

# **FACT SHEET FOR CITY OF MONTESANO WASTEWATER TREATMENT PLANT NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES) PERMIT WA0024660**

April 2014

## **PURPOSE OF THIS FACT SHEET**

This fact sheet explains and documents the decisions the Department of Ecology (Ecology) made in drafting the proposed National Pollutant Discharge Elimination System (NPDES) permit for the city of Montesano Wastewater Treatment Plant.

This fact sheet complies with Section 173-220-060 of the Washington Administrative Code (WAC), which requires Ecology to prepare a draft permit and accompanying fact sheet for public evaluation before issuing an NPDES permit.

Ecology makes the draft permit and fact sheet available for public review and comment at least 30 days before issuing the final permit. Copies of the fact sheet and draft permit for the City of Montesano Wastewater Treatment Plant NPDES permit WA0024660 are available for public review and comment. For more details on preparing and filing comments about these documents, please see **Appendix A - Public Involvement Information**.

The city of Montesano reviewed the draft permit and fact sheet for factual accuracy. Ecology corrected any errors or omissions regarding the facility's location, history, wastewater discharges, or receiving water prior to publishing this draft fact sheet for public notice.

After the public comment period closes, Ecology will summarize substantive comments and provide responses to them. Ecology will include the summary and responses to comments in this fact sheet as **Appendix E - Response to Comments**, and publish it when issuing the final NPDES permit. Ecology will not revise the rest of the fact sheet, but the full document will become part of the legal history contained in the facility's permit file.

## **SUMMARY**

The city of Montesano operates an activated sludge (Biolac<sup>®</sup>) wastewater treatment plant that discharges to the Chehalis River. Ecology issued the previous permit for this facility on August 13, 2004.

The proposed permit contains the same effluent limits for 5-Day Biochemical Oxygen Demand (BOD<sub>5</sub>), Total Suspended Solids (TSS), Fecal Coliform Bacteria, and pH as the previous permit issued in 2004. Ecology added a technology-based monthly average limit for chlorine residual derived from standard operating practices. Some additional monitoring was added for effluent characterization and permit renewal application requirements. The proposed permit does not include any other significant changes.

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## I. INTRODUCTION

The Federal Clean Water Act (FCWA, 1972, and later amendments in 1977, 1981, and 1987) established water quality goals for the navigable (surface) waters of the United States. One mechanism for achieving the goals of the Clean Water Act is the National Pollutant Discharge Elimination System (NPDES), administered by the federal Environmental Protection Agency (EPA). The EPA authorized the state of Washington to manage the NPDES permit program in our state. Our state legislature accepted the delegation and assigned the power and duty for conducting NPDES permitting and enforcement to the Department of Ecology (Ecology). The Legislature defined Ecology's authority and obligations for the wastewater discharge permit program in 90.48 Revised Code of Washington (RCW).

The following regulations apply to domestic wastewater NPDES permits:

- Procedures Ecology follows for issuing NPDES permits [chapter 173-220 Washington Administrative Code (WAC)]
- Technical criteria for discharges from municipal wastewater treatment facilities (chapter 173-221 WAC)
- Water quality criteria for surface waters (chapter 173-201A WAC)
- Water quality criteria for groundwaters (chapter 173-200 WAC)
- Whole effluent toxicity testing and limits (chapter 173-205 WAC)
- Sediment management standards (chapter 173-204 WAC)
- Submission of plans and reports for construction of wastewater facilities (chapter 173-240 WAC)

These rules require any treatment facility owner/operator to obtain an NPDES permit before discharging wastewater to state waters. They also help define the basis for limits on each discharge and for requirements imposed by the permit.

Under the NPDES permit program and in response to a complete and accepted permit application, Ecology must prepare a draft permit and accompanying fact sheet, and make them available for public review before final issuance. Ecology must also publish an announcement (public notice) telling people where they can read the draft permit, and where to send their comments, during a period of thirty days (WAC 173-220-050). (See **Appendix A-Public** Involvement Information for more detail about the public notice and comment procedures). After the public comment period ends, Ecology may make changes to the draft NPDES permit in response to comment(s). Ecology will summarize the responses to comments and any changes to the permit in **Appendix E**.

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II. BACKGROUND INFORMATION

Table 1 - General Facility Information

<b>Facility Information</b>	
Applicant	City of Montesano 112 North Main Street Montesano, WA 98563
Facility Name and Address	City of Montesano Wastewater Treatment Plant 128 State Route 107 South Montesano, WA 98563
Contact at Facility	Name: Kevin Hegl, Sr. Telephone #: 360-249-3532
Responsible Official	Name: Kenneth Estes Title: Mayor Address: 112 North Main Street, Montesano, WA Telephone #: 360-249-3021 FAX #: 360-249-6849
Type of Treatment	Activated Sludge (Biolac <sup>®</sup> )
Facility Location (NAD83/WGS84 reference datum)	Latitude: 46.9678 Longitude: -123.6067
Discharge Waterbody Name and Location (NAD83/WGS84 reference datum)	Chehalis River at RM 13.41 Latitude: 46.964 Longitude: -123.602
<b>Permit Status</b>	
Effective Date of Previous Permit	September 1, 2004
Application for Permit Renewal Submittal Date	May 15, 2009
Date of Ecology Acceptance of Application	June 24, 2009
<b>Inspection Status</b>	
Date of Last Inspection	June 4, 2013

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Figure 1 - Facility Location Map



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A. Facility Description

*History*

Prior to 1992, the city of Montesano (City) discharged primary treated effluent into the Chehalis River. The City's original sewer system consisted of gravity sewers and mains that were generally constructed before 1968. The system had deteriorated over the years and needed to be replaced.

The City was required to upgrade to secondary treatment and completed construction of a secondary lagoon system in mid 1991. A new collection system of septic tank effluent pumps (STEP) was also constructed. In 1999 the treatment system was upgraded to complete mix activated sludge (Biolac aeration) treatment system.

*Collection System Status*

Construction was completed in 1991 of a STEP collection system that originally had approximately 86,000 lineal feet of 2-inch to 8-inch diameter pressure mains connecting the 1,000 STEP tanks throughout the City to the Wastewater Treatment Plant (WWTP) force main. The force main includes 5,000 lineal feet of 10-inch pipe with a railroad, creek, and freeway crossings prior to connection to the WWTP. The service to individual homes and businesses will continue to be by a STEP system.

*Treatment Processes*

You can find basic information describing wastewater treatment processes included in a booklet at the Water Environment Federation website at: <http://www.wef.org/publicinformation/default.aspx>

The wastewater enters the facility at flow and sampling stations. The flow then enters the three cell anoxic selector basin where it mixes with RAS. Lime can be added if needed to provide alkalinity. The flow then enters a Biolac aeration basin. Flow from the aeration basin then goes to the two clarifiers. WAS from the clarifiers is sent to a holding pond. Chlorine gas is used for disinfection of the effluent. The flow goes through a chlorine contact chamber, is then de-chlorinated, and is sent to the open ended outfall in the Chehalis River.

Effluent pumping is available during peak flows. An emergency generator can power the facility, if needed. The facility is a Class 2 plant that requires a Class 2 operator.

*Solid Wastes/Residual Solids*

The treatment facilities remove solids during the treatment of the wastewater at the STEP tanks and at the clarifiers, in addition to incidental solids (rags, scum, and other debris) removed as part of the routine maintenance of the equipment. Montesano drains grit, rags, scum, and screenings and disposes this solid waste at a landfill. Solids removed from the clarifiers are held in the old polishing pond. This holding pond is filling up and will need to be cleaned out soon.

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*Discharge Outfall*

The treated and disinfected effluent flows into the Chehalis River through a 1200 feet force main/gravity outfall with a submerged, open-end. The outfall is at R.M. 13.41, just upstream of the SR 107 Bridge. The outfall is located approximately 2,000 feet upstream of the confluence of the Wynoochee and Chehalis Rivers.

**B. Description of the Receiving Water**

Montesano discharges to the Chehalis River. There are no other nearby point source outfalls. Nearby non-point sources of pollutants include storm water. There are no nearby drinking water intakes.

The ambient background data used for this permit includes the following from the city of Montesano Wastewater System Facilities Plan:

Table 2 - Ambient Background Data

<b>Parameter</b>	<b>Value Used</b>
Temperature	19.4° C
Temperature (critical condition)	20.5° C
pH	7.7 Standard Units
Dissolved Oxygen	8.4 mg/L
Total Ammonia-N	0.04 mg/L
Fecal Coliform	116/100 mL dry weather (>100/100 mL storm related)
Turbidity	11 NTU
Hardness	30.0 mg/L as CaCO <sub>3</sub>
Zinc	70 µg/L

**C. Wastewater Influent Characterization**

Montesano reported the concentration of influent pollutants in discharge monitoring reports. The influent wastewater is characterized as follows:

<b>Parameter</b>	<b>Units</b>	<b>Average Value</b>	<b>Maximum Value</b>
5-Day Biochemical Oxygen Demand (BOD <sub>5</sub> )	mg/L	<b>149</b>	<b>331</b>
BOD <sub>5</sub>	lbs/day	<b>338</b>	<b>888</b>
Total Suspended Solids (TSS)	mg/L	<b>37</b>	<b>88</b>

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Parameter	Units	Average Value	Maximum Value
TSS	lbs/day	87	463
Flow	gpd	280,000	950,000

D. Wastewater Effluent Characterization

Montesano reported the concentration of pollutants in the discharge in the permit application and in discharge monitoring reports. The tabulated data represents the quality of the wastewater effluent discharged from 2008-2012. The wastewater effluent is characterized as follows:

Parameter	Units	Average Value	Maximum Value
BOD <sub>5</sub>	mg/L	4.4	11.0
BOD <sub>5</sub>	lbs/day	8.8	42.0
TSS	mg/L	4.4	16.0
TSS	lbs/day	7.4	45.3
Temperature (Winter)	°C	11.3	15.4
Temperature (Summer)	°C	18.6	24.8
Flow	Gallons/day	270,000	810,000
Parameter	Units	Maximum Monthly Geometric Mean	Maximum Weekly Geometric Mean
Fecal Coliform	#/100 mL	5	76
Parameter	Units	Minimum Value	Maximum Value
pH	Standard Units	6.4	7.4

E. Summary of Compliance with Previous Permit Issued

The previous permit placed effluent limits on 5- Day Biochemical Oxygen Demand (BOD<sub>5</sub>), Total Suspended Solids (TSS), Fecal Coliform Bacteria, pH, and Flow.

Montesano has complied with the effluent limits and permit conditions throughout the duration of the permit issued on August 13, 2004. Ecology assessed compliance based on its review of the facility's information in the Ecology Permitting and Reporting Information System (PARIS), Discharge Monitoring Reports (DMRs) and on inspections.

The following table summarizes the violations that occurred during the last eight years.

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Begin Date	Parameter	Units	Value	Violation
July 1, 2011	Flow	MGD	-	Analysis not conducted
January 1, 2008	pH	Standard Units	-	Analysis not conducted

The following table summarizes compliance with report submittal requirements over the most recent years of the permit term.

Submittal Name	Due Date	Received Date
Outfall Evaluation	August 15, 2008	August 18, 2008
Application for Permit Renewal	March 1, 2009	May 15, 2009
Industrial User List	August 15, 2008	March 13, 2009
Flow and Wasteload Assessment	June 27, 2013	May 29, 2013

**F. State Environmental Policy Act (SEPA) Compliance**

State law exempts the issuance, reissuance or modification of any wastewater discharge permit from the SEPA process as long as the permit contains conditions are no less stringent than federal and state rules and regulations (RCW 43.21C.0383). The exemption applies only to existing discharges, not to new discharges.

**III. PROPOSED PERMIT LIMITS**

Federal and state regulations require that effluent limits in an NPDES permit must be either technology- or water quality-based.

- Technology-based limits are based upon the treatment methods available to treat specific pollutants. Technology-based limits are set by the EPA and published as a regulation, or Ecology develops the limit on a case-by-case basis (40 CFR 125.3, and chapter 173-220 WAC).
- Water quality-based limits are calculated so that the effluent will comply with the Surface Water Quality Standards (chapter 173-201A WAC), Ground Water Standards (chapter 173-200 WAC), Sediment Quality Standards (chapter 173-204 WAC), or the National Toxics Rule (40 CFR 131.36).
- Ecology must apply the most stringent of these limits to each parameter of concern. These limits are described below.

The limits in this permit reflect information received in the application and from supporting reports (engineering, hydrogeology, etc.). Ecology evaluated the permit application and determined the limits needed to comply with the rules adopted by the state of Washington. Ecology does not develop effluent limits for all reported pollutants. Some pollutants are not treatable at the concentrations reported, are not controllable at the source, are not listed in regulation, and do not have a reasonable potential to cause a water quality violation.

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Ecology does not usually develop limits for pollutants not reported in the permit application but may be present in the discharge. The permit does not authorize discharge of the non-reported pollutants. During the five-year permit term, the facility's effluent discharge conditions may change from those conditions reported in the permit application. The facility must notify Ecology if significant changes occur in any constituent [40 CFR 122.42(a)]. Until Ecology modifies the permit to reflect additional discharge of pollutants, a permitted facility could be violating its permit.

A. Design Criteria

Under WAC 173-220-150 (1)(g), flows and waste loadings must not exceed approved design criteria. Ecology approved design criteria for this facility's treatment plant in the facility plan dated February 1997 and prepared by Parametrix, Inc. The table below includes design criteria from the referenced report.

Table 3 - Design Criteria for Montesano Wastewater Treatment Plant

Parameter	Design Quantity
Maximum Month Design Flow (MMDF)	0.67 MGD
Maximum Day Flow	1.60 MGD
Peak Instantaneous Design Flow (PIDF)	2.00 MGD
BOD <sub>5</sub> Loading for Maximum Month	1060 lbs/day
TSS Loading for Maximum Month	220 lbs/day
Ammonia (NH <sub>3</sub> -N) Loading for the Maximum Month	340 lbs/day

B. Technology-Based Effluent Limits

Federal and state regulations define technology-based effluent limits for municipal wastewater treatment plants. These effluent limits are given in 40 CFR Part 133 (federal) and in chapter 173-221 WAC (state). These regulations are performance standards that constitute all known, available, and reasonable methods of prevention, control, and treatment (AKART) for municipal wastewater.

The table below identifies technology-based limits for pH, fecal coliform, BOD<sub>5</sub>, and TSS, as listed in chapter 173-221 WAC. Section III.F of this fact sheet describes the potential for water quality-based limits.

Table 4 - Technology-Based Limits

Parameter	Average Monthly Limit	Average Weekly Limit
BOD <sub>5</sub> (concentration)	30 mg/L	45 mg/L

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Parameter	Average Monthly Limit	Average Weekly Limit
BOD <sub>5</sub> (concentration)	In addition, the BOD <sub>5</sub> effluent concentration must not exceed 15 percent of the average influent concentration. For a STEP collection system, the Permittee is presumed to be in compliance with this percent removal requirement for BOD <sub>5</sub> if the effluent concentration limit is met.	
TSS (concentration)	30 mg/L	45 mg/L
TSS (concentration)	In addition, the TSS effluent concentration must not exceed 15 percent of the average influent concentration. For a STEP collection system, the Permittee is presumed to be in compliance with this percent removal requirement for TSS if the effluent concentration limit is met	
Chlorine	0.5 mg/L	0.75 mg/L
Parameter	Monthly Geometric Mean Limit	Weekly Geometric Mean Limit
Fecal Coliform Bacteria	200 organisms/100 mL	400 organisms/100 mL
Parameter	Daily Minimum	Daily Maximum
pH	6.0 Standard Units	9.0 Standard Units

Ecology derived the technology-based monthly average limit for chlorine from standard operating practices. The Water Pollution Control Federation's *Chlorination of Wastewater* (1976) states that a properly designed and maintained wastewater treatment plant can achieve adequate disinfection if a 0.5 mg/L chlorine residual is maintained after fifteen minutes of contact time. See also Metcalf and Eddy, *Wastewater Engineering, Treatment, Disposal and Reuse*, Third Edition, 1991. A treatment plant that provides adequate chlorination contact time can meet the 0.5 mg/L chlorine limit on a monthly average basis. According to WAC 173-221-030(11)(b), the corresponding weekly average is 0.75 mg/L.

Technology-based mass limits are based on WAC 173-220-130(3)(b) and 173-221-030(11)(b). Ecology calculated the monthly and weekly average mass limits for BOD<sub>5</sub> and Total Suspended Solids as follows:

$$\text{Mass Limit} = \text{CL} \times \text{DF} \times \text{CF}$$

where:

CL = Technology-based concentration limits listed in the above table

DF = Maximum Monthly Average Design flow (MGD)

CF = Conversion factor of 8.34

Table 5 - Technology-Based Mass Limits

Parameter	Concentration Limit (mg/L)	Mass Limit (lbs/day)
BOD <sub>5</sub> Monthly Average	30	167
BOD <sub>5</sub> Weekly Average	45	251
TSS Monthly Average	30	167
TSS Weekly Average	45	251

For a STEP collection system, the Permittee is presumed to be in compliance with the percent removal requirement for BOD<sub>5</sub> and TSS if the permit effluent concentration limit is met and there is not excessive I&I. Therefore, the method of calculating mass limits as 15 percent the design influent loading normally does not work for STEP collection systems.

C. Surface Water Quality-Based Effluent Limits

The Washington State surface water quality standards (chapter 173-201A WAC) are designed to protect existing water quality and preserve the beneficial uses of Washington's surface waters. Waste discharge permits must include conditions that ensure the discharge will meet the surface water quality standards (WAC 173-201A-510). Water quality-based effluent limits may be based on an individual waste load allocation or on a waste load allocation developed during a basin wide Total Maximum Daily Load Study (TMDL).

*Numerical Criteria for the Protection of Aquatic Life and Recreation*

Numerical water quality criteria are listed in the water quality standards for surface waters (chapter 173-201A WAC). They specify the maximum levels of pollutants allowed in receiving water to protect aquatic life and recreation in and on the water. Ecology uses numerical criteria along with chemical and physical data for the wastewater and receiving water to derive the effluent limits in the discharge permit. When surface water quality-based limits are more stringent or potentially more stringent than technology-based limits, the discharge must meet the water quality-based limits.

*Numerical Criteria for the Protection of Human Health*

The U.S. EPA has published 91 numeric water quality criteria for the protection of human health that are applicable to dischargers in Washington State (EPA, 1992). These criteria are designed to protect humans from exposure to pollutants linked to cancer and other diseases, based on consuming fish and shellfish and drinking contaminated surface waters. The water quality standards also include radionuclide criteria to protect humans from the effects of radioactive substances.

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*Narrative Criteria*

Narrative water quality criteria (e.g., WAC 173-201A-240(1); 2006) limit the toxic, radioactive, or other deleterious material concentrations that the facility may discharge to levels below those which have the potential to:

- Adversely affect designated water uses.
- Cause acute or chronic toxicity to biota.
- Impair aesthetic values.
- Adversely affect human health.

Narrative criteria protect the specific designated uses of all fresh waters (WAC 173-201A-200, 2006) and of all marine waters (WAC 173-201A-210, 2006) in the state of Washington.

*Antidegradation*

**Description--**The purpose of Washington's Antidegradation Policy (WAC 173-201A-300-330; 2006) is to:

- Restore and maintain the highest possible quality of the surface waters of Washington.
- Describe situations under which water quality may be lowered from its current condition.
- Apply to human activities that are likely to have an impact on the water quality of surface water.
- Ensure that all human activities likely to contribute to a lowering of water quality, at a minimum, apply all known, available, and reasonable methods of prevention, control, and treatment (AKART).
- Apply three tiers of protection (described below) for surface waters of the state.

Tier I ensures existing and designated uses are maintained and protected and applies to all waters and all sources of pollutions. Tier II ensures that waters of a higher quality than the criteria assigned are not degraded unless such lowering of water quality is necessary and in the overriding public interest. Tier II applies only to a specific list of polluting activities. Tier III prevents the degradation of waters formally listed as "outstanding resource waters," and applies to all sources of pollution.

A facility must prepare a Tier II analysis when all three of the following conditions are met:

- The facility is planning a new or expanded action.

- Ecology regulates or authorizes the action.
- The action has the potential to cause measurable degradation to existing water quality at the edge of a chronic mixing zone.

**Facility Specific Requirements**--This facility must meet Tier I requirements.

- Dischargers must maintain and protect existing and designated uses. Ecology must not allow any degradation that will interfere with, or become injurious to, existing or designated uses, except as provided for in chapter 173-201A WAC.

Ecology's analysis described in this section of the fact sheet demonstrates that the proposed permit conditions will protect existing and designated uses of the receiving water.

### *Mixing Zones*

A mixing zone is the defined area in the receiving water surrounding the discharge port(s), where wastewater mixes with receiving water. Within mixing zones the pollutant concentrations may exceed water quality numeric standards, so long as the discharge doesn't interfere with designated uses of the receiving water body (for example, recreation, water supply, and aquatic life and wildlife habitat, etc.) The pollutant concentrations outside of the mixing zones must meet water quality numeric standards.

State and federal rules allow mixing zones because the concentrations and effects of most pollutants diminish rapidly after discharge, due to dilution. Ecology defines mixing zone sizes to limit the amount of time any exposure to the end-of-pipe discharge could harm water quality, plants, or fish.

The state's water quality standards allow Ecology to authorize mixing zones for the facility's permitted wastewater discharges only if those discharges already receive all known, available, and reasonable methods of prevention, control, and treatment (AKART). Mixing zones typically require compliance with water quality criteria within a specified distance from the point of discharge and must not use more than 25 percent of the available width of the water body for dilution [WAC 173-201A-400 (7)(a)(ii-iii)].

Ecology uses modeling to estimate the amount of mixing within the mixing zone. Through modeling Ecology determines the potential for violating the water quality standards at the edge of the mixing zone and derives any necessary effluent limits. Steady-state models are the most frequently used tools for conducting mixing zone analyses. Ecology chooses values for each effluent and for receiving water variables that correspond to the time period when the most critical condition is likely to occur (see Ecology's *Permit Writer's Manual*). Each critical condition parameter, by itself, has a low probability of occurrence and the resulting dilution factor is conservative. The term "reasonable worst-case" applies to these values.

The mixing zone analysis produces a numerical value called a dilution factor (DF). A dilution factor represents the amount of mixing of effluent and receiving water that occurs at the boundary of the mixing zone. For example, a dilution factor of 10 means the effluent is 10 percent and the receiving water is 90 percent of the total volume of

water at the boundary of the mixing zone. Ecology uses dilution factors with the water quality criteria to calculate reasonable potentials and effluent limits. Water quality standards include both aquatic life-based criteria and human health-based criteria. The former are applied at both the acute and chronic mixing zone boundaries; the latter are applied only at the chronic boundary. The concentration of pollutants at the boundaries of any of these mixing zones may not exceed the numerical criteria for that zone.

Each aquatic life *acute* criterion is based on the assumption that organisms are not exposed to that concentration for more than one hour and more often than one exposure in three years. Each aquatic life *chronic* criterion is based on the assumption that organisms are not exposed to that concentration for more than four consecutive days and more often than once in three years.

The two types of human health-based water quality criteria distinguish between those pollutants linked to non-cancer effects (non-carcinogenic) and those linked to cancer effects (carcinogenic). The human health-based water quality criteria incorporate several exposure and risk assumptions. These assumptions include:

- A 70-year lifetime of daily exposures.
- An ingestion rate for fish or shellfish measured in kg/day.
- An ingestion rate of two liters/day for drinking water.
- A one-in-one-million cancer risk for carcinogenic chemicals.

This permit authorizes a small acute mixing zone, surrounded by a chronic mixing zone around the point of discharge (WAC 173-201A-400). The water quality standards impose certain conditions before allowing the discharger a mixing zone:

1. Ecology must specify both the allowed size and location in a permit.

The proposed permit specifies the size and location of the allowed mixing zone (as specified below).

2. The facility must fully apply “all known, available, and reasonable methods of prevention, control and treatment” (AKART) to its discharge.

Ecology has determined that the treatment provided at the city of Montesano Wastewater Treatment Plant meets the requirements of AKART (see “Technology-based Limits”).

3. Ecology must consider critical discharge conditions.

Surface water quality-based limits are derived for the water body’s critical condition (the receiving water and waste discharge condition with the highest potential for adverse impact on the aquatic biota, human health, and existing or designated waterbody uses). The critical discharge condition is often pollutant-specific or waterbody-specific.

Critical discharge conditions are those conditions that result in reduced dilution or increased effect of the pollutant. Factors affecting dilution include the depth of water, the density stratification in the water column, the currents, and the rate of discharge. Density stratification is determined by the salinity and temperature of the receiving water. Temperatures are warmer in the surface waters in summer. Therefore, density stratification is generally greatest during the summer months. Density stratification affects how far up in the water column a freshwater plume may raise. The rate of mixing is greatest when an effluent is rising. The effluent stops rising when the mixed effluent is the same density as the surrounding water. After the effluent stops rising, the rate of mixing is much more gradual. Water depth can affect dilution when a plume might rise to the surface when there is little or no stratification. Ecology's *Permit Writer's Manual* describes additional guidance on criteria/design conditions for determining dilution factors. The manual can be obtained from Ecology's website at: <https://fortress.wa.gov/ecy/publications/SummaryPages/92109.html>.

At Montesano, the Chehalis River is tidally influenced. During moderate to large flood tides, the river can stagnate and reverse direction. Because of these conditions, the river has characteristics of an estuary. The mean tidal range at Montesano is 6.7 feet, and the mean diurnal range is 8.1 feet.

Table 6 - Critical Conditions Used to Model the Discharge

Critical Condition	Value
The seven-day-average low river flow with a recurrence interval of ten years (7Q10)	500 cfs
Outfall Depth at Flood Tide MHHW	27.7 feet
Outfall Diameter	8 inches
Effluent Temperature	23°C
Salinity	0.2 ppt
River Temperature	20.5°C
River Velocity	0.007 m/s
Vertical Angle of Outfall	22.5
Maximum average monthly effluent flow	0.64 MGD
Maximum daily flow for acute mixing zone	0.85 MGD

Ecology obtained ambient data at critical conditions in the vicinity of the outfall from Mixing Zone study conducted in 1997.

4. Supporting information must clearly indicate the mixing zone would not:
  - Have a reasonable potential to cause the loss of sensitive or important habitat.

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- Substantially interfere with the existing or characteristic uses.
- Result in damage to the ecosystem.
- Adversely affect public health.

Ecology established Washington State water quality criteria for toxic chemicals using EPA criteria. EPA developed the criteria using toxicity tests with numerous organisms and set the criteria to generally protect the species tested and to fully protect all commercially and recreationally important species.

EPA sets acute criteria for toxic chemicals assuming organisms are exposed to the pollutant at the criteria concentration for one hour. They set chronic standards assuming organisms are exposed to the pollutant at the criteria concentration for four days. Dilution modeling under critical conditions generally shows that both acute and chronic criteria concentrations are reached within minutes of discharge.

The discharge plume does not impact drifting and non-strong swimming organisms because they cannot stay in the plume close to the outfall long enough to be affected. Strong swimming fish could maintain a position within the plume, but they can also avoid the discharge by swimming away. Mixing zones generally do not affect benthic organisms (bottom dwellers) because the buoyant plume rises in the water column. Ecology has additionally determined that the effluent will not exceed 33 degrees C for more than two seconds after discharge; and that the temperature of the water will not create lethal conditions or blockages to fish migration.

Ecology evaluates the cumulative toxicity of an effluent by testing the discharge with whole effluent toxicity (WET) testing.

Because this is a domestic wastewater discharge, the effluent contains fecal coliform bacteria. Ecology developed the water quality criteria for fecal coliforms (discussed below) to assure that people swimming (primary contact recreation) in water meeting the criteria would not develop gastro enteric illnesses. Ecology has authorized a mixing zone for this discharge. This means the effluent meets the water quality criteria at edge of the mixing zone. From the point of discharge little dilution is needed to meet the water quality criteria.

Ecology reviewed the above information, the specific information on the characteristics of the discharge, the receiving water characteristics, and the discharge location. Based on this review, Ecology concluded that the discharge does not have a reasonable potential to cause the loss of sensitive or important habitat, substantially interfere with existing or characteristics uses, result in damage to the ecosystem, or adversely affect public health if the permit limits are met.

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5. The discharge/receiving water mixture must not exceed water quality criteria outside the boundary of a mixing zone.

Ecology conducted a reasonable potential analysis; using procedures established by the EPA and by Ecology, for each pollutant and concluded the discharge/receiving water mixture will not violate water quality criteria outside the boundary of the mixing zone if permit limits are met.

6. The size of the mixing zone and the concentrations of the pollutants must be minimized.

At any given time, the effluent plume uses only a portion of the acute and chronic mixing zone, which minimizes the volume of water involved in mixing. Because of the tidal influence and the tidal currents changing direction, the plume orientation within the mixing zone changes. The plume mixes as it rises through the water column therefore much of the receiving water volume at lower depths in the mixing zone is not mixed with discharge. Similarly, because the discharge may stop rising at some depth due to density stratification, waters above that depth will not mix with the discharge. Ecology determined it is impractical to specify in the permit the actual, much more limited volume in which the dilution occurs as the plume rises and moves with the current.

Ecology minimizes the size of mixing zones by requiring dischargers to install diffusers when they are appropriate to the discharge and the specific receiving waterbody. When a diffuser is installed, the discharge is more completely mixed with the receiving water in a shorter time. Ecology also minimizes the size of the mixing zone (in the form of the dilution factor) using design criteria with a low probability of occurrence. For example, Ecology uses the expected 95th percentile pollutant concentration, the 90th percentile background concentration, the centerline dilution factor, and the lowest flow occurring once in every ten years to perform the reasonable potential analysis.

Because of the above reasons, Ecology has effectively minimized the size of the mixing zone authorized in the proposed permit.

7. Maximum Size of Mixing Zone

The authorized mixing zone does not exceed the maximum size restriction.

8. Acute Mixing Zone

- The discharge/receiving water mixture must comply with acute criteria as near to the point of discharge as practicably attainable.

Ecology determined the acute criteria will be met at 10 percent of the distance of the chronic mixing zone at the low flow.

- The pollutant concentration, duration, and frequency of exposure to the discharge will not create a barrier to migration or translocation of

indigenous organisms to a degree that has the potential to cause damage to the ecosystem.

As described above, the toxicity of any pollutant depends upon the exposure, the pollutant concentration, and the time the organism is exposed to that concentration. Authorizing a limited acute mixing zone for this discharge assures that it will not create a barrier to migration. The effluent from this discharge will rise as it enters the receiving water, assuring that the rising effluent will not cause translocation of indigenous organisms near the point of discharge (below the rising effluent).

- Comply with Size Restrictions

The mixing zone authorized for this discharge complies with the size restrictions published in chapter 173-201A WAC.

#### 9. Overlap of Mixing Zones

This mixing zone does not overlap another mixing zone.

#### D. Designated Uses and Surface Water Quality Criteria

Applicable designated uses and surface water quality criteria are defined in chapter 173-201A WAC. In addition, the U.S. EPA set human health criteria for toxic pollutants (EPA 1992). The tables included below summarize the criteria applicable to the receiving water's designated uses.

- Aquatic Life Uses are designated based on the presence of, or the intent to provide protection for the key uses. All indigenous fish and non-fish aquatic species must be protected in waters of the state in addition to the key species. The Aquatic Life Uses for this receiving water are identified below.

Table 7 - Freshwater Aquatic Life Uses and Associated Criteria

<b>Salmonid Spawning, Rearing, and Migration</b>	
Temperature Criteria – Highest 7-DAD MAX	17.5°C (63.5°F)
Dissolved Oxygen Criteria – Lowest 1-Day Minimum	8.0 mg/L
Turbidity Criteria	<ul style="list-style-type: none"> <li>• 5 NTU over background when the background is 50 NTU or less; or</li> <li>• A 10 percent increase in turbidity when the background turbidity is more than 50 NTU.</li> </ul>
Total Dissolved Gas Criteria	Total dissolved gas must not exceed 110 percent of saturation at any point of sample collection.
pH Criteria	The pH must measure within the range of 6.5 to 8.5 with a human-caused variation within the above range of less than 0.5 units.

- The *recreational uses* for this receiving water are identified below.

Table 8 - Recreational Uses and Associated Criteria

Recreational Use	Criteria
Primary Contact Recreation	Fecal coliform organism levels must not exceed a geometric mean value of 100 colonies /100 mL, with not more than 10 percent of all samples (or any single sample when less than ten sample points exist) obtained for calculating the geometric mean value exceeding 200 colonies /100 mL.

- The *water supply uses* are domestic, agricultural, industrial, and stock watering.
- The *miscellaneous freshwater uses* are wildlife habitat, harvesting, commerce and navigation, boating, and aesthetics.

E. Water Quality Impairments

The Chehalis River is not listed on the current 303(d) as impaired. It is listed as a water of concern for temperature. An assessment of 10 years of data for temperature indicated two daily maximum excursions in only one year which is insufficient information for showing persistent temperature impairment. Listing is in waters of concern category until further study and monitoring indicates the status of the water.

The area of the discharge is also listed in category 4A for bacteria. Monitoring of the area does not indicate an impairment, and the Grays Harbor Fecal Coliform Bacteria Total Maximum Daily Load (TMDL) approved on May 9, 2003 covered the area. The TMDL includes waste load allocations (WLA) for fecal coliform bacteria. The NPDES permit limits are protective of water quality and are the TMDL recommended waste load allocations. The TMDL report can be found at: <https://fortress.wa.gov/ecy/publications/summarypages/0110025.html>.

F. Evaluation of Surface Water Quality-Based Effluent Limits for Numeric Criteria

Pollutants in an effluent may affect the aquatic environment near the point of discharge (near-field) or at a considerable distance from the point of discharge (far-field). Toxic pollutants, for example, are near-field pollutants; their adverse effects diminish rapidly with mixing in the receiving water. Conversely, a pollutant such as biochemical oxygen demand (BOD<sub>5</sub>) is a far-field pollutant whose adverse effect occurs away from the discharge even after dilution has occurred. Thus, the method of calculating surface water quality-based effluent limits varies with the point at which the pollutant has its maximum effect.

With technology-based controls (AKART), predicted pollutant concentrations in the discharge exceed water quality criteria. Ecology therefore authorizes a mixing zone in accordance with the geometric configuration, flow restriction, and other restrictions imposed on mixing zones by chapter 173-201A WAC.

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Outfall 001 has a single port with no diffuser. The outfall depth is 27.7 feet. Ecology obtained this information from the Dilution Ratio Study Report submitted in February 1997.

Ecology's regulations do not have criteria for rivers that act like an estuary, or criteria for estuaries that act like a river. The Chehalis River at Montesano is not strictly an estuary because of the unidirectional flows at lower tides or higher river flows, nor a river because of the reversal of flows at higher tides and lower flows. Therefore the mixing zone is based on best professional judgment that uses a combination of the river and estuary criteria that apply in this case. The determination meets the intent of the regulation for a river, but limits the dimensions of the mixing zone based on an estuary because of the reversal of flows.

*Chronic Mixing Zone*--WAC 173-201A-400(7)(b) specifies that mixing zones must not extend in any horizontal direction from the discharge ports for a distance greater than 200 feet plus the depth of water over the discharge ports and may not occupy more than 25 percent of the width of the water body as measured during MLLW.

The horizontal distance of the chronic mixing zone is 220 feet upstream and downstream and 42.5 feet cross-stream in both directions from the discharge port. The mixing zone extends from the top of the discharge port to the water surface.

*Acute Mixing Zone*--WAC 173-201A-400(8)(b) specifies that in estuarine waters a zone where acute criteria may be exceeded must not extend beyond 10 percent of the distance established for the chronic zone. The acute mixing zone for Outfall 001 extends 22 feet in any direction from any discharge port.

Ecology determined the dilution factors that occur within these zones at the critical condition using the mixing study that used models and a dye study. The dilution factors are listed below.

Table 8 - Dilution Factors (DF)

Criteria	Acute	Chronic
Aquatic Life	10.5	147
Human Health, Carcinogen		147
Human Health, Non-carcinogen		147

Ecology determined the impacts of dissolved oxygen deficiency, fecal coliform, chlorine, ammonia, metals, other toxics, and temperature as described below, using the dilution factors in the above table. The derivation of surface water quality-based limits also takes into account the variability of pollutant concentrations in both the effluent and the receiving water.

*Dissolved Oxygen--BOD<sub>5</sub> and Ammonia Effects*--Natural decomposition of organic material in wastewater effluent impacts dissolved oxygen in the receiving water at distances far outside of the regulated mixing zone. The five-day Biochemical Oxygen Demand (BOD<sub>5</sub>) of an effluent sample indicates the amount of biodegradable material in the wastewater and estimates the magnitude of oxygen consumption the wastewater will generate in the receiving water. The

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amount of ammonia-based nitrogen in the wastewater also provides an indication of oxygen demand potential in the receiving water.

With technology-based limits, this discharge results in a small amount of biochemical oxygen demand (BOD<sub>5</sub>) relative to the large amount of dilution in the receiving water at critical conditions. Technology-based limits will ensure that dissolved oxygen criteria are met in the receiving water.

*pH*--Ecology modeled the impact of the effluent pH on the receiving water using the calculations from EPA, 1988, and the chronic dilution factor tabulated above.

Ecology predicts no violation of the pH criteria under critical conditions. Therefore, the proposed permit includes technology-based effluent limits for pH.

*Fecal Coliform*--Ecology modeled the numbers of fecal coliform by simple mixing analysis using the technology-based limit of 400 organisms per 100 ml and a dilution factor of 147.

Under critical conditions, modeling predicts no violation of the water quality criterion for fecal coliform. Therefore, the proposed permit includes the technology-based effluent limit for fecal coliform bacteria.

*Turbidity*--Ecology evaluated the impact of turbidity based on the range of total suspended solids in the effluent and turbidity of the receiving water. Ecology expects no violations of the turbidity criteria outside the designated mixing zone provided the facility meets its technology-based total suspended solids permit limits.

*Toxic Pollutants*--Federal regulations (40 CFR 122.44) require Ecology to place limits in NPDES permits on toxic chemicals in an effluent whenever there is a reasonable potential for those chemicals to exceed the surface water quality criteria. Ecology does not exempt facilities with technology-based effluent limits from meeting the surface water quality standards.

The following toxic pollutants are present in the discharge: chlorine, ammonia, and heavy metals. Ecology conducted a reasonable potential analysis on these parameters to determine whether it would require effluent limits in this permit.

Ammonia's toxicity depends on that portion which is available in the unionized form. The amount of unionized ammonia depends on the temperature and pH in the receiving freshwater. To evaluate ammonia toxicity, Ecology used the available receiving water information for ambient station at Montesano and Ecology spreadsheet tools.

Valid ambient background data were available. Ecology used all applicable data to evaluate reasonable potential for this discharge to cause a violation of water quality standards.

Ecology determined that chlorine, ammonia, and heavy metals pose no reasonable potential to exceed the water quality criteria at the critical condition using procedures given in EPA, 1991 and as described above. Ecology's determination assumes that this facility meets the other effluent limits of this permit.

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*Temperature*--The state temperature standards [WAC 173-201A-200-210 and 600-612] include multiple elements:

- Annual Summer Maximum Threshold Criteria (June 15 to September 15)
- Supplemental Spawning and Rearing Season Criteria (September 15 to June 15)
- Incremental Warming Restrictions
- Protections Against Acute Effects

Ecology evaluates each criterion independently to determine reasonable potential and derive permit limits.

- Annual Summer Maximum and Supplementary Spawning/Rearing Criteria

Each water body has an annual maximum temperature criterion [WAC 173-201A-200(1)(c), 210(1)(c), and Table 602]. These threshold criteria (e.g., 12, 16, 17.5, 20°C) protect specific categories of aquatic life by controlling the effect of human actions on summer temperatures.

Some waters have an additional threshold criterion to protect the spawning and incubation of salmonids (9°C for char and 13°C for salmon and trout) [WAC 173-201A-602, Table 602]. These criteria apply during specific date-windows.

The threshold criteria apply at the edge of the chronic mixing zone. Criteria for most fresh waters are expressed as the highest seven-Day average of daily maximum temperature (7-DADMax). The 7-DADMax temperature is the arithmetic average of seven consecutive measures of daily maximum temperatures. Criteria for marine waters and some fresh waters are expressed as the highest 1-Day annual maximum temperature (1-DMax).

- Incremental Warming Criteria

The water quality standards limit the amount of warming human sources can cause under specific situations [WAC 173-201A-200(1)(c)(i)-(ii), 210(1)(c)(i)-(ii)]. The incremental warming criteria apply at the edge of the chronic mixing zone.

At locations and times when background temperatures are cooler than the assigned threshold criterion, point sources are permitted to warm the water by only a defined increment. These increments are permitted only to the extent doing so does not cause temperatures to exceed either the annual maximum or supplemental spawning criteria.

At locations and times when a threshold criterion is being exceeded due to natural conditions, all human sources, considered cumulatively, must not warm the water more than 0.3°C above the naturally warm condition.

When Ecology has not yet completed a TMDL, our policy allows each point source to warm water at the edge of the chronic mixing zone by 0.3°C. This is true regardless of the background temperature and even if doing so would cause the temperature at the edge

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of a standard mixing zone to exceed the numeric threshold criteria. Allowing a 0.3°C warming for each point source is reasonable and protective where the dilution factor is based on 25 percent or less of the critical flow. This is because the fully mixed effect on temperature will only be a fraction of the 0.3°C cumulative allowance (0.075°C or less) for all human sources combined.

- **Protections for Temperature Acute Effects**

Instantaneous lethality to passing fish: The upper 99<sup>th</sup> percentile daily maximum effluent temperature must not exceed 33°C, unless a dilution analysis indicates ambient temperatures will not exceed 33°C two seconds after discharge.

General lethality and migration blockage: Measurable (0.3°C) increases in temperature at the edge of a chronic mixing zone are not allowed when the receiving water temperature exceeds either a 1DMax of 23°C or a 7DADMax of 22°C.

Lethality to incubating fish: Human actions must not cause a measurable (0.3°C) warming above 17.5°C at locations where eggs are incubating.

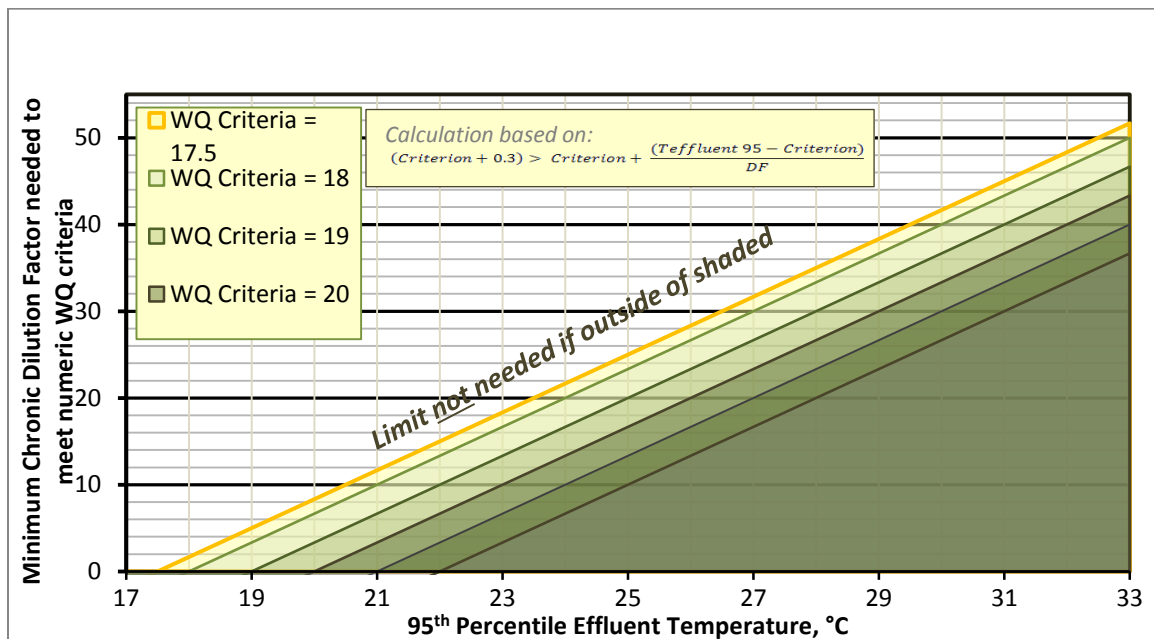
*Reasonable Potential Analysis*

**Annual summer maximum and incremental warming criteria:** Ecology calculated the reasonable potential for the discharge to exceed the annual summer maximum, and the incremental warming criteria at the edge of the chronic mixing zone during critical conditions. No reasonable potential exists to exceed the temperature criterion where:

$$(\text{Criterion} + 0.3) > [\text{Criterion} + (\text{Teffluent95} - \text{Criterion})/\text{DF}].$$

The figure below graphically portrays the above equation and shows the conditions when a permit limit will apply.

Figure 2 - Dilution Necessary to Meet Criteria at Edge of Mixing Zone



$$(17.5 + 0.3) > (17.5 + (27 - 17.5)/147).$$

Therefore, the proposed permit does not include a temperature limit. The permit requires additional monitoring of effluent temperatures. Ecology will reevaluate the reasonable potential during the next permit renewal.

#### G. Human Health

Washington's water quality standards include 91 numeric human health-based criteria that Ecology must consider when writing NPDES permits. These criteria were established in 1992 by the U.S. EPA in its National Toxics Rule (40 CFR 131.36). The National Toxics Rule allows states to use mixing zones to evaluate whether discharges comply with human health criteria.

Ecology determined the applicant's discharge is unlikely to contain chemicals regulated to protect human health. Ecology will reevaluate this discharge for impacts to human health at the next permit reissuance.

#### H. Sediment Quality

The aquatic sediment standards (chapter 173-204 WAC) protect aquatic biota and human health. Under these standards Ecology may require a facility to evaluate the potential for its discharge to cause a violation of sediment standards (WAC 173-204-400). You can obtain additional information about sediments at the Aquatic Lands Cleanup Unit website. <http://www.ecy.wa.gov/programs/tcp/smu/sediment.html>

Through a review of the discharger characteristics and of the effluent characteristics, Ecology determined that this discharge has no reasonable potential to violate the sediment management standards.

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**I. Whole Effluent Toxicity**

The water quality standards for surface waters forbid discharge of effluent that has the potential to cause toxic effects in the receiving waters. Many toxic pollutants cannot be measured by commonly available detection methods. However, laboratory tests can measure toxicity directly by exposing living organisms to the wastewater and measuring their responses. These tests measure the aggregate toxicity of the whole effluent, so this approach is called whole effluent toxicity (WET) testing. Some WET tests measure acute toxicity and other WET tests measure chronic toxicity.

Using the screening criteria in chapter 173-205-040 WAC, Ecology determined that toxic effects caused by unidentified pollutants in the effluent are unlikely. Therefore, this permit does not require WET testing. Ecology may require WET testing in the future if it receives information indicating that toxicity may be present in this effluent.

**J. Groundwater Quality Limits**

The groundwater quality standards (chapter 173-200 WAC) protect beneficial uses of groundwater. Permits issued by Ecology must not allow violations of those standards (WAC 173-200-100).

Montesano does not discharge wastewater to the ground. No permit limits are required to protect groundwater.

**K. Comparison of Effluent Limits with the Previous Permit Issued on August 13, 2004**

Table 9 - Comparison of Previous and Proposed Effluent Limits

Parameter	Basis of Limit	Previous Effluent Limits: Outfall # 001		Proposed Effluent Limits: Outfall # 001	
		Average Monthly	Average Weekly	Average Monthly	Average Weekly
Biochemical Oxygen Demand (5-day)	Technology	30.0 mg/L, 167 lbs/day, 85% removal	45.0 mg/L, 251 lbs/day	30.0 mg/L, 167 lbs/day, 85% removal	45.0 mg/L, 251 lbs/day
Total Suspended Solids	Technology	30.0 mg/L, 167 lbs/day, 85% removal	45.0 mg/L, 251 lbs/day	30.0 mg/L, 167 lbs/day, 85% removal	45.0 mg/L, 251 lbs/day
Chlorine	Technology	-	-	0.5 mg/L	0.75 mg/L

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		<b>Previous Effluent Limits: Outfall # 001</b>		<b>Proposed Effluent Limits: Outfall # 001</b>	
<b>Parameter</b>		<b>Monthly Geometric Mean Limit</b>	<b>Weekly Geometric Mean Limit</b>	<b>Monthly Geometric Mean Limit</b>	<b>Weekly Geometric Mean Limit</b>
Fecal Coliform Bacteria	Technology	200/100 mL	400/100 mL	200/100 mL	400/100 mL
<b>Parameter</b>		<b>Limit</b>		<b>Limit</b>	
pH	Technology	6-9		6-9	

#### IV. MONITORING REQUIREMENTS

Ecology requires monitoring, recording, and reporting (WAC 173-220-210 and 40 CFR 122.41) to verify that the treatment process is functioning correctly and that the discharge complies with the permit's effluent limits.

If a facility uses a contract laboratory to monitor wastewater, it must ensure that the laboratory uses the methods and meets or exceeds the method detection levels required by the permit. The permit describes when facilities may use alternative methods. It also describes what to do in certain situations when the laboratory encounters matrix effects. When a facility uses an alternative method as allowed by the permit, it must report the test method, DL, and QL on the discharge monitoring report or in the required report.

##### A. Wastewater Monitoring

The monitoring schedule is detailed in the proposed permit under Special Condition S.2. Specified monitoring frequencies take into account the quantity and variability of the discharge, the treatment method, past compliance, significance of pollutants, and cost of monitoring. The required monitoring frequency is consistent with agency guidance given in the current version of Ecology's *Permit Writer's Manual* (Publication Number 92-09) for POTWs discharging to surface waters – activated sludge plants <2.0 MGD average design flow.

Ecology has included some additional monitoring for nutrients in the proposed permit to establish a baseline for this discharger. It will use this data in the future as it develops TMDLs for dissolved oxygen and establishes WLAs for nutrients.

Monitoring of sludge quantity and quality is necessary to determine the appropriate uses of the sludge. Biosolids monitoring is required by the current state and local solid waste management program and also by EPA under 40 CFR 503.

The proposed permit requires Montesano to monitor for Ammonia, Phosphorus, Nitrogen, Dissolved Oxygen, Oil & Grease, Total Dissolved Solids, and Total Hardness to further characterize the effluent. These pollutants could have a significant impact on the quality of the surface water.

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**B. Lab Accreditation**

Ecology requires that facilities must use a laboratory registered or accredited under the provisions of chapter 173-50 WAC, Accreditation of Environmental Laboratories, to prepare all monitoring data (with the exception of certain parameters). Ecology accredited the laboratory at this facility for:

Table 10 - Accredited Parameters

<b><i>General Chemistry</i></b>				
<b>Parameter Name</b>	<b>Analyte ID</b>	<b>Method Name</b>	<b>Method Code</b>	<b>Matrix</b>
Solids, Total Suspended	1960	SM 2540 D-97	20051201	Non-Potable Water
Chlorine (Residual), Total	1940	SM 4500-Cl G-00	20081612	Non-Potable Water
pH	1900	SM 4500-H+ B-00	20105219	Non-Potable Water
Dissolved Oxygen	1880	SM 4500-O G-01	20121408	Non-Potable Water
Biochemical Oxygen Demand (BOD)	1530	SM 5210 B-01	20135006	Non-Potable Water
<b><i>Microbiology</i></b>				
<b>Parameter Name</b>	<b>Analyte ID</b>	<b>Method Name</b>	<b>Method Code</b>	<b>Matrix</b>
Fecal Coliform-Count	2530	SM 9222 D (m-FC)-97	20210008	Non-Potable Water

**V. OTHER PERMIT CONDITIONS**

**A. Reporting and Record Keeping**

Ecology based Special Condition S3 on its authority to specify any appropriate reporting and record keeping requirements to prevent and control waste discharges (WAC 173-220-210).

**B. Prevention of Facility Overloading**

Overloading of the treatment plant is a violation of the terms and conditions of the permit. To prevent this from occurring, RCW 90.48.110 and WAC 173-220-150 require Montesano to:

- Take the actions detailed in proposed permit Special Condition S.4.

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- Design and construct expansions or modifications before the treatment plant reaches existing capacity.
- Report and correct conditions that could result in new or increased discharges of pollutants.

Special Condition S.4 restricts the amount of flow.

C. Operation and Maintenance

The proposed permit contains Special Condition S.5 as authorized under RCW 90.48.110, WAC 173-220-150, chapter 173-230 WAC, and WAC 173-240-080. Ecology included it to ensure proper operation and regular maintenance of equipment, and to ensure that Montesano takes adequate safeguards so that it uses constructed facilities to their optimum potential in terms of pollutant capture and treatment.

D. Pretreatment

Duty to Enforce Discharge Prohibitions

This provision prohibits the publicly owned treatment works (POTW) from authorizing or permitting an industrial discharger to discharge certain types of waste into the sanitary sewer.

- The first section of the pretreatment requirements prohibits the POTW from accepting pollutants which causes “pass-through” or “interference”. This general prohibition is from 40 CFR §403.5(a). **Appendix C** of this fact sheet defines these terms.
- The second section reinforces a number of specific state and federal pretreatment prohibitions found in WAC 173-216-060 and 40 CFR §403.5(b). These reinforce that the POTW may not accept certain wastes, which:
  1. Are prohibited due to dangerous waste rules.
  2. Are explosive or flammable.
  3. Have too high or low of a pH (too corrosive, acidic or basic).
  4. May cause a blockage such as grease, sand, rocks, or viscous materials.
  5. Are hot enough to cause a problem.
  6. Are of sufficient strength or volume to interfere with treatment.
  7. Contain too much petroleum-based oils, mineral oil, or cutting fluid.
  8. Create noxious or toxic gases at any point.

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40 CFR Part 403 contains the regulatory basis for these prohibitions, with the exception of the pH provisions which are based on WAC 173-216-060.

- The third section of pretreatment conditions reflects state prohibitions on the POTW accepting certain types of discharges unless the discharge has received prior written authorization from Ecology. These discharges include:
  1. Cooling water in significant volumes.
  2. Stormwater and other direct inflow sources.
  3. Wastewaters significantly affecting system hydraulic loading, which do not require treatment.

#### Federal and State Pretreatment Program Requirements

Ecology administers the Pretreatment Program under the terms of the addendum to the “Memorandum of Understanding between Washington Department of Ecology and the United States Environmental Protection Agency, Region 10” (1986) and 40 CFR, part 403. Under this delegation of authority, Ecology issues wastewater discharge permits for significant industrial users (SIUs) discharging to POTWs which have not been delegated authority to issue wastewater discharge permits. Ecology must approve, condition, or deny new discharges or a significant increase in the discharge for existing significant industrial users (SIUs) [40 CFR 403.8 (f)(1)(i) and(iii)].

Industrial dischargers must obtain a permit from Ecology before discharging waste to the Montesano WWTP [WAC 173-216-110(5)]. Industries discharging wastewater that is similar in character to domestic wastewater do not require a permit.

#### Routine Identification and Reporting of Industrial Users

The permit requires non-delegated POTWs to take “continuous, routine measures to identify all existing, new, and proposed significant industrial users (SIUs) and potential significant industrial users (PSIUs)” discharging to their sewer system. Examples of such routine measures include regular review of water and sewer billing records; business license and building permit applications, advertisements, and personal reconnaissance. System maintenance personnel should be trained on what to look for so they can identify and report new industrial dischargers in the course of performing their jobs. The POTW may not allow SIUs to discharge prior to receiving a permit, and must notify all industrial dischargers (significant or not) in writing of their responsibility to apply for a State Waste Discharge Permit. The POTW must send a copy of this notification to Ecology.

#### Industrial User Survey Update

This provision requires the POTW to submit an updated list of existing and proposed significant industrial users (SIUs) and potential significant industrial users (PSIUs). This provides Ecology with notice of any new or proposed industrial users in the POTW's service area without a more rigorous “complete” industrial user survey. This level of effort is often sufficient for small municipalities which have not seen any adverse effects

potentially attributable to industries, have loadings commensurate with domestic flows, and have a small proportion of industrial flow.

E. Solid Wastes

To prevent water quality problems the facility is required in permit Special Condition S7 to store and handle all residual solids (grit, screenings, scum, sludge, and other solid waste) in accordance with the requirements of RCW 90.48.080 and state water quality standards.

The final use and disposal of sewage sludge from this facility is regulated by U.S. EPA under 40 CFR 503, and by Ecology under chapter 70.95J RCW, chapter 173-308 WAC "Biosolids Management," and chapter 173-350 WAC "Solid Waste Handling Standards." The disposal of other solid waste is under the jurisdiction of the Grays Harbor County Health Department.

Requirements for monitoring sewage sludge and record keeping are included in this permit. Ecology will use this information, required under 40 CFR 503, to develop or update local limits.

I. Outfall Evaluation

The proposed permit requires Montesano to conduct an outfall inspection and submit a report detailing the findings of that inspection (Special Condition S.9). The inspection must evaluate the physical condition of the discharge pipe and diffusers, and evaluate the extent of sediment accumulations in the vicinity of the outfall.

K. General Conditions

Ecology bases the standardized General Conditions on state and federal law and regulations. They are included in all individual domestic wastewater NPDES permits issued by Ecology.

VI. PERMIT ISSUANCE PROCEDURES

A. Permit Modifications

Ecology may modify this permit to impose numerical limits, if necessary to comply with water quality standards for surface waters, with sediment quality standards, or with water quality standards for groundwaters, based on new information from sources such as inspections, effluent monitoring, outfall studies, and effluent mixing studies.

Ecology may also modify this permit to comply with new or amended state or federal regulations.

B. Proposed Permit Issuance

This proposed permit meets all statutory requirements for Ecology to authorize a wastewater discharge. The permit includes limits and conditions to protect human health and aquatic life, and the beneficial uses of waters of the state of Washington. Ecology proposes to issue this permit for a term of five years.

## VII. REFERENCES FOR TEXT AND APPENDICES

### Environmental Protection Agency (EPA)

- 1992. National Toxics Rule. Federal Register, V. 57, No. 246, Tuesday, December 22, 1992.
- 1991. *Technical Support Document for Water Quality-based Toxics Control*. EPA/505/2-90-001.
- 1988. *Technical Guidance on Supplementary Stream Design Conditions for Steady State Modeling*. USEPA Office of Water, Washington, D.C.
- 1985. *Water Quality Assessment: A Screening Procedure for Toxic and Conventional Pollutants in Surface and Ground Water*. EPA/600/6-85/002a.
- 1983. *Water Quality Standards Handbook*. USEPA Office of Water, Washington, D.C.

### Parametrix, Inc.

- 1997. *City of Montesano Wastewater System Facilities Plan*

### Tsivoglou, E.C., and J.R. Wallace.

- 1972. *Characterization of Stream Reaeration Capacity*. EPA-R3-72-012. (Cited in EPA 1985 op.cit.)

### Washington State Department of Ecology.

- December 2011. *Permit Writer's Manual*. Publication Number 92-109  
(<https://fortress.wa.gov/ecy/publications/SummaryPages/92109.html>)
- Laws and Regulations (<http://www.ecy.wa.gov/laws-rules/index.html>)
- Permit and Wastewater Related Information  
(<http://www.ecy.wa.gov/programs/wq/permits/guidance.html>)

### Water Pollution Control Federation.

- 1976. *Chlorination of Wastewater*.

### Wright, R.M., and A.J. McDonnell.

- 1979. *In-stream Deoxygenation Rate Prediction*. Journal Environmental Engineering Division, ASCE. 105(E2). (Cited in EPA 1985 op.cit.)

### Appendix A--Public Involvement Information

Ecology proposes to reissue a permit to the Montesano WWTP. The permit includes wastewater discharge limits and other conditions. This fact sheet describes the facility and Ecology's reasons for requiring permit conditions.

Ecology placed a Public Notice of Application on June 11, 2009; June 18, 2009; June 16, 2010; June 23, 2010; June 15, 2011; June 22, 2011; June 13, 2012; June 20, 2012; June 13, 2013; and June 20, 2013, in the *Daily World* to inform the public about the submitted application and to invite comment on the reissuance of this permit.

Ecology will place a Public Notice of Draft on \_\_\_\_\_, in the *Daily World* to inform the public and to invite comment on the proposed draft National Pollutant Discharge Elimination System permit and fact sheet.

The notice:

- Tells where copies of the draft permit and fact sheet are available for public evaluation (a local public library, the closest regional or field office, posted on our website).
- Offers to provide the documents in an alternate format to accommodate special needs.
- Asks people to tell us how well the proposed permit would protect the receiving water.
- Invites people to suggest fairer conditions, limits, and requirements for the permit.
- Invites comments on Ecology's determination of compliance with antidegradation rules.
- Urges people to submit their comments, in writing, before the end of the comment period.
- Tells how to request a public hearing about the proposed NPDES permit.
- Explains the next step(s) in the permitting process.

Ecology has published a document entitled *Frequently Asked Questions about Effective Public Commenting*, which is available on our website at <https://fortress.wa.gov/ecy/publications/SummaryPages/0307023.html>.

You may obtain further information from Ecology by telephone, 360-407-6278, or by writing to the address listed below.

Water Quality Permit Coordinator  
Department of Ecology  
Southwest Regional Office  
P.O. Box 47775  
Olympia, WA 98504-7775

The primary author of this permit and fact sheet is Dave Dougherty.

### **Appendix B --Your Right to Appeal**

You have a right to appeal this permit to the Pollution Control Hearing Board (PCHB) within 30 days of the date of receipt of the final permit. The appeal process is governed by chapter 43.21B RCW and chapter 371-08 WAC. "Date of receipt" is defined in RCW 43.21B.001(2) (see glossary).

To appeal you must do the following within 30 days of the date of receipt of this permit:

- File your appeal and a copy of this permit with the PCHB (see addresses below). Filing means actual receipt by the PCHB during regular business hours.
- Serve a copy of your appeal and this permit on Ecology in paper form - by mail or in person. (See addresses below.) E-mail is not accepted.

You must also comply with other applicable requirements in chapter 43.21B RCW and chapter 371-08 WAC.

#### **ADDRESS AND LOCATION INFORMATION**

<b>Street Addresses</b>	<b>Mailing Addresses</b>
<b>Department of Ecology</b> Attn: Appeals Processing Desk 300 Desmond Drive Southeast Lacey, WA 98503	<b>Department of Ecology</b> Attn: Appeals Processing Desk P.O. Box 47608 Olympia, WA 98504-7608
<b>Pollution Control Hearings Board</b> 1111 Israel Road Southwest, Suite 310 Tumwater, WA 98501	<b>Pollution Control Hearings Board</b> P.O. Box 40903 Olympia, WA 98504-0903

## Appendix C--Glossary

**1-DMax or 1-day Maximum Temperature** -- The highest water temperature reached on any given day. This measure can be obtained using calibrated maximum/minimum thermometers or continuous monitoring probes having sampling intervals of thirty minutes or less.

**7-DADMax or 7-day Average of the Daily Maximum Temperatures** -- The arithmetic average of seven consecutive measures of daily maximum temperatures. The 7-DADMax for any individual day is calculated by averaging that day's daily maximum temperature with the daily maximum temperatures of the three days prior and the three days after that date.

**Acute Toxicity** --The lethal effect of a compound on an organism that occurs in a short time period, usually 48 to 96 hours.

**AKART** -- The acronym for "all known, available, and reasonable methods of prevention, control and treatment." AKART is a technology-based approach to limiting pollutants from wastewater discharges, which requires an engineering judgment and an economic judgment. AKART must be applied to all wastes and contaminants prior to entry into waters of the state in accordance with RCW 90.48.010 and 520, WAC 173-200-030(2)(c)(ii), and WAC 173-216-110(1)(a).

**Alternate Point of Compliance** -- An alternative location in the ground water from the point of compliance where compliance with the ground water standards is measured. It may be established in the ground water at locations some distance from the discharge source, up to, but not exceeding the property boundary and is determined on a site specific basis following an AKART analysis. An "early warning value" must be used when an alternate point is established. An alternate point of compliance must be determined and approved in accordance with WAC 173-200-060(2).

**Ambient Water Quality** -- The existing environmental condition of the water in a receiving water body.

**Ammonia** -- Ammonia is produced by the breakdown of nitrogenous materials in wastewater. Ammonia is toxic to aquatic organisms, exerts an oxygen demand, and contributes to eutrophication. It also increases the amount of chlorine needed to disinfect wastewater.

**Annual Average Design Flow (AADF** -- average of the daily flow volumes anticipated to occur over a calendar year.

**Average Monthly Discharge Limit** -- The average of the measured values obtained over a calendar month's time.

**Background Water Quality** -- The concentrations of chemical, physical, biological or radiological constituents or other characteristics in or of ground water at a particular point in time upgradient of an activity that has not been affected by that activity, [WAC 173-200-020(3)]. Background water quality for any parameter is statistically defined as the 95 percent upper tolerance interval with a 95 percent confidence based on at least eight hydraulically upgradient water quality samples. The eight samples are collected over a period of at least one year, with no more than one sample collected during any month in a single calendar year.

**Best Management Practices (BMPs)** -- Schedules of activities, prohibitions of practices, maintenance procedures, and other physical, structural and/or managerial practices to prevent or reduce the pollution of waters of the state. BMPs include treatment systems, operating procedures, and

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practices to control: plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage. BMPs may be further categorized as operational, source control, erosion and sediment control, and treatment BMPs.

**BOD<sub>5</sub>** -- Determining the five-day Biochemical Oxygen Demand of an effluent is an indirect way of measuring the quantity of organic material present in an effluent that is utilized by bacteria. The BOD<sub>5</sub> is used in modeling to measure the reduction of dissolved oxygen in receiving waters after effluent is discharged. Stress caused by reduced dissolved oxygen levels makes organisms less competitive and less able to sustain their species in the aquatic environment. Although BOD<sub>5</sub> is not a specific compound, it is defined as a conventional pollutant under the federal Clean Water Act.

**Bypass** -- The intentional diversion of waste streams from any portion of a treatment facility.

**Categorical Pretreatment Standards** -- National pretreatment standards specifying quantities or concentrations of pollutants or pollutant properties, which may be discharged to a POTW by existing or new industrial users in specific industrial subcategories.

**Chlorine** -- A chemical used to disinfect wastewaters of pathogens harmful to human health. It is also extremely toxic to aquatic life.

**Chronic Toxicity** -- The effect of a compound on an organism over a relatively long time, often 1/10 of an organism's lifespan or more. Chronic toxicity can measure survival, reproduction or growth rates, or other parameters to measure the toxic effects of a compound or combination of compounds.

**Clean Water Act (CWA)** -- The federal Water Pollution Control Act enacted by Public Law 92-500, as amended by Public Laws 95-217, 95-576, 96-483, 97-117; USC 1251 et seq.

**Compliance Inspection-Without Sampling** -- A site visit for the purpose of determining the compliance of a facility with the terms and conditions of its permit or with applicable statutes and regulations.

**Compliance Inspection-With Sampling** -- A site visit for the purpose of determining the compliance of a facility with the terms and conditions of its permit or with applicable statutes and regulations. In addition it includes as a minimum, sampling and analysis for all parameters with limits in the permit to ascertain compliance with those limits; and, for municipal facilities, sampling of influent to ascertain compliance with the 85 percent removal requirement. Ecology may conduct additional sampling.

**Composite Sample** -- A mixture of grab samples collected at the same sampling point at different times, formed either by continuous sampling or by mixing discrete samples. May be "time-composite" (collected at constant time intervals) or "flow-proportional" (collected either as a constant sample volume at time intervals proportional to stream flow, or collected by increasing the volume of each aliquot as the flow increased while maintaining a constant time interval between the aliquots).

**Construction Activity** -- Clearing, grading, excavation, and any other activity, which disturbs the surface of the land. Such activities may include road building; construction of residential houses, office buildings, or industrial buildings; and demolition activity.

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**Continuous Monitoring** -- Uninterrupted, unless otherwise noted in the permit.

**Critical Condition** -- The time during which the combination of receiving water and waste discharge conditions have the highest potential for causing toxicity in the receiving water environment. This situation usually occurs when the flow within a water body is low, thus, its ability to dilute effluent is reduced.

**Date of Receipt** -- This is defined in RCW 43.21B.001(2) as five business days after the date of mailing; or the date of actual receipt, when the actual receipt date can be proven by a preponderance of the evidence. The recipient's sworn affidavit or declaration indicating the date of receipt, which is unchallenged by the agency, constitutes sufficient evidence of actual receipt. The date of actual receipt, however, may not exceed forty-five days from the date of mailing.

**Detection Limit** -- See Method Detection Level.

**Dilution Factor (DF)** -- A measure of the amount of mixing of effluent and receiving water that occurs at the boundary of the mixing zone. Expressed as the inverse of the percent effluent fraction, for example, a dilution factor of 10 means the effluent comprises 10 percent by volume and the receiving water 90 percent.

**Distribution Uniformity** -- The uniformity of infiltration (or application in the case of sprinkle or trickle irrigation) throughout the field expressed as a percent relating to the average depth infiltrated in the lowest one-quarter of the area to the average depth of water infiltrated.

**Early Warning Value** -- The concentration of a pollutant set in accordance with WAC 173-200-070 that is a percentage of an enforcement limit. It may be established in the effluent, ground water, surface water, the vadose zone or within the treatment process. This value acts as a trigger to detect and respond to increasing contaminant concentrations prior to the degradation of a beneficial use.

**Enforcement Limit** -- The concentration assigned to a contaminant in the ground water at the point of compliance for the purpose of regulation, [WAC 173-200-020(11)]. This limit assures that a ground water criterion will not be exceeded and that background water quality will be protected.

**Engineering Report** -- A document that thoroughly examines the engineering and administrative aspects of a particular domestic or industrial wastewater facility. The report must contain the appropriate information required in WAC 173-240-060 or 173-240-130.

**Fecal Coliform Bacteria** -- Fecal coliform bacteria are used as indicators of pathogenic bacteria in the effluent that are harmful to humans. Pathogenic bacteria in wastewater discharges are controlled by disinfecting the wastewater. The presence of high numbers of fecal coliform bacteria in a water body can indicate the recent release of untreated wastewater and/or the presence of animal feces.

**Grab Sample** -- A single sample or measurement taken at a specific time or over as short a period of time as is feasible.

**Ground Water** -- Water in a saturated zone or stratum beneath the surface of land or below a surface water body.

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**Industrial User** -- A discharger of wastewater to the sanitary sewer that is not sanitary wastewater or is not equivalent to sanitary wastewater in character.

**Industrial Wastewater** -- Water or liquid-carried waste from industrial or commercial processes, as distinct from domestic wastewater. These wastes may result from any process or activity of industry, manufacture, trade or business; from the development of any natural resource; or from animal operations such as feed lots, poultry houses, or dairies. The term includes contaminated storm water and, also, leachate from solid waste facilities.

**Interference** -- A discharge which, alone or in conjunction with a discharge or discharges from other sources, both:

- Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal; and
- Therefore is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the Clean Water Act, the Solid Waste Disposal Act (SWDA) (including title II, more commonly referred to as the Resource Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to subtitle D of the SWDA), sludge regulations appearing in 40 CFR Part 507, the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection, Research and Sanctuaries Act.

**Local Limits** -- Specific prohibitions or limits on pollutants or pollutant parameters developed by a POTW.

**Major Facility** -- A facility discharging to surface water with an EPA rating score of > 80 points based on such factors as flow volume, toxic pollutant potential, and public health impact.

**Maximum Daily Discharge Limit** -- The highest allowable daily discharge of a pollutant measured during a calendar day or any 24-hour period that reasonably represents the calendar day for purposes of sampling. The daily discharge is calculated as the average measurement of the pollutant over the day.

**Maximum Day Design Flow (MDDF)** -- The largest volume of flow anticipated to occur during a one-day period, expressed as a daily average.

**Maximum Month Design Flow (MMDF)** -- The largest volume of flow anticipated to occur during a continuous 30-day period, expressed as a daily average.

**Maximum Week Design Flow (MWDF)** -- The largest volume of flow anticipated to occur during a continuous seven-day period, expressed as a daily average.

**Method Detection Level (MDL)** -- The minimum concentration of a substance that can be measured and reported with 99 percent confidence that the pollutant concentration is above zero and is determined from analysis of a sample in a given matrix containing the pollutant.

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**Minor Facility** -- A facility discharging to surface water with an EPA rating score of < 80 points based on such factors as flow volume, toxic pollutant potential, and public health impact.

**Mixing Zone** -- An area that surrounds an effluent discharge within which water quality criteria may be exceeded. The permit specifies the area of the authorized mixing zone that Ecology defines following procedures outlined in state regulations (chapter 173-201A WAC).

**National Pollutant Discharge Elimination System (NPDES)** -- The NPDES (Section 402 of the Clean Water Act) is the federal wastewater permitting system for discharges to navigable waters of the United States. Many states, including the state of Washington, have been delegated the authority to issue these permits. NPDES permits issued by Washington State permit writers are joint NPDES/State permits issued under both state and federal laws.

**pH** -- The pH of a liquid measures its acidity or alkalinity. It is the negative logarithm of the hydrogen ion concentration. A pH of 7 is defined as neutral and large variations above or below this value are considered harmful to most aquatic life.

**Pass-through** -- A discharge which exits the POTW into waters of the State in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation), or which is a cause of a violation of State water quality standards.

**Peak Hour Design Flow (PHDF)** -- The largest volume of flow anticipated to occur during a one-hour period, expressed as a daily or hourly average.

**Peak Instantaneous Design Flow (PIDF)** -- The maximum anticipated instantaneous flow.

**Point of Compliance** -- The location in the ground water where the enforcement limit must not be exceeded and a facility must comply with the Ground Water Quality Standards. Ecology determines this limit on a site-specific basis. Ecology locates the point of compliance in the ground water as near and directly downgradient from the pollutant source as technically, hydrogeologically, and geographically feasible, unless it approves an alternative point of compliance.

**Potential Significant Industrial User (PSIU)** --A potential significant industrial user is defined as an Industrial User that does not meet the criteria for a Significant Industrial User, but which discharges wastewater meeting one or more of the following criteria:

1. Exceeds 0.5 percent of treatment plant design capacity criteria and discharges <25,000 gallons per day or;
2. Is a member of a group of similar industrial users which, taken together, have the potential to cause pass through or interference at the POTW (e.g. facilities which develop photographic film or paper, and car washes). Ecology may determine that a discharger initially classified as a potential significant industrial user should be managed as a significant industrial user.

**Quantitation Level (QL)** -- Also known as Minimum Level of Quantitation (ML) -- The lowest level at which the entire analytical system must give a recognizable signal and acceptable calibration

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point for the analyte. It is equivalent to the concentration of the lowest calibration standard, assuming that the lab has used all method-specified sample weights, volumes, and cleanup procedures. The QL is calculated by multiplying the MDL by 3.18 and rounding the result to the number nearest to  $(1, 2, \text{ or } 5) \times 10^n$ , where  $n$  is an integer (64 FR 30417).

ALSO GIVEN AS: The smallest detectable concentration of analyte greater than the Detection Limit (DL) where the accuracy (precision & bias) achieves the objectives of the intended purpose. (Report of the Federal Advisory Committee on Detection and Quantitation Approaches and Uses in Clean Water Act Programs Submitted to the US Environmental Protection Agency December 2007).

**Reasonable Potential** -- A reasonable potential to cause a water quality violation, or loss of sensitive and/or important habitat.

**Responsible Corporate Officer** -- A president, secretary, treasurer, or vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy- or decision-making functions for the corporation, or the manager of one or more manufacturing, production, or operating facilities employing more than 250 persons or have gross annual sales or expenditures exceeding \$25 million (in second quarter 1980 dollars), if authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures (40 CFR 122.22).

**Significant Industrial User (SIU)** --

1. All industrial users subject to Categorical Pretreatment Standards under 40 CFR 403.6 and 40 CFR Chapter I, Subchapter N and;
2. Any other industrial user that: discharges an average of 25,000 gallons per day or more of process wastewater to the POTW (excluding sanitary, noncontact cooling, and boiler blow-down wastewater); contributes a process wastestream that makes up 5 percent or more of the average dry weather hydraulic or organic capacity of the POTW treatment plant; or is designated as such by the Control Authority\* on the basis that the industrial user has a reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement [in accordance with 40 CFR 403.8(f)(6)].

Upon finding that the industrial user meeting the criteria in paragraph 2, above, has no reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement, the Control Authority\* may at any time, on its own initiative or in response to a petition received from an industrial user or POTW, and in accordance with 40 CFR 403.8(f)(6), determine that such industrial user is not a significant industrial user.

\*The term "Control Authority" refers to the Washington State Department of Ecology in the case of non-delegated POTWs or to the POTW in the case of delegated POTWs.

**Slug Discharge** -- Any discharge of a non-routine, episodic nature, including but not limited to an accidental spill or a non-customary batch discharge to the POTW. This may include any pollutant released at a flow rate that may cause interference or pass through with the POTW or in any way violate the permit conditions or the POTW's regulations and local limits.

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**Soil Scientist** -- An individual who is registered as a Certified or Registered Professional Soil Scientist or as a Certified Professional Soil Specialist by the American Registry of Certified Professionals in Agronomy, Crops, and Soils or by the National Society of Consulting Scientists or who has the credentials for membership. Minimum requirements for eligibility are: possession of a baccalaureate, masters, or doctorate degree from a U.S. or Canadian institution with a minimum of 30 semester hours or 45 quarter hours professional core courses in agronomy, crops or soils, and have 5,3,or 1 years, respectively, of professional experience working in the area of agronomy, crops, or soils.

**Solid Waste** -- All putrescible and non-putrescible solid and semisolid wastes including, but not limited to, garbage, rubbish, ashes, industrial wastes, swill, sewage sludge, demolition and construction wastes, abandoned vehicles or parts thereof, contaminated soils and contaminated dredged material, and recyclable materials.

**Soluble BOD<sub>5</sub>** -- Determining the soluble fraction of Biochemical Oxygen Demand of an effluent is an indirect way of measuring the quantity of soluble organic material present in an effluent that is utilized by bacteria. Although the soluble BOD<sub>5</sub> test is not specifically described in Standard Methods, filtering the raw sample through at least a 1.2 um filter prior to running the standard BOD<sub>5</sub> test is sufficient to remove the particulate organic fraction.

**State Waters** -- Lakes, rivers, ponds, streams, inland waters, underground waters, salt waters, and all other surface waters and watercourses within the jurisdiction of the state of Washington.

**Stormwater**--That portion of precipitation that does not naturally percolate into the ground or evaporate, but flows via overland flow, interflow, pipes, and other features of a storm water drainage system into a defined surface water body, or a constructed infiltration facility.

**Technology-Based Effluent Limit** -- A permit limit based on the ability of a treatment method to reduce the pollutant.

**Total Coliform Bacteria**--A microbiological test, which detects and enumerates the total coliform group of bacteria in water samples.

**Total Dissolved Solids**--That portion of total solids in water or wastewater that passes through a specific filter.

**Total Suspended Solids (TSS)** -- Total suspended solids is the particulate material in an effluent. Large quantities of TSS discharged to a receiving water may result in solids accumulation. Apart from any toxic effects attributable to substances leached out by water, suspended solids may kill fish, shellfish, and other aquatic organisms by causing abrasive injuries and by clogging the gills and respiratory passages of various aquatic fauna. Indirectly, suspended solids can screen out light and can promote and maintain the development of noxious conditions through oxygen depletion.

**Upset** -- An exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limits because of factors beyond the reasonable control of the Permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, lack of preventative maintenance, or careless or improper operation.

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**Water Quality-Based Effluent Limit** -- A limit imposed on the concentration of an effluent parameter to prevent the concentration of that parameter from exceeding its water quality criterion after discharge into receiving waters.

## Appendix D--Technical Calculations

Several of the Excel® spreadsheet tools used to evaluate a discharger's ability to meet Washington State water quality standards can be found on Ecology's homepage at <http://www.ecy.wa.gov/programs/eap/pwspread/pwspread.html>.

### Simple Mixing:

Ecology uses simple mixing calculations to assess the impacts of certain conservative pollutants, such as the expected increase in fecal coliform bacteria at the edge of the chronic mixing zone boundary. Simple mixing uses a mass balance approach to proportionally distribute a pollutant load from a discharge into the authorized mixing zone. The approach assumes no decay or generation of the pollutant of concern within the mixing zone. The predicted concentration at the edge of a mixing zone (MC) is based on the following calculation:

$$MC = [EC + (AC \times DF)] / (1 + DF)$$

where:

EC	=	Effluent Concentration
AC		Ambient Concentration
DF		Dilution Factor

### Reasonable Potential Analysis:

The spreadsheets REASPOT.XLS, and LIMIT.XLS in Ecology's TSDCALC Workbook determine reasonable potential (to violate the aquatic life water quality standards) and calculate effluent limits. The spreadsheet HUMAN-H.XLS determines reasonable potential and calculates effluent limits for human health pollutants. The process and formulas for determining reasonable potential and effluent limits in these spreadsheets are taken directly from the *Technical Support Document for Water Quality-based Toxics Control*, (EPA 505/2-90-001). The adjustment for autocorrelation is from EPA (1996a), and EPA (1996b).

### Calculation of Water Quality-Based Effluent Limits:

Water quality-based effluent limits are calculated by the two-value wasteload allocation process as described on page 100 of the TSD (EPA, 1991) and shown below.

1. Calculate the acute wasteload allocation  $WLA_a$  by multiplying the acute criteria by the acute dilution factor and subtracting the background factor. Calculate the chronic wasteload allocation ( $WLA_c$ ) by multiplying the chronic criteria by the chronic dilution factor and subtracting the background factor.

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$$WLA_a = (\text{acute criteria} \times DF_a) - [(\text{background conc.} \times (DF_a - 1))]$$

$$WLA_c = (\text{chronic criteria} \times DF_c) - [(\text{background conc.} \times (DF_c - 1))]$$

where:  $DF_a$  = Acute Dilution Factor

$DF_c$  = Chronic Dilution Factor

2. Calculate the long term averages ( $LTA_a$  and  $LTA_c$ ) which will comply with the wasteload allocations  $WLA_a$  and  $WLA_c$ .

$$LTA_a = WLA_a \square e^{[0.5\square^2 - z\square]}$$

where:  $\square^2 = \ln[CV^2 + 1]$

$$z = 2.326$$

CV = coefficient of variation = std. dev./mean

$$LTA_c = WLA_c \square e^{[0.5\square^2 - z\square]}$$

where:  $\square^2 = \ln[(CV^2 \square 4) + 1]$

$$z = 2.326$$

3. Use the smallest LTA of the  $LTA_a$  or  $LTA_c$  to calculate the maximum daily effluent limit and the monthly average effluent limit.

*Maximum Daily Limit = MDL*

$$MDL = LTAx e^{(Z\sigma - 0.5\sigma^2)}$$

where:  $\square^2 = \ln[CV^2 + 1]$

$$z = 2.326 \text{ (99th percentile occurrence)}$$

LTA = Limiting long term average

*Average Monthly Limit = AML*

$$AML = LTAx e^{(Z\sigma_n - 0.5\sigma_n^2)}$$

where:

$$\square^2 = \ln[(CV^2 \square n) + 1]$$

n = number of samples/month

$$z = 1.645 \text{ (95th \% occurrence probability)}$$

LTA = Limiting long term average

**Appendix E--Response to Comments**

[Ecology will complete this section after the public notice of draft period.]