



DEPARTMENT OF
ECOLOGY
State of Washington

**2017–2019 Biennium
Final Equipment Cache
Funding Offer List**

*Oil Spill & Hazardous Materials
Response and Firefighting
Equipment Grant*

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2017–2019 Biennium
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Firefighting Equipment Grant*

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Washington State Department of Ecology

Olympia, Washington

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Introduction

The Washington State Department of Ecology's (Ecology) Spill Prevention, Preparedness, and Response Program (SPPR) administers the equipment cache grant funding program under the State Toxics Control Account. Ecology awards these grants on a competitive basis to eligible applicants for high priority oil spill and hazardous materials response and firefighting equipment projects throughout Washington.

This document, *2017–2019 Biennium Final Equipment Cache Funding Offer List* (Final List), presents the distributions of funding for the 2017–2019 biennium funding cycle. The Final List also discusses the goals and objectives for meeting spill response priorities and state funding requirements through the funding program.

The Final List describes how Ecology will use and administer the funding program.

Overview of the Funding Program

Equipment cache grant

In 2015, the Washington State Legislature passed, and Governor Jay Inslee signed, the Oil Transportation Safety Act (ESHB 1449). Section 26 of the Act directs the Washington Department of Ecology (Ecology) to develop and implement an oil spill and hazardous materials response and firefighting equipment grant program to build preparedness and response capacity in Washington State.

ESHB 1449 directs Ecology to assess needs for response equipment in consultation with a workgroup composed of emergency first responders, oil spill response cooperatives, representatives from the oil and rail industries, and businesses that are recipients of liquid bulk crude oil. In addition, ESHB 1449 directs Ecology to review funding proposals submitted to the grant program in consultation with this workgroup to prioritize funding for areas determined to have the greatest need and to coordinate grants to maximize the benefits of currently existing equipment and resources that have been put in place by first responders and industry.

Funding available for grants in the 2017–2019 biennium was approximately \$3,100,000. This competitive grant program was available to the following organizations that serve communities at risk for oil spills and hazardous materials incidents:

- Washington State cities, counties and municipalities
- Other state-recognized local governments
 - Ports
 - Public utility districts
 - Other special purpose districts (i.e. Clean Air agencies, Fire Protection)
- Federally recognized tribal governments
- Washington State agencies

Financial hardship

Ecology was directed, in ESHB 1449, to prioritize funding for areas and regions of the state with the greatest need for firefighting and oil spill and hazardous materials response equipment. One of the criteria used to make this determination is financial hardship.

To be hardship eligible, an applicant must:

- Demonstrate the project can be completed within the allowable funding timeframe.
- Have an existing residential population in the area of response (AOR) that is 25,000 or less at the time of application.
- Demonstrate the Mean Household Income (MHI) in the applicant’s AOR is 80% or less of the MHI for Washington State.

Projects that do not meet the criteria for financial hardship may still be eligible for funding, but will not receive points for this criterion.

Missions, goals, and objectives

The overall mission of Ecology is to protect, preserve, and enhance Washington’s environment and promote the wise management of our air, land, and water. In addition, the mission of Ecology’s Spills Program is to protect Washington’s environment, public health, and safety through a comprehensive spill prevention, preparedness, and response program.

The following combined list of short- and long-term goals and objectives help achieve the overall mission of Ecology and the Spills Program through the equipment cache grant program.

Goal 1: Identify and fund the highest priority spill response-focused projects statewide

Objectives:

- Coordinate with external partners, including the workgroup, tribes, special purpose districts, and state, federal, and local governments for input on spill response priorities.
- Communicate with the Legislature regarding needs and priorities for funding.
- Coordinate grants to maximize the benefits seen from existing equipment put in place by emergency responders and industry.
- Prioritize funding for projects in areas demonstrated to have the highest risk and greatest need for response equipment, training, and resources.

Goal 2: Provide funding through a fair, objective, and transparent process

Objectives:

- Coordinate with the grant workshop members to ensure a fair, objective, and transparent evaluation process.
- Provide training and resources for application evaluators with a focus on consistency and objectivity in scoring.

Goal 3: Provide technical assistance to funding applicants and recipients

Objectives:

- Provide outreach at workshops, conferences, and meetings to disseminate information related to the funding program and requirements.
- Maintain and update the equipment grant webpage.

Goal 4: Provide sound financial management of the funding program and projects

Objectives:

- Coordinate with the funding program budget manager and Ecology’s Fiscal Office on overall financial management issues.
- Work with recipient projects to ensure responsible and timely use of project funding.

Evaluation criteria

Table 1: Evaluation Criteria and Scoring Guide

Criterion Number	Question & Scoring Guidance	
1.1	The applicant identifies and describes local oil spill and hazmat risks and impacts associated with the transportation of oil and hazardous materials through their AOR.	
	500 pts	Applicant describes a very high risk picture and a comprehensive level of potential impacts.
	350 pts	Applicant describes a moderate to high risk picture and a moderate to high level of potential impacts.
	200 pts	Applicant describes a low to moderate risk picture and a low to moderate level of potential impacts.
	50 pts	Applicant describes a very low to low risk picture and a very low to low level of potential impacts.
2.1	The applicant demonstrates the ability to maintain requested equipment long-term.	
	100 pts	Yes, the applicant has the ability to house and maintain equipment long-term.
	50 pts	The applicant has addressed some requested equipment, but not all, for long-term housing and maintenance.
	0 pts	No, the applicant has not demonstrated the ability to house and maintain requested equipment long-term.
2.2	The applicant identifies an appropriate role within an emergency response plan for the organization to safely and appropriately deploy and use the requested equipment.	
	200 pts	Yes, applicant identifies and describes their organization’s emergency response role as described in an adopted emergency response plan.
	0 pts	No, the applicant does not identify and describe their organization’s emergency response role as described in an adopted emergency response plan.
2.3	The applicant identifies the appropriate training exists within the organization to safely deploy and use the requested equipment or is requesting training to meet this need.	

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Criterion Number	Question & Scoring Guidance	
	300 pts	Applicant demonstrates existing capacity to safely deploy and use response equipment and resources requested, or Applicant requests training funds related the safe deployment or use of new response equipment requested.
	150 pts	Applicant has demonstrated the capacity to safely deploy and use some response equipment requested. Evaluator must identify in the comments which requested equipment the applicant did not demonstrate the capacity to safely deploy and use.
	0 pts	Applicant does not demonstrate having the capacity to safely deploy and use requested equipment and is not requesting training funds to meet this need.
2.4	The request demonstrates coordination with other emergency response agencies and/or partner organizations to maximize the benefits of existing oil spill and hazardous materials response and firefighting equipment near the applicant’s AOR.	
	300 pts	Applicant clearly demonstrates a high level of coordination with external response partners to build regional response capacity.
	150 pts	Applicant demonstrates some level of coordination with external response partners to build regional response capacity, with most of the coordination existing within their own AOR.
	0 pts	Applicant demonstrates low to no level of coordination with external response partners to build regional response capacity.
2.5	The applicant demonstrates how the request will be used to mitigate risks and impacts to the community and first responders, and the environment.	
	500 pts	Applicant clearly demonstrates a correlation between requested equipment and identified risks.
	250 pts	Applicant demonstrates correlation between some requested equipment and identified risks, but has requested some equipment not justified in the application with identified risks.
	0 pts	Applicant has not demonstrated any correlation with requested equipment and identified risks.
2.6	The cost requested by the applicant is realistic for the equipment, training, and/or resources requested. Full points should be given if supporting documentation is provided and/or costs are known to be a fair and appropriate value for the request.	
	100 pts	Applicant’s cost requests appear appropriate and justified.
	50 pts	Some of the applicant’s cost requests appear appropriate and justified.
	0 pts	Applicant’s costs requests are not appropriate or justified.
3.1	The applicant identifies an appropriate role within an emergency response plan for training requested.	
	200 pts	Yes, applicant identifies and describes their organization’s emergency response role as described in an adopted emergency response plan.

Criterion Number	Question & Scoring Guidance	
	199 pts	Yes, applicant identifies and describes their organization’s emergency response role as described in an adopted emergency response plan, but some of the training requested is not related to their role in an emergency response plan as it relates to oil spill and hazardous materials response.
	0 pts	No, the applicant does not identify and describe their organization’s emergency response role as described in an adopted emergency response plan or all training requested is not related to their role in an emergency response plan as it relates to oil spill and hazardous materials response.
3.2	The training request demonstrates coordination with other emergency response agencies and/or partner organizations.	
	300 pts	Applicant is requesting some training that will be open to other emergency response agencies and/or partner organizations.
	150 pts	Applicant is requesting internal training only.
3.3	The applicant demonstrates how the request will be used to mitigate risks and impacts to the community and first responders.	
	500 pts	Applicant clearly demonstrates a correlation between requested training and identified risks.
	250 pts	Applicant demonstrates correlation between some requested training and identified risks, but has requested some training not justified in the application with identified risks.
	0 pts	Applicant has not demonstrated any correlation with requested training and identified risks.
3.4	The cost requested by the applicant is realistic for the training provided.	
	100 pts	Applicant’s cost requests appear appropriate and justified.
	50 pts	Some of the applicant’s cost requests appear appropriate and justified.
	0 pts	Applicant’s costs requests are not appropriate or justified.
3.5	The applicant demonstrates a critical need for the training requested.	
	300 pts	Applicant demonstrates a critical need for some or all training requested. Evaluator should list in the comments what training is demonstrated as critical as this will help prioritize funding.
	150 pts	Applicant demonstrates a need for training requested, but doesn’t present a critical need in the application.
	0 pts	Applicant does not clearly demonstrate a need for training requested or all training requested is not appropriate for grant funds.

Rating and ranking process

Before rating and ranking projects, Ecology headquarters staff screened and verified the eligibility of each application. Staff determined all submitted applications were eligible for

evaluation. Applications with potentially ineligible components included as part of a larger proposal were also considered eligible for evaluation. Potentially ineligible components were identified for the evaluators.

Next, a workgroup member and Ecology staff with technical expertise in spill response independently rated each eligible proposal.

After evaluations were completed, Ecology headquarters staff assessed each application with an internal evaluation based on supplemental criteria. These criteria were designed to identify projects that are eligible for priority funding as described in Section 26 of the 2016 Oil Transportation Safety Act (ESHB 1449). These criteria were used to determine:

- The level of risk from sources of oil and hazardous materials in the applicant's AOR.
- The level of coordination with applicant-owned existing response equipment.
- The level of benefit at the local, regional, and state or tribal level.
- The level of coordination with equipment owned by response partners and nearby response agencies.
- Financial hardship eligibility.

Points were assigned based on a rubric created to standardize how assessment points were awarded.

To determine final scores:

- The average score from Criterion 1.1 was combined with the internal score to determine priority ranking.
- The priority ranking was then combined with the cumulative score of Criterion 2 to determine a final ranking.
- The evaluator's score and comments for Criterion 3 were used to determine if the training requested should be funded along with the New Equipment Request.

2017–2019 Funding

Demand for funds

Ecology received 38 applications proposing a variety of project types. Applicants requested approximately \$3.8 million in project funding. There were 11 grant projects from the 2017 fiscal year grant cycle that received deferred funding for the 2017–2019 biennium. These totaled \$333,500. Ecology was allocated \$3.1 million to award Equipment Grants for the 2017–2019 biennium for a total \$2,766,500 remaining for new projects. Table 2 provides a summary of new project applications and deferred funding requests listed by Ecology region.

Table 2: 2017–2019 Biennium Funding Requests by Ecology Region

Ecology Region	Project Number	Total Requested Funds	New Equipment Request	New Training Request	Deferred from 2017 Fiscal Year
Central	4	\$355,000	\$310,000	\$-	\$45,000
Eastern	4	\$504,000	\$461,500	\$10,000	\$32,500
Northwest	15	\$1,774,700	\$1,527,950	\$71,750	\$175,000
Southwest	12	\$926,100	\$800,100	\$45,000	\$81,000
State Agency	3	\$217,600	\$212,000	\$5,600	\$-
Total	38	\$3,777,400	\$3,311,550	\$132,350	\$333,500

Allocation process

Due to the funding priorities outlined by the Legislature in Section 26 of the 2015 Oil Transportation Safety Act (ESHB 1449), the final ranked list of funded projects was not determined solely by final evaluation scores. Ecology developed the ranked list of projects and the allocation of funds based on available funds, funding priorities, project type, funding requirements, and final scores.

Allocation of funds

Ecology is offering grant funding for 33 projects, totaling approximately \$3.1 million. One project is offered partially deferred funding to a future grant cycle.

Detailed information on all proposals received and offered funding can be found in Appendix A and B.

Table 3 provides a summary of funded project applications listed by Ecology Region. State agencies are considered under Statewide.

Table 3: 2017–2019 Biennium Funding Award by Ecology Region

Ecology Region	Award Total	New Equipment Purchase ¹	Training Award ²	Deferred from 2017 Fiscal Year ³
Central	\$ 355,000	\$ 310,000	\$ -	\$ 45,000
Eastern	\$ 504,000	\$ 471,500	\$ 10,000	\$ 32,500
Northwest	\$ 1,302,300	\$ 1,104,550	\$ 22,750	\$ 175,000
Southwest	\$ 710,100	\$ 599,100	\$ 41,000	\$ 81,000
Statewide	\$ 217,600	\$ 212,000	\$ 5,600	\$ -
Total	\$ 3,100,000	\$ 2,681,750	\$ 79,350	\$ 333,500

All grant payments are made on a reimbursement basis. Recipients must provide a progress report with each payment request (PR/PR). Failure to provide adequate progress reports may result in denied payment requests and may result in project termination or other actions.

PR/PRs are prepared and submitted in the Ecology’s Administration of Grants and Loans system (EAGL) and must reflect task progress toward project completion. The Ecology project manager and financial manager will work closely with recipients to ensure each project can be closed out on or before June 30, 2019. It is to the recipient’s advantage to spend all of the awarded funding as soon as possible after the grant agreement has been signed.

Contact information

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¹ Equipment to assist emergency responders with oil spill and hazardous materials response.

² Training for response to oil spill and hazardous materials incidents.

³ Eligible and priority projects for FY17 that weren’t funded due to fund restrictions.

Appendices

Appendix A: List of projects offered deferred funding from 2017 fiscal year

Appendix A contains a list of all projects offered deferred funding, in alphabetical order, from the 2017 Fiscal Year. For more information about the funding process from the 2017 Fiscal Year, see [Ecology publication 17-08-004](#).

Table 4: Deferred Projects from 2017 Fiscal Year

Applicant Name	Project Title	Funding Offered
Cowlitz County - Fire District #1	Cowlitz County Fire District #1 Spill Response Capacity Building	\$20,000
Quileute Tribe	Quileute Tribe Oil and Hazardous Spill Response Trailer Maintenance	\$10,000
Quinault Indian Nation	Quinault Indian Nation Spill Response Capacity Building	\$11,000
Seattle Fire Department	Seattle Fire Department Spill Response Capacity Building	\$85,000
South Kitsap Fire	South Kitsap Fire and Rescue Spill Response Capacity Building	\$30,000
South Pend Oreille Fire	South Pend Oreille Fire & Rescue Spill Capacity Building	\$2,500
Stevens County Fire Protection Dist. 12	Stevens Co. Fire Protection District #12 Spill Response Capacity Building	\$30,000
Swinomish Indian Tribal Community	Swinomish Spill Response Capacity Building	\$30,000
Tulalip Tribes	Tulalip Tribes Spill Response Capacity Building	\$30,000
City of Vancouver	Regional Hazmat and Foam Tender Equipment and Enhancements	\$40,000
Yakima County Fire District 6	Yakima County Fire District 6 Spill Response Capacity Building	\$45,000

Appendix B: List of projects considered and offered funding

Appendix B contains a list of all projects offered funding, ranked in order, for the 2017–2019 grant cycle.

Table 5: 2017–2019 Biennium Funded Projects

Rank	Applicant Name	Project Title	Final Score	Funding Offered	Footnotes
1	White Salmon Fire Department	Emergency Communications	2,750	\$188,000	1, 4
2	Lummi Indian Business Council	Lummi Nation Spill Response Capacity Building	2,675	\$100,000	1, 4
3	San Juan County Fire District 4	Lopez Island Fire and EMS Spill Response Capacity Building	2,500	\$30,250	1, 4, 11
4	Swinomish Indian Tribal Community	Swinomish Oil Spill and Hazmat Preparedness	2,475	\$186,400	1, 4
5	Seattle Fire Department	Seattle Fire Department Spill Response Capacity Building	2,450	\$247,000	1, 4
6	Washington State Department of Fish and Wildlife	Oiled Sea Otter Response Equipment WDFW and SR3	2,425	\$100,000	1, 4
7	Washington State Department of Fish and Wildlife-16	Airboat Purchase for use during Oil Spill and Hazardous Materials Response	2,400	\$100,600	1, 4, 7
8	West Pierce Fire and Rescue	West Pierce Fire & Rescue Spill Response Capacity Building	2,375	\$107,000	1, 4
9	Stevens County Fire Protection District 5	Stevens County Fire Protection District 5 Spill Response Capacity Building	2,375	\$377,500	1, 4
10	North Mason Regional Fire Authority	North Mason Spill Response Building Capacity	2,375	\$12,500	1, 4, 11
11	Puget Sound Regional Fire Authority	Spill Response Tow Vehicles	2,350	\$96,000	1, 4
12	Stevenson city of - Public Works	Stevenson Fire Command/Multi-use Vehicle	2,300	\$96,000	1, 4, 8

Rank	Applicant Name	Project Title	Final Score	Funding Offered	Footnotes
13	Graham Fire and Rescue	Pierce County Hazardous Incident Team Spill Response Capacity Building	2,300	\$295,000	2, 3, 4
14	Vancouver city of	Regional Hazmat Replacement Air Monitors	2,275	\$33,000	1, 4
15	Vancouver port of	Emergency Spill Response Trailers	2,275	\$41,000	1, 4
16	San Juan County - Department of Emergency Management	San Juan Co. Dept. Emergency Management Oil Containment Boom Trailers	2,255	\$17,000	1, 4
17	Pierce County Fire District 5	HazMat 59 Raman Spectroscopy	2,200	\$54,000	1, 4
18	Klickitat County Emergency Medical Services District No. 1	Emergency Communications	2,175	\$26,000	1, 4
19	Spokane city of	Spokane City Fire Department Spill Response Capacity Building	2,168	\$94,000	1, 4, 11
20	Washington State Department of Health	The Purchase and Operational Implementation for Radios	2,150	\$17,000	1, 4
21	Mukilteo city of	Mukilteo Fire Department Accessibility Equipment	2,150	\$31,000	1, 4
22	Whatcom County Fire District #7	S.E.R.P. - Hazmat Team Spill Response Capacity Building	1,950	\$154,650	1, 4, 6
23	Everett city of - Fire Department	City of Everett Spill Response Capacity Building	1,913	\$85,000	1, 4
24	Pierce County - Public Works and Utility Department	Pierce County Oil Spill & Hazardous Materials Response	1,720	\$97,600	1, 4
25	Samish Indian Nation	Samish Indian Nation Spill Response Capacity Building	1,700	\$180,000	1, 4, 7

Appendix C: List of projects considered and offered deferred funding

Appendix C contains a list of all proposals offered deferred funding in ranked order. Deferred funding is contingent upon allocation of funding after the 2019 legislative session and any conditions placed on the applicant projects as noted in the footnotes.

Table 6: 2017–2019 Biennium Deferred Projects

Rank	Applicant Name	Project Title	Final Score	Footnotes
26	Skagit County Department of Emergency Management	Decontamination Trailer Update and CO Detectors	1600	6, 7, 8, 12

Appendix D: List of projects considered and not offered funding

Table 7: 2017–2019 Biennium Projects Not Offered Funding

Rank	Applicant Name	Project Title	Final Score	Footnotes
27	Bellingham city of - Fire Department	Bellingham Fire Department Oil Spill Response	1825	9, 13
28	Mason County Public Utility District No. 3	Mason County PUD 3 Spill Response Capacity Building	1125	6, 9, 13
29	Public Utility District No. 1 of Cowlitz County	Cowlitz PUD Spill Response Capacity Building	975	6, 9, 13
30	Kitsap Transit	KT Ferries Oil Spill Response & Hazmat Response and Fire Fighting Equipment	525	9, 13

Appendix E: Footnotes for appendices B, C, and D

- 1) The project is offered full grant funding. A grant match is not required.
- 2) The project is being offered partial funding. Elements of the project are deferred to a future grant cycle so that current funding can be allocated to maximize the benefits seen from projects in other areas or regions of the state.
- 3) The project is being offered partial funding because, with the offered partial funding, the total offered equipment cache grant funding reached the total available amount of \$3,100,000.
- 4) All equipment purchases, including vehicle purchases, are subject to Ecology's equipment purchase policy per the Administrative Requirements for Recipients of Ecology Grants and Loans.
- 5) Applicant did not include all elements required to complete an Ecology-funded equipment, resource, or training purchase project. If offered funding, applicant will be required to revise the scope of work to include these elements.
- 6) Grant evaluators identified elements of the project as being ineligible or potentially ineligible for funding. If offered, final funding will be contingent on final eligibility determinations.
- 7) Elements of the applicant grant request meets the criteria for priority funding as decided by the equipment cache grant workgroup.
- 8) Grant evaluators identified elements of the project as eligible, but the applicant did not satisfy the evaluator's expectations for minimum level of training necessary to fund the project. The project's funding is contingent upon the applicant satisfying minimum training conditions expected for the applicant's role and necessary to implement the proposed project as recommended by the equipment cache grant workgroup.
- 9) Grant evaluators identified elements of the project as eligible, but the applicant did not satisfy the evaluator's expectations for justification of the equipment as it relates to hazmat or oil spill response.
- 10) Grant evaluators identified elements of the project as being ineligible or potentially ineligible for funding. Final grant award has been adjusted to reflect eligible costs.
- 11) Applicant is requesting firefighting foam and must prove to Ecology that the foam does not contain PFAS or PFOS.
- 12) The project is considered eligible for funding by the evaluators. However, all available funds in the category or funding source for which the project was eligible were offered to other, higher ranked or prioritized projects. Funding is deferred to a future grant cycle.
- 13) The project is not being offered funding.

Appendix F: Summary of requested training and equipment

Table 8: Summary of Requested Training and Equipment

Rank	Applicant Name	Equipment Cache Grant Funding Offered	Equipment Requested
1	White Salmon Fire Department	\$188,000	Radios
2	Lummi Indian Business Council	\$100,000	Response Boat
3	San Juan County Fire District 4	\$30,250	Foam & Accessories, Boating Safety, Hazwoper Training
4	Swinomish Tribe	\$186,400	Respirators, Personal Protective Equipment (PPE), Radios, Air Monitoring, Training
5	Seattle Fire Department	\$247,000	Foam Accessories
6	Washington State Department of Fish and Wildlife	\$100,000	Oiled Mammal Rescue
7	Washington State Department of Fish and Wildlife	\$100,600	Response Boat
8	West Pierce Fire and Rescue	\$107,000	Air Monitoring, Decon
9	Stevens County FPD5	\$377,500	Respiratory protection, PPE, Air Monitoring, Training
10	North Mason Regional Fire Authority	\$12,500	Foam, Absorbents
11	Puget Sound Regional Fire Authority	\$96,000	Vehicle, Absorbents
12	Stevenson city of - Public Works	\$96,000	Response Vehicle
13	Graham Fire and Rescue	\$295,000	Self-Contained Breathing Apparatus (SCBA), HazMat Trailers, Tow Vehicle, Training
14	City of Vancouver	\$33,000	Air Monitoring
15	Vancouver port of	\$41,000	Spill Response Trailer
16	San Juan County - DEM	\$17,000	Boom Trailer

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Rank	Applicant Name	Equipment Cache Grant Funding Offered	Equipment Requested
17	Pierce County Fire District 5	\$54,000	Hazardous materials detection instrument
18	Klickitat Co Emergency Medical Services District No. 1	\$26,000	Radios
19	Spokane City of	\$94,000	Foam Trailer
20	Washington State Department of Health	\$17,000	Radios
21	Mukilteo city of	\$31,000	All-Terrain Vehicle (ATV)
22	Whatcom County Fire District 7	\$154,650	PPE, Air Monitoring, HazMat ID
23	Everett city of - Fire Department	\$85,000	Boom, Tow Truck
24	Pierce County - Public Works and Utility Department	\$97,600	Absorbents, Training
25	Samish Indian Nation	\$180,000	Response Landing Craft
26	Bellingham city of - Fire Department	\$ -	Bunker Gear
27	Skagit County DEM	\$ -	Respiratory protection, Air Monitoring
28	Mason County Public Utility District No. 3	\$ -	Vac Truck, Trailer, Drums
29	Public Utility District No. 1 of Cowlitz County	\$ -	Excavator, Absorbents, Training
30	Kitsap Transit	\$ -	Boom, Response Boat, Training