

PUBLIC PARTICIPATION PLAN

Shelton Harbor Sediment Cleanup Unit Shelton, Washington

DRAFT

Prepared by

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Table of Contents

INTRODUCTION	3
SITE LOCATION	3
SITE BACKGROUND	
CURRENT STATUS	
SITE CLEANUP PROCESS	5
PUBLIC PARTICIPATION ACTIVITIES AND RESPONSIBILITIES	
Formal Public Comment Periods	6
Public Meetings and Hearings	7
Information Repositories	7
Site Register	7
Mailing List	7
Fact Sheets	7
Newspaper Display Ads	7
Plan Update	
Contacts	
GLOSSARY	9

INTRODUCTION

Public participation plans promote meaningful involvement during cleanups. This plan describes the tools the Washington State Department of Ecology (Ecology) will use to inform the public about and gather input on the Shelton Harbor Sediment Cleanup Unit cleanup.

SITE LOCATION

The Shelton Harbor sediment cleanup unit is located at the west end of Oakland Bay, near downtown Shelton.



Figure 1: Site Location

SITE BACKGROUND

Shelton Harbor has a history of heavy industrial use and previous studies showed evidence of contamination. In addition, Oakland Bay is one of the most productive shellfish growing areas in the country.

Industrial uses of Oakland Bay resulted in sediment contamination in Shelton Harbor and surrounding areas. Chemicals, wood waste, and waste water from timber and wood product manufacturing industries have been discharged into Oakland Bay.

Extensive research into sediment contamination in Oakland Bay showed that contamination was most concentrated in Shelton Harbor. To address that contamination, we have defined a portion of the bay, the Shelton Harbor Sediment Cleanup Unit.

The primary site contaminants identified at this time include:

- Dioxin
- Excessive wood waste and its by-products
- cPAHs (carcinogenic polycyclic aromatic hydrocarbons)
- Benzene, toluene, ethylbenzene, and xylenes (BTEX).

You can find more information about site pollutants and their health effects at http://www.atsdr.cdc.gov and http://www.epa.gov.

CURRENT STATUS

The Model Toxics Control Act defines the <u>process and steps</u> of cleaning up a contaminated site. Developing a formal legal agreement is a key step in the cleanup process. Ecology and the potentially liable party (PLP) have drafted such an agreement, called an Agreed Order, to define the next steps of cleanup.

This Agreed Order requires the PLP to:

- Describe the types and extent of contamination in Shelton Harbor through a remedial investigation.
- Develop and carry out a partial cleanup plan called an interim action.
- Evaluate cleanup options through a feasibility study.
- Choose cleanup methods through a draft cleanup plan.

SITE CLEANUP PROCESS

STEP 1: SITE DISCOVERY AND INVESTIGATION

Sites may be discovered in a variety of ways. These include reports from the owner, an employee, or concerned citizens. Following discovery, an initial investigation is conducted to determine whether or not a site needs further investigation.

STEP 2: SITE HAZARD ASSESSMENT AND HAZARD RANKING

Ecology confirms the presence of hazardous substances and determines the relative threat the site poses to human health and the environment, compared to other known sites. The site is then ranked from 1 (highest) to 5 (lowest).

INTERIM ACTIONS

Actions can be taken at any time during the cleanup process to reduce risk to human health and the environment.

STEP 4: FEASIBILITY STUDY

The feasibility study takes the information from the remedial investigation and identifies and analyzes cleanup alternatives. As with the remedial investigation, a work plan is prepared which describes how the study will be done.

STEP 3: REMEDIAL INVESTIGATION

A remedial investigation defines the nature, extent, and magnitude of pollution at a site. Before a remedial investigation starts, a detailed work plan is prepared which describes how the investigation will be done.

STEP 5: CLEANUPACTION PLAN

Ecology develops a cleanup action plan using information gathered in the remedial investigation and feasibility study. The plan specifies cleanup standards and methods. It describes the steps to be taken, including any additional environmental monitoring required during and after the cleanup, and the schedule.

STEP 6: CLEANUP!

Implementation of the cleanup action plan includes design, construction, operations and monitoring. A site may be taken off the Hazardous Sites List after cleanup is completed and Ecology determines cleanup standards have been met.

Figure 1 The Model Toxics Control Act cleanup process. Yellow indicates an optional step agreed upon by all involved parties.

Cleanup activities at the Shelton Harbor Sediment Cleanup Unit fall under Washington's Model Toxics Control Act (MTCA) and accompanying regulations (Revised Code of Washington (RCW) 70.105D and Washington Administrative Code (WAC) 173-340). MTCA has procedures for cleaning up contaminated sites to standards that are safe for both human health and the environment.

Toxic sites are cleaned up in stages, described below. Each stage has a related report or plan that the public is welcome to review and comment on.

Remedial Investigation & Feasibility Study (RI/FS)

The RI looks at the extent and type of pollution on the site. It also looks at possible human health and environmental impacts. The FS identifies and evaluates different cleanup options.

Interim Actions

Ecology may allow Interim Actions to partly clean up a site before the final cleanup plan is complete.

Cleanup Action Plan (CAP)

The CAP describes the cleanup methods and how they will meet Ecology's cleanup standards.

Cleanup

Cleanup removes contaminants from the site, contains them on the site, or treats them to make them less toxic. Based on the information in the RI/FS, Ecology selects a cleanup action and develops a new legal agreement for cleanup. CAPs require a public comment period.

Delisting

Ecology keeps track of toxic cleanup sites on the Hazardous Sites List. Once cleanup is complete, the public will have a chance to comment before Ecology takes a site off the list.

You can find more information about toxic cleanups on Ecology's website: http://www.ecy.wa.gov/programs/tcp/cu_support/cu_process_steps_defns.htm.

PUBLIC PARTICIPATION ACTIVITIES AND RESPONSIBILITIES

The purpose of this Public Participation Plan is to promote public understanding and participation in the cleanup. This section of the plan describes how Ecology will share information and receive public comments on cleanup activities. Ecology will use the following public involvement activities during the Shelton Harbor Sediment Cleanup Unit cleanup:

Formal Public Comment Periods

Comment periods are the primary method Ecology uses to get feedback from the public on proposed cleanup decisions. Comment periods usually last 30 days. WAC 173-340-600 requires them at key points during the investigation and cleanup process, before final decisions are made. During a comment period, the public can comment in writing. Ecology can only take verbal comments during a public hearing.

After comment periods, Ecology reviews all comments and may respond in a document called a responsiveness summary. Ecology considers whether a document or decision needs to be changed or revised based on public input. If there are major changes, Ecology may hold a second comment period. If there are no major changes, Ecology finalizes the draft document(s).

Public Meetings and Hearings

Ecology may hold public meetings during the comment period. These are gatherings that involve sharing information and inviting questions, at key points during the investigation and cleanup. We may also offer public meetings for actions expected to be of particular interest to the community.

Information Repositories

These are places where the public can read and review site information, including public comment period documents. Ecology has three repositories for this site:

- Shelton Library 710 W. Alder St. Shelton, 98584 (360) 426-1362
- Washington State Department of Ecology, 300 Desmond Drive, Lacey 98503. Please call (360) 407-6365 for an appointment.

See also Ecology's website: https://fortress.wa.gov/ecy/gsp/Sitepage.aspx?csid=13007.

Site Register

Ecology's Toxics Cleanup Program uses its bimonthly Site Register to announce public meetings and comment periods, and many other activities. To receive the Site Register by email, contact Cheryl Ann Bishop at (360) 407-6848 or CherylAnn.Bishop@ecy.wa.gov. You can also read it on Ecology's website at http://www.ecy.wa.gov/programs/tcp/pub_inv/pub_inv2.html.

Mailing List

Ecology's mailing list for this site includes neighboring landowners and businesses, public agencies, and other known interested parties. Ecology's Southwest Regional Office maintains the list and will update it as needed. Please contact Megan MacClellan at (360) 407-0067 or Megan.MacClellan@ecy.wa.gov if you would like to have your address added to or deleted from this mailing list.

Fact Sheets

Ecology will mail fact sheets to people and groups interested in this cleanup. Fact sheets will announce comment periods and public meetings. Ecology also may mail fact sheets with updates on cleanup progress.

Newspaper Display Ads

Ecology will place ads in the *Mason County Journal* to announce public comment periods and public meetings for the site.

Plan Update

Ecology may update this Public Participation Plan as the project moves forward. The public will have a chance to comment on any major changes to the plan.

Contacts

If you have questions or need more information about this plan or the Shelton Harbor cleanup site, please contact:

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GLOSSARY

Agreed Order: A legal agreement between Ecology and a Potentially Liable Person (see below) to conduct work toward a cleanup.

Cleanup: Actions that deal with a release or threatened release of hazardous substances that could affect public health or the environment. Ecology often uses the term "cleanup" broadly to describe response actions or phases of cleanup, such as the Remedial Investigation/Feasibility Study.

Cleanup Action Plan (CAP): A plan that explains which cleanup option(s) will be used at a site. The Remedial Investigation and Feasibility Study provide the data and analysis to write a CAP. It also takes into account public comments and public concerns.

Comment Period: A time period during which the public can review and comment on various documents and proposed actions. For example, a comment period may be provided to allow community members to review and comment on proposed cleanup action alternatives and proposed plans.

Contaminant: Any hazardous substance that does not occur naturally or occurs at greater than natural background levels

Feasibility Study: This study develops and evaluates cleanup options for a given site.

Groundwater: Water found beneath the earth's surface that fills spaces between materials such as sand, soil, or gravel. In some aquifers, ground water occurs in large enough amounts to be used for drinking water, irrigation and other purposes.

Information Repository: A file containing site information and reports for public review. It is usually located in a public building convenient for local residents, such as a public school, city hall, or library.

Model Toxics Control Act (MTCA): A law passed by Washington voter initiative in 1988. Its purpose is to find, investigate, and clean up places where hazardous substances have been released. It defines Ecology's role and encourages public involvement in cleanup decisions.

Potentially Liable Person: Any individual(s) or company(s) potentially responsible for, or contributing to, the contamination problems at a site. Whenever possible, Ecology requires PLPs to clean up sites.

Public Notice: At a minimum, adequate notice mailed to all persons who have made a timely request of Ecology and to persons residing in the potentially affected vicinity of the proposed action; mailed to appropriate news media; published in the local (city and county) newspaper of largest circulation; and the opportunity for the interested persons to comment.

Public Participation Plan: A plan prepared to encourage coordinated and effective public involvement designed to the public's needs at a particular site.

Remedial Investigation: This study characterizes the site and defines the extent of contamination.

Remedial Investigation/Feasibility Study: Two distinct but related studies. They are usually performed at the same time, and together referred to as the "RI/FS." They are intended to:

- -Gather the data necessary to determine the type and extent of contamination;
- -Establish criteria for cleaning up the site;
- -Identify and screen cleanup alternatives for remedial action; and
- -Analyze in detail the technology and costs of the alternatives.

Responsiveness Summary: A summary of oral and/or written public comments received by Ecology during a comment period on key documents, and Ecology's responses to those comments. The responsiveness summary is especially valuable during the Cleanup Action Plan phase at a site when it highlights community concerns.

Risk: The probability that a hazardous substance, when released into the environment, will cause an adverse effect in the exposed humans or living organisms.

Sediments: Settled particles located at the bottom of a lake, river or in wetlands. Sediment(s) also includes settled particulate matter exposed by human activity (e.g., dredging) to the biologically active aquatic zone or to the water column.

Site: Any area where a hazardous substance, other than a consumer product in consumer use, has come to be located.

Toxicity: How much harm a substance causes to living organisms, including people, plants and animals, at a certain concentration.