WRIA 10 Puyallup-White Watershed Water Availability

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Introduction to WRIA 10

The Puyallup-White Watershed or Water Resource Inventory Area (WRIA) 10 is defined as the area that drains to the Puyallup, White, and Carbon Rivers, which originate on Mount Rainier. It is located in lower Puget Sound in Western Washington, in the northeast portion of Pierce County and the southern edge of King County.

The Puyallup and White rivers’ major tributaries are the Carbon, Clearwater, Greenwater, and Mowich rivers. The watershed includes various other tributary streams such as Voight Creek, as well as Lake Tapps.

How can I get water?

Depending on your proposal, you may have more than one option to acquire a reliable water supply:

- Connecting to an existing water system is usually the fastest and easiest option if your project is within the system's service area.
- Using a permit-exempt well if you meet the limits under state law.
- Purchasing an existing water right and transferring it to the new use.
- Applying for a new water right, which may need mitigation. See Options for Acquiring Water section for more information about water right permit options and when to meet with Ecology staff.

What is a watershed?

Washington is divided into 62 major watersheds or Water Resource Inventory Areas (WRIAs), which are areas that each capture precipitation and funnel rain and snowmelt through smaller subbasins into streams, tributaries, and rivers and typically drain to marine waters or the Columbia River.
Water Resources Program

Water Law

Waters of the state belong to the public and can’t be owned by any one individual or group. Water right holders have the right to use water, from a set source, for a particular purpose, in a specific location.

The Department of Ecology is responsible for managing the water resources of the state, including issuing the right to use water as well as protecting the instream resources for the benefit of the public.

Washington water law is based on the “prior appropriation” system, often called “first in time, first in right.” New water rights may not harm older water rights. Applications for water from the same source must be processed in the order they are received, although there are certain exceptions.

Applicable Laws and Regulations

- **RCW 90.03**: Washington Water Code
- **RCW 90.44**: Regulation of Public Groundwaters
- **RCW 90.54**: Water Resources Act of 1971
- **RCW 90.94**: Streamflow Restoration
- **WAC 173-510**: The Instream Flow Rule for WRIA 10

Water Availability Factors

Due to Washington’s varied land uses, hydrology, and precipitation levels, water availability for new water right permits varies dramatically across the state. In the Puyallup-White Watershed, key factors affecting water availability include:

- Existing water rights.
- Established instream flow requirements.
- Tribal interests.
- Seasonal precipitation.

Existing water rights

Water rights have been issued in the Puyallup-White Watershed for over 100 years, and as a result most water in the watershed is already legally spoken for or “appropriated.”

Instream flow rule

Instream flow rules are an element of water and river management that help maintain healthy ecosystems that support fish, communities and economies. WRIA 10 has an instream flow rule (WAC 173-510), adopted to preserve the uses and values of individual rivers and streams within the WRIA.

The instream flow rule:

- Protects the river from new permitted water rights by setting minimum flow levels, which are like water rights for the stream. Instream flows do not put water in the streams and do not affect existing (senior) water rights.
- Creates year-round or seasonal closures for some streams, protecting existing flows from new appropriations.

RCW 90.94 allows new homes using permit-exempt groundwater to potentially impact instream flows and closures in this watershed.

Tribal interests

Both the Muckleshoot and Puyallup Indian Tribes are concerned about maintaining flows and fish habitat in the watershed. By request, Ecology notifies the tribes of all new water right applications and decisions.
Precipitation

The annual precipitation in the Puyallup-White Watershed ranges from 30 to 40 inches per year in the greater Tacoma area to over 120 inches in the Cascade Mountains. Only a fraction of this precipitation becomes available for human and economic uses. Most of the precipitation arrives during the winter months, when water demands are the lowest. During the summer, the snowpack is gone, there is little rain, and naturally low stream flows are dependent on late summer glacial melting and groundwater inflow. This means that groundwater and surface water are least available when water demands are the highest.

Increasing demands for water over time, from ongoing population growth, agriculture, and other consumptive uses as well as associated land use practices, have resulted in lower streamflows and declining groundwater levels in some areas. These decreases have impacted important resources for fisheries and general stream health. The impacts of climate change in WRIA 10 are also yet to be fully realized. However, it is apparent that water availability is limited throughout the Puyallup-White Watershed.

Options for Acquiring Water

Permit-exempt options

State law, RCW 90.44.050, exempts the following uses from the water right permitting process:

- Single or group domestic uses, not exceeding 5,000 gallons per day (gpd), although in some areas, including WRIA 10, there are other restrictions (see Domestic uses, later in this section.)
- Irrigation of up to a half-acre of non-commercial lawn or garden.
- Industrial purposes (such as water for a store, restaurant, or small industrial facility, or irrigation of a small commercial farm), not exceeding 5,000 gpd.
- Stockwater to provide drinking water for stock animals. Other stock-related purposes (such as washdown of a milking parlor or irrigation for growing hay for stock animals) may require a water right permit.

A project proposal is also limited to the use of one exemption for each type of use. For example, a housing subdivision cannot use a series of wells to exceed the 5,000 gpd limit or the half-acre of non-commercial lawn and garden. The entire subdivision, collectively, cannot exceed either limitation.

Domestic uses

If your project will rely on a well drilled before January 19, 2018, you are regulated solely under RCW 90.44.050, and the new requirements under RCW 90.94 do not apply.

The following describes additional requirements set forth by RCW 90.94 for single and group domestic uses that will rely on a well drilled after January 19, 2018.
**If you are building a new home that will rely on a new\(^1\) permit-exempt well:**

- **Your combined** indoor and outdoor domestic water use is limited to 950 gpd as a maximum annual average, not to exceed 5,000 gpd on any given day. For example, you could withdraw 3,000 gallons on one summer day, so long as you do not do so enough that your average exceeds 950 gpd in a year.

- Your outdoor personal lawn and garden remain limited to an area no greater than one-half acre. (Note that your outdoor water use for your lawn and garden is included in the 950 gpd annual average limit.)

- If there is a drought emergency declaration for the watershed, your water use can be restricted to 350 gpd for indoor uses only, with the exception of any water needed to maintain a fire control buffer.

**If you are building more than one home reliant on a new permit-exempt well:** Your group domestic use is also regulated by both RCW 90.44.050 and 90.94.030.

The limit under RCW 90.94.030 is per connection, meaning that for subdivisions, each house is limited to the 950 gpd maximum annual average limit and the 350 gpd indoor use only during a declared drought emergency. However, the entire subdivision is limited to the 5,000 gpd limit established under RCW 90.44.050.

**Permit options**

If your project cannot access water from an existing water purveyor and doesn’t qualify for use of a permit-exempt well, you will need to:

- **Apply for and receive** a new water right, or
- Acquire an existing water right and apply for **and receive** a change or transfer for the new use, new point of withdrawal/diversion, and/or new place of use.

Ecology asks anyone who needs a water right (new, change, or transfer) to submit the pre-application consultation form and meet with us to review your water supply needs and project proposal. See the Resources section for links to forms and other information.

**New water right**

Attempting to acquire new water rights within areas regulated with either instream flows or closures will likely be a very difficult and expensive process. It requires the hiring of qualified professionals and submitting a comprehensive mitigation and monitoring plan. This does not guarantee approval of a water right. Mitigation can be any action or group of actions that addresses the impact of the water withdrawal or diversion on instream flows or other senior water rights.

Projects proposing non-consumptive uses of water may be approvable in both closed areas and areas with instream flow regulations.

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\(^1\) Drilled after January 19, 2018.
Change or transfer an existing water right

It can be easier to buy an existing water right and change the purpose and/or place of use. It is important that the water right be in good standing by regular use over its lifetime. Changing either of these aspects of a water right can be challenging if the change creates a new or different impact on a stream. Please consider consulting with your regional Ecology staff prior to purchasing an existing right to discuss any potential risks.

Processing options

The wait for your water right application to be processed can be years. An option to speed up the process:

- Submit your new or change water right application through the Cost Reimbursement Program.

For more information on this and other options, refer to Alternatives for Water Right Application Processing.

You can discuss all of your options to supply water to your project at your pre-application consultation with Ecology. To schedule, submit the pre-application consultation form.

Mitigation refers to measures taken to prevent any impact on streamflow during the period that water is not available, by either:

- Halting the diversion or withdrawal, or
- Replacing the water taken—in time and in-place.

A common form of mitigation is to retire an existing water right upstream from the new use.
Resources

Contact Information
Ecology Southwest Regional Office
300 Desmond Drive
Lacey, WA 98503

Mailing address:
PO Box 47775
Olympia, WA 98504-7775

Phone: 360-407-6300

More Information
Visit our website for the most current information.
ecology.wa.gov/Water-Shorelines/Water-supply

Publications and forms are searchable in the online database.
ecology.wa.gov/publications

Forms
• Water Right Pre-Application Consultation form
  Form ECY 070-440
  https://fortress.wa.gov/ecy/publications/summarypages/ecy070440.html

• Application for a New Water Right
  Form ECY 040-114

• Application to Change or Transfer a Water Right or Claim
  Form ECY 040-197

Publications
• Cost Reimbursement Program
  Publication 05-11-016
  https://fortress.wa.gov/ecy/publications/SummaryPages/0511016.html

• Alternatives for Water Right Application Processing
  Publication 11-11-067
  https://fortress.wa.gov/ecy/publications/SummaryPages/1111067.html

• Focus on: The Groundwater Permit Exemption
  Publication 19-11-090
  https://fortress.wa.gov/ecy/publications/SummaryPages/1911090.html

Website – ecology.wa.gov
• Visit the water rights permits page for more information and helpful links.
  https://ecology.wa.gov/WaterRightPermits

• Use the Water Resources Explorer to locate and research water rights on land parcels anywhere in the state.
  https://ecology.wa.gov/WaterResourcesExplorer

• Find more resources on the WRIA 10 page.
  https://www.ecology.wa.gov/watershed/puyallup-white

ADA accommodations
To request an ADA accommodation, contact Ecology by phone at 360-407-6872, or visit https://ecology.wa.gov/accessibility. For Relay Service or TTY call 711 or 877-833-6341.