered	this		day	of			7	1995.			
							-					
	•											
						udge		-				
					K	ing (Count	y Sur	perior	Court	;	

PROSPECTIVE PURCHASER CONSENT DECREE RE: SALMON BAY STEEL PROPERTY - 41

ATTORNEY GENERAL OF WASHINGTON
ECOLOGY DIVISION
P.O.BOX 401;
OLYMPIA WASHINGTON SAVIL-01-17

1	The undersigned parties enter into this Prospective Purchaser
2	Consent Decree on the date specified below.
3	THE PORT
4	By: 17/2/ jusnus
5	Date:2/17/95
6	
7	DEPARTMENT OF ECOLOGY
8	By: Mary E. Burg
9	By: Mary E. Burg Date: 22 Herrary 1995
10 11	ATTORNEY GENERAL'S OFFICE
12	ATTORNET GENERAL DOLLTON
13	By: Lalumo L. Lune
14	Date: 9/20195
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PROSPECTIVE PURCHASER CONSENT DECREE RE: SALMON BAY STEEL PROPERTY - 42

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ATTORNEY GENERAL OF WASHINGTON
ECOLOGY DIVISION
P.O.BOX 401 17
CLYMPIA, WASHINITON 98504-0117