	EN SIT 8.4
•	Burlington Northern - Othello
	FS 558
1	
2	
3	
4	
5	
6	
7	
8	MODEL TOXICS CONTROL ACT
9	
10	In the Matter of Interim Remedial Action Othello Railyard Site Agreed Order
11	Othello, Washington Order No.
12 13	91 TC-E703
14	
*****	I.
15	JURISDICTION
16	This Order is issued pursuant to the authority of the
17	Model Toxics Control Act (MTCA), ch. 70.105D RCW.
18	
19	II.
20	FINDINGS OF FACTS
21	Based upon the information available to it and without
22	adjudication of any facts or legal issues, the Washington
23	State Department of Ecology (Ecology) finds that the following
24	facts exist for the purpose of issuance of this Order. The
25	undersigned Burlington Northern Railroad Company (BNRR)
26	AGREED ORDER -1-

neither admits nor denies the accuracy of any factual statement or legal conclusion contained in this Order. Solely for the purposes of enforcing this Order, BNRR agrees not to contest Ecology's jurisdiction or authority to issue this Order.

Ecology is an agency of the State of Washington Ά. 6 vested with the power to investigate releases or threatened 7 releases of hazardous substances or to require potentially liable persons (PLPs) to investigate releases or threatened releases of hazardous substances. Ecology has the power to 10 conduct remedial actions to remedy such releases or to require 11 PLPs to conduct remedial actions to remedy such releases. 12

Β. BNRR has conducted some remedial investigation at 13 Based on this investigation and upon a review of the Site. 14 Ecology files and records, Ecology has determined that 15 hazardous substances, as defined by RCW 70.105D.020(5) are 16 present at the Othello Railyard Site. Those hazardous 17 substances include petroleum and petroleum products. 18 Currently, the data contained in Ecology files indicates the 19 present need for interim remedial action at the Site. The 20 nature of the hazardous substances, however, requires further 21 remedial investigation to adequately determine the nature and 22 scope of the interim remedial action(s) needed. Further 23 remedial investigation shall be conducted pursuant to the work 24

-2-

26

25

1

2

3

4

5

8

9

AGREED ORDER

plan referenced in Section IV, paragraph 1 of this Agreed Order.

## Background

1. Location. The Othello Railyard Site is located in Adams County, Washington within Sections 3 and 4 of Township 15N, Range 29E (see Figure on page 3).

2. <u>Ownership</u>. The Site is situated on property presently owned by BNRR.

3. <u>Site Description and Surrounding Area</u>. The Site is comprised of approximately 13 acres of land which are located in an industrial section of western Othello. The Site is rectangular in shape and is bordered on the east and west by railroad tracks (see Figure 2 on page 4). The Potholes Canal is located west of the western tracks and flows to the south. A population of approximately 4800 people live in the town of Othello.

The railyard was built in 1908 by the Chicago, Milwaukee, St. Paul and Pacific Railroad (Chicago Milwaukee) and was used as a refueling and maintenance facility for steam and electric locomotives. During the transition to diesel locomotives in the 1950's, the railyard served primarily as a refueling stop. BNRR purchased the property from Chicago Milwaukee in 1980 and conducted diesel refueling activities until suspending operations in 1982.

-3-

AGREED ORDER

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

1	III.
2	ECOLOGY DETERMINATIONS
3	1. BNRR is the "owner or operator" of the property as
4	defined in RCW 70.105D.020(6).
5	2. The property described above is a "facility" as
6	defined in RCW 70.105D.020(3).
7	3. Certain substances identified at the Site as
8	described above are "hazardous substances" as defined in RCW
9	70.105D.020(5).
10	4. Based on the presence of these hazardous substances
11	at the facility and all factors known to Ecology, there is a
12	release or threatened release of hazardous substances from the
13	facility, as defined in RCW 70.105D.020(10).
14	5. By letter dated January 9, 1990, Ecology notified
15	BNRR of its status as a "potentially liable person" under RCW
16	70.105D.040 after notice and opportunity for comment.
17	6. Pursuant to RCW 70.105D.030(1) and RCW 70.105D.050,
18	if there is a reasonable basis to believe that a release or
19	threatened release of a hazardous substance may exist, Ecology
20	may require potentially liable persons to conduct remedial
21	actions, including investigations, to remedy releases or
22	threatened releases of hazardous substances.
23	7. The data contained in Ecology files indicates the
23 24	present need for further remedial investigation to adequately
	determine the scope of the interim remedial action(s) needed
25	
26	AGREED ORDER -4-
	ATTORNEY GENERAL OF WASHINGTON Ecology Division

.

Ecology Division 4407 Woodview Drive S.E. QA-44 e.

 $S^{(1)}$ 

1817

at the Site. Such remedial investigation and subsequent interim remedial action is in the public interest. The interim remedial action chosen for this Site will be subject to public notice and will not constitute a substantial majority of the final cleanup action likely to be selected.

## IV.

## WORK TO BE PERFORMED

Based on the facts and determinations, it is hereby ordered that BNRR take the following remedial actions:

Within sixty (60) days of the effective date of this 1. Order, initiate the work according to the approved work plan. (See Attachment 1 to this Order). Work shall be conducted 13 according to the schedules contained in the work plan.

2. The approved work plan shall be attached to this 15 Agreed Order and shall be an integral and enforceable part 16 thereof.

3. Develop and submit for Ecology's review and approval 18 an interim remedial action work plan in accordance with the 19 schedule in Attachment 1. 20

~5-

26

1

2

3

4

5

6

7

8

9

10

11

12

14

17

21

22

23

24

25

AGREED ORDER

## TERMS AND CONDITIONS OF ORDER

1. <u>Definitions</u>. The definitions set forth in the MTCA shall control the meanings of the terms used in this Order, unless otherwise specified.

Public Notices. RCW 70.105D.030(2)(a) requires that 2. 6 this Order be subject to public notice. Ecology shall be 7 responsible for providing such public notice in accordance 8 with the public participation plan. (See Attachment 2.) 9 Ecology reserves the right to modify or withdraw any 10 provisions of this Order should public comment disclose facts 11 or considerations which indicate to Ecology that the Order is 12 inadequate or improper in any respect. BNRR reserves its 13 right to withdraw its consent to this Order if Ecology revises 14 this Order in any way based on public comment received. 15 According to WAC 173-340-600(10), the public comment period 16 shall be at least thirty (30) days in duration. The public 17 comment period must be completed before this Agreed Order 18 becomes effective. Ecology shall allow BNRR to review fact 19 sheets, press releases, and public notices, and accommodate 20 where possible BNRR's concerns prior to release of such 21 These documents will be submitted to BNRR for information. 22 review seventy-two (72) hours prior to their release. In the 23 event of disagreement over the contents of any document 24

-6-

AGREED ORDER

25

26

1

2

3

5

ATTORNEY GENERAL OF WASHINGTON Ecology Division 4407 Woodview Drive S.E. QA-44

v.

prepared by Ecology for the purposes of community relations, Ecology shall make the final decision about its content.

Remedial Action Costs. 3. BNRR agrees to pay to Ecology costs incurred by Ecology pursuant to this Agreed Order. These costs shall include work performed by Ecology or its contractors for investigations, remedial actions, and order preparation, negotiations, oversight and administration. Ecology costs shall include costs of direct activities; e.g., employee salary, laboratory costs, contractor fees, and employee benefit packages; and agency indirect costs of direct activities. Unless a dispute arises under section V. paragraph 12 of this Order, BNRR agrees to pay the required amount within ninety (90) days of receiving from Ecology an itemized statement of costs that includes a summary of costs incurred, as well as the indirect rate charged, a general description of work performed, an identification of involved 16 staff, and the amount of time spent by involved staff members on the project. If dispute resolution is sought under paragraph 12 of this Order, BNRR agrees to pay Ecology's costs, whether reduced or not, within ninety (90) days of 20 receiving Ecology's final resolution of such dispute in writing. Failure to pay Ecology's costs within ninety (90) 22 days of receipt of the itemized statement of costs or within 23 ninety (90) days of receiving Ecology's final resolution of a cost dispute, may result in interest charges. Payments shall 25

-7-

AGREED ORDER

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

17

18

19

21

24

26

be made payable to the State of Washington Toxic Control 1 Account and sent to: 2 Washington Department of Ecology 3 Post Office Box 5128 Olympia, Washington 98503-5128 4 BNRR's project Designated Project Coordinators. 4. 5 coordinator is: 6 Joe Kreitenger 7 Remediation Technologies, Inc. 22419 72nd Avenue S. 8 Kent, Washington 98032 9 The Ecology project coordinator is: 10 Flora Goldstein Department of Ecology 11 North 4601 Monroe, Suite 100 Spokane, Washington 99205 12 The project coordinators shall facilitate compliance with ( 13 the requirements of this Order. To the maximum extent 14 possible, communications between Ecology and BNRR, and all 15 documents, including reports, approvals, and other 16 correspondence concerning the activities performed pursuant to 17 the terms and conditions of this Order, shall be directed 18 through the project coordinators. Should BNRR change its 19 project coordinator, written notification shall be given to 20 Ecology at least ten (10) calendar days prior to the change. 21 All remedial work performed pursuant 5. Performance. 22 to this Order shall be under the direction and supervision, as 23 necessary, of a professional engineer or hydrogeologist, or 24 equivalent, with experience and expertise in hazardous waste 25 26 AGREED ORDER -8-

site investigation and cleanup. BNRR's contractor and its qualifications are identified in the attached work plan. Selection of any other person or contractor shall be subject to Ecology approval.

Ecology or any Ecology-authorized 6. Access. representative shall have the authority to enter and to move freely about all property at the Site at all reasonable times 7 for the purposes of, inter alia: inspecting records, 8 operation logs, and contracts related to the work being 9 performed pursuant to this Order; reviewing the progress in 10 carrying out the terms of this Order; conducting such tests or 11 collecting samples as Ecology or the project coordinator may 12 deem necessary; using a camera, sound recording, or other 13 documentary type equipment to record work done pursuant to 14 this Order; and verifying the data submitted to Ecology by 15 By signing this Agreed Order, BNRR agrees to allow BNRR. 16 access to the Site at all reasonable times for purposes of 17 overseeing work performed under this Order. Subject to WAC 18 173-340-800, Ecology agrees to provide BNRR reasonable notice 19 prior to entry. Ecology shall provide BNRR an opportunity to 20 split any samples taken during an inspection unless doing so 21 interferes with Ecology's sampling. 22

7. Retention of Records. Pursuant to WAC 173-340-23 850(2) BNRR shall retain in a readily retrievable fashion, 24 during the pendency of this Order and for five (5) years from 25

-9-

AGREED ORDER

26

1

2

3

4

5

6

the date of completion of compliance monitoring, all records, reports, documents, and underlying data in their possession generated pursuant to this Order. After the five-year period and up to ten (10) years after termination, BNRR shall provide Ecology sixty (60) days notice prior to destruction or other disposal of any records, reports, documents and underlying data required to be retained under this paragraph. Should any portion of the work performed hereunder be undertaken by contractors or agents of BNRR, a record retention requirement meeting the terms of this paragraph shall be required of such contractors and/or agents.

Sampling. With respect to the implementation of 8. 12 this Order, BNRR shall make the results of all sampling, 13 laboratory reports, and/or test results generated by it, or on 14 its behalf, available to Ecology and shall submit these 15 results in progress reports and in a final report submitted in 16 accordance with the work plan. Ecology agrees to make the 17 results of all sampling, laboratory reports, and/or test 18 results generated by it, or on its behalf, available to BNRR 19 if requested by BNRR in writing. 20

At the request of Ecology, BNRR shall allow split or duplicate samples to be taken by Ecology and/or its authorized representatives of any samples collected by BNRR pursuant to the implementation of this Order. Except in the event of an

AGREED ORDER

1

2

3

4

5

6

7

8

9

10

11

21

22

23

24

25

26

-10-

emergency, BNRR shall notify Ecology ten (10) working days in advance of any sample collection activity.

9. Reservation of Rights/No Settlement. This Agreed Order is not a settlement under the ch. 70.105D RCW. Ecology's signature on this Order in no way constitutes a covenant not to sue or a compromise of any Ecology rights or authority. Ecology will not, however, bring an action against BNRR to recover remedial action costs paid to and received by Ecology under this Agreed Order. In addition, Ecology will not take additional enforcement actions against BNRR to require those remedial actions required by this Agreed Order, provided BNRR complies with this Agreed Order. Ecology reserves the right, however, to require additional remedial actions at the Site should it deem such actions necessary. Except as specified in this paragraph, this Agreed Order shall not be construed to waive BNRR's right to bring an action for contribution or to recover costs under the MTCA or any other act against any other party.

10. Endangerment. In the event Ecology determines or concurs in a determination by another local, state, or federal agency that activities implementing or in noncompliance with this Order, or any other circumstances or activities, are creating or have the potential to create a danger to the health or welfare of the people on the Site or in the surrounding area or to the environment, Ecology may order ENRR

-11-

AGREED ORDER

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

to stop further implementation of this Order for such period of time as it deems necessary to abate the danger. In the event that Ecology issues such an order, all deadlines under this Order are suspended and time periods shall be extended for such periods of time as Ecology determines is reasonable.

11. Transference of Property. No voluntary or 6 involuntary conveyance or relinquishment of title, easement, 7 leasehold, or other interest in any portion of the Site shall 8 be consummated by BNRR without provision for continued 9 implementation of all requirements of this Order and 10 implementation of any remedial actions found to be necessary 11 as a result of this Order. Prior to transfer of any legal or 12 equitable interest that BNRR may have in the property, or any 13 portion thereof, BNRR shall serve a copy of this Order upon 14 any prospective purchaser, lessee, transferee, assignee, or 15 other successor in such interest. At least thirty (30) days 16 prior to finalization of any transfer, BNRR shall notify 17 Ecology of said contemplated transfer. 18

12. Dispute Resolution. BNRR may request Ecology to resolve disputes which may arise during the implementation of this Order. Such request shall be in writing. Ecology resolution of the dispute shall be binding and final. Subject to section V, paragraph 3 of this Order, BNRR is not relieved of any requirement of this Order during the pendency of the dispute and remains responsible for timely compliance with the

AGREED ORDER

1

2

3

4

5

19

20

21

22

23

24

25

26

-12-

ATTORNEY GENERAL OF WASHINGTON Ecology Division 4407 Woodview Drive S.E. QA-44 Olympia, WA 98504-8077

terms of the Order unless otherwise provided by Ecology in writing.

Compliance With Other Applicable Laws. All actions 13. carried out by BNRR pursuant to this Order shall be done in accordance with all applicable federal, state, and local requirements, including requirements to obtain necessary state or local permits.

Amendments. Any changes to the work plan governing 14. this work shall be documented in writing and approved by Initial proposals by BNRR of any changes to these Ecology. plans may be done either verbally or in writing. Proposals for changes must include justification for the proposed If initial contact is verbal, both BNRR's request changes. 13 and Ecology's approval or disapproval must be documented in 14 If BNRR contends that a force majeure event requires writing. 15 an extension or modification of the work plan or schedule, 16 BNRR shall notify Ecology orally within seventy-two (72) hours 17 from when BNRR has knowledge of the alleged force majeure 18 Such oral notification shall be followed with written event. 19 notification within seven (7) days. The written notification 20 shall describe the alleged force majeure event and the 21 necessary extension or modification of the work plan or 22 Ecology shall approve or disapprove of the schedule. 23 requested modification or extension of the work plan or 24

26

25

1

2

3

4

5

6

7

8

9

10

11

12

AGREED ORDER

-13-

	cchodulo within ton (10) dawa of its receipt of the written
1	schedule within ten (10) days of its receipt of the written
2	notification.
3	and a second second Second second
4	
5	SATISFACTION OF THIS ORDER
6	The provisions of this Order shall be deemed satisfied
7	upon BNRR's receipt of written notice from Ecology that BNRR
8	has completed the remedial activity required by this Order, as
9	amended by any modifications, and that all other provisions of
10	this Agreed Order have been complied with.
11	
12	VII.
13	ENFORCEMENT
14	1. In the event BNRR refuses, without sufficient cause,
15	to comply with any term of this Order, this Order may be
16	enforced as follows:
17	a. The Attorney General may bring an action to
18	enforce this Order in state or federal court.
19	b. In any such action, BNRR may be liable for up
20	to three times the amount of any costs incurred by the State
21	of Washington as a result of BNRR's refusal to comply with
22	this Order without sufficient cause.
23	c. Additionally, in any such action, BNRR may be
24	liable for civil penalties of up to \$25,000 per day for each
24	day BNRR refuses to comply.
26	AGREED ORDER -14-

Ecology Division 4407 Woodview Drive S.E. QA-44 Chammis WA 08504-9077 έ,

Mar Dr

ſ

.

	d. Should Ecology conduct or provide for
1	conducting the remedial action, the Attorney General will, if
2	necessary, bring an action to recover all costs incurred by
4	the state for such action. The Attorney General may, in his
5	sole, unreviewable discretion, bring such an action against
6	PLPs other than BNRR who are not signatories to this Order.
7	e. This Order is not appealable to the Washington
8	Pollution Control Hearings Board. This Order may be reviewed
9	only as provided for at RCW 70.105D.060 of the Act.
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	AGREED ORDER -15-
. I	AGREED ORDER -15-

VIII. 1 EFFECTIVE DATE 2 This Agreed Order shall become effective upon completion 3 of the public comment period and upon subsequent execution by 4 both parties. 5 6 DATED this 22 day of February 1980 7 8 For the Department of Ecology: 9 uman & Garner Acting Section Head 10 11 Flora Goldstein Section Supervisor, 12 Toxics Cleanup Program 13 14 For Burlington Northern Railroad: 15 16 17 Melvin L. Burda Manager, Environmental Projects 18 Burlington Northern Railroad 19 20 21 146/WP/othello.ago 22 23 24 25 26 AGREED ORDER -16-

ATTORNEY GENERAL OF WASHINGTON Ecology Division 4407 Woodview Drive S.E. QA-44 Olympia, WA 98504-8077

1 <sup>85</sup> 0



12<sup>889</sup>17

( j

()

-