,	
1	WAR 19 1993
2	ATTORNEY DENERAL'S OFFICE
3	EILED ENTERED FILED ESTIGGY WESENED LODGED LODGED RECEIVED LODGED
4	MAR 1 5 1993 MAR 1 1993
5	CHERN CHERRY CHERT CHERK US THEY HAVE TON CHERK US THEY HAVE THEY HAVE TON WESTERN CHERK OF WESTERN CHERK TO WESTERN CHERT TO WESTERN CHERT TO WESTERN CHERK TO WESTERN CHERT TO
6	WESTERN CHETRICT OF WESTERN DISTRICT OF WESTER
. 7	λ
8	
9	UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON
10	STATE OF WASHINGTON DEPARTMENT)
11	OF ECOLOGY,
12	Plaintiff,) NO. C91-5100(T)WD
13) CONSENT DECREE FOR A REMEDIAL V.) INVESTIGATION/FEASIBILITY
14	LEWIS COUNTY, CITY OF) LANDFILL CENTRALIA, CITY OF CHEHALIS,)
15	CITY OF MORTON, CITY OF) MOSSYROCK, TOWN OF PE ELL, CITY)
16	OF VADER, HAROLD R. VASSAR AND) MARY L. VASSAR AND THE MARITAL)
17	COMMUNITY THEREOF; CENTRALIA) HOLDING CORP.;
18	Defendants.
19)
20	
21	Table of Contents
22	INTRODUCTION
23	I. JURISDICTION 6
24	II. PARTIES BOUND
25 . 26	
. 20	

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 1

PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER
701 FIFTH AVENUE
SEATTLE, WASHINGTON 98104-7078
TELEPHONE: (206) 623-7580

2

3

5

6

7

8

9

10

11

12

13

14 15

16

17

18

19

20

21

22

23

24

25

26

INTRODUCTION

In entering into this Consent Decree (Decree), the mutual objective of the Washington State Department of Ecology (Ecology), and defendants Lewis County, the City of Centralia, the City of Chehalis, the City of Morton, the City of Mossyrock, the Town of Pe Ell, the City of Vader, Harold R. and Mary L. Vassar ("Vassar"), and Centralia Holding Corp. ("CHC") (collectively "Defendants") is to conduct a remedial investigation and a feasibility study ("RI/FS") and develop a Cleanup Action Plan ("CAP"), as set forth in Section V, for the Site as defined in Section III, where there is a continuing threat of a release of hazardous substances. The public defendants Lewis County, City of Centralia, City of Chehalis, City of Morton, City of Mossyrock, Town of Pe Ell, and City of Vader have formed, under an interlocal agreement, the Centralia Landfill Closure Group ("CLCG") to oversee the remediation of the Pursuant to Section V, this Decree requires the CLCG to Site. undertake the RI/FS with respect to site characterization, risk assessment, and the development of remedial action alternatives; requires Vassar and CHC to provide property access and otherwise cooperate with the RI/FS; and requires Ecology to issue a CAP for the Site. Once the final CAP is issued, the parties intend to negotiate another consent decree to address implementation of the CAP.

B. An amended Complaint against the CLCG members in this action was filed on March 22, 1991. That Complaint was subse-

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 4 PRESTON THORGRIMSON SHIDLER GATES & ELLIS
5000 COLUMBIA CENTER

701 FIFTH AVENUE SEATTLE, WASHINGTON 98104-7078 TELEPHONE: (206) 623-7580

11

12 13

14

15

. 16

17

18

19 20

21

22

23 24

25

26

quently amended to include the additional defendants, Vassar and CHC. Although the Defendants dispute Ecology's allegations in the complaint, an answer has not been filed, and there has not been a trial on any issue of fact or law in this case. Defendants deny any liability for any environmental contamination at the Site, the parties wish to resolve the issues raised by Ecology's complaint. In addition, the parties agree that settlement of these matters without litigation is reasonable and in the public interest and that entry of this Decree is the most appropriate means of resolving these matters.

- C. On July 29, 1991, Thurston County Superior Court entered a first Consent Decree in this matter. That Consent Decree required members of the CLCG to undertake an interim action at the Landfill, as defined in Section III. The CLCG has implemented a substantial portion of the interim action. Consent Decree addresses the RI/FS and CAP phase of remediation at the Site.
- In signing this Decree, the parties agree to its entry D. and agree to be bound by its terms.
- E. By entering into this Decree, the parties do not intend to discharge non-settling parties from any liability they may have with respect to matters alleged in the complaint.
- This Decree shall not be construed as proof of liabili-F. ty or responsibility for any releases of hazardous substances or cost for remedial action nor an admission of any facts; provided, however, that the parties shall not challenge either the standing

of Ecology or the jurisdiction of this Court in any proceeding to enforce this Decree.

G. The Court, being fully advised of the reasons for entry of this Decree, and good cause having been shown: HEREBY ORDERS, ADJUDGES, AND DECREES AS FOLLOWS:

I. JURISDICTION

- A. This Court has jurisdiction over the subject matter and over the parties under Section 107 of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. 9607. The Court also has jurisdiction under the Water Pollution Control Act, Chapter 90.48 RCW; the Model Toxics Control Act (MTCA), Chapter 70.105D RCW, based on the doctrine of pendant jurisdiction. Venue is proper in this district pursuant to Section 113(b) of CERCLA, 42 U.S.C. 9613(b), and 28 U.S.C. 1391(b), because the claims herein arose in this district.
- B. Authority is conferred upon the Washington State
 Attorney General by RCW 70.105D.040(4)(a) to agree to settlement
 with any potentially liable person if, after public notice and
 hearing, Ecology finds the proposed settlement would lead to a
 more expeditious cleanup of hazardous substances in compliance
 with cleanup standards under RCW 70.105D.030(2)(d). RCW
 70.105D.040(4)(b) requires that such a settlement be entered as a
 Consent Decree issued by a court of competent jurisdiction.
- C. Ecology has provided notice and opportunity for comment to Vassar and CHC, as set forth in RCW 70.105D.020(8), of the

threat of release of hazardous substances at the Site and of Ecology's determination that Vassar and CHC are potentially liable persons for the Site pursuant to RCW 70.105D.020(8).

- D. The members of the CLCG have voluntarily waived the rights of its members to notice and comment under RCW 70.105D.020(8) and accepted Ecology's determination that they are potentially liable persons at the Site within the meaning of RCW 70.105D.020(8). Acceptance by the members of the CLCG of status as potentially liable persons with respect to this Site is not to be construed as an admission of liability or waiver of any defense that each or any member may have to any claims other than those resolved by this Consent Decree.
- E. Ecology will continue to consider additional information concerning other PLPs as it becomes available and may name more PLPs at a later date.
- F. Ecology has determined that there is a continuing threat of release of hazardous substances from the Source Area, including the threat of a release of hazardous substances to surface water and/or ground water.
- G. The actions to be taken pursuant to this Decree are necessary to protect human health and the environment and will lead to a more expeditious cleanup of hazardous substances in compliance with the cleanup standards RCW 70.105D.030(2)(d) and the regulations adopted pursuant thereto.

2

3

5

6 7

8

9

10 11

12

13

14

15

16

17

18

19

20

21

22

23 24

25

26

II. PARTIES BOUND

This Decree shall apply to and be binding upon signatories to this Decree (parties), their successors and assigns. undersigned representatives of the Defendants and Ecology hereby certify that they are fully authorized to enter into this Decree and to execute and legally bind the individuals, corporations, municipalities, and other entities they each represent to comply with the Decree. Defendants agree to undertake all actions required by the terms and conditions of this Decree in accordance with Section V. No change in ownership of the Properties, as defined in Section III, municipal status or corporate status of any Defendant shall alter the responsibility of the Defendants under this Decree. The CLCG shall provide a copy of this Decree to all contractors and subcontractors retained to perform work required by this Decree and shall ensure that all work undertaken by such contractors and subcontractors will be in compliance with this Decree.

III. <u>DEFINITIONS</u>

Except as specified herein, all definitions in RCW 70.105D.020 and WAC 173-340-200 apply to the terms in this Decree and without prejudice to Defendants' right to deny or otherwise challenge these findings of fact.

A. Landfill: The Centralia Landfill property as described by the legal description for the "Centralia Landfill property" contained in Exhibit A. This property includes the Centralia Landfill.

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 8 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER

701 FIFTH AVENUE

SEATTLE, WASHINGTON 98104-7078

- B. <u>Properties</u>: The Centralia Landfill property, Vassar Property No. 2, and Centralia Holding Corporation Property ("CHC Property") described in Exhibit A.
- C. <u>Source Area</u>: The extent of refuse at the Properties described in Exhibit A.
- D. <u>Site</u>: Those portions of the Properties and any other properties where hazardous substances originating from the landfill operations have come to be located. The Site is a "facility" as defined at RCW 70.105D.020(3). Exhibit A of this Consent Decree generally illustrates, without prejudice, property boundaries and immediate vicinity associated with the Site and contains legal descriptions of the Properties.
- E. <u>Days</u>: Refers to calendar days unless specified otherwise.
- F. <u>Parties</u>: Refers to the Washington State Department of Ecology, the members of the CLCG, Vassar, and CHC.
- G. <u>Defendants</u>: Refers to the members of the CLCG, Vassar and CHC.
- H. <u>CLCG</u>: Refers to Lewis County, City of Centralia, City of Chehalis, City of Morton, City of Mossyrock, Town of Pe Ell, and City of Vader. These local governments, by interlocal agreement, have formed the Centralia Landfill Closure Group to oversee the remediation of the Centralia Landfill.
- I. <u>Consent Decree or Decree</u>: Refers to this Consent

 Decree and each of the exhibits to the Decree. All exhibits are

 integral and enforceable parts of this Consent Decree.

IV. STATEMENT OF FACTS

Ecology makes the following finding of facts without any express or implied admissions by Defendants and without prejudice to Defendants' right to deny or otherwise challenge those findings of fact.

- A. The City of Centralia ("Centralia") owns the Centralia Landfill, an operating municipal solid waste landfill located at 1411 South Tower, Centralia, Washington 98531.
- B. CHC owns the CHC Property described in Exhibit A. It appears that part or all of this property was once an active part of the north section of the Centralia Landfill.
- C. Vassar owns the Vassar Property No. 2 described in Exhibit A. It appears that part or all of this property was once an active part of the north section of the Centralia Landfill.
- D. Landfilling operations have occurred at the Properties since 1958. It appears that landfilling operations occurred on both Vassar Property No. 2 and CHC Property, described in Exhibit A, and that such operations were completed prior to 1972. By letter dated May 18, 1987 to the City of Centralia, the Lewis County Health District deemed the north end of the Centralia Landfill, described in Exhibit A, to be closed pursuant to WAC 173-301-611 for Abandoned Disposal Sites. Chapter 173-301 WAC was superseded by Chapter 173-304 WAC in 1985. Because this historical portion of the Centralia Landfill was deemed closed before ch. 173-304 WAC became effective in 1985, that portion is

not required to meet standards set by ch. 173-304 WAC for landfill closure. WAC 173-304-400(1)(e).

- E. From approximately 1970 to 1978, Harold LeMay
 Enterprises, a private contractor, operated the Centralia
 Landfill. At all other times, it has been operated by Centralia.
- F. Since 1958, the Source Area has received solid waste generated in Lewis County and south Thurston County. Ross Electric of Washington, Inc. disposed of PCB-contaminated ash in the Source Area. In addition, various other industries and/or commercial enterprises may have disposed of hazardous substances at the Site.
- G. The members of the CLCG by contract, agreement, or otherwise arranged for disposal of municipal solid waste owned, possessed, or generated by members of the CLCG at the Source Area, or otherwise generated municipal solid waste disposed of at the Source Area.
- H. On August 28, 1990, the Site was listed on the State Hazardous Sites List pursuant to WAC 173-340-330, and on August 30, 1990, the Site was listed on the federal National Priorities List, pursuant to 105 of CERCLA, 42 U.S.C. 9605 (55 Fed. Reg. 35502 (August 30, 1990)).
- I. An interim action is being performed in compliance with a Consent Decree entered in Thurston County Superior Court on July 29, 1991 (Cause No. 91-2-01654-0), and Western District Court (Cause No. C91-5100T) on July 8, 1991. The interim action includes the following elements: the installation of an active

landfill gas control system, leachate seep collection system, security fencing, stormwater collection and discharge system, and a temporary geomembrane and soil cover.

J. The threat of a release of hazardous substances from the Source Area exists.

V. WORK TO BE PERFORMED

- A. This Decree provides for implementation of a RI/FS and development of a CAP designed to protect human health and the environment from the known or threatened release of hazardous substances at, on, or from the Source Area. The scope of work and schedule for the RI/FS and CAP are set forth in Exhibits B and C to this Decree. Except where performance by another party is expressly provided for, the CLCG and Ecology hereby commit to implement the requirements assigned to each in Exhibits B and C.
- B. CHC hereby commits to provide the CLCG and Ecology, upon reasonable notice, with access to the CHC Property to implement the scope of work set forth in Exhibit B. Vassar hereby commits to provide the CLCG and Ecology, upon reasonable notice, with access to Vassar Property No. 2 to implement the scope of work set forth in Exhibit B, to the extent allowed under any lease agreement pertaining to that property. In addition, Vassar and CHC shall provide the CLCG and Ecology, upon request, with any and all non-privileged documents and information within their possession regarding operations on Vassar Property No. 2 and CHC Property, respectively, that is relevant to the implementation of the Exhibit B scope of work. Vassar and CHC

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 12 PRESTON THORGRIMSON SHIDLER GATES & ELLIS
5000 COLUMBIA CENTER
701 FIFTH AVENUE
SEATTLE WASHINGTON 98104-7078

shall abide by the Safety and Health Plan developed under Exhibit B and otherwise cooperate with the CLCG and Ecology in good faith as the CLCG and Ecology implement Exhibits B and C and shall not impede such implementation. The CLCG shall provide Vassar and CHC with copies of all preliminary draft documents provided to the CLCG for review, draft documents provided to Ecology for approval, and all other documents approved by Ecology pursuant to the scope of work set forth in Exhibit B. Without limiting the foregoing, the CLCG shall, upon reasonable notice, grant CHC and Vassar access to any and all non-privileged documents and information relevant to the implementation of the RI/FS scope of work set forth in Exhibit B to this Decree, including without limitation all contracts and correspondence with contractors, sampling results, laboratory reports, draft and final reports, and progress reports.

C. Each of the Defendants agree to notify Ecology if they undertake any remedial actions outside the scope of this Decree at the Properties. Except in emergency situations, Defendants agree to provide notice to Ecology at least five (5) days in advance of such remedial actions. All work conducted under this Decree shall be done in accordance with Chapter 173-340 WAC unless otherwise provided herein.

VI. GRANT FUNDING

Pursuant to RCW 70.105D.070(3)(a) and Ch. 173-322 WAC, Ecology has made the following determinations:

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
0.4

26

	1.	The	mer	nbers	of	the	CLCG	are	loc	al	governn	nents
required,	purs	uant	to	this	Cor	nsent	Deci	cee,	to	unc	lertake	remedia
action at	the s	Sites	•									•

- 2. The members of the CLCG are prepared to proceed promptly to accomplish the scope of work set forth in Exhibit B; and
- 3. Implementation of this Consent Decree will lead to a more expeditious cleanup of hazardous substances at the Site in compliance with the cleanup standards of RCW 70.105D.030(2)(d).

VII. <u>DESIGNATED PROJECT COORDINATORS</u>

The project coordinator for Ecology is:

Tina Masterson
7272 Cleanwater Lane, LU-11
Olympia, Washington 98504-6811
Phone: (206) 586-7310

The project coordinator for the CLCG is:

Richard Southworth Centralia Landfill Closure Group P.O. Box 609 Centralia, Washington 98531 Phone: (206) 736-8284

The project coordinator for Vassar is:

Harold Vassar 3205 Goddard Road Southwest Tenino, Washington 98589 Phone: (206) 273-5360

The project coordinator for CHC is:

Mr. I. Ward Lange c/o John H. Harland Company P.O. Box 105250 Atlanta, GA 30348 Phone: (404) 593-5615

•

Each project coordinator shall be responsible for overseeing the implementation of the parties' respective responsibilities under this Decree. The Ecology project coordinator will be Ecology's designated representative for the Site. To the maximum extent possible, communications between Ecology and the Defendants and all documents, including reports, approvals, and other correspondence concerning the activities performed pursuant to the terms and conditions of this Decree, shall be directed through the project coordinators. The project coordinators may designate, in writing, working level staff contacts for all or portions of the implementation of the work required by this Decree.

Any party may change its respective project coordinator. Written notification shall be given to the other parties at least ten (10) calendar days prior to the change. The project coordinators may agree to minor modifications to the work to be performed without a formal amendment of this Consent Decree upon Ecology's written agreement that the modification is minor.

VIII. PERFORMANCE

All work performed by the CLCG pursuant to this Decree shall be under the direction and supervision, as necessary, of a professional engineer or hydrogeologist, or equivalent, with experience and expertise in hazardous waste site investigation and cleanup. The CLCG shall notify Ecology in writing as to the identity of such engineer(s) or hydrogeologist(s), and of any contractors and subcontractors to be used in carrying out the

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 15 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER

701 FIFTH AVENUE

SEATTLE, WASHINGTON 98104-7078

23

24

25

26

terms of this Decree, prior to the initiation of their work under this Decree.

IX. ACCESS

Upon giving reasonable notice to Defendants in accordance with RCW 70.105D.030(1) and WAC 173-340-800, and subject to Vassar's ability to provide site access under its lease agreement with its tenant, as described in Section V.B., Ecology or any Ecology authorized representatives shall have the authority to enter and freely move about the Properties at all reasonable times for the purposes of, inter alia: inspecting records, operation logs, and contracts related to the work being performed pursuant to this Decree; reviewing the progress in carrying out the terms of this Decree; conducting such tests or collecting samples as Ecology may deem necessary; using a camera, sound recording, or other documentary type equipment to record work done pursuant to this Decree; and verifying the data submitted to Ecology by the Defendants. Without limitation on Ecology's rights under this section, Ecology shall notify Defendants prior to any sampling event pursuant to this section and will use best efforts to provide five (5) working days advance notice including a written description of planned sampling activities.

Upon request, Ecology shall allow Defendants to split any samples taken by Ecology during an inspection, unless the Defendants fail to make available a representative for the purpose of splitting samples. All parties with access to the Properties pursuant to this paragraph shall comply with safety

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 16 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLLYBIA CENTER

701 FIFTH AVENUE

SEATTLE, WASHINGTON 98104-7078

TELEPHONE (206) 623-7580

CENTRALIA LANDFILL RI/FS

CONSENT DECREE - 17

and health plans required by this Decree. Ecology shall make the results of all sampling, laboratory reports, videos, and/or test results generated by it or on its behalf, collected for purposes of this Consent Decree, available to Defendants unless an exemption from disclosure is available under ch. 42.17 RCW.

X. SAMPLING, DATA REPORTING, AND AVAILABILITY

The CLCG shall conduct all sampling and analysis in a manner consistent with the Field Sampling Plan(s) (FSP) and Quality Assurance Project Plan(s) (QAPP) required by Exhibit B. With respect to the implementation of this Decree, the CLCG shall include in the reports prepared under Exhibit B the results of all sampling, laboratory reports, and/or test results generated by it, or on its behalf and which have been verified pursuant to the FSP and QAPP.

If requested by Ecology or the other Defendants, the CLCG shall allow split or duplicate samples to be taken by Ecology and/or its authorized representatives or the other Defendants of any samples collected by the CLCG pursuant to the implementation of this Decree. The CLCG shall notify Ecology in advance of any sampling event pursuant to this Decree and will use best efforts to provide notice at least five (5) working days in advance of such sampling. The CLCG agrees to cooperate with Ecology in accordance with terms set forth in the QAPP in providing splits of samples to Ecology when Ecology is unable to attend a sampling event.

In accordance with WAC 173-340-840(5), the CLCG shall submit validated ground water sampling data to Ecology in the format specified in Appendix A to this Decree: GROUND WATER SAMPLING DATA SUBMITTAL REQUIREMENTS, both in hard copy form and on computer disk. These submittals shall be provided to Ecology in accordance with Section XI of this Decree.

XI. PROGRESS REPORTS

The CLCG shall submit to Ecology written monthly progress reports that describe the actions taken during the previous month to implement the requirements of this Decree. The progress report shall include the following:

- A. A list of field activities that have taken place during the previous month;
- B. Detailed description of any deviations from required tasks not otherwise documented in project plans or amendment requests;
- C. Description of all deviations from the schedule (Exhibit C) during the previous month and any planned deviations in the upcoming month;
- D. For any deviations in schedule, a plan for recovering lost time and maintaining compliance with the schedule;
- E. A hard copy of all raw data (including laboratory analysis) received by the CLCG during the past month and an identification of the source of the sample; and
- F. Computer files and hard copies of all validated ground water sampling data, following verification.

Ŕ

. -

G. A list of deliverables for the upcoming month if different from the schedule.

All progress reports shall be submitted by the tenth day of the month. The first progress report shall be due within ten (10) days after the end of the first full month following the effective date of this Decree. Unless otherwise specified, progress reports and any other documents submitted pursuant to this Decree shall be sent by certified mail, return receipt requested, to Ecology's project coordinator.

XII. RETENTION OF RECORDS

In accordance with WAC 173-340-850, each Defendant shall preserve, during the pendency of this Decree and for ten (10) years from the date of issuance of Ecology's Cleanup Action Plan pursuant to Section XXIV (Duration of Decree), all records, reports, documents, and underlying data in their possession relevant to the implementation of this Decree and shall insert in contracts with project contractors a similar record retention requirement. Upon reasonable request of Ecology, Defendants shall make all such non-archived records available to Ecology and allow access for review. All such archived records shall be made available to Ecology within a reasonable period of time.

XIII. TRANSFER OF INTEREST IN PROPERTY

No voluntary conveyance or relinquishment of title, easement, leasehold, or other interest in any portion of the Properties shall be consummated without provision for continuing the remedial action as described in this Consent

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 19 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER
701 FIFTH AVENUE
5EATTLE, WASHINGTON 98104-7078

ATTLE, WASHINGTON 98104-70 TELEPHONE: (206) 623-7580

Decree, so long as the remedial action is determined by Ecology to be necessary to carry out the terms of the Decree.

Prior to transfer of any legal or equitable interest in all or any portion of the Properties during the effective period of this Decree, the transferring Defendant shall serve a copy of this Decree upon any prospective purchaser, lessee, transferee, assignee, or other successor in interest of the property; and, at least thirty (30) days prior to any transfer, such Defendant shall notify Ecology of said contemplated transfer.

XIV. RESOLUTION OF DISPUTES

- A. Ecology and the Defendants shall resolve any dispute which arises as to a decision or action by Ecology's project coordinator during the implementation of this Decree pursuant to the dispute resolution procedures set forth below.
- 1. The party seeking dispute resolution shall send written notice specifying the nature of the dispute to the project coordinator(s) for the other parties, by certified mail. The Ecology project coordinator shall deliver a copy of the written notice of dispute to the Ecology section supervisor.
- 2. The parties, project coordinators and the Ecology section supervisor shall then confer in a good faith effort to resolve the dispute. The parties shall have ten (10) working days to resolve the dispute from the date notice of dispute is received. At the end of those ten (10) working days, Ecology's project coordinator shall issue a written decision signed by the section supervisor.

- 3. If the dispute remains unresolved, within seven (7) working days of receipt of the section supervisor's written decision, the parties seeking dispute resolution may then submit a written request for review of the dispute to the Toxics Cleanup Program Manager.
- 4. The Toxics Cleanup Program Manager shall conduct a review of the dispute and shall issue a written decision regarding the dispute within five (5) working days of receipt of the request for review. If the Toxics Cleanup Program Manager is unavailable to review the dispute within five (5) working days, an extension of five (5) working days shall be allowed.
- 5. If the decision of the Toxics Cleanup Program
 Manager is unacceptable to the parties requesting dispute resolution, then the parties have the right to submit the dispute to the Court for resolution.
- B. The Court shall review any action or decision of Ecology within the scope of RCW 70.105D.060 on the basis of whether such action or decision was arbitrary and capricious. All other actions or decisions of Ecology shall be reviewed on a standard to be determined by the Court.
- C. The parties agree to only utilize the dispute resolution process in good faith and agree to expedite, to the extent possible, the dispute resolution process whenever it is used. Where a party utilized the dispute resolution process in bad faith or for purposes of delay, it may be subject to sanctions.

D. Each party shall bear its own attorney's fees, expert witness fees and other legal costs resulting from utilization of the judicial review provisions of this dispute resolution procedure, unless the Court finds any party has acted in bad faith, in which case the Court may require the party acting in bad faith to pay the other parties' attorneys' fees, expert witness fees and other legal costs.

Implementation of these dispute resolution procedures shall not provide a basis for delay of any activities required in this Decree, unless Ecology agrees in writing to a schedule extension or the Court so orders.

XV. AMENDMENT OF CONSENT DECREE

- A. With the exception set forth in C below and minor modification as set forth in Section VII, this Decree may only be amended by a written stipulation among the parties to this Decree. Such amendment shall become effective upon entry by the Court. Agreement to amend shall not be unreasonably withheld by any party to the Decree.
- B. The party seeking amendment shall submit any request for an amendment to all other parties (the Responding Parties) for approval. The Responding Parties shall indicate their approval or disapproval in a timely manner after the request for amendment is received. Reasons for the disapproval shall be stated in writing. If the Responding Parties do not agree to any proposed amendment, the disagreement may be addressed through the

 dispute resolution procedures described in Section XIV of this Decree.

C. Written stipulation by the parties is not needed for schedule extensions granted pursuant to Section XVI of this Decree. Any such extension shall become effective on the date on which Ecology issues its written approval.

XVI. EXTENSION OF SCHEDULE

A. An extension of schedule shall be granted by Ecology only when a request for an extension is submitted in a timely fashion and good cause exists for granting the extension. All extensions shall be requested in writing. The request shall specify the reason(s) the extension is needed.

An extension shall only be granted for such period of time as is reasonable under the circumstances. A requested extension shall not be effective until approved by Ecology. Ecology shall act upon any written request for extension in a timely fashion and, to the extent possible, within fourteen (14) days of the request. It shall not be necessary to formally amend this Decree pursuant to Section XV when a schedule extension is granted pursuant to this section of the Decree.

B. The burden shall be on the Defendant seeking the extension to demonstrate to Ecology that the request for such extension has been submitted in a timely fashion and that good cause exists for granting the extension. Good cause includes, but is not limited to, the following:

- (1) Circumstances beyond the reasonable control and despite the due diligence of the Defendant including delays caused by unrelated third parties or Ecology, as well as (but not limited to) delays by Ecology in reviewing, approving, or modifying documents submitted by Defendants; or
- (2) Delays resulting from changes in permit terms or conditions, or a delay in issuing or refusal to grant a permit needed to implement the requirements of this Decree, provided the Defendant filed a timely application for the permit; or
- (3) Judicial review of the issuance, nonissuance, or reissuance of a permit necessary for the continuation of work; or
- (4) Acts of God, including fire, flood, blizzard, extreme temperatures, storm, wave or water conditions, or other unavoidable casualty; or
- (5) Other circumstances deemed in written notice to be exceptional or extraordinary by Ecology; or
- (6) Endangerment as described in Section XVII.

However, neither increased costs of performance nor changed economic circumstances shall be considered circumstances beyond the reasonable control of the Defendants.

Ecology shall give the Defendants written notice in a timely fashion of any extensions granted pursuant to this Section.

2

4

5

6

7

U

10

11

12

13

14

15

16

17

18

19

20

21

22 23

24

25

26

XVII. ENDANGERMENT

In the event Ecology determines that activities implementing or in noncompliance with this Decree, or any other circumstances or activities, are creating or have the potential to create a danger to the health or welfare of the people on the Properties or in the surrounding area or to the environment, Ecology may order the Defendants to stop further implementation of this Decree for such period of time as needed to abate the danger or may petition the Court for an order, as appropriate. During any stoppage of work under this section, the obligations of the Defendants with respect to the work under this Decree which is ordered to be stopped shall be suspended and the time periods for performance of that work, as well as the time period for any other work dependent upon the work which is stopped, shall be extended, pursuant to Section XVI of this Decree, for such period of time as Ecology determines is reasonable under the circumstances.

In the event the Defendants determine that activities undertaken in furtherance of this Decree or any other circumstances or activities are creating an endangerment to the people on the Properties or in the surrounding area or to the environment, the Defendants may stop implementation of this Decree for such period of time necessary for Ecology to evaluate the situation and determine whether the Defendants should proceed with implementation of the Decree or whether the work stoppage should be continued until the danger is abated. The Defendants

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 25 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER

701 FIFTH AVENUE

SEATTLE. WASHINGTON 98104-7078

shall notify Ecology's project coordinator as soon as is possible, but no later than one business day after such stoppage of work, and thereafter provide Ecology with documentation of the basis for the work stoppage. If Ecology disagrees with the Defendants' determination, it may order the Defendants to resume implementation of this Decree. If Ecology concurs in the work stoppage, the Defendants' obligations shall be suspended and the time period for performance of that work, as well as the time period for any other work dependent upon the work which was stopped, shall be extended, pursuant to Section XVI of this Decree, for such period of time as Ecology determines is reasonable under the circumstances. Any disagreements pursuant to the clause shall be resolved through the dispute resolution procedures in Section XIV.

XVIII. OTHER ACTIONS

- A. Ecology reserves its right to institute remedial action(s) at the Site and subsequently pursue cost recovery, and Ecology reserves its right to issue orders and/or impose penalties or take any other enforcement action pursuant to available statutory authority under the following circumstances:
 - (1) Where Defendants fail to comply with any material requirement of this Decree;
 - (2) In the event or upon the discovery of a release or threatened release of hazardous substances not addressed by this Decree, which Defendants, after notice, fail to address;

- (3) Upon Ecology's determination that action beyond the terms of this Decree is necessary to abate an emergency situation which threatens human health or the environment; however, Ecology will first give the Defendants notice and opportunity to perform such remedial action unless the threat is so immediate as to not permit the giving of notice;
- (4) Upon the occurrence or discovery of a situation beyond the scope of this Decree as to which Ecology would be empowered to perform any remedial action or to issue an order and/or penalty, or to take any other enforcement action, given that this Decree is limited in scope to the Site as defined in Section III; or
- (5) In the event or upon the discovery of a release or threatened release of hazardous substances resulting from or related to non-landfill operations, including but not limited to activities at the Vassar or CHC Properties.
- B. With the exceptions set forth in paragraph A, in consideration of the Defendants' performance of the terms and conditions of this Decree, Ecology agrees that, during the period of performance of the terms and conditions of this Decree, compliance with this Decree shall stand in lieu of any and all administrative, legal, and equitable remedies available to Ecology to respond to the release or threatened release of hazardous substances addressed by this Consent Decree.

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 27 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER
701 FIFTH AVENUE
5EATTLE, WASHINGTON 98104-7078

18 19 20

21

22

16

17

23 24

25

26

C. Ecology reserves the right to take any enforcement action whatsoever against additional potentially liable persons not party to this Consent Decree, including a cost recovery action.

XIX. INDEMNIFICATION

To the extent permitted by law, the CLCG agrees to indemnify and save and hold the State of Washington, its employees, and agents harmless from any and all claims or causes of action for death or injuries to persons or for loss or damage to property arising from or on account of acts or omissions of the CLCG, their officers, employees, agents, or contractors in entering into and implementing this Decree. However, the CLCG shall not indemnify the State of Washington nor save nor hold its employees and agents harmless from any claims or causes of action arising out of the negligent or intentional acts or omissions of the State of Washington, or the employees or agents of the State, in implementing the activities pursuant to this Decree.

To the extent permitted by law, CHC and Vassar agree to indemnify and save and hold the State of Washington, its employees, and agents harmless from any and all claims or causes of action for death or injuries to persons or for loss or damage to property arising from or on account of acts or omissions of CHC or the Vassars, respectively, or their officers, employees or agents in entering into and implementing this Decree. However, CHC and the Vassars shall not indemnify the State of Washington nor save nor hold its employees and agents harmless from any

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 29

claims or causes of action arising out of the negligent or intentional acts or omissions of the State of Washington, or the employees or agents of the State, in implementing the activities pursuant to this Decree.

Ecology agrees to indemnify and save and hold the Defendants, their agents and employees harmless from any and all claims or causes of action for death or injuries to persons or for loss or damage to property arising from or on account of acts or omissions of Ecology, its employees, agents, or contractors in entering into and implementing this Decree. However, Ecology shall not indemnify the Defendants nor save nor hold their employees and agents harmless from any claims or causes of action arising out of the negligent or intentional acts or omissions of the Defendants, or the employees and agents of the Defendants in implementing the activities pursuant to this Decree.

XX. COMPLIANCE WITH APPLICABLE LAWS

All actions carried out by the Defendants pursuant to this Decree shall be done in accordance with all applicable federal, state, and local requirements, including requirements to obtain necessary permits.

XXI. REMEDIAL AND INVESTIGATIVE COSTS

The CLCG agrees to pay costs incurred by Ecology pursuant to this Decree. These costs shall include work performed by Ecology or its contractors for remedial actions, Decree preparation and negotiations, site investigation, and oversight or administration of this Decree. Ecology costs shall include costs of direct

PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER

701 FIFTH AVENUE

SEATTLE WASHINGTON SEIGH-7028

SEATTLE, WASHINGTON 98104-7078 TELEPHONE: (206) 623-7580

activities; e,g., employee salary, laboratory costs, contractor fees, and employee benefit packages; and Ecology indirect costs of direct activities. Within ninety (90) days of the end of each fiscal quarter, Ecology will submit to the CLCG a summary statement of Ecology's expenses for the previous quarter. The CLCG agrees to pay the required amount within ninety (90) days of receiving a summary statement of Ecology expenses, payable to the State Toxics Control Account. Failure to pay Ecology's costs within ninety (90) days of receipt of the itemized statement may result in interest charges. Any disputes regarding remedial and investigative (oversight) costs shall be subject to dispute resolution pursuant to Section XIV of this Decree.

XXII. IMPLEMENTATION OF REMEDIAL ACTION

If Ecology determines that any Defendant has failed without good cause to implement any material obligation of such Defendant under this Decree, Ecology may, after notice to the Defendants order Defendants to suspend implementation of this Consent Decree. The Parties shall then attempt in good faith to resolve any dispute pursuant to Section XIV. If the dispute remains unresolved and is submitted to court for resolution, Ecology may, after notice to Defendants, perform any or all portions of the work required under this Decree that remain incomplete. If Ecology's position is upheld by the court and Ecology performs all or portions of the remedial action because of one or more of the Defendants' failure to comply with such Defendant's respective obligations under this Decree, any such Defendant(s)

25

26

refusing to comply with the Decree shall reimburse Ecology for the costs of doing such work within forty-five (45) days of receipt of demand for payment of such costs, provided that such Defendant(s) is not obligated under this section to reimburse Ecology for costs incurred for work inconsistent with or beyond the scope of this Consent Decree.

XXIII. PUBLIC PARTICIPATION

Ecology shall maintain the responsibility for public participation at the Site. However, the Defendants shall cooperate with Ecology and shall do the following:

- The CLCG shall prepare drafts of public notices and fact sheets upon request by Ecology at important stages of the remedial action, such as the submission of work plans and the completion of draft RI. Ecology will finalize (including editing if necessary) and distribute such fact sheets and prepare and distribute public notices of Ecology's presentations and meetings;
- В. The Defendants shall notify Ecology's project coordinator prior to the issuance of all press releases and fact sheets, and before major meetings with the interested public and local governments. Likewise, Ecology shall notify the Defendants prior to the issuance of all press releases and fact sheets, and before major meetings with the interested public and local governments;
- The CLCG shall participate in public presentations on the progress of remedial action at the Site. Participation may

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 31

PRESTON THORGRIMSON SHIDLER GATES & ELLIS 5000 COLUMBIA CENTER 701 FIFTH AVENUE SEATTLE, WASHINGTON 98104-7078 TELEPHONE: (206) 623-7580

1	
2	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19 20	
20 21	
21 22	
23	

25

26

be through attendance at public meetings to assist in answering questions or as a presenter;

D. In cooperation with Ecology, the CLCG shall arrange and/or continue information repositories to be located at:

Public Works Department City of Centralia 118 West Maple Centralia, Washington 98531

Southwest Regional Office
Department of Ecology
LU-11
P.O. Box 47775
Olympia, Washington 98504-7775

At a minimum, copies of all public notices, fact sheets, and press releases, and technical and procedural reports prepared pursuant to Exhibit B shall be promptly placed in these repositories.

XXIV. DURATION OF THE DECREE

This Decree shall remain in effect and the remedial action (RI/FS) program described in the Decree shall be maintained and continued until Ecology issues the final Cleanup Action Plan (CAP) required pursuant to Exhibit B.

XXV. CLAIMS AGAINST THIRD PARTIES

The Defendants expressly reserve their right to recover any costs incurred in implementing this Decree from any other potentially liable person not a party to this Consent Decree.

XXVI. CLAIMS BETWEEN THE DEFENDANTS

The CLCG expressly reserves its right to recover costs incurred by the CLCG in implementing this Decree from Vassar and

CHC. CHC and Vassar likewise expressly reserve their right to recover from the CLCG costs incurred by CHC or Vassar in implementing this Decree.

XXVII. CLAIMS AGAINST THE STATE

The Defendants hereby agree that they will not seek to recover any costs accrued in implementing this Decree from the State of Washington or any of its agencies on the ground that it is an owner or operator of the Site, as defined in WAC 173-340-200(29). Further, the Defendants agree not to file a claim under RCW 70.105D.070 against the State Toxics Control Account or the Local Toxics Control Account for any costs incurred in implementing this Decree. Excluded from this provision are costs incurred by Defendants under direction of Ecology which are later found, through the dispute resolution procedures in Section XIV, to be inconsistent with or beyond the scope of this Decree.

Nothing in this Decree shall impair the right of the members of the CLCG to obtain for grant funding from the Local Toxics Control Account under RCW 70.105D.070(3) and ch. 173-322 WAC for any eligible portion of the work required by this Decree. The submission of an application for such grant funding shall not be deemed to be the filing of a "claim" for the purposes of this section.

XXVIII. EFFECTIVE DATE

This Decree is effective upon the date it is entered by the Court.

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 33 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER

701 FIFTH AVENUE

SEATTLE WASHINGTON 98104-7078

TELEPHONE: (206) 623-7580

XXIX. COVENANT NOT TO SUE

Subject to the terms and conditions of this Decree, including Section XIV governing resolution of disputes, and upon Ecology's issuance of the final Cleanup Action Plan described in Section XXIV, Ecology covenants not to sue the Defendants for matters covered by this Decree. Matters covered by this Decree do not include factors discovered after entry of the Decree which present a previously unknown threat to human health and the environment.

XXX. CONTRIBUTION PROTECTION

The Defendants shall not be liable for claims of contribution by other PLPs not signatories to the Decree regarding matters addressed in this Decree. The percentage of response costs paid by the Defendants under this Decree shall in no way constitute an admission as to an appropriate allocation of liability, if any, at the Site.

XXXI. PUBLIC NOTICE AND WITHDRAWAL OF CONSENT

This Decree has been the subject of public notice and comment under RCW 70.105D.040(4)(a). As a result of this process, Ecology has found that this Decree will lead to a more expeditious cleanup of hazardous substances at the Site, in compliance with applicable cleanup standards.

If the Court withholds or withdraws its consent to this

Decree, it shall be null and void at the option of any party and
the accompanying Complaint shall be dismissed without costs and

SEATTLE. WASHINGTON 98104-7078 TELEPHONE: (206) 623-7580

without prejudice. In such an event, no party shall be bound by
the requirements of this Decree.
DATED this 17th day of March, 1993.
bretian L. Ber
UNITED STATES DISTRICT COURT JUDGE
STATE OF WASHINGTON
Date: 2/8/93 By: Carol L- Fleshes CAROL FLESKES
Washington Department of
Ecology Program Manager
Toxics Cleanup Program
Date: 2/14/93 By: Jay J. Manning
Assistant Attorney General
State of Washington Office of Attorney General

26

te: amonu (3,)993 By: CESTION L. MCFARLAND
Preston Thorgrimson Shidler
Gates & Ellis
Attorneys for Centralia
Landfill Closure Group

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 36

PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER 701 FIFTH AVENUE SEATTLE, WASHINGTON 98104-7078

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 37

PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER 701 FIFTH AVENUE SEATTLE, WASHINGTON 98104-7078 TELEPHONE: (206) 623-7580

Date: By: Joan M. BUZZARD

JOAN M. BUZZARD Mayor

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 38 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER
701 FIFTH AVENUE
SEATTLE, WASHINGTON 98104-7078
TELEPHONE: (206) 623-7580

1	
2	
3	
4	
5	
6	
7	
8	***************************************
9	
0	
11	
12	
13	
14	***************************************
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	

26

CITY OF CHEHALIS		, , , , , , , , , , , , , , , , , , , ,		
Date:	ву:	Fried Mr. Coursbell	,	
		DAVID M. CAMPBELL		
		City Manager		

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 39

PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER 701 FIFTH AVENUE SEATTLE, WASHINGTON 98104-7078 TELEPHONE: (206) 623-7580

CITY OF MORTON

By: Date: 12-2-1992

Printed Name:

Title: Mayor

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 40

PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER 701 FIFTH AVENUE SEATTLE, WASHINGTON 98104-7078 TELEPHONE: (206) 623-7580

Date: 12/31/92 By: Haud Williams

Title: Maya

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 41

PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER
701 FIFTH AVENUE
SEATTLE. WASHINGTON 98104-7078
TELEPHONE: (206) 623-7580

Date: 1/-30-32 By: Printed Name: Allect h LEE Title: SORUME

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 42 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER
TOLFIFTH AVENUE
SEATTLE. WASHINGTON 98104-7078
TELEPHONE: (206) 621-7580

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 43

PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER
701 FIFTH AVENUE
SEATTLE, WASHINGTON 98104-7078
TELEPHONE: (206) 623-7580

Date:

By:

HAROLD R. VASSAR

MARY L. VASSAR

By:

MARY L. VASSAR

By:

STEVEN R. BUZZARD

Buzzard & Tripp

Attorneys for Harold R. and

Mary L. Vassar

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 44 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER 701 FIFTH AVENUE SEATTLE. WASHINGTON 98104-7078 TELEPHONE: (206) 623-7580 Date:

CENTRALTA	HOLDING	CORPORATION	J
CULTRALLA	UOTITITIO	COKROWNITOR	٤

Printed Name: 1.60.14/3 Asray

Pitle: January

By: J.D. STAHL

By:

Mundt, MacGregor, Happel,
Falconer, Zulauf & Hall
Attorneys for Centralia Holding
Corporation

CENTRALIA LANDFILL RI/FS CONSENT DECREE - 45 PRESTON THORGRIMSON SHIDLER GATES & ELLIS

5000 COLUMBIA CENTER 701 FIFTH AVENUE SEATTLE, WASHINGTON 98104-7078 TELEPHONE: (206) 623-7580

. ^ • 91 332 29

IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON

FOR THURSTON COUNTY

STATE OF WASHINGTON DEPARTMENT OF ECOLOGY,

Plaintiff,

LEWIS COUNTY, CITY OF

Defendants.

CITY OF VADER,

CITY OF MORTON, CITY OF MOSSYROCK, TOWN OF PE ELL,

CENTRALIA, CITY OF CHEHALIS,

2 3

4

5

6

7 8

9

10

11

12

13

14

15

16

17 18

19

20 21

22

23

24

25

T4:lewis.ord 26

No. 91 2 01654 0

ORDER ENTERING CONSENT DECREE

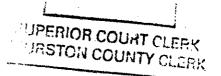
Having reviewed the Consent Decree signed by the parties to this matter, the Motion for Entry of the Consent Decree, the Affidavit of Lucy E. Phillips, and the file herein, it is hereby

ORDERED AND ADJUDGED that the Consent Decree in this matter is Entered and that the Court shall retain jurisdiction over the Consent Decree to enforce its terms.

SIGNED this Zunday of

SUPERIOR COURT

.



IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON FOR THURSTON COUNTY

STATE OF WASHINGTON
DEPARTMENT OF ECOLOGY,

Plaintiff,

V.

LEWIS COUNTY, CITY OF
CENTRALIA, CITY OF CHEHALIS,
CITY OF MORTON, CITY OF
MOSSYROCK, TOWN OF PE ELL,
CITY OF VADER,

Defendants.

Plaintiff, State of Washington, Department of Ecology, for cause of action, alleges as follows:

I. JURISDICTION

1. This court has jurisdiction under the Model Toxics Control Act ("MTCA"), Chapter 70.105D RCW and the Water Pollution Control Act, Chapter 90.48 RCW.

II. PARTIES

2. Plaintiff, State of Washington, Department of Ecology ("Ecology"), is an agency of the State of Washington responsible for the regulation and abatement of releases or

26 COMPLAINT

ż

COMPLAINT

threatened releases of hazardous substances and for the regulation of surface and ground water contamination in the State.

- 3. Ecology is empowered to bring any appropriate action at law or in equity, including an action for injunctive relief, as may be necessary to protect human health and the environment under Chapter 70.105D RCW and to abate surface or groundwater contamination under Chapter 90.48 RCW.
- 4. Defendants Lewis County, City of Centralia, City of Chehalis, City of Morton, City of Mossyrock, Town of Pe Ell and City of Vader (hereinafter "Centralia Landfill Closure Group" or "CLCG") are each municipal corporations created under the laws of the State of Washington.
- 5. Defendant, City of Centralia ("Centralia"), owns the Centralia Landfill. The members of the CLCG by contract, agreement, or otherwise arranged for disposal of municipal solid waste owned, possessed, or controlled by the members of the CLCG at the Centralia Landfill. Centralia Landfill (the Site) is the subject of this Complaint.

III. FACTUAL ALLEGATIONS

- 6. Centralia owns the Site, an approximately 55 acre municipal solid waste landfill located at 1411 S. Tower, Centralia, Washington.
- 7. The Centralia Landfill has been operated as a landfill since 1958. From approximately 1970 to 1978, the

Centralia.

8.

3

8

10

9

11 12

> 13 14

15

16

17 18

19

20 21

22

23

24

25

26

COMPLAINT

Since 1958, the Site has received solid waste generated at least in Lewis County and south Thurston County.

In addition, various industries have disposed of hazardous substances at the Site.

Site was operated by Harold LeMay Enterprises, a private

contractor. At all other times, it has been operated by

The members of the CLCG by contract, agreement, or 9. otherwise arranged for disposal of municipal solid waste owned, controlled or possessed by the members of the CLCG at the Centralia Landfill.

In 1986, EPA observed leachate from the landfill 10. entering floodwaters of Salzer Creek. The leachate tested by the EPA contained cadmium (18 ppb), chromium (146 ppb), iron (67,100 ppb), manganese (28,700 ppb), and zinc (6,750 ppb) at levels that exceeded federal primary or secondary drinking water standards. There is a continuing threat of releases of hazardous substances, pollutants, and contaminants at the Site.

On August 28, 1990 the Site was listed on the State Hazardous Sites List pursuant to WAC 173-340-330, and on August 30, 1990 the Site was listed on the federal National Priorities List, pursuant to Section 105 of CERCLA, 42 U.S.C. 9605 (55 Fed. Reg. 35502 [August 30, 1990]).

10 11

12 13

14 15

16

17

18

19 20

21

22

23 24

25

26

12. On the basis of the foregoing facts and information, Ecology determined that there is a continuing threat of releases of hazardous substances, pollutants and contaminants at the Site. Ecology has determined that the release or threat of release of hazardous substances from the Site requires remedial action to protect the human health and the environment.

13. The interim action described in the Consent Decree filed with the Court at the time this Complaint is filed is consistent with the Comprehensive Environmental Response, Compensation and Liability Act, 42 U.S.C. § 9601, et seq., and This interim action, as described in the Consent Decree, has been agreed upon by the members of the CLCG and by Ecology as reasonable and in the public interest. designed to reduce the threat to human health and the environment by substantially reducing the surface water pathway for exposure to landfill leachate. In addition, the interim action is necessary to restrict public access to the The Consent Decree has been the subject of public landfill. notice and comment. Revisions to the proposed Consent Decree that resulted from public comment are discussed in the Affidavit of Lucy E. Phillips, attached to the Motion for Entry of Consent Decree.

14. Ecology has incurred costs to identify, eliminate, or minimize the threat or potential threat posed by hazardous

COMPLAINT

	II.	
1	I	
2		
3		
4		
5		
6		
7		
8		
9		
10		
11		
12	:	
13	3	
14		
15	5	
16	5	
1	7	
11	В	***************************************
1	9	
2	0	
2	1	
2	2	
2	3	The state of the s
2	4	

substances at the Site. In addition, Ecology will continue to incur costs associated with oversight and implementation of remedial action at the Site. Ecology's expenditures to date are not inconsistent with the National Contingency Plan, 40 C.F.R., Part 300.

15. Without making any admissions as to the factual or legal allegations contained in this Complaint, the members of the CLCG have consented to entry of the Consent Decree for interim action attached to this Complaint (the "Decree").

IV. FIRST CLAIM FOR RELIEF

- 16. The allegations of paragraphs 1 through 15 are realleged and incorporated herein by reference.
 - 17. RCW 70.105D.040 provides in pertinent part:
 - (1) Except as provided in subsection (3) of this section, the following persons are liable with respect to a facility:
 - (a) The owner or operator of the facility;
 - (b) Any person who owned or operated the facility at the time of disposal or release of the hazardous substance;
 - (c) Any person who owned or possessed a hazardous substance and who by contract, agreement, or otherwise arranged for disposal or treatment of the hazardous substance at the facility, or arranged with a transporter for transport for disposal or treatment of the hazardous substance at the facility, or otherwise generated hazardous waste disposed of or treated at the facility;
 - (2) Each person who is liable under this section is strictly liable, jointly and severally, for all remedial action costs and for all natural resource damages

COMPLAINT

COMPLAINT

25

26

defined by rule pursuant to chapter 70.105 RCW;

26 COMPLAINT

- (c) Any substance that, on October 16, 1987, is a hazardous substance under section 101(14) of CERCLA.
- 21. RCW 70.105D.020(10) defines a release as:

any intentional or unintentional entry of any hazardous substance into the environment, including but not limited to the abandonment or disposal of containers of hazardous substances.

- 22. Hazardous substances within the meaning of 70.105D .020(5) RCW have been or are being "released" into the environment, or future releases are threatened within the meaning of RCW 70.105D.020(10).
- 23. The site is a "facility" within the meaning of 70.105D.020(3) RCW.
- 24. Ecology has determined that remedial action is necessary to identify, eliminate or mitigate any threat or potential threat to human health or the environment with respect to the Site and is in the public interest.
- 25. The defendants have received notice of their potential liability and have waived their opportunity to comment as provided by 70.105D.020 RCW providing for remedial action.
- 26. The defendants are liable persons within the terms of 70.105D.040 RCW.
- 27. The defendants are liable for conducting remedial action for releases from the Site.

realleged and incorporated herein by reference.

constitute pollution as defined by RCW 90.48.020.

The allegations of paragraph 1 through 27 are

The releases of hazardous substances into ground-

RCW 90.48.080 prohibits the discharge of material

28.

6

7

8 |

state.

10

11

12

13

14

15

16

17 18

19

20

21

22

23

24

25

26 COMPLAINT

31. Underground waters are waters of the state as defined by RCW 90.48.020.

which causes or tends to cause pollution of waters of the

waters and surface waters as set forth in paragraph 10

32. The defendants have violated RCW 90.48.080 by causing or tending to cause pollution of waters of the state of Washington.

33. Pursuant to RCW 90.48.037, the Department of Ecology is authorized, with the assistance of the attorney general, to bring any appropriate action of law or in equity, including action for injunctive relief, in the name of the people of the state of Washington to remedy situations causing pollution of waters of the state.

VI. PRAYER FOR RELIEF

WHEREAS Ecology and the CLCG have voluntarily entered into the Decree, Ecology requests that the Court enter the Consent Decree and retain jurisdiction to enforce its terms.

DATED this 340 day of July 1991.

KENNETH O. EIKENBERRY Attorney General

Truy & Phillips

LUCY E. PHILLIPS
Assistant Attorney General
WSBA #19251

Office of the Attorney General Ecology Division, QA-44 4407 Woodview Drive S.E. Olympia, WA 98504-8077 (206) 459-6800

T4: lewis.cpt

14

2

3

4

5

6

7

8

9

10

11

12

13

15

16

17

18

19 20

21

22

23

24

25

ne

COMPLAINT

IN AND FOR THURSTON COUNTY

State of shi ton
Department of the Petitioner

		•
	Lewis County, City of Central	ia, 91 2 1654 0
	City of Detendant/Respondent	
of Va	ader Chehalis, City of Morton, Cit	yno: Mossyrock, Town of Pe Ell, Cit
	i Datendanes	NOTICE
	Please take notice that the is	sue set forth below will be called
	TOTAL DESCRIPTION OF PROPERTY AND ASSESSMENT OF THE PARTY	1 de la companya della companya della companya de la companya della companya dell
	o'clock A.B. or as soon thereafter	as same can be heard, the Clerk of
	Court being requested to note this	
٠	MONDAY, the 29 th day of Tu	
	(Civil Motions at 9	1:00 a.m.)
	(Probate, Adoption	, and Change of Name at 9:00 a.m.)
	TUESDAY, theday of	. 19
	-	on, Criminal Calendar at 9:00 s.m.)
•	WEDNESDAY, the day of (Criminal: Senten	cings, Omnibus, and Revocation
	Bearin	gs at 9:00 a.m.)
	FRIDAY, theday of	-\ 19 AT 8:30
	(ALOSE DIRROIDED	By Lucy E. Phillips
	Presiding Judge	Attorney(s) for plaintiff
	Department No	WSBA 19251
	Court Commissioner / NATU	RE OF ACTION - BELOW
•	CIVIL:	-
	MOTION FOR DEFAULT MOTION	
	OR/TRIAL SETTING DEFAU	LT COMPEL DISMISS SUM. JUDG.
		ON UNLAWFUL SHOW CAUSE CHANGE OF DETAINER NAME
	OF VENUE	
	DOMESTIC:	Account Comments
•	MOTION FOR DEFAULT MOTION	
•	OR/TRIAL SETTING DEFAUL	T DISS. DISS. CAUSE
	PROBATE:	time" fine" fine",
	PETITION FOR LETTERS OF AD	AINISTRATION & GUARDIANSHIP/
	PETITION FOR PROBATE OF WI	LL AND LETTERS TESTAMENTARY/
1	PETITION TO SET ASIDE PROP	ERTY IN LIEU OF HOMESTEAD/
	ANNUAL REPORT OF GUARDIANS	HIP / FINAL ACCOUNT / 7
	MISC. MOTIONS: mation for	
	CIVIL /x/ DOM	ESTIC / / PROBATE / CRIMINAL /
	Copy received thisday _	I certify that on 7-/0-4 I deposited
	of, 19	in the mails of the United States a
		properly stamped & addressed envelope directed to the attorney(s) of record
		for Plaintiff/Defendant containing
		a copy of this document.
•		1 = 0, .nn.
		they 2. Millips
	Attorney(s) for	Actorney(s) for was State Ded . of Ecology

