

Washington State Department of Ecology  
Clean Water State Revolving Fund Loan Program  
Lacey, Washington

Financial Statements

June 30, 2014 and 2013

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
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JUNE 30, 2014 AND 2013**

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## INDEPENDENT AUDITORS' REPORT

Ms. Polly Zehm  
Washington State Department of Ecology  
Clean Water State Revolving Fund Loan Program  
Lacey, Washington

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Washington State Department of Ecology, Clean Water State Revolving Fund Loan Program, a special revenue fund of the State of Washington, being reported as an enterprise fund, as of and for the year ended June 30, 2014, and the related notes to the financial statements, as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Washington State Department of Ecology, Clean Water State Revolving Fund Loan Program as of June 30, 2014, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 1 - Reporting Entity, the financial statements of the Washington State Department of Ecology, Clean Water State Revolving Fund Loan Program are intended to present the financial position, changes in financial position, and cash flows of only that portion of the State of Washington Department of Ecology that is attributable to the transactions of the Washington State Department of Ecology, Clean Water State Revolving Fund Loan Program. They do not purport to, and do not, present fairly the financial position of the state of Washington as of June 30, 2014, and the changes in its financial position and its cash flows, where applicable, for the year then ended, in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***2013 Financial Statements***

The financial statements of the Washington State Department of Ecology, Clean Water State Revolving Fund Loan Program for the year ended June 30, 2013 were audited by other auditors whose report dated May 29, 2014 expressed an unmodified opinion on those statements.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 29, 2015, on our consideration of the Washington State Department of Ecology, Clean Water State Revolving Fund Loan Program's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Washington State Department of Ecology, Clean Water State Revolving Fund Loan Program's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Bellevue, Washington  
July 29, 2015

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2014 AND 2013**

This Management Discussion and Analysis (MD&A) introduces the annual financial statements of the State of Washington Department of Ecology, Clean Water State Revolving Fund Loan Program (CWSRF) for the years ended June 30, 2014 and 2013, and is a required supplement to these financial statements. It describes and analyzes the financial position of the CWSRF program providing an overview of the CWSRF's activities. The State of Washington Department of Ecology (Ecology) is responsible for the content of these financial statements. The MD&A provides readers with a summary of the issues and information Ecology management hopes is useful to the reader.

**The CWSRF program**

The CWSRF Account was established to provide financial assistance in the form of low-interest loans to local governments and tribes for high priority water quality projects. Ecology receives an annual grant from United States of America Environmental Protection Agency (EPA). The federal fiscal year (FFY) 2013 grant award was \$23,246,763. Ecology matches 20 percent of the grant award with state funds, or \$4,649,353. The funding levels for the CWSRF program for each fiscal year are based on federal appropriations, state legislative appropriations, repayments from past loans, interest on investments and de-obligated funds. The funding made available for projects in the state fiscal year (SFY) 2014 was \$125M as published in Ecology's June 30, 2014 Intended Use Plan. CWSRF loan interest rates are between zero and 2.3 percent.

**Net position of the CWSRF**

The CWSRF program has no capital assets and no related debt. The total amount of reported net position as of June 30, 2014, is \$849,188,997.

**Using this Annual Financial Report**

The financial statements included in this annual financial report are those of the CWSRF. As discussed in Note 1, Reporting Entity, the basic financial statements of the CWSRF are intended to present the financial position, changes in financial position, and cash flows of only that portion of the financial reporting entity of the Department of Ecology that is attributable to the transactions of the CWSRF. They do not purport to present the financial position of the Department of Ecology or the State of Washington (State) as of June 30, 2014 and 2013 and the change in their financial positions and their cash flows for the years then ended.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2014 AND 2013**

**Overview of Financial Statements**

This discussion and analysis is an introduction to the CWSRF financial statements and accompanying notes to financial statements. This report also contains required supplementary information and other information.

The financial statements of the CWSRF are presented as a special purpose government engaged only in the business type activities – providing loans to other governmental entities. The statements provide both short-term and long-term information about the CWSRF's financial position, which assists the reader in assessing the CWSRF's economic condition at the end of the fiscal year. These statements are prepared using the accrual basis of accounting. The financial statements include the following three statements:

- The *Statements of Net Position* present information on all of the CWSRF's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position are expected to serve as a useful indicator of whether the financial position of the CWSRF is improving or deteriorating.
- The *Statements of Revenues, Expenses, and Changes in Net Position* present information which reflects how the CWSRF's net position changed during the past year. All changes in the net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods.
- The *Statements of Cash Flows* report the CWSRF's cash flows from operating activities, noncapital financing activities, and investing activities.

The *Notes to Financial Statements* provide additional information that is essential to a full understanding of the data provided in the financial statements. These notes can be found immediately following the financial statements.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2014 AND 2013**

**Table 1**

**Net Position**

|                           | <b>2014</b>           | <b>June 30,<br/>2013</b> | <b>2012</b>           |
|---------------------------|-----------------------|--------------------------|-----------------------|
| <b>ASSETS</b>             |                       |                          |                       |
| Cash and cash equivalents | \$ 166,939,406        | \$ 136,096,750           | \$ 99,743,427         |
| Loans receivable          | 680,892,634           | 666,856,267              | 635,809,294           |
| All other assets          | 8,374,038             | 8,015,656                | 5,305,836             |
| <b>Total assets</b>       | <b>856,206,078</b>    | <b>810,968,673</b>       | <b>740,858,557</b>    |
| <b>LIABILITIES</b>        |                       |                          |                       |
| Current liabilities       | 7,017,081             | 8,490,174                | 1,123,476             |
| <b>Total liabilities</b>  | <b>7,017,081</b>      | <b>8,490,174</b>         | <b>1,123,476</b>      |
| <b>NET POSITION</b>       |                       |                          |                       |
| Unrestricted              | 849,188,997           | 802,478,499              | 739,735,081           |
| <b>Total net position</b> | <b>\$ 849,188,997</b> | <b>\$ 802,478,499</b>    | <b>\$ 739,735,081</b> |

**Changes in net position**

During SFY14 the CWSRF cash increased by \$30,842,656, as can be seen on the Statement of Net Position. The increase in cash is a result of an emphasis to use funds from the EPA before using recycled money. Interest credited to the CWSRF account from the State Treasurer's Office totaled \$215,382. Cash received from EPA capitalization grant funds totaled \$30,635,754, and matching funds provided by the state of Washington totaled \$5,950,069. While cash increased from SFY13 to SFY14, Ecology would like to see cash continue to decrease as it awards more loans using cash flow acceleration for priority water quality projects throughout the state in 2014. The change in loans receivable is due to disbursing new loans in an amount greater than receipts on existing loans. The amount of loans disbursed during the year was \$56,433,314. Principal and interest payments received from borrowers during the year was \$52,139,591 and the principal forgiveness applied during the year was \$2,600,300. Administrative expenses paid to employees, vendors, and for indirect costs totaled \$1,664,826.

During fiscal year 2013, the CWSRF cash increased by \$36,353,323. Total loan repayments, including principal and interest received from borrowers was \$52,768,761. Loans disbursed during the year were \$70,778,473. Interest credited to the CWSRF account from the State Treasurer's Office totaled \$304,739. Administrative expenses paid to employees, vendors, and for indirect costs totaled \$1,251,788. Cash received from EPA capitalization grant funds totaled \$49,770,341, and matching funds provided by the state of Washington totaled \$10,905,376.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2014 AND 2013**

**Table 2**

**Changes in Net Position**

|  | <b>Year Ended June 30,</b> |                       |                       |
|--|----------------------------|-----------------------|-----------------------|
|  | <b>2014</b>                | <b>2013</b>           | <b>2012</b>           |
| <b>Revenues</b>                                      |                            |                       |                       |
| Program revenues:                                    |                            |                       |                       |
| Loan interest income                                 | \$ 12,506,051              | \$ 11,421,732         | \$ 10,834,217         |
| General revenues:                                    |                            |                       |                       |
| Investment income                                    | 215,382                    | 323,281               | 518,470               |
| <b>Total revenues</b>                                | <b>12,721,433</b>          | <b>11,745,013</b>     | <b>11,352,687</b>     |
| <b>Expenses</b>                                      |                            |                       |                       |
| Program expenses:                                    |                            |                       |                       |
| Administrative expenses                              | 1,308,812                  | 1,205,023             | 1,597,530             |
| Principal forgiveness                                | 2,600,300                  | 5,370,992             | 10,859,519            |
| <b>Total expenses</b>                                | <b>3,909,112</b>           | <b>6,576,015</b>      | <b>12,457,049</b>     |
| <b>Increase in net position before contributions</b> | <b>8,812,321</b>           | <b>5,168,998</b>      | <b>(1,104,362)</b>    |
| <b>Capital contributions:</b>                        |                            |                       |                       |
| EPA capitalization grant                             | 31,948,108                 | 49,824,420            | 32,155,161            |
| State and other contributions                        | 5,950,069                  | 7,750,000             | 7,750,000             |
| Subtotal capital contributions                       | <b>37,898,177</b>          | <b>57,574,420</b>     | <b>39,905,161</b>     |
| <b>Change in net position</b>                        | <b>46,710,498</b>          | <b>62,743,418</b>     | <b>38,800,799</b>     |
| <b>Net position - beginning of year</b>              | <b>802,478,499</b>         | <b>739,735,081</b>    | <b>700,934,282</b>    |
| <b>Net position - end of year</b>                    | <b>\$ 849,188,997</b>      | <b>\$ 802,478,499</b> | <b>\$ 739,735,081</b> |



**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2014 AND 2013**

**Income for fiscal year 2014**

Net operating income of the CWSRF for SFY14 was \$11,197,239. Operating income or loss includes those amounts earned by the ordinary activities of the program, less the related expenses. Ordinary activities of the program include interest earned on loans and interest earned on balances held with the State Treasurer's Office. Related expenses include salaries and benefits, supplies, travel, indirect costs, and equipment. Net operating income for SFY13 was \$10,216,709.

Net operating income increases the amount of net position in the program. Other increases to net position include amounts actually received from the EPA capitalization grant and amounts contributed as grant match by the state of Washington. In 2014 the amount of federal funds earned was \$31,948,108 and the amount of state matching funds received during the year was \$5,950,069.

**Income for fiscal year 2013**

Net operating income of the CWSRF for SFY13 was \$10,216,709. Operating income or loss includes those amounts earned by the ordinary activities of the program, less the related expenses. Ordinary activities of the program include interest earned on loans and interest earned on balances held with the State Treasurer's Office. Related expenses include salaries and benefits, supplies, travel, indirect costs, and equipment. Net operating income for SFY12 was \$9,236,687.

Net operating income increases the amount of net position in the program. Other increases to net position include amounts actually received from the EPA capitalization grant and amounts contributed as grant match by the state of Washington. In 2013 the amount of federal funds earned was \$49,824,420 and the amount of state matching funds received during the year was \$7,750,000.

**State matching funds**

For SFY 2014, State matching funds came from the State Taxable Building Construction Account. For SFY 2013, State matching funds came from the Public Works Assistance Account. Revenue from these accounts is derived from a combination of taxes and transfers.

**Recovery Act CWSRF**

During SFY 2009, Ecology was appropriated funds under the American Recovery and Reinvestment Act of 2009 (Recovery Act). Enacted on February 17, 2009, due to a national economic crisis, the Recovery Act was intended to stabilize the economy through job creation, provide investments needed to increase economic efficiency by spurring technological advances in science and health, and invest in infrastructure to provide long-term economic benefits.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
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JUNE 30, 2014 AND 2013**

**Recovery Act CWSRF (Continued)**

EPA awarded a capitalization grant from the Recovery Act for FFY 2009, totaling \$68,151,900. Of this amount, \$65,425,825 was available for projects and \$2,726,075 was available to administer the program. Recovery Act projects are complete and as of July 31, 2014, 100 percent of the project funds have been disbursed.

**Economic Conditions and Outlook**

Department of Ecology continues to improve Washington State's CWSRF program through strategic planning and funding program updates to address changing economic conditions. Changes and updates of policies, procedures and guidelines are addressed annually to ensure financial health and sustainability of the fund. Program statute and rules are also reviewed and updated periodically to address emerging water quality financial assistance needs. Fiscal year 2014 represents an improvement in funding demand compared to several previous years of lower demand for CWSRF loan funding, indicating a general improvement in the local government economic outlook, post economic downturn.

Ecology continues to work and coordinate closely with other state and federal infrastructure funders in Washington State in an effort to maximize the use of available federal and state funding. These coordination efforts result in funding program efficiencies, collaboration to meet local government financing needs, and improved marketing of funding programs. The Infrastructure Assistance Coordinating Council (IACC) is a unique Washington State organization that facilitates this ongoing funding collaboration. More information on the IACC can be found at: <http://www.infracfunding.wa.gov/>

For fiscal year 2014 (federal fiscal year 2013) the federal capitalization grant was approximately \$23 million, slightly less than the previous two years. The outlook for ongoing federal funding generally indicates reductions in future capitalization grants to the SRF programs. Although capitalization grants are an important source of revenue, the CWSRF has a sound level of repayment and interest income that would sustain the revolving loan fund, albeit at a lower level. Ecology has implemented the use of a cash flow model to project and predict available fund resources each funding year, with a 20 year projected outlook. This model has enabled Ecology to award additional loan funding through available cash resources and accounts for ongoing repayments and program income and disbursements. Ecology accounts for possible reductions in the capitalization grant through the model.

Ecology has a well-structured loan agreement with conditions that limit risk of non-payment. To date there have been no issues related to non-payment of a CWSRF loan in Washington State.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2014 AND 2013**

**Conclusion**

This MD&A is intended to provide a summary of the financial condition of the CWSRF loan program and should be read in conjunction with the remainder of this report. The financial statements and footnotes contained in this annual report provide a detailed analysis of the program's financial position and results of operations.

**Requests for Information**

The financial report is designed to provide interested parties with a general overview of the CWSRF program finances. Questions concerning the information provided in this report or requests for additional information should be addressed to Mr. Jeff Nejedly, Financial Management Section Manager, Dept. of Ecology - Water Quality Program, (360) 407-6572 <mailto:jeffrey.nejedly@ecy.wa.gov>

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2014 AND 2013**

|   | <u>2014</u>           | <u>2013</u>           |
|---|-----------------------|-----------------------|
| <b>ASSETS</b>                               |                       |                       |
| <b>CURRENT ASSETS</b>                       |                       |                       |
| Cash and cash equivalents                   | \$ 166,939,406        | \$ 136,096,750        |
| Collateral Held/Security Lending Agreements | 4,690,715             | 5,808,697             |
| Receivables:                                |                       |                       |
| Due from federal government                 | 1,369,679             | 57,325                |
| Loan interest                               | 2,195,208             | 2,032,101             |
| Due from other funds                        | 118,436               | 117,533               |
| Loans receivable:                           |                       |                       |
| Current portion                             | 47,467,256            | 41,399,726            |
| Total current assets                        | <u>222,780,700</u>    | <u>185,512,132</u>    |
| <b>OTHER ASSETS</b>                         |                       |                       |
| Loans receivable:                           |                       |                       |
| Noncurrent                                  | 633,425,378           | 625,456,541           |
| Total other assets                          | <u>633,425,378</u>    | <u>625,456,541</u>    |
| <b>TOTAL ASSETS</b>                         | <u>856,206,078</u>    | <u>810,968,673</u>    |
| <b>LIABILITIES AND NET POSITION</b>         |                       |                       |
| <b>CURRENT LIABILITIES</b>                  |                       |                       |
| Accounts payable and accrued expenses       | 2,174,223             | 2,648,635             |
| Due to other funds                          | 152,143               | 32,842                |
| Obligation Under Security Lending Agreement | 4,690,715             | 5,808,697             |
| Total current liabilities                   | <u>7,017,081</u>      | <u>8,490,174</u>      |
| <b>NET POSITION</b>                         |                       |                       |
| Unrestricted                                | 849,188,997           | 802,478,499           |
| Total net position                          | <u>\$ 849,188,997</u> | <u>\$ 802,478,499</u> |

*See accompanying Notes to Financial Statements.*

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
YEARS ENDED JUNE 30, 2014 AND 2013**

|   | <u>2014</u>                  | <u>2013</u>                  |
|---|------------------------------|------------------------------|
| <b>OPERATING REVENUE</b>                |                              |                              |
| Loan interest income                    | \$ 12,506,051                | \$ 11,421,732                |
| Total operating revenue                 | <u>12,506,051</u>            | <u>11,421,732</u>            |
| <b>OPERATING EXPENSES</b>               |                              |                              |
| Personnel services                      | 948,652                      | 850,947                      |
| Other expenses                          | 360,160                      | 354,076                      |
| Total operating expenses                | <u>1,308,812</u>             | <u>1,205,023</u>             |
| <b>INCOME FROM OPERATIONS</b>           | <u>11,197,239</u>            | <u>10,216,709</u>            |
| <b>NONOPERATING REVENUE (EXPENSE)</b>   |                              |                              |
| Net investment income                   | 215,382                      | 323,281                      |
| Loan Principal Forgiveness expense      | (2,600,300)                  | (5,370,992)                  |
| Total nonoperating revenue (expense)    | <u>(2,384,918)</u>           | <u>(5,047,711)</u>           |
| <b>INCOME BEFORE CONTRIBUTIONS</b>      | <u>8,812,321</u>             | <u>5,168,998</u>             |
| <b>CONTRIBUTIONS</b>                    |                              |                              |
| EPA capitalization grant                | 31,948,108                   | 49,824,420                   |
| State match revenue                     | 5,950,069                    | 7,750,000                    |
| Total contributions                     | <u>37,898,177</u>            | <u>57,574,420</u>            |
| <b>CHANGE IN NET POSITION</b>           | 46,710,498                   | 62,743,418                   |
| <b>NET POSITION - BEGINNING OF YEAR</b> | <u>802,478,499</u>           | <u>739,735,081</u>           |
| <b>NET POSITION - END OF YEAR</b>       | <u><u>\$ 849,188,997</u></u> | <u><u>\$ 802,478,499</u></u> |

*See accompanying Notes to Financial Statements.*

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
STATEMENTS OF CASH FLOWS  
YEARS ENDED JUNE 30, 2014 AND 2013**

|  | <b>2014</b>                  | <b>2013</b>                   |
|--|------------------------------|-------------------------------|
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>  |                              |                               |
| Cash received from interest on loans   | \$ 12,342,944                | \$ 12,079,123                 |
| Loans disbursed  | (56,433,314)                 | (70,778,473)                  |
| Principal received on loans receivable   | 39,796,647                   | 35,324,005                    |
| Cash paid to employees and vendors   | (1,664,826)                  | (1,251,788)                   |
| Cash flows provided (required) by operating activities   | <u>(5,958,549)</u>           | <u>(24,627,133)</u>           |
| <b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>   |                              |                               |
| Funds received from EPA  | 30,635,754                   | 49,770,341                    |
| Funds received from the state of Washington  | 5,950,069                    | 10,905,376                    |
| Cash flows provided by noncapital financing activities   | <u>36,585,823</u>            | <u>60,675,717</u>             |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>  |                              |                               |
| Net investment income received   | 215,382                      | 304,739                       |
| Net cash provided by investing activities  | <u>215,382</u>               | <u>304,739</u>                |
| <b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>   | 30,842,656                   | 36,353,323                    |
| <b>CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR</b>   | <u>136,096,750</u>           | <u>99,743,427</u>             |
| <b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>   | <u><u>\$ 166,939,406</u></u> | <u><u>\$ 136,096,750</u></u>  |
| <b>Reconciliation of operating income to net cash required<br/>by operating activities</b>       |                              |                               |
| Income from operations   | \$ 11,197,239                | \$ 10,216,709                 |
| Adjustments to reconcile income from operations to net cash<br>required by operating activities: |                              |                               |
| Effect of changes in operating assets and liabilities:   |                              |                               |
| Loan interest receivable   | (163,107)                    | 45,765                        |
| Due to other funds   | (903)                        | -                             |
| Loans receivable   | (16,636,667)                 | (37,435,207)                  |
| Accounts payable and accrued expenses  | (474,412)                    | 2,545,600                     |
| Due to other funds   | 119,301                      | -                             |
| Net cash provided (required) by operating activities   | <u><u>\$ (5,958,549)</u></u> | <u><u>\$ (24,627,133)</u></u> |

During the years ended June 30, 2014 and 2013, in accordance with the EPA capitalization grant requirements, the program granted principal forgiveness of \$2,600,300 and \$5,365,633, respectively.

*See accompanying Notes to Financial Statements.*

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2014 AND 2013**

**1. Summary of Significant Accounting Policies**

***Reporting Entity***

Washington's Water Pollution Control Revolving Account (The Account) was established pursuant to Title VI of the Federal Water Quality Act of 1987 (the Act) and RCW 90.50A.020. The Act established the Clean Water State Revolving Fund (CWSRF) program to replace the construction grants program. The Washington State Department of Ecology (Ecology) has exclusive responsibility for management of the CWSRF, per the Operating Agreement between the U.S. Environmental Protection Agency (EPA), Region 10, and Ecology. This annual report and the accompanying financial statements are for the CWSRF and the Account, neither of which are legally separate entities.

***Operation of the CWSRF and the Account***

The CWSRF provides loans at reduced interest rates to finance qualified projects for the construction of publicly owned water pollution control facilities, non-point source pollution control projects, and the development and implementation of estuary conservation and management plans. Loans made by the Account must be repaid within 20 years, and all repayments, including interest and principal, must be credited to the Account.

States are required to provide an additional 20 percent of the Federal capitalization grant amount as matching funds in order to receive the grant from EPA. The State has been awarded \$653,401,460 in capitalization grants from 1989 through June 30, 2014. The State match share for that awarded amount is \$117,049,912. State match was transferred to the Account from the Public Works Assistance Account for the year ended June 30, 2013. For the year ended June 30, 2014, the match was held in the State Taxable Building Construction Account (Account No. 355). The match portion included in Account No. 355 has been included as part of these financial statements in order to show the complete activity related to this program.

The Account is administered by the Ecology through the Water Quality Program (WQP). The WQP's primary responsibilities for the CWSRF includes obtaining capitalization grants from EPA, soliciting potential interested parties, negotiating loan agreements with local communities, reviewing and approving payment requests from loan recipients, managing the loan repayments, and conducting inspection and engineering reviews to ensure compliance with all applicable laws, regulations, and program requirements.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2014 AND 2013**

**1. Summary of Significant Accounting Policies (Continued)**

The Account does not have any full-time employees. Ecology employees charge the Account for actual time worked on CWSRF activities. The charges include the salaries and benefits of the employees as well as indirect costs allocated to the Account based on direct salary and benefit costs. Employees charging time to the Account are covered by the benefits available to Washington State Employees.

***Basis of Accounting***

The Account follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The financial statements for the Account are presented as an enterprise fund and are reported using the economic resources measurement focus and the accrual basis of accounting, whereby revenues are recorded as earned and expenses are recorded when the liability is incurred. The enterprise fund is used since the Account's powers are related to those operated in a manner similar to a for profit business where an increase in net position is an appropriate determination of accountability. The Account is included in the state of Washington's basic financial statements as a special revenue account, which uses the modified accrual basis of accounting. Due to differences in reporting methods, there may be differences between the amounts reported in these financial statements and the basic financial statements.

**Implementation of New Standards**

Effective July 1, 2012, the Account implemented GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. This statement incorporates into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in the Financial Accounting Standards Board (FASB) and American Institute of Certified Public Accountants (AICPA) pronouncements issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements. The Account has already been following these standards.



**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
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**1. Summary of Significant Accounting Policies (Continued)**

***Cash and Cash Equivalents***

All monies of the Account are deposited with the State Treasurer's Office and are considered cash. According to State law, the Treasurer is responsible for maintaining the cash balances and investing excess cash of the Account. Consequently, Ecology staff that provide management of the Account do not have control over the investment of the excess cash. The statement of cash flows considers all funds deposited with the Treasurer to be cash or cash equivalents, regardless of actual maturities of the underlying investments.

***Loans Receivable***

Ecology operates the Account as a direct loan program which makes loans to communities through funding by the Federal capitalization grant for 83.3 percent of the loan amount, and funding by State matching for 16.7 percent of the loan amount. Loan funds are disbursed to local entities after they expend funds for the purposes of the loan and then request reimbursement from the Account. Interest is calculated from the date the state warrant is mailed or the Electronic Fund Transfer settlement date. After the final disbursement, the loan amount and repayment schedule are adjusted for actual funds disbursed and interest accrued during the project period. No provision for uncollectible accounts has been made as management believes that all loans will be repaid according to the loan terms.

***Forgivable Principal***

During the June 30, 2012 fiscal year, the federal Appropriations Act of 2011 was passed by Congress. This Act authorized some of the same requirements that were introduced in the American Recovery and Reinvestment Act of 2010. One of these requirements is forgivable principal hardship loans. The maximum forgivable principal loan amount for each hardship recipient is \$5 million. Ecology awarded \$1,127,903 and \$1,455,012 in forgivable principal loans during the years ended June 30, 2014 and 2013, respectively, which is recognized upon loan closure when final amounts of the project are determined.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
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**1. Summary of Significant Accounting Policies (Continued)**

***Operating Revenues and Expenses***

The Account distinguishes between operating revenues and expenses and nonoperating items in the Statements of Revenues, Expenses and Changes in Net Position. Operating revenues and expenses generally result from carrying out the purpose of the Account of providing low interest loans to communities and providing assistance for prevention programs and administration. Operating revenues consist of loan interest repayments from borrowers. Operating expenses include direct salary costs and benefits expenses, and allocated indirect costs. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses or capital contributions.

In accordance with generally accepted accounting principles (GAAP), funds received from EPA and Washington State for the capitalization of the Account are recorded as funds from EPA and the state of Washington, as discussed in Note 4.

When both restricted and unrestricted resources are available for use, it is the Account's policy to use restricted resources first, then unrestricted resources as they are needed.

***Use of Estimates in Preparing Financial Statements***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses, gains, losses and other changes during the reporting period. Actual results could differ from those estimates.

***Reclassifications***

For comparability, certain 2013 amounts have been reclassified where appropriate to conform with 2014 financial statement presentation.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
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JUNE 30, 2014 AND 2013**

**2. Deposits and Investments**

All monies of the Account are deposited with the State Treasurer's Office (OST) as part of the State's Treasury/Trust Portfolio, and are considered cash equivalents. The Treasurer is responsible for maintaining and investing the pooled cash balances in accordance with State laws. The Treasurer is required to maintain a mix of investment portfolios in order to allow funds to be withdrawn at any time to meet normal operating needs without prior notice or penalty. The Account's proportionate share of the investment income, based on the average daily balance for the period, is credited to the Account monthly. The Treasurer charges the Account one-half of one percent of the average daily balance for administration costs. As of June 30, 2014, total Treasurer's invested balance of the Treasury/Trust Fund Portfolio was \$5.33 billion. Details of the investments can be obtained from the State Treasurer's Office.

All cash and investments are stated at cost, which approximates fair market value.

|  | <u>Carrying<br/>Amount</u> | <u>Market<br/>Value</u> |
|--|----------------------------|-------------------------|
| Treasury/Trust Portfolio June 30, 2014 | <u>\$166,939,406</u>       | <u>\$166,939,406</u>    |
| Treasury/Trust Portfolio June 30, 2013 | <u>\$136,096,750</u>       | <u>\$136,096,750</u>    |

In accordance with the State investment policies, the State Treasurer participates in securities lending transactions. The securities lending balances relating to investment securities owned by CWSRF and deposited into the OST are shown on the following table:

|                                | <u>2014</u>           | <u>2013</u>           |
|--------------------------------|-----------------------|-----------------------|
| CWSRF Securities on loan:      |                       |                       |
| Fair Value                     | <u>\$ 4,579,408</u>   | <u>\$ 5,687,934</u>   |
| Cash Collateral held by CWSRF: |                       |                       |
| Fair Value                     | <u>\$ 4,690,715</u>   | <u>\$ 5,808,697</u>   |
| Reported Value                 | <u>\$ 4,690,715</u>   | <u>\$ 5,808,697</u>   |
| OST Securities on loan:        |                       |                       |
| Fair Value                     | <u>\$ 149,088,785</u> | <u>\$ 199,764,960</u> |
| Cash Collateral held by OST:   |                       |                       |
| Fair Value                     | <u>\$ 152,712,500</u> | <u>\$ 204,006,250</u> |
| Reported Value                 | <u>\$ 152,712,500</u> | <u>\$ 204,006,250</u> |

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2014 AND 2013**

**2. Deposits and Investments (Continued)**

Revised Code of Washington (RCW) 43.84.080, contract dated September 1, 2011 between the OST and Citibank, runs for four years with the possibility of a two-year extension. There were no violations of legal or contractual provisions.

The OST lending agent lends US Government securities and US Agency securities and receives collateral, which can be in the form of cash or other securities. The collateral, which must be valued at 102 percent of the fair value of the loaned securities, is priced daily and, if necessary, action is taken to maintain the collateralization level at 102 percent. The cash is invested by the lending agent in repurchase agreements or money market instruments, in accordance with investment guidelines. The securities held as collateral, and the securities underlying the cash collateral are held by the custodian. The contract with the lending agent requires them to indemnify the OST if the borrowers fail to return the securities (and if collateral is inadequate to replace the securities lent) or if the borrower fails to pay the OST for income distribution by the securities' issuers while the securities are on loan. The OST cannot pledge or sell collateral securities received unless the borrower defaults.

As of June 30, 2014, investment portfolio activity for the treasurer and treasurer trust account which include SRF fund securities on loan totaled \$148,996,040.90 book and \$149,088,785.12 fair value.

On June 30, 2014 and 2013, the average life of both the loans and the investment of cash received as collateral was one day.

The investment policy requires that any securities on loan be made available by the lending agent for next day liquidity at the option of the OST. During fiscal year 2014 and 2013, the OST had no credit risk exposure to borrowers because the amounts owed to the borrowers exceeded the amounts the borrowers owed the OST.

There were no losses resulting from a default of a borrower or lending agent during the year.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
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**3. Loans Receivable**

The Account makes loans to qualified entities for projects that meet the eligibility requirements of The Act. Loans are financed by capitalization grants, state matches, and revolving funds. Interest rates for SFY 2014 were established at 1.1 percent for up to a five year-term and 2.3 percent for loans with more than a five-year term, but no more than 20 years. The Account also makes hardship loans with a variable interest rate, as low as zero, to communities that can demonstrate financial hardship on residential ratepayers in the form of sewer user fees. Loan repayments are required to start one year after initiation of operations or project completion, whichever occurs first.

As of June 30, 2014 and 2013, the Account had total binding commitments of \$115,590,652 and \$52,037,534, respectively, which meets the program requirement of committing 120% of the federal grant payment within one year following receipt. Federal funds awarded to date including ARRA Federal funds is \$653,401,460 and \$630,154,697 as of June 30, 2014 and 2013, respectively. Loan obligations as of June 30, 2014, which include state matching requirements and principal and interest collected from repayment, were \$1,407,347,856. Loan obligations as of June 30, 2013 which include state matching requirements and principal and interest collected from repayment were \$1,299,117,678.

***Loans by Category***

Loans receivable by project status at June 30, 2014 are as follows:

|  | <u>Loan Authorized</u> | <u>Remaining<br/>Commitment</u> | <u>Receivable<br/>Balances</u> |
|--|------------------------|---------------------------------|--------------------------------|
| Completed projects   | \$ 898,023,903         | \$ -                            | \$ 593,300,713                 |
| Projects in progress   | 200,180,321            | 112,588,400                     | <u>87,591,921</u>              |
| Total  |                        |                                 | 680,892,634                    |
| Payment requests in progress<br>(Received as of June 30, 2014, but not yet paid) |                        |                                 | -                              |
| Less amount due in one year  |                        |                                 | <u>(47,467,256)</u>            |
| Loans receivable, June 30, 2014<br>(Net of current maturities)                   |                        |                                 | <u><u>\$ 633,425,378</u></u>   |

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
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JUNE 30, 2014 AND 2013**

**3. Loans Receivable (Continued)**

Loans receivable by project status at June 30, 2013 are as follows:

|  | <u>Loan Authorized</u> | <u>Remaining<br/>Commitment</u> | <u>Receivable<br/>Balances</u> |
|--|------------------------|---------------------------------|--------------------------------|
| Completed projects   | \$ 626,274,528         | \$ -                            | \$ 582,435,358                 |
| Projects in progress   | 207,446,210            | 123,025,301                     | <u>84,420,909</u>              |
| Total  |                        |                                 | 666,856,267                    |
| Payment requests in progress<br>(Received as of June 30, 2014, but not yet paid) |                        |                                 | -                              |
| Less amount due in one year  |                        |                                 | <u>(41,399,726)</u>            |
| Loans receivable, June 30, 2014<br>(Net of current maturities)                   |                        |                                 | <u><u>\$ 625,456,541</u></u>   |

Loans mature at various intervals. The scheduled minimum repayments on completely disbursed loans in subsequent years are as follows:

| <u>Year Ending June 30,</u> | <u>Interest</u>              | <u>Principal</u>             | <u>Total</u>                 |
|-----------------------------|------------------------------|------------------------------|------------------------------|
| 2015                        | \$ 12,489,334                | \$ 47,467,256                | \$ 59,956,590                |
| 2016                        | 11,862,866                   | 48,186,949                   | 60,049,815                   |
| 2017                        | 10,985,886                   | 48,223,317                   | 59,209,203                   |
| 2018                        | 10,098,169                   | 48,731,708                   | 58,829,877                   |
| 2019                        | 9,204,327                    | 48,400,125                   | 57,604,452                   |
| 2020-2024                   | 33,956,503                   | 218,037,454                  | 251,993,957                  |
| 2025-2029                   | 16,424,903                   | 151,576,923                  | 168,001,826                  |
| 2030-2034                   | 3,603,261                    | 62,338,399                   | 65,941,660                   |
| 2035-2039                   | 841                          | 63,424                       | 64,265                       |
| 2040-2044                   | -                            | -                            | -                            |
| Total                       | <u><u>\$ 108,626,090</u></u> | <u><u>673,025,555</u></u>    | <u><u>\$ 781,651,645</u></u> |
| Loans not yet in repayment  |                              | 7,867,079                    |                              |
| Total loans receivable      |                              | <u><u>\$ 680,892,634</u></u> |                              |

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
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**3. Loans Receivable (Continued)**

***Loans to Major Local Entities***

As of June 30, 2014, the Account made loans to the following major local entities. The aggregate outstanding balance for each of these entities exceeds 5 percent of total loans receivable. The combined outstanding balances of these loans at June 30, 2014 and 2013 represent approximately 40.2 and 37.9 percent of the total loans receivable and are as follows:

(Figures are in Thousands)

| <u><b>Borrower</b></u>                         | <b>2014</b>                                  |  | <b>2013</b>                                    |
|--|--|--|--|
|  | <u><b>Authorized<br/>Loan<br/>Amount</b></u> | <u><b>Outstanding<br/>Loan<br/>Balance</b></u> | <u><b>Outstanding<br/>Loan<br/>Balance</b></u> |
| City of Tacoma                                 | \$ 73,701                                    | \$ 57,449                                      | \$ 61,013                                      |
| King County Department of<br>Natural Resources | 136,901                                      | 109,972  | 87,846   |
| Lake Stevens Sewer District                    | 45,202                                       | 46,088   | 48,023   |
| Lott Wastewater Alliance                       | 77,685                                       | 60,470   | 56,015   |
|  | <u>\$ 333,489</u>                            | <u>\$ 273,979</u>                              | <u>\$ 252,897</u>                              |

The loan amount at completion may not agree with the authorized loan amount plus capitalized project period interest. Communities may elect to pay capitalized project period interest separately or add the amount to the final loan amount. Further, the authorized loan amount is based on estimates, and final project costs may be different than estimated.

**4. Capital Contributions**

The Account is funded by grants from EPA authorized by the Clean Water Act and by matching funds from the State. All funds drawn are recorded as non-operating revenue from the EPA and Washington State. Since 1989, EPA has awarded a total of approximately \$653,402,000 in grants to the State, of which approximately \$614,122,000 has been drawn for loans and administrative expenses. The State has provided a total of approximately \$109,196,000 in matching funds for that total drawn amount. The following summarizes the grants awarded, amounts drawn on each grant as of the balance sheet date, and balances available for future loans:

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**4. Capital Contributions (Continued)**

(Figures are in Thousands)

| <b>Year</b> | <b>Grant<br/>Award</b> | <b>Funds<br/>Drawn<br/>As of<br/>June 30,<br/>2012</b> | <b>Funds<br/>Drawn<br/>During<br/>Year<br/>Ended<br/>June 30,<br/>2013</b> | <b>Funds<br/>Drawn<br/>As of<br/>June 30,<br/>2013</b> | <b>Funds<br/>Drawn<br/>During<br/>Year<br/>Ended<br/>June 30,<br/>2014</b> | <b>Funds<br/>Drawn<br/>As of<br/>June 30,<br/>2014</b> | <b>Available<br/>for Loans<br/>as of<br/>June 30,<br/>2014</b> |
|-------------|------------------------|--|--|--|--|--|--|
| 1989-2008   | \$ 464,478             | \$ 464,478   | \$ -   | \$ 464,478   | \$ -   | \$ 464,478   | \$ -   |
| 2009        | 11,834                 | 1,027  | 10,807   | 11,834   | -  | 11,834   | -  |
| 2010        | 35,433                 | 1,181  | 34,252   | 35,433   | -  | 35,433   | -  |
| 2011        | 25,680                 | 148  | 3,225  | 3,373  | 22,307   | 25,680   | -  |
| 2012        | 24,578                 | -  | -  | -  | 8,545  | 8,545  | 16,033   |
| 2013        | 23,247                 | -  | -  | -  | -  | -  | 23,247   |
|             | <u>585,250</u>         | <u>466,834</u>   | <u>48,284</u>  | <u>515,118</u>   | <u>30,852</u>  | <u>545,970</u>   | <u>39,280</u>  |
| 2008-ARRA   | 68,152                 | 65,515   | 1,541  | 67,056   | 1,096  | 68,152   | -  |
|             | <u>\$ 653,402</u>      | <u>\$ 532,349</u>                                      | <u>\$ 49,825</u>   | <u>\$ 582,174</u>                                      | <u>\$ 31,948</u>   | <u>\$ 614,122</u>                                      | <u>\$ 39,280</u>   |

(Figures are in Thousands)

|                 | <b>State Match<br/>Applied<br/>As of<br/>June 30,<br/>2012</b> | <b>State Match<br/>Applied<br/>During<br/>Year<br/>Ended<br/>June 30,<br/>2013</b> | <b>State Match<br/>Applied<br/>As of<br/>June 30,<br/>2013</b> | <b>State Match<br/>Applied<br/>During<br/>Year<br/>Ended<br/>June 30,<br/>2014</b> | <b>State Match<br/>Applied<br/>As of<br/>June 30,<br/>2014</b> |
|-----------------|--|--|--|--|--|
| State Disbursed | <u>\$ 93,370</u>   | <u>\$ 9,654</u>  | <u>\$ 103,024</u>  | <u>\$ 6,172</u>  | <u>\$ 109,196</u>  |

The 2008-ARRA grant was fully expended during the year ending June 30, 2014. Of the \$68,151,900 expended, \$40,123,209 was used for principal forgiveness.



**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
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**4. Capital Contributions (Continued)**

**Administrative Fund**

In July 2013, legislation in the state of Washington became effective which allows CWSRF to collect a service charge on loans which will be used for administrative costs. The fees collected and the expenses incurred are not included in the accompanying financial statements. Revenue collected and expenses incurred for the administrative fund are as follows:

|                              | <b>June 30,<br/>2014</b> | <b>June 30,<br/>2013</b> |
|------------------------------|--------------------------|--------------------------|
| Administrative fee collected | \$ 15,278                | \$ -                     |
| Operating expenses incurred  | \$ -                     | \$ -                     |

**5. Contingencies and Subsequent Events**

***Contingencies***

The Account is exposed to various risks of loss, related to torts, thefts of assets, errors or omissions, injuries to state employees while performing Account business, or acts of God. The state of Washington operates a self-insurance liability program pursuant to RCW 4.92.130. The Account maintains insurance for all risks of loss which is included in the indirect costs allocated to the Account. There have not been any claims against the Account since its inception in 1989. Refer to the State's Risk Management disclosure in the June 30, 2014 and 2013, Comprehensive Annual Financial Reports.

**6. Retirement Plans**

**Plan Description**

As established in chapter 41.50 of the Revised Code of Washington (RCW), the Department of Retirement Systems (DRS) administers eight retirement systems covering eligible employees of the state and local governments. The DRS administered systems are comprised of 12 defined benefit pension plans and three defined benefit/defined contribution plans.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
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**6. Retirement Plans (Continued)**

The Washington Legislature established the Public Employees' Retirement System (PERS) in 1947. PERS retirement benefit provisions are established in chapters 41.23 and 41.40 RCW and may be amended only by the Legislature. Membership in the system includes: Elected officials; state employees; employees of the Supreme Appeals, and Superior Courts (other than judges currently in the judicial retirement system); employees of legislative committees; community and technical colleges, college and university employees not in national higher education retirement programs; judges of district and municipal courts; and employees of local government. Approximately 49 percent of PERS salaries are accounted for by state employment.

Ecology employees are only in one of the PERS or TRS (Teachers Retirement System). An employee can only be in the TRS if they transferred into Ecology as a participant in that plan. The DRS prepares a stand-alone financial report that is compliant with the requirements of Statement number 67 of the Governmental Accounting Standards Board. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380 or online at <http://www.drs.wa.gov/administration/annual-report/>.

PERS plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. PERS 1 and 2 plan members are vested after the completion of 5 years of eligible service. PERS 3 plan members are vested after 10 years of service or after 5 years of service, if 12 months of this service are earned after age 44.

For the year ended June 30, 2014, the investment rate of return on investments was 7.8 percent. For years ended 2014, 2013 and 2012 the rate was 7.8, 7.9 and 7.9 percent respectively.

The long-term expected rate of return is approximately 7.5 percent over a fifty-year time horizon.

PERS plans provide retirement, disability, and death benefits to eligible members.

Contributions, annual pension costs and trend information attributable to employees of Ecology for the fiscal years ended June 30, 2014, 2013, and 2012 are not determinable at the Account level. However, this information is reported at a statewide level in the State of Washington's Comprehensive Financial Report.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
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**6. Retirement Plans (Continued)**

**Other Post Employment Benefits**

**Plan Description**

The Public Employees' Benefits Board (PEBB) created within the Health Care Authority (HCA) is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. PEBB programs include medical dental, life and long-term disability.

The relationship between the PEBB other postemployment benefits (OPEB) plan and its member employers and their employees are retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between the HCA, employers and plan members, and the historical pattern of practice with regard to the sharing of benefit costs.

Administrative costs as well as implicit and explicit subsidies are funded by required contributions from participating employers. The subsidies provide monetary assistance for medical benefits.

Contributions are set each biennium as part of the budget process. In fiscal years 2014 and 2013, respectively, the cost of the subsidies was approximately 5.9 and 6.0 percent of the cost of benefits for active employees. The benefits are funded on a pay-as-you-go basis.

Projections of benefits for financial reporting purposes are based on the terms of the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective calculations.

More information on the State Retirement plan can be found in the State CAFR <http://www.ofm.wa.gov/cafr/2014/CAFR14.pdf>

Contributions, annual other post employment benefit costs and trend information attributable to employees of Ecology for the fiscal years ended June 30, 2014, 2013, and 2012 are not determinable at the Account level. However, this information is reported at a statewide level in the State of Washington's Comprehensive Financial Report.

## **Additional Information**

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

Ms. Polly Zehm  
Washington State Department of Ecology  
Clean Water State Revolving Fund Loan Program  
Lacey, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Washington State Department of Ecology, Clean Water State Revolving Fund Loan Program (Ecology), a special revenue fund of the state of Washington, reported as an enterprise fund, as of and for the year ended June 30, 2014, and the related notes to the financial statements, and have issued our report thereon dated July 29, 2015.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Ecology's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ecology's internal control. Accordingly, we do not express an opinion on the effectiveness of Ecology's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a deficiency in internal control, described in the accompany schedule of findings and responses as finding 2014-001 that we consider to be a significant deficiency.

**Compliance and Other Matters**

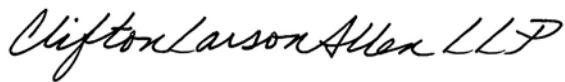
As part of obtaining reasonable assurance about whether the Washington State Department of Ecology, Clean Water State Revolving Fund Loan Program's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Ecology's Response to the Finding**

Ecology's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. Ecology's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".**CliftonLarsonAllen LLP**

Bellevue, Washington  
July 29, 2015

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
SCHEDULE OF FINDINGS AND RESPONSES  
YEAR ENDED JUNE 30, 2014**

**PART I - SUMMARY OF AUDITORS' RESULTS**

**Financial Statements**

|   |                   |                     |
|---|-------------------|---------------------|
| Type of auditors' report issued:  | <u>Unmodified</u> |                     |
| Internal control over financial reporting:  |                   |                     |
| Material weakness(es) identified?   | _____ yes         | <u>✓</u> no         |
| Significant deficiency(ies) identified<br>not considered to be material weaknesses? | <u>✓</u> yes      | _____ none reported |
| Noncompliance material to financial statements<br>noted?                            | _____ yes         | <u>✓</u> no         |

**PART II - FINDINGS RELATED TO FINANCIAL STATEMENTS**

**Finding 2014-001**

**Condition:**

The Department of Ecology's financial statements submitted for the CWSRF account audit contained an error that required an adjustment to loan interest receivable and interest income. Loan interest receivable and interest income were understated in the amount of approximately \$392,603.

**Criteria:**

Accrual basis accounting requires a receivable to be recorded when revenue has been earned but not yet received.

**Effect:**

Prior to making the audit adjustment, the loan interest receivable and the loan interest revenue were understated by \$392,603 at June 30, 2014.

**Cause:**

The error appears to have been caused by ineffective documentation of the process required to complete an accurate loan interest receivable schedule, including which loans should be included.

**Recommendation:**

We recommend the Department of Ecology dedicate the necessary staff resources, technical training, and oversight to ensure that accurate reconciliations of all significant accounts are completed and reviewed on a timely basis.

**View of Responsible Officials:**

The Department recognizes and appreciates the auditor's recommendations to ensure proper GAAP accounting policies are followed and that revenue is recognized in the period earned as is required for accrual accounting. The Department has implemented new procedures to accurately record interest on new loans.

**WASHINGTON STATE DEPARTMENT OF ECOLOGY  
CLEAN WATER STATE REVOLVING FUND LOAN PROGRAM  
SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED)  
YEAR ENDED JUNE 30, 2014**

**PART II - FINDINGS RELATED TO FINANCIAL STATEMENTS (Continued)**

The steps implemented:

- Before June 30 of each closing fiscal year, the Department will utilize the “Pending Final Amortization Schedule” report, from the Ecology Loan Tracking System (ELTS), to identify completed projects that are in pending final repayment status. Non-deferred interest will be calculated and recorded. The Department will also use the ELTS to determine and correctly record loans that enter repayment status in one fiscal year, but the first payment is not due until the following fiscal year.
- The Department has implemented procedures to validate the project information on the annual report. The Senior Financial Advisor will work with the Water Quality SRF Program Staff to ensure that all the new loans are accurately identified in the annual report.