



## **Appendix D: Earth Resources Technical Report**

### **For Programmatic Environmental Impact Statement on Utility-Scale Solar Energy Facilities in Washington State**

By

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For the

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# Table of Contents

<b>Acronyms and Abbreviations List.....</b>	<b>4</b>
<b>Summary.....</b>	<b>5</b>
<b>Crosswalk with Earth Resources Technical Report for Utility-Scale Onshore Wind Energy.....</b>	<b>6</b>
<b>1 Introduction.....</b>	<b>7</b>
1.1 Resource description.....	7
1.2 Regulatory context.....	8
<b>2 Methodology.....</b>	<b>11</b>
2.1 Study area.....	11
2.2 Technical approach.....	13
2.3 Impact assessment approach.....	13
<b>3 Technical Analysis and Results.....</b>	<b>15</b>
3.1 Overview.....	15
3.2 Affected environment.....	15
3.2.1 Geography and topography.....	15
3.2.2 Geology and seismicity.....	15
3.2.3 Surface soils.....	19
3.2.4 Geologic hazards.....	19
3.3 Potentially required permits and approvals.....	29
3.4 Utility-scale solar facilities.....	29
3.4.1 Soil resources.....	29
3.4.2 Geologic hazards.....	34
3.4.3 Measures to avoid, reduce, and mitigate impacts.....	35
3.4.4 Unavoidable significant adverse impacts.....	40
3.5 Solar facilities with battery energy storage systems.....	40
3.5.1 Impacts from construction, operation, and decommissioning.....	40
3.5.2 Measures to avoid, reduce, and mitigate impacts.....	41
3.5.3 Unavoidable significant adverse impacts.....	41
3.6 Solar facilities that include agricultural uses.....	41
3.6.1 Impacts from construction, operation, and decommissioning.....	41
3.6.2 Measures to avoid, reduce, and mitigate impacts.....	42
3.6.3 Unavoidable significant adverse impacts.....	42
3.7 No Action Alternative.....	43
<b>4 References.....</b>	<b>44</b>

# List of Figures and Tables

## Figures

Figure 1. Solar Energy Facilities PEIS – geographic scope of study .....	12
Figure 2. Surficial geology .....	17
Figure 3. Seismic hazards .....	18
Figure 4. Liquefaction susceptibility .....	23
Figure 5. Landslide susceptibility .....	27
Figure 6. Landslide inventory.....	28
Figure 7. Aggregate resource locations .....	32

## Table

Table 1. Applicable laws, plans, and policies .....	8
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## Acronyms and Abbreviations List

BESS	battery energy storage system
BLM	Bureau of Land Management
BMP	best management practice
CSZ	Cascadia Subduction Zone
CWA	Clean Water Act
DNR	Washington Department of Natural Resources
Ecology	Washington State Department of Ecology
FEMA	Federal Emergency Management Agency
gen-tie line	generation-tie transmission line
GMA	Washington State Growth Management Act
LiDAR	Light Detection and Ranging
NFPA	National Fire Protection Association
NPDES	National Pollutant Discharge Elimination System
PEIS	Programmatic Environmental Impact Statement
RCRA	Resource Conservation and Recovery Act
RCW	Revised Code of Washington
SFZ	Seattle Fault Zone
USC	<i>United States Code</i>
USEPA	U.S. Environmental Protection Agency
USGS	U.S. Geological Survey
WAC	Washington Administrative Code



## Summary

This technical resource report describes the conditions of earth resources in the study area. It also describes the regulatory context, potential impacts, and measures to avoid or reduce impacts.

This technical resource report analyzes the following key features of earth resources in the discussions of the affected environment, potential impacts, and measures to avoid and reduce impacts:

- Geology
- Soils
- Topography
- Unique physical features
- Erosion or accretion
- Geologic and seismic hazards

Findings for earth impacts described in this technical resource report are summarized as follows:

- Construction, operation, and decommissioning for all facilities would have **less than significant impacts** related to soil resources and geologic hazards.
- For all types of facilities considered, through compliance with laws and implementation of measures to avoid and reduce impacts, construction, operation, or decommissioning activities would result in **no significant and unavoidable adverse impacts** related to earth resources.

# Crosswalk with Earth Resources Technical Report for Utility-Scale Onshore Wind Energy

Two Programmatic Environmental Impact Statements (PEISs) are being released at the same time, one for utility-scale solar energy facilities and one for utility-scale onshore wind energy facilities. This crosswalk identifies the areas with substantial differences between the earth resources technical reports for each PEIS.

Utility-Scale Solar Energy PEIS (this document)	Utility-Scale Onshore Wind Energy PEIS
<ul style="list-style-type: none"><li>Some differences in measures to avoid and reduce impacts</li></ul>	<ul style="list-style-type: none"><li>Larger study area includes consideration of different affected environment areas (e.g., overlap with tsunami inundation zones and additional faults)</li><li>Differences in landslide and erosion risks from potential for facilities to be on steeper slopes</li><li>Some differences in measures to avoid and reduce impacts</li></ul>

# 1 Introduction

This technical resource report describes earth resources within the study area and assesses probable impacts associated with the types of facilities (alternatives) and a No Action Alternative. Chapter 2 of the State Environmental Policy Act Programmatic Environmental Impact Statement (PEIS) provides a description of the types of facilities evaluated (alternatives).

## 1.1 Resource description

Earth resources relate to the region's geography, geology, hydrology, and hydrogeology, including geologic resources, as well as geologic hazards, both natural and anthropogenic in origin. Any type of development or energy generation would result in impacts on soil and rock resources, including those directly associated with on-site construction activities, such as grading, as well as the regional utilization of available construction materials, such as aggregate for roadways. Sub-elements within earth resources include geology, soils, topography, unique physical attributes, topographic or geologic features, and geologic and seismic hazards, as well as natural system processes and geomorphic conditions, such as fluvial or aeolian systems.

The scope of geologic hazards includes both local and regional hazards that are avoidable or may be mitigated, such as liquefaction, and hazards that are unavoidable or may not be mitigated, such as ashfall from a volcanic eruption. Some geologic hazards, such as deep liquefaction susceptibility or large-scale landslides, may preclude development at a particular site due to the severity and lack of avoidance or mitigation options, or excessive mitigation costs, for a potential hazard, whereas other geologic hazards may require varying levels of design consideration and/or mitigation but may be manageable.

The following resources could have impacts that overlap with impacts to earth resources. Impacts on these resources are reported in their respective technical resource reports:

- **Water resources:** Surface water, runoff, stormwater, and groundwater are evaluated in the *Water Resources Technical Report* (Appendix F). The earth discipline focuses specifically on subsidence and some geologic hazards that interact with waters.
- **Biological resources:** Impacts to species that may be negatively affected by vegetative cover and stabilization of surface soils are addressed in the *Biological Resources Technical Report* (Appendix G).
- **Energy and natural resources:** Impacts to aggregate resources are discussed in the *Energy and Natural Resources Technical Report* (Appendix H).
- **Environmental health and safety:** The *Environmental Health and Safety Technical Resource Report* (Appendix I) addresses impacts to earth resources due to hazardous materials and spills.
- **Historic and cultural resources:** This report covers excavation, grading, and other disturbances to existing or native ground. The potential impacts of ground disturbance

on historic and cultural resources are considered in the *Historic and Cultural Resources Technical Report* (Appendix N).

## 1.2 Regulatory context

Table 1 identifies key legal frameworks, regulatory measures, and policies that may impose requirements for environmental protections during all phases of solar energy facility construction, operation, and decommissioning. Not all laws and regulations discussed here may be relevant to every solar energy facility. Each project would need to be evaluated based on its specific activities, location, regulatory jurisdictions, and contextual factors.

Table 1. Applicable laws, plans, and policies

Regulation, statute, guideline	Description
<b>Federal</b>	
Federal Land Policy and Management Act (43 <i>United States Code</i> [USC] 1701)	Establishes management guidelines on public lands managed by Bureau of Land Management (BLM) and the U.S. Forest Service to protect, develop, and enhance public lands.
Resource Conservation and Recovery Act (RCRA)	This act gives the U.S. Environmental Protection Agency (USEPA) the authority to control hazardous waste from cradle to grave. This includes the generation, transportation, treatment, storage, and disposal of hazardous waste. RCRA also establishes a framework for the management of non-hazardous solid wastes.
Toxic Substances Control Act	Regulates the manufacture, distribution, use, and disposal of chemical substances in the United States. Its primary objective is to ensure that chemicals are safely managed to protect human health and the environment from unreasonable risks of injury.
Clean Water Act (CWA) (33 USC 1251 et seq.)	The Federal Water Pollution Control Act of 1948 was the first major U.S. federal law to address water pollution. The law was amended in 1972 and became commonly known as the CWA. The CWA establishes the basic structure for regulating pollutant discharges into waters of the United States and makes it unlawful to discharge any pollutant from a point source into those waters without a permit.
CWA Section 401 Water Quality Certification	Provides states with the authority to ensure that federal agencies do not issue permits or licenses that violate state water quality standards or other protections of the CWA.  An applicant for a federal permit must obtain a Section 401 Water Quality Certification from the state in which the activity would occur.  Washington State Department of Ecology (Ecology), USEPA, and some Tribes administer Section 401 of the CWA in Washington.
CWA Section 402 (National Pollutant Discharge Elimination System [NPDES])	Establishes the NPDES program, requiring pollutant discharges to surface waters be authorized by a permit.  USEPA issues NPDES permits for federally owned facilities and Tribal lands in Washington. Ecology administers the NPDES permitting program for other facilities and lands in Washington.

Regulation, statute, guideline	Description
Coastal Zone Management Act (16 USC 1451 et seq.)	The federal consistency provisions of the Coastal Zone Management Act require that federal actions, including federal activities and the issuance of federal licenses and permits, be consistent with the enforceable policies of the Washington Coastal Zone Management Program. This applies to federal actions in Washington's 15 coastal counties that could have reasonably foreseeable impacts on state coastal resources and uses. Administered by Ecology.
BLM 2016 Wind and Solar Rule	Governs the leasing and development of wind and solar energy projects on public lands managed by the BLM. It encourages development in areas with the highest generation potential and fewest resource conflicts through financial incentives. The rule establishes procedures and requirements for obtaining right-of-way grants for wind and solar energy development, including site-specific environmental assessments and mitigation measures.
<b>State</b>	
Chapter 78.44 Revised Code of Washington (RCW), Chapter 332-18 Washington Administrative Code (WAC), Surface Mining Act	Regulatory framework for surface mining activities to minimize their impacts on the environment and communities in Washington. It establishes procedures for permitting, compliance enforcement, and public participation in the regulatory process.
Chapter 36.70A RCW, Washington State Growth Management Act (GMA)	Land use planning framework aimed at guiding growth and development while preserving natural resource lands, protecting the environment, and enhancing quality of life in Washington. It requires cities and counties to develop and implement comprehensive plans that align with the GMA's goals.
Chapter 365-190 WAC, Critical Areas	Establishes guidelines for the protection and management of sensitive environmental areas in Washington. Critical areas include wetlands, fish and wildlife habitat conservation areas, frequently flooded areas, geologically hazardous areas, and critical aquifer recharge areas. The regulations aim to ensure responsible land use planning while safeguarding ecologically sensitive zones.
Chapter 365-190 WAC, Critical Areas – Section 120, Geologically Hazardous Areas	Pertains to regulations in Washington addressing geological hazards such as landslides, erosion, and seismic activity. It outlines requirements for identifying, mapping, and managing areas prone to geological hazards to ensure public safety and environmental protection during land use and development activities.
Chapter 90.58 RCW, Shoreline Management Act	<p>Establishes a state–local partnership for managing, accessing, and protecting Washington's shorelines. The law requires local governments to prepare locally tailored policies and regulations for managing shoreline use in their jurisdictions called shoreline master programs. Local governments review shoreline development proposals for compliance with shoreline master program standards.</p> <p>Applies to shorelines of the state, including marine waters, streams, and rivers with greater than 20 cubic feet per second mean annual flow, lakes 20 acres or larger, upland areas extending 200 feet landward from the edge of these waters,</p>

Regulation, statute, guideline	Description
	biological wetlands and river deltas connected to these water bodies, and some or all of the 100-year floodplain, including all wetlands.
Chapter 90.48 RCW, Water Pollution Control Act	<p>The Water Pollution Control Act sets standards to ensure the purity of all waters of the state and to work cooperatively with the federal government where interest overlaps in a joint effort to extinguish the sources of water-quality degradation.</p> <p>Grants Ecology the jurisdiction to control and prevent the pollution of streams, lakes, rivers, ponds, inland waters, salt waters, water courses, and other surface and groundwater in the state, including wetlands.</p> <p>Tool Ecology uses to regulate certain activities in non-federally regulated waters, including wetlands, through the issuance of authorizations to work in waters of the state.</p>
Title 51 WAC, Department of Enterprise Services (Building Code Council)	Adopts and implements state building code and guidelines that establish requirements for building design within zones of certain geologic hazard, including seismic.
<b>Local</b>	
Critical areas ordinances	As required under Washington's Growth Management Act, cities and counties have development regulations to protect critical areas including wetlands and their buffers, streams and their buffers (fish and wildlife habitat conservation areas), critical aquifer recharge areas, and frequently flooded areas.
Shoreline codes	Local codes regulate development within shorelines of the state in accordance with shoreline master programs and state Shoreline Management Act requirements.

## 2 Methodology

### 2.1 Study area

The study area for earth resources includes the overall solar geographic scope of study (Figure 1) and the surrounding areas with relevant geologic features.

The study area for the evaluation of earth resources associated with the construction, operation, and decommissioning of solar energy facilities would be determined by the presence (or absence) of earth resources during project-specific reviews. Parameters could include aboveground features (topography, soils, rock and other biomass, water resources) and belowground features (geologic units, seismic and landslide hazards). Aboveground, buffer zones may be applied to certain hazard types, such as fault lines or landslide-prone areas, to capture potential impacts to adjacent areas related to these types of hazards. Belowground, the study area extends to the depth of the construction work .

The PEIS geographic scope of study includes various federal, state, and locally managed lands; however, Tribal reservation lands; national parks, wilderness areas, and wildlife refuges; state parks; and areas within cities and urban growth areas were excluded. Some of these areas adjacent to the PEIS geographic scope of study are considered in the study area if they contain earth resources that may be impacted by projects.

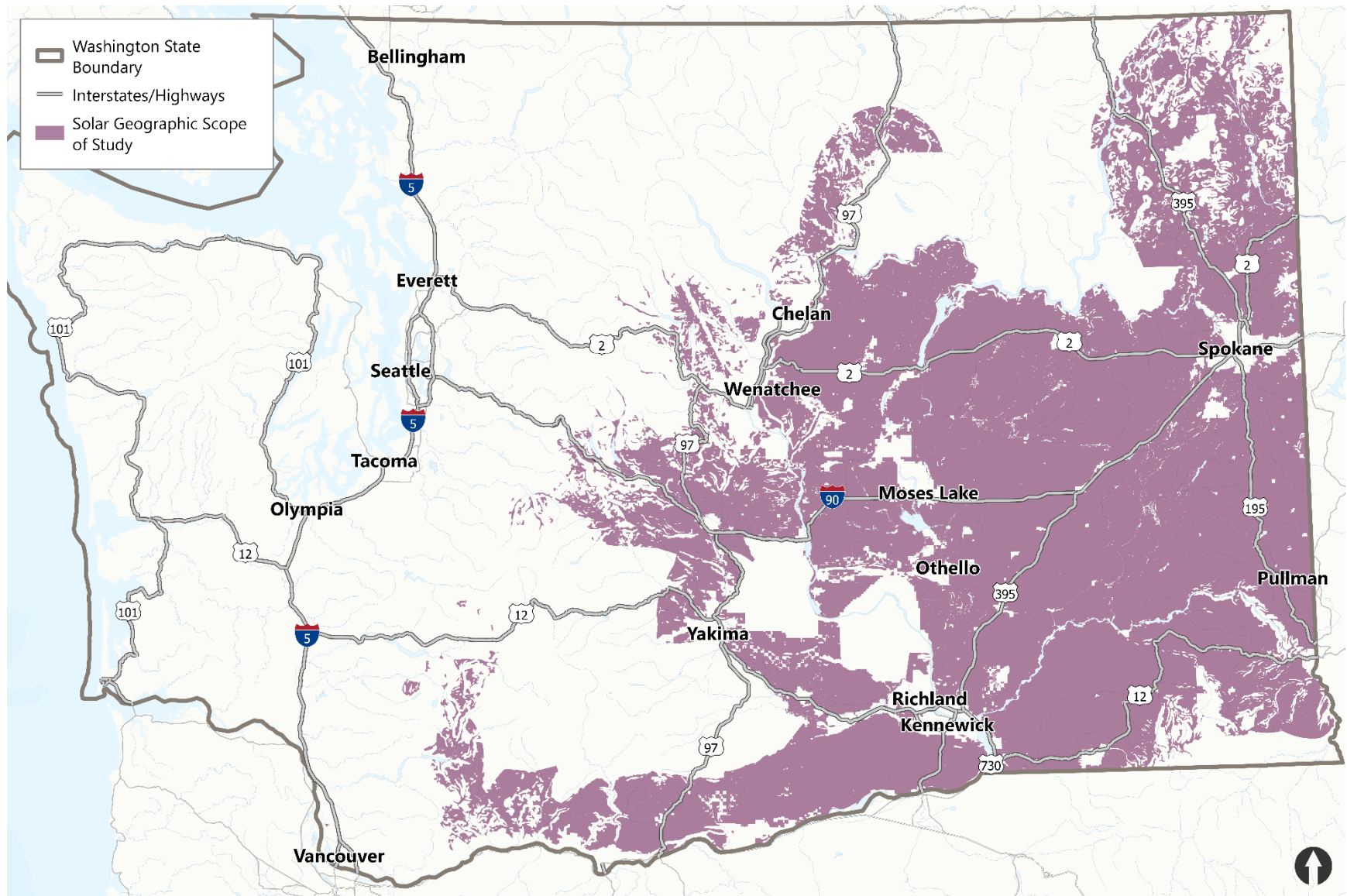


Figure 1. Solar Energy Facilities PEIS – geographic scope of study



## 2.2 Technical approach

The technical approach used to determine the environmental impacts of solar energy generation included research, analysis, and large-scale qualitative evaluation of documented conditions and features—such as geographic or geologic hazard areas, topography, soil types, surface waters conditions, groundwater conditions, and land use types—utilizing published maps, literature, and datasets. These include surface geology, topography and soils, Light Detection and Ranging (LiDAR) hillshade, geological hazards, surface mining sites, wildfire burn areas, land use types, and others. The study area was selectively overlaid with selected datasets and reviewed to identify the severity and prevalence of potential geohazards and potential resource impacts.

Impacts on earth resources were determined by considering the typical activities required to construct and operate utility-scale solar energy facilities and the mechanisms through which those activities could adversely affect underlying and adjacent earth resources. The potential for construction and operation to increase soil erosion and/or the risk of occurrence and damage from identified geologic hazards (e.g., landslides) were also considered. Geologic hazards are typically not generated by construction or development activities (except for landslides and subsidence). However, identification of these potential hazards is necessary to understand the potential impact of a hazard on a proposed project. Identified geologic hazards may not be of such severity that their associated risk outweighs potential siting benefits for other reasons. In these cases, derivative impacts that would be associated with hazard mitigation (e.g., a high seismicity area requiring a relative increase in construction materials and/or ground disturbance due to seismic design requirements) were also qualitatively characterized.

The approach used in this analysis is not site-specific and focuses on site selection and regional characterization. No new data gathering efforts, research, field studies, or modeling was performed as part of the analysis. Existing data sources utilized to perform the analysis included technical resources, such as published geologic, topographic, and soil maps. Additionally, map resources and data layers published by the U.S. Geological Survey (USGS) and the Washington Department of Natural Resources (DNR) were considered to evaluate features such as faults, steep topography, landslide, liquefaction, and other hazard types.

## 2.3 Impact assessment approach

The PEIS analyzes a timeframe of up to 20 years of potential project construction and up to 30 years of potential project operations (totaling up to 50 years into the future). The assessment of probable impacts was conducted qualitatively, and impacts were evaluated for activities associated with pre-construction site characterizations, construction, typical operations, and decommissioning of the project options. The impact analysis considered the following:

**Impacts to soil resources:**

- The potential for soil erosion from ground-disturbing activities, changes in drainage patterns, or addition of impervious surfaces
- Direct ground disturbance associated with soil and/or rock excavation and grading
- Slope instability from ground-disturbing activities, underground construction, or other activities that could increase local susceptibility to certain geologic hazards
- Subsidence related to tapping, withdrawal, or disturbance of groundwater reserves
- Borrow of construction materials (such as quarried rock, sand, and general fill)

**Impacts from geologic hazards:**

- Potential for a site to be affected by a naturally occurring geologic or seismic hazard
- Potential for a site to be affected by anthropogenically influenced or altered geologic hazards

For the purposes of this assessment, a potentially significant impact would occur if a project resulted in the following:

- Widespread increase in the potential for soil erosion as a result of construction, operation, or maintenance activities
- Broad areal extent of grading and high volume of soil and/or rock excavation associated with construction, operation, or maintenance activities
- Widespread increase in the potential for landslides and slope instability as a result of construction, operation, or maintenance activities
- Widespread subsidence related to tapping and withdrawal of groundwater reserves as a result of construction, operation, or maintenance activities
- Widespread local utilization of borrow material as a result of construction activities, backfill, road construction and maintenance, or project maintenance

The framework established herein provides a practical methodology for preliminarily assessing and planning potential solar energy facilities. Broadly mapped areas may be identified as more or less susceptible to erosion, landslides, or seismic impacts based on local soil or geology, climate, elevation, adjacent land use types, proximity to wildfire burn areas, or other factors; however, site-specific investigations would be completed to determine specific conditions for individual, future projects.

## 3 Technical Analysis and Results

### 3.1 Overview

This section describes the potential adverse impacts on earth resources that might occur for a utility-scale solar facility analyzed in the PEIS. This section also evaluates measures to avoid, minimize, or reduce the identified impacts, and potential unavoidable significant adverse impacts.

### 3.2 Affected environment

The affected environment represents existing conditions at the time this study was prepared.

#### 3.2.1 Geography and topography

The geography of Washington is diverse and includes several regional environments ranging from coastal lowlands to dense mountain ranges to arid shrubsteppe biomes (DNR 2023a). These regional environments all contain unique geologic and environmental conditions that contribute to their geography. The study area includes portions of central and eastern Washington, each described below.

Central Washington comprises the Cascade Mountain Range, a range that spans over 500 miles south to north from Northern California to British Columbia and includes sharp peaks, deep glacial valleys, and a chain of strata cone volcanoes. The western slopes and middle of the range are characterized by heavy annual precipitation and dense vegetation below timberline, while the eastern slopes are characterized by progressively decreasing annual precipitation and vegetation density (moving from west to east).

Eastern Washington, the Columbia basin and plateau, the northeast Blue Mountains, and the Okanogan region of the upper northeast corner of the state are generally higher in elevation and more arid. Lower shrubsteppe plains, river valleys, and rolling hills and mountains are more characteristic of this region. Vegetation in eastern Washington is generally less dense, except in the low mountainous regions northeast of Spokane and in the northeast Blue Mountains. Geography in much of the northern half of Washington has also been heavily influenced by glaciation.

#### 3.2.2 Geology and seismicity

The geologic history of Washington is deeply connected with the themes of continental tectonic forces, volcanism, uplift, and glaciation. In central and eastern Washington, the Missoula floods caused massive flooding events that created geologic features in the Columbia River drainage basin, such as scablands. The Palouse region is also notable for its undulating landscape made

of windblown silt (loess), which is rich in nutrients and important for agriculture in the region. Geology and the effects of seismicity differ greatly across the state and are strongly influenced by the effects of the Cascadia Subduction Zone (CSZ), the offshore plate boundary in which the Juan de Fuca Plate is being subducted beneath the North American Plate. This tectonic action has been occurring steadily throughout the last several million years and is ongoing.

Sedimentary, metamorphic, and igneous rock deposits and emplacements found across the state are chiefly derived from this tectonic activity. Sedimentary and metamorphic rocks and structures are common throughout western Washington, and igneous volcanic and plutonic rock are commonly associated with the mountain ranges and Columbia plateau. Glacial deposits are common in northern Washington, where the Cordilleran Ice Sheet once extended, whereas much of southeastern Washington is generally finer-grained loess soil in varying thicknesses perched above massive layers of Columbia River basalts (DNR 2024a). Soil and geology in the mountainous regions of the Cascades, Olympics, northeast Blue Mountains, and North Cascades also vary widely dependent on their location. Surficial geology and soils in the state are shown in Figure 2.

Dense fault complexes are present throughout several areas in the state and offshore. The CSZ is a megathrust fault system capable of producing very large-magnitude earthquakes (viz., Mw 9.0+) and associated tsunamis (DNR 2024b). Inland, fault systems in western Washington, such as the Seattle Fault Zone (SFZ), Tacoma Fault Zone, Darrington-Devils Mountain Fault, and Whidbey Island Fault Zone, are also active fault systems that are capable of generation of large-magnitude earthquakes. Much of central, southern, and southeastern Washington along the Columbia River Gorge region is also seismically active. Faults and fault systems from Ellensburg to Yakima, Goldendale, the Tri-Cities, and Walla Walla are widely distributed across the study area. The locations of all mapped active faults in the state are included in Figure 3.

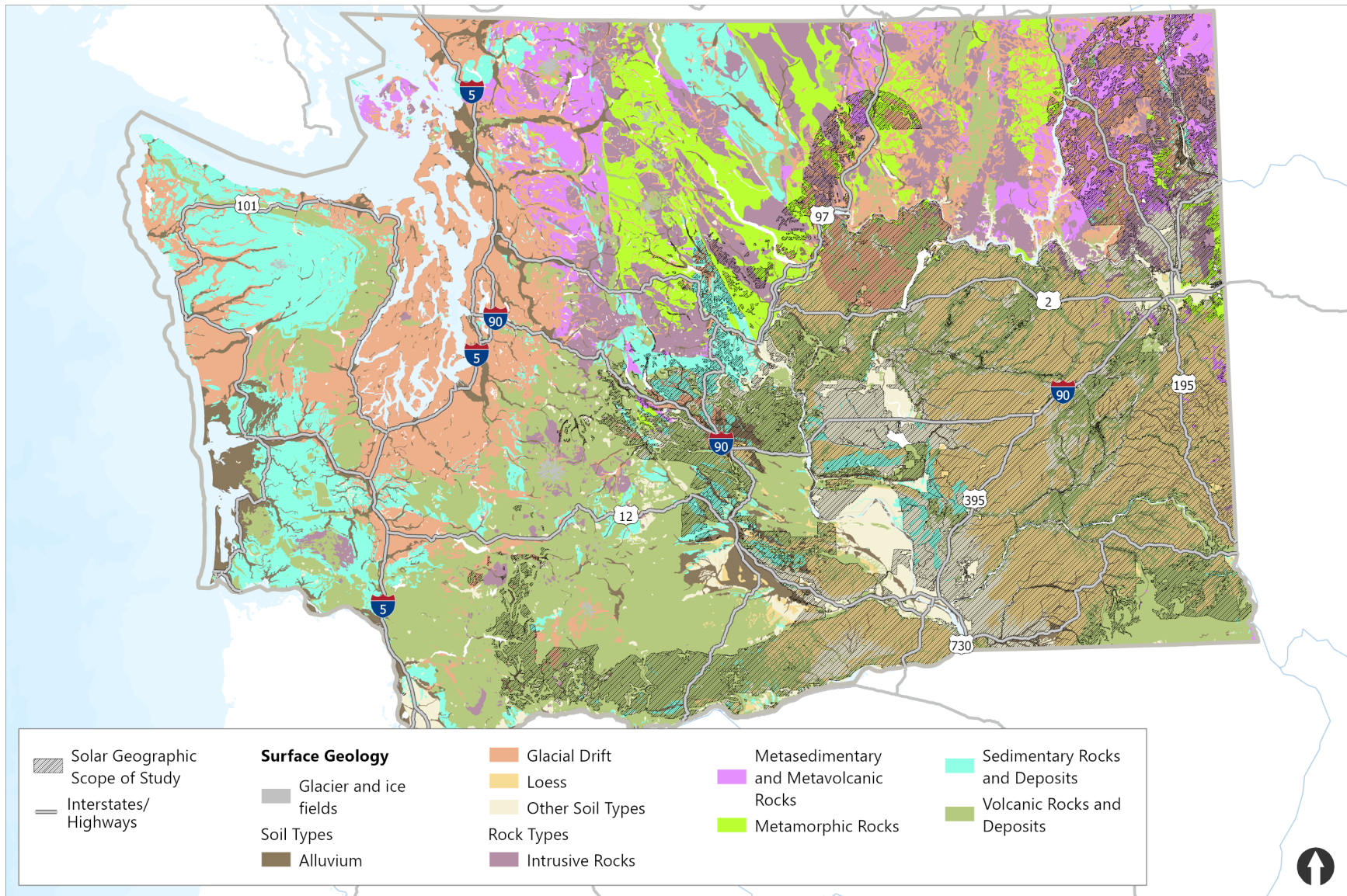


Figure 2. Surficial geology

Data source: DNR 2023b



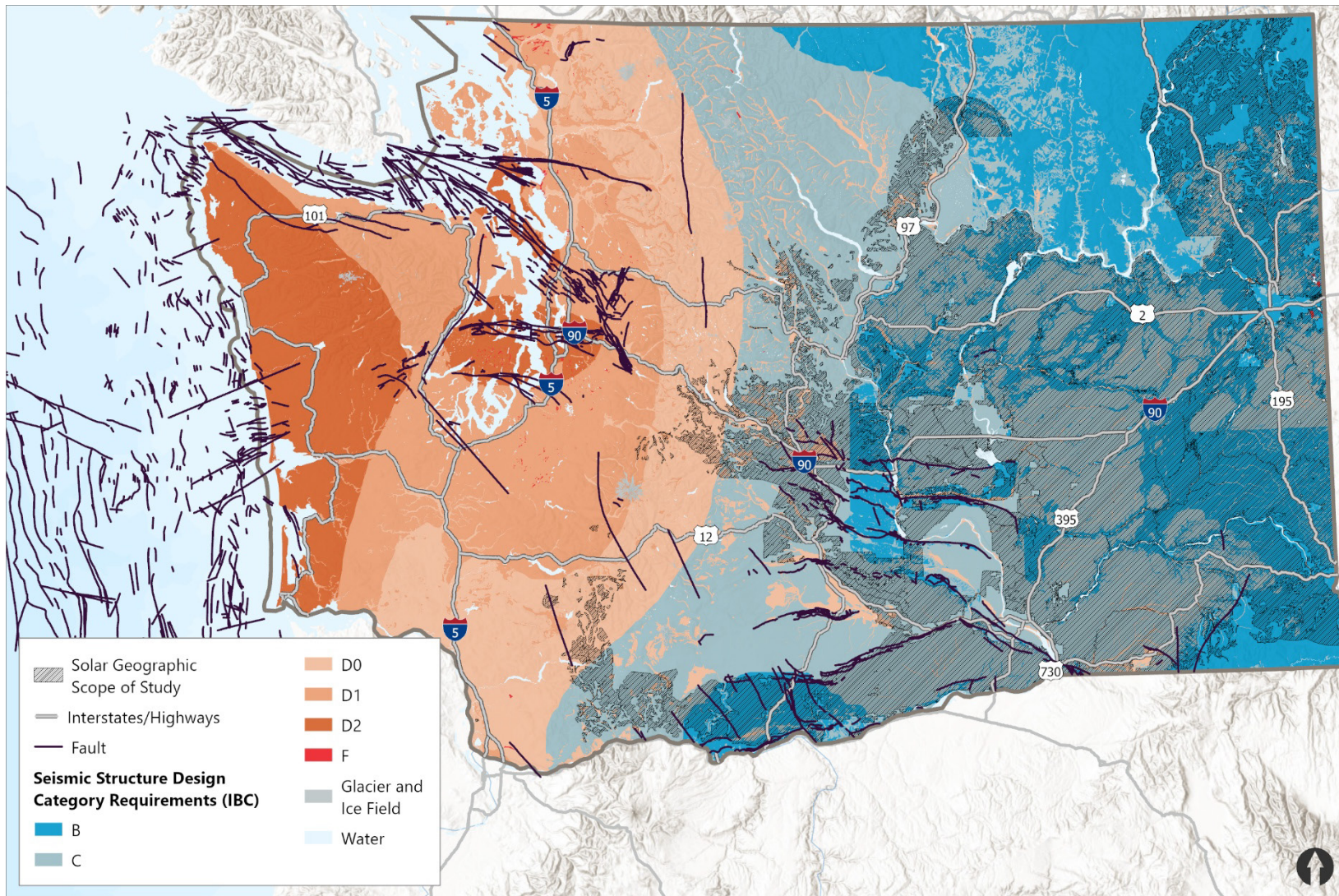


Figure 3. Seismic hazards

Data source: DNR 2023b

Note: Seismic design categories correlate to anticipated seismic ground response conditions. Seismic design category is based on generally anticipated earthquake ground response conditions for the International Building Code (ICC 2024)

### **3.2.3 Surface soils**

The formation of soil is a long and complex interaction between climate, topography, ecology, and attributes such as provenance or geologic parent materials (EFSEC 2023). The physical properties of soils, such as grain size and mineralogy, contribute substantially to their interactions with the greater environment. Impacts, such as erosion, may be exacerbated by the surface soil characteristics and would differ based on other environmental and anthropogenic factors such as climate, elevation, temperatures, precipitation, and land use type.

Surface soils often form in common groupings or horizons, as a relative function of the environs in which they are present. Compaction, grain size distribution, soil layer thicknesses, and soil structures (such as low- and high-permeability layers) generally form according to the environmental conditions relative to the physical properties of the soil and based on climate, precipitation, provenance, and vegetation cover. Other soil structures, such as biological crusts or desert pavements, may also be sensitive to disturbance and play an important role in local ecology; both are unique biological and physiological conditions that are specific to the environment in which they form and may take very long periods to recover. The study area includes several regions in Washington that may contain these sensitive soil structures (NRCS 2019). Identification of these areas is not feasible on the same scale as other elements; however, these types of features are common within the study area and would require identification during site-specific investigations. Studies to identify soil types on a site are expected to be done in researching potential project sites and during site characterization.

Soils in agricultural or forested areas may also exhibit unique attributes that may require more detailed characterization. Designated farmlands or forests may have been identified by the Natural Resources Conservation Service based on several conditions that may not be recreated in other regions. The study area includes agricultural and designated timber or forest land that is actively farmed, managed, or reserved. Agricultural soil and forest land types may be protected from irreversible conversion by government regulations under the federal Farmland Protection Policy Act and the Forest Legacy Program.

Exposed soils in central and eastern Washington, where it is characteristically dry and windy, lead to loss of soil and impacts to air quality, including from large dust storms that generally occur from spring through fall.

### **3.2.4 Geologic hazards**

Geologic hazards have the potential to affect environmental quality and change topography, habitat, vegetation, drainage patterns, and other attributes. Understanding geologic hazards—such as earthquakes, surface faults, tsunamis and seiches, liquefaction, volcanic eruptions, and landslides—is important because risks of these hazards can impact the safety and feasibility of

project construction, operation, and decommissioning. They are elaborated upon in the following sections.

#### **3.2.4.1 Earthquake ground shaking**

Earthquake ground shaking is generated from the elastic rebound of crustal rock on both sides of the rupture plane following fault rupture. Ground motions occur as seismic waves, emanating from the focus of fault rupture, travel through the subsurface materials. The intensity and effects of seismic waves traveling outward from the epicenter can be amplified by unconsolidated materials, such as alluvium or basin fill. Earthquake-induced shaking may cause other impacts on the ground surface including hazard types such as landslides, fault rupture, and liquefaction (USGS 2024a).

Given the presence of seismic features in the state, many regions within the study area are at risk of seismic activity. The seismic design maps for Washington (Cakir and Walsh 2007) generally identify the range of seismic structure design categories required for implementation across the state and may be used as a general tool when overlaid onto the study area. The seismic design maps consider events from random crustal sources, as well as mapped major fault systems (CSZ, SFZ, and Tacoma Fault Zone), and lesser faults and fault systems (Cherry Creek Fault, Oak Flat Fault, and Saddle Mountain Fault) and derive seismic design category values that would be required for a project sited within each seismic zone. Site-specific geotechnical investigations may identify site materials, subsurface geology, or other factors that may influence site design and construction requirements and should be carefully considered during project design. It should be noted that while some faults may be mapped entirely outside of the study area (e.g., SFZ), the ground response associated with an earthquake occurring on such a fault may be felt on sites farther away, including potential project sites that may be located within the study area.

#### **3.2.4.2 Surface fault rupture**

Surface fault rupture occurs when relative displacements on either side of a fault rupture plane are expressed at the ground surface as abrupt horizontal and/or vertical offsets or fissures. Surface fault rupture may bisect infrastructure, roads, buildings, pipelines, energy transmission lines, or other structures, potentially causing substantial damages. The expression of surface fault rupture varies depending on the fault type; for instance, faults like the SFZ may exhibit both horizontal and vertical displacement. In contrast, normal and reverse faulting typically results in vertical offset predominance. Surface ruptures may also be a function of ground subsidence, which may be the result of tectonic or seismic displacement, settling, compaction or consolidation of soil.

The locations of identified fault structures are shown in Figure 3 and are overlaid within the framework of the study area. The resolution at the scale required for this technical resource report may not identify the exact locations of fault structures in relation to potential solar



energy facility sites with enough specificity to adequately screen out or locate sites in areas where rupture is not anticipated. Detailed geotechnical and hydrogeological site characterizations could identify this hazard type in advance of project design and should be considered necessary to avoid or design with specific consideration to the hazards.

#### **3.2.4.3 *Tsunami and seiche***

Tsunami and seiches are types of waves generated by the rapid displacement of water. In the ocean, tsunamis most often result from seismic events with subduction zone earthquakes, such as those along the CSZ, which lies immediately west of the coast of Washington, playing a substantial role. The mechanism for tsunamis involves the sudden, abrupt offset of the sea floor during seismic events. Additionally, while less common than subduction zone events, local earthquakes along the SFZ, another active fault in Washington, can generate tsunamis in large waterbodies (DNR 2024b). The study area does not overlap with documented tsunami inundation zones (Dolcimascolo et al. 2021; Dolcimascolo et al. 2022) in the state, and as such, any potential tsunamis are not anticipated to cause disturbance to solar energy facility sites.

A seiche is similar to a tsunami in that it is associated with the displacement of water, but it occurs within a confined waterbody such as a lake, reservoir, bay, or river. Seiches may occur from seismic activity or from a landslide, quickly displacing water as a landmass or material enters the waterbody. In most cases, within the study area considered for this PEIS, there would be no potential impacts from tsunamis and seiches. Similarly, the risks of seiche would be restricted to locations adjacent to waterbodies, which are scarce within the study area. Detailed analysis should be conducted for potential project locations adjacent to waterbodies to assess potential inundation risks related to seiche events.

#### **3.2.4.4 *Liquefaction and cyclic softening***

Liquefaction is a process through which loose, saturated, non-plastic to low plasticity soils, such as sands and some silts, temporarily lose shear strength during and immediately after a seismic event. Liquefaction occurs as shear stresses propagate through these soils and cause particles to dislodge and contract or collapse, increasing pore pressures if the water cannot drain quickly enough. This increase in pore pressure causes a decrease in frictional resistance at particle interfaces, resulting in an effective loss of shear strength and potential ground deformations, such as post-seismic reconsolidation settlement and lateral spreading.

Cyclic softening is differentiated from liquefaction in that it refers to effects of the progressive increase in shear strain on fine-grained soils, such as silts and some clays, when subject to seismic loading. Unlike liquefaction, cyclic softening typically does not result in a sudden decrease in shear stiffness or ground deformations associated with post-seismic reconsolidation settlement; however, the accumulation of large shear strains can result in strength loss that may be of concern for slopes and structures.

Following the 2001 Nisqually earthquake, DNR was awarded a grant by the Federal Emergency Management Agency (FEMA) to generate earthquake hazard maps on a county-by-county basis

for the entire state (USGS 2024a). These maps included seismic site class maps, consistent with the National Earthquake Hazards Reduction Program, and liquefaction susceptibility maps. These maps are available in GIS format on DNR's Geologic Information Portal and can be used to preliminarily identify areas of likely liquefaction sensitivity and delineate geologically hazardous areas, as shown in Figure 4. Due to the scope and scale of these mapping efforts, however, areas that may be susceptible to cyclic softening are not specifically mapped, and some areas that fall outside of the mapped boundaries may be susceptible to liquefaction. Accordingly, a site-specific review and investigation program should always be conducted to assess the risk of a site for liquefaction and/or cyclic softening potential.

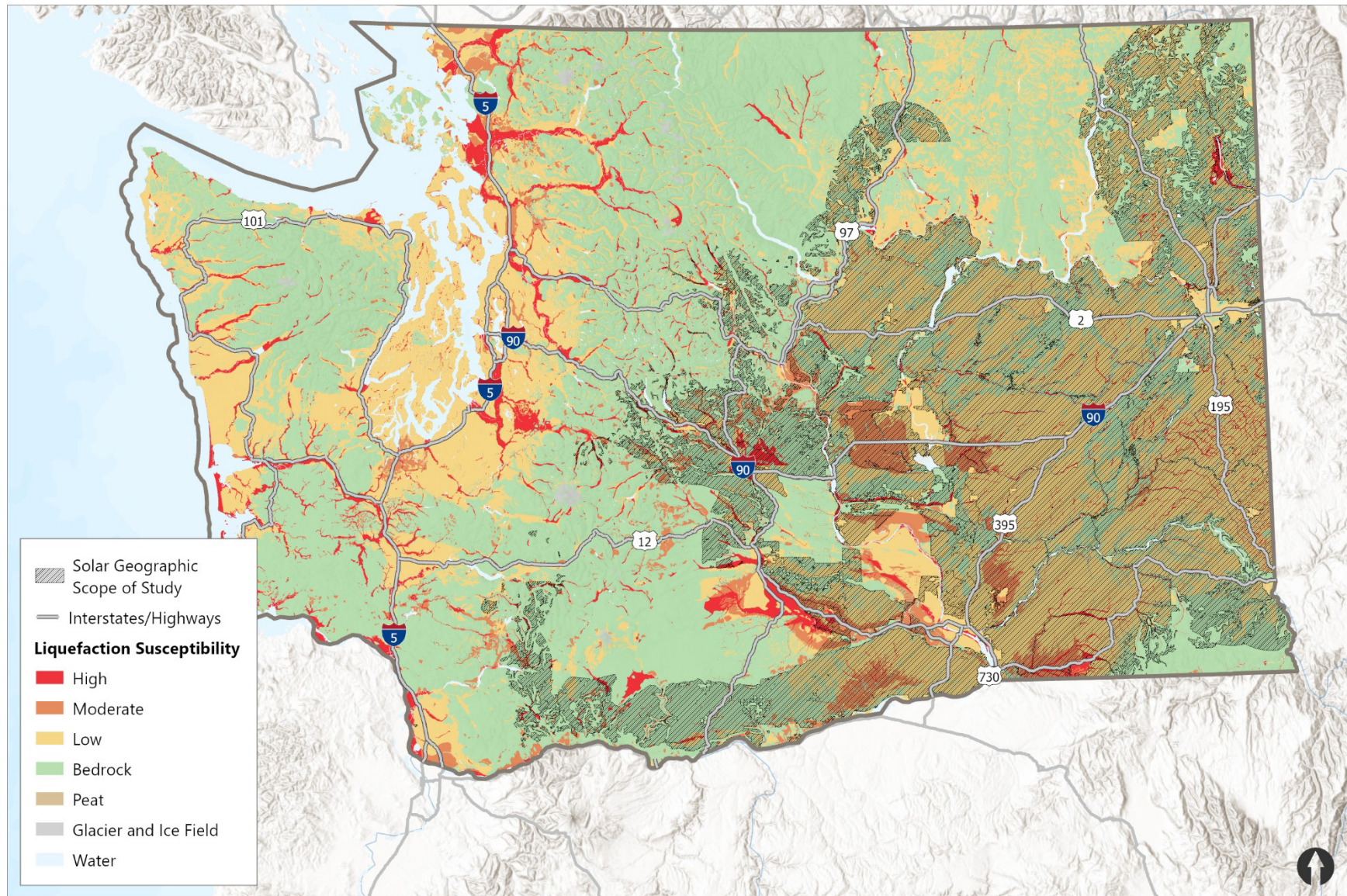


Figure 4. Liquefaction susceptibility

Data source: DNR 2023b



### 3.2.4.5 Volcanic hazards

The USGS recognizes active or potentially active volcanoes in and around Washington at Mt. Saint Helens, Glacier Peak, Mt. Rainier, Mt. Adams, Mt. Baker, and Mt. Hood (USGS 2024b). Effects of a volcanic eruption may be far reaching and cause significant impacts on solar projects anywhere in the state. In consideration of the severity of eruption impacts and relative activity levels, the USGS considers the threat level of the identified volcanoes to be High (Mt. Adams) to Very High (all others listed; Ewart et al. 2018). Unlike seismic hazard aggregation used to define seismic design maps, an aggregated probability of eruption in a defined time period (e.g., 100 years) considering all Pacific Northwest volcanoes is not available; however, the USGS notes that “during the past 4,000 years eruptions have occurred at an average rate of about 2 per century” for Cascade Range volcanoes (Myers and Driedger 2008).

#### Ashfall

Airborne ash is commonly ejected from Cascade volcanoes during eruptions, which may deposit large quantities of falling ash that may be heavy enough to threaten building or vehicular damage and potentially damage solar facility equipment. The fallout from falling ash is dependent on several factors, including the scale of the volcanic event, ejection direction, and wind or weather conditions at the time of the eruption.

#### Flows/Slides

Various types of flows and slides pose substantial risks to surrounding areas and infrastructure, particularly in regions with active Cascade volcanoes. USGS and DNR maps identify several volcanic flow or slide hazard areas that are within the study area. While some of these hazard types would be confined to existing natural drainage features and are not likely to directly impact potential solar facility equipment, the effects of these events may directly or indirectly impact solar energy infrastructure. These phenomena are discussed below. Understanding the characteristics and behaviors of these hazards is crucial for effective risk mitigation.

- **Lahar:** This is a superheated mud, ash, and debris flow that is most commonly generated during volcanic eruption. Lahars are typically restricted to areas adjacent and downslope of volcanic areas. This type of flow may extend into parts of the study area. Potential lahar flow paths have been added to state geohazard maps for active Cascade volcanoes.
- **Debris flows:** Also known as mudflows or debris avalanches, these are rapid movements of water, rock, soil, and other debris down steep slopes. The steep slopes of Cascade volcanoes are susceptible to debris flows, especially during heavy rainfall or volcanic activity. Debris flows can mobilize large volumes of rock, soil, and other materials, endangering communities located downhill from these volcanoes through direct impacts and indirect impacts (such as blocking or diverting existing surface waters).
- **Lava flows:** These are streams of molten rock that move slowly across Earth’s surface during volcanic eruptions. While lava flows from Cascade volcanoes typically move slowly, they can still pose risks to vegetation, infrastructure, and communities in their path. Past eruptions of volcanoes like Mt. Rainier and Mt. Hood have produced lava flows that affected surrounding areas.

- **Pyroclastic flows:** These are fast-moving avalanches of hot gas, ash, and volcanic rock fragments that can travel at extremely high speeds down the slopes of volcanoes. These flows are typically associated with explosive volcanic eruptions and can travel long distances, engulfing anything in their path with intense heat and volcanic ash. Although pyroclastic flows are less common from Cascade volcanoes compared to other volcanic hazards, they remain a threat to nearby communities during explosive eruptions.

### **Seismicity**

Seismicity in the regions within the study area can be influenced by the volcanic systems of the Cascade Range. Large-scale landslides, such as those during the eruption of Mt. St. Helens in May 1980, may occur if sections of a volcano collapse during an eruption. Moreover, volcanic activity can induce seismic events, potentially triggering earthquakes and landslides.

#### **3.2.4.6 Landslides**

Landslides can pose catastrophic threat to buildings, structures, and people, and may occur in varying levels of severity ranging from fast-moving debris flows to slow soil creep. The origination of landslides may be connected to a variety of drivers that may be natural or anthropogenic in origin; however, they generally occur when driving forces outweigh the resisting forces in a rock or soil mass and the two forces fall out of equilibrium. Topography, soil and rock material types, moisture conditions, precipitation, and vegetation are all factors in the slope equilibrium conditions that increase or decrease landslide susceptibility on a given area. In general, slope instability risks are closely related to areas with topography and slopes steeper than about 20%; however, soil, geology, and other local conditions in an area greatly impact this geologic hazard type. Although the geographic scope of study is limited to areas of 15% slope or less, it is important to note that landslides can also begin outside the boundary of a particular project and travel through the site or can be generated within the study area boundary where adjacent to potential landslide areas.

Existing slide mass deposits and landslide susceptibility areas are documented for most of the study area and provide an effective starting point for evaluating the potential environmental impacts from landslides. Among the common drivers of landslide hazard risks are slope angle and geology or soil types, which are considered in the development of landslide susceptibility maps shown in Figure 5. Other drivers of landslide risk include slopes in wildfire burn areas or commercial timberlands in areas where burned vegetation or clearcutting practices have removed the mechanical stabilizing effects of root structures, precipitation interception, or changed the slope equilibrium when timber is removed. Post-wildfire debris flow areas have been identified and mapped with some certainty throughout the state, but proximity to commercial forest land, specifically in areas that have been or could be clearcut, would need to be evaluated on a case-by-case basis.

Within the study area, the mapped landslide features of historic and recent landslides are extensive. In many cases, existing slide masses have been mapped during geologic field surveys.

In some cases, existing landslides and landslide hazard risks have been identified by DNR mapping through determining probabilistic landslide activity based on slope angle, as determined by a digital elevation model, compiled by LiDAR information. DNR maintains hazard maps showing both field and remote, probabilistically mapped landslides and landslide hazard areas, which can serve as a screening tool for site-specific studies; however, it is anticipated that a focused approach to identification and management of this hazard type, including field reconnaissance and geotechnical investigations, would occur during site selection and the design of future site-specific projects. Two large existing landslides and landslide hazard areas in Chelan (Malaga Landslide, considered inactive) and Klickitat (Cascade Landslide Complex, considered active) counties are presented in Figure 6 as samples of the DNR landslide inventory. Additionally, there are county-level landslide mapping efforts underway that could be reviewed during site characterization and design.

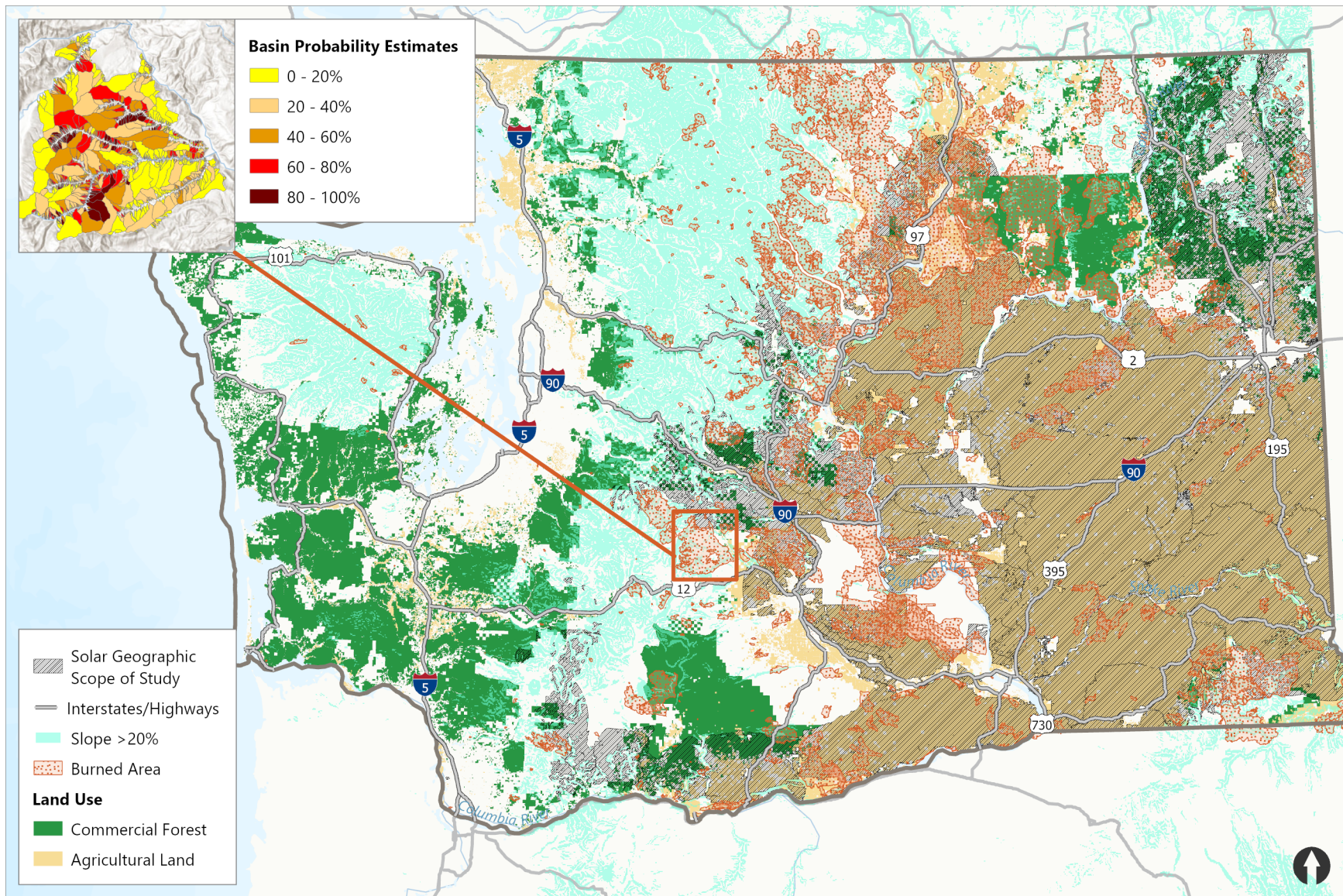


Figure 5. Landslide susceptibility

Data sources: DNR 2023b; Ecology 2024; USGS 2024c



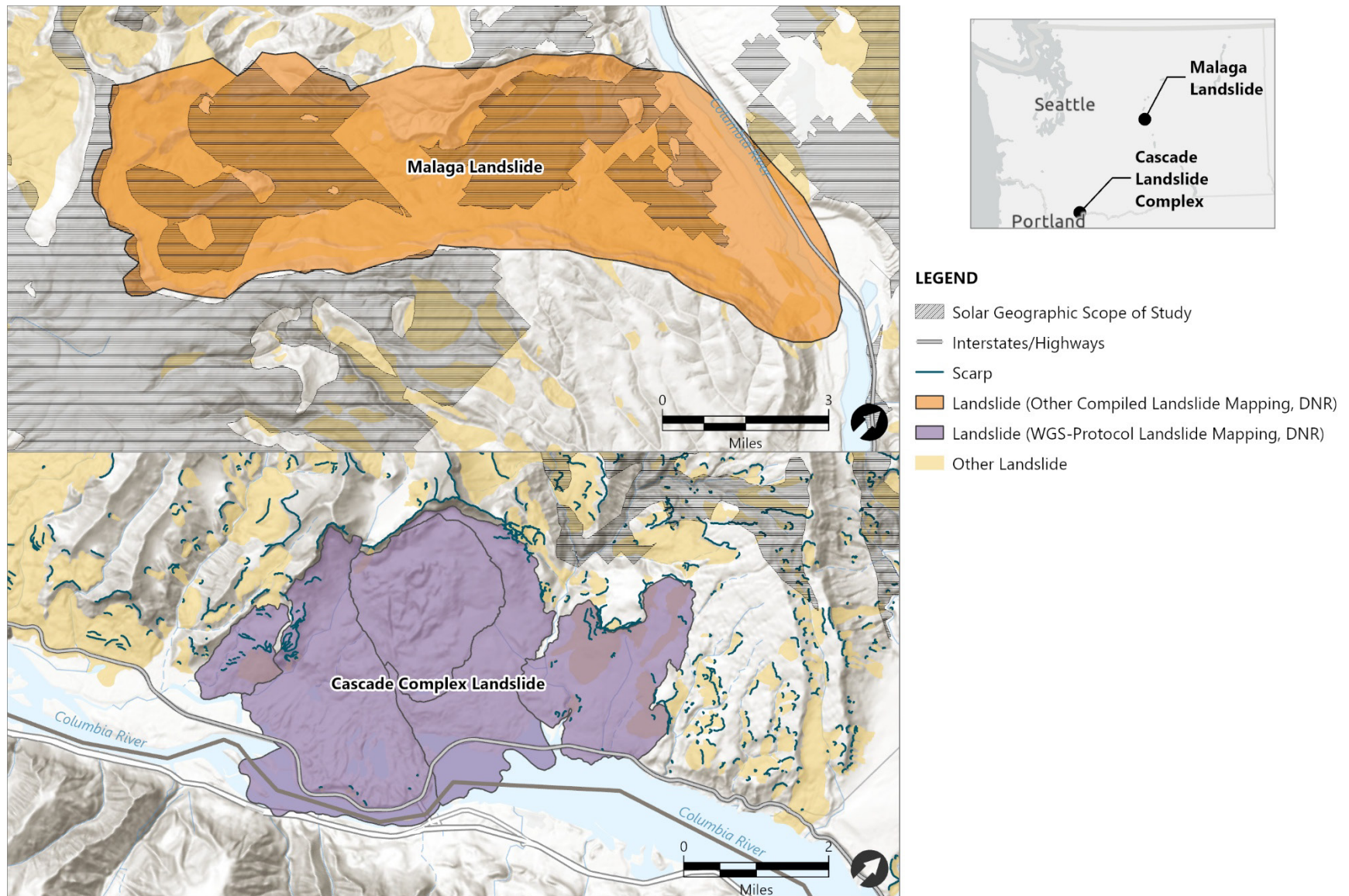


Figure 6. Landslide inventory

Data sources: DNR 2023b



### 3.3 Potentially required permits and approvals

The following permits and approvals related to earth resources would potentially be required for investigation, construction, operation, or decommissioning of typical solar energy projects:

- **Clean Water Act Section 402 National Pollutant Discharge Elimination System (NPDES) Construction Stormwater Permit (Washington State Department of Ecology [Ecology]):** Required for construction that disturbs more than 1 acre of land and has potential to discharge stormwater to state surface waters or construction disturbance of any size that has the potential to be a significant contributor of pollutants or may be expected to cause a violation of any water quality standard (including groundwater standards). Ecology requires that Stormwater Pollution Prevention Plans be prepared and implemented to ensure compliance with state and federal water quality standards.
- **Construction and Development Permits (e.g., road access, grading, building, mechanical, lights, signage) (local agency):** Various project construction activities and placement of new or modification of existing facilities would be subject to local permits to ensure compliance with land use, grading and drainage, stormwater management, building standards, fire codes, etc.
- **Sand and Gravel General Permit (Ecology):** Required for extraction of sand and gravel aggregate materials that have a discharge of process wastewater, stormwater, or mine dewatering water. May be required for a project's aggregate source.
- **Surface Mining Reclamation Permit (DNR):** Required for extraction of materials such as sand, gravel, or rock from state- or privately owned lands. Required for each surface mine that results in more than 3 acres of disturbed ground, or has a high-wall or disturbance area that meets certain criteria. May be required for a project's aggregate source.

### 3.4 Utility-scale solar facilities

The extent and magnitude of impacts on soil and geological resources would vary depending on the geographical region of the project, as well as the size of the project. In general, project size correlates to the potential for impacts because of the relative scale of project footprints, quantities of construction materials, and scale of supporting infrastructure. Smaller projects require fewer roads, structures, and generation-tie transmission lines (gen-tie lines), and less overall soil disturbance. Regardless of project scale, if unmanaged stockpiles or improper excavation, soil and material handling, or management practices occurred, the construction of a project may result in erosion or sediment transport into waterways.

#### 3.4.1 Soil resources

##### 3.4.1.1 *Impacts from construction and decommissioning*

Site characterization activities completed in advance of construction would typically include the following activities: desktop studies, surveying, surface mapping, subsurface investigations

(e.g., borings), and minimally invasive geophysical survey techniques. Likely impacts during field activities include soil compaction, creation of ruts, and erosion due to the passage of vehicles and equipment during field investigation activities, localized site clearing for subsurface investigation, and limited earthwork associated with test pit excavations, if required. In mountainous terrain, site grading, as well as clearing (removal of surface materials) and grubbing (removal of subsurface vegetation materials) may be required if existing access routes are unavailable or unsuitable for the equipment.

Impacts on soil resources during construction would primarily be a result of ground-disturbing activities and include a range of impacts at and proximate to a planned utility-scale solar facility. These activities may include grading for site access and development, clearing and grubbing, installation of subsurface infrastructure (e.g., foundations, pilings, deep foundations, utility trenches), stockpiling of site soils, importing off-site soils and removing site soils, placement and compaction of low-permeability materials, development of an on-site concrete processing or batch plant, and the use of aggregate resources and structural concrete from local suppliers.

Impacts associated with the above-described activities include the increased potential for soil compaction, mixing of soil horizons, surface erosion and runoff, sedimentation of nearby waterways, and soil contamination. Changing native soil conditions through compaction, grading, and incorporation of stormwater controls could alter surface runoff patterns and volumes, which in turn could lead to greater localized erosion potential and increased sedimentation of nearby waterways. The potential loss of vegetation during clearing would reduce the mechanical ability of root structures to resist the erosive effects of wind and water, also resulting in increased erosion of soil materials. The degree of impact from ground-disturbing activities also depends on site-specific factors, such as surface soil properties, vegetation density and type, slope angle and extent, distance to waterways or water collection infrastructure, and weather. Solar energy facilities are expected to be built on relatively flat areas, with slopes less than 15%. Localized slope instability resulting from over-steepened cuts, fills, or grading related to roads increases the potential likelihood of landslide generation. Whereas the inherent risk of landslides is considered in the geological hazard types, it is also important to consider how the effects of hydrogeological alterations, site preparation, grading, cutting, and filling may contribute to unstable conditions as a result of project development.

Construction activities would increase the potential for fluid (fuel, oil, hydraulic fluid, etc.) releases or spills and the potential application of herbicides and dust control stabilizers that would introduce contaminants into local soils if not controlled with best management practices (BMPs) and other preventative measures.

Construction of access roads, post foundations, and subsurface utility installation may require substantial excavation of soil and rock materials, depending on the site, which may need to be hauled off site. Additionally, development of a solar energy project could require importing aggregate and/or soil borrow for construction of roadways, concrete production, and general site grading. Impacts on aggregate resources in the vicinity would primarily include a temporary

reduction in available supply of those materials for other projects; however, the relative impact on those resources would be dependent on the number of local and regional suppliers, as well as the number of other projects to be constructed around the same timeframe. Impacts to aggregate resources are further discussed in the *Energy and Natural Resources Technical Report*. Aggregate surface mining resource sites are shown in Figure 7.



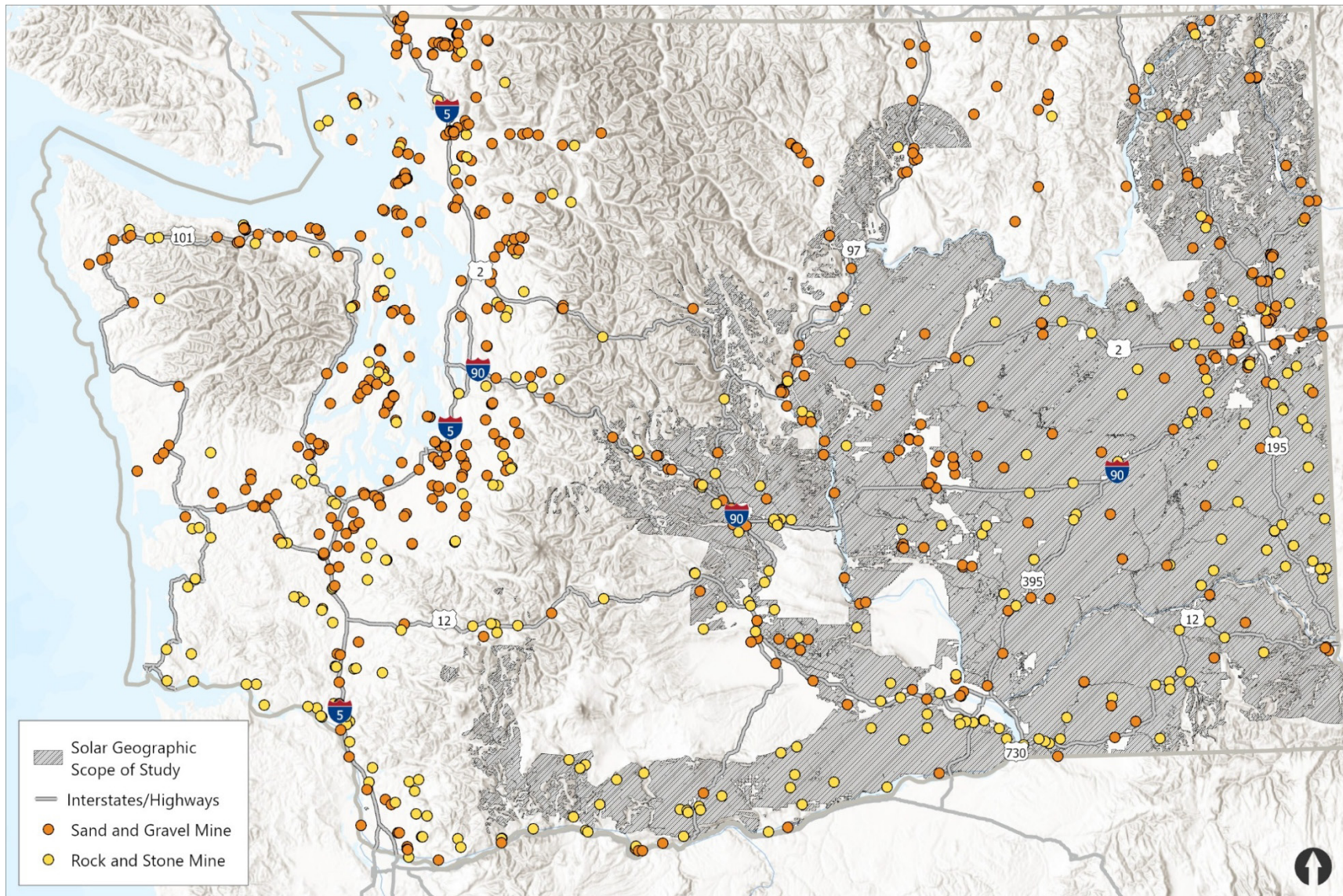


Figure 7. Aggregate resource locations

Data source: DNR 2023b

Decommissioning a solar energy facility may result in temporary impacts associated with site clearing and cleanup, including grading, demolition, and material off haul. Impacts from these activities may be similar to those generated during construction; however, they would be of lesser intensity and duration because of the availability of previously developed access routes and staging areas. For decommissioning, site restoration activities would include re-establishing native vegetation. The time to achieve site restoration and native vegetation re-establishment would vary based on project location, anticipated to be generally slower in drier, more variable temperature zones east of the Cascades. Further impacts to soil resources following decommissioning may also include changes to agriculturally significant lands that make them less suitable for later agricultural use.

Site characterization, construction, and decommissioning would result in localized ground disturbance, likely changes in local drainage patterns and borrow of construction materials, potential slope stability impacts, and unlikely subsidence. In general, impacts during construction would be greater for large projects than smaller ones, due to the increased disturbance area and potentially greater number of larger vehicles and equipment. Due to the limited spatial extents of the considered impacts, their relatively short duration, and the generally negligible to low magnitude of the impacts within those extents, most project construction and decommissioning would result in **less than significant impacts** to soil resources. Permits and regulations preclude the use of potentially hazardous chemicals or herbicide applications, and other permits or regulations would require safe handling practices for hazardous chemicals and herbicides; however, the potential for an unintentional spill would remain. Spills to soil would likely be of small quantity and able to be cleaned up. Spills have the potential to cause reduced soil aeration and water infiltration; however, due to the likely limited extent, magnitude, and duration of these impacts, most project construction would result in **less than significant impacts**.

#### **3.4.1.2 Impacts from operation**

Following construction, the anticipated impacts from ongoing operations and maintenance are anticipated to be minimal. The use of maintenance vehicles and equipment would generally be limited to access roads and designated areas that were developed during construction, and little to no new ground disturbance is anticipated. Increased potential for soil erosion could be present along roads, parking areas, buildings, or other on-site improvements where runoff or wind may be channeled around impermeable or unyielding elements.

Site operations would result in potential changes in local drainage patterns and limited borrow of construction materials for maintenance but are unlikely to result in localized ground disturbance, slope stability impacts, or subsidence.

Similar to construction, permits and regulations require safe handling practices or preclude the use of potentially hazardous chemicals and herbicides; however, the potential for spills would remain. Spills to soil would likely be of small quantity and within containment areas or able to be cleaned up.

Due to the limited spatial extents of the considered impacts, requirements for hazardous chemical containment, as well as the negligible to low magnitude and probability of impacts, operations would result in **less than significant impacts** to soil resources.

## 3.4.2 Geologic hazards

### 3.4.2.1 *Impacts from construction and decommissioning*

Geologic hazards are not generated by construction or development activities, but rather are intrinsic to the natural environment.

The site characterization phase would include desktop and field studies to identify and assess the geologic hazards. Due to the short duration and limited footprint of field activities, the risk of impacts on site characterization by or from geologic hazards is considered low.

Solar energy facilities are expected to be built on relatively flat areas, with slopes less than 15%. The effects of geologic hazards during construction are generally limited to those associated with increasing slope instability and landslide risks, as described in Section 3.2.4.6. Construction activities that can potentially increase this risk are mainly related to building roads and include grading that results in steepening of slopes, cutting mid-slope or at the base of a slope (e.g., for an access road or building pad), and alteration of drainage patterns and water infiltration rates. The consequences of landslides can extend to surficial waters, impacting them through diversion or sedimentation, as well as affecting surrounding buildings, infrastructure, or people.

Utility-scale solar energy facilities would not entail long duration construction cycles, and the likelihood of a significant seismic or volcanic event during construction is very low. Channelized volcanic hazards, such as pyroclastic flows or lahars, are not likely to impose direct or indirect impacts within the study area. Additionally, an extensive seismic network has been installed at active volcano sites throughout the region to provide advance warning of a potential volcanic eruption, which would allow for demobilization or safe relocation of select construction equipment, as well as relocation of personnel. Volcanic impacts associated with ash fall, though highly dependent on wind conditions at the time, may include ash accumulation on structures, transportation routes and solar collection panels, clogging of filters and equipment, dispersal of fine, abrasive particles in air and water, and disruption of vegetation. Following an eruption, it is likely that construction activities would resume when regionally viable and site conditions are safe to do so.

The likelihood of a significant seismic event during construction is very low, and the damage to facilities and impacts to construction operations associated with an event are dependent on the stage of construction and the severity of the event. An event midway through construction may result in collapse of temporary construction support systems or toppling of unsecured equipment or materials. Such an event would increase the potential for limited fluid (fuel, oil, hydraulic fluid, etc.) releases or spills, including any herbicides and dust control stabilizers that are stored on site. These types of impacts are further discussed in the *Environmental Health and Safety Technical Resource Report*.



Due to the low likelihood that regional geologic hazards would occur (e.g., earthquake) or that local geologic hazards would be triggered (e.g., landslide) during site characterization, construction, or decommissioning, impacts are further unlikely and of small scale and would be considered **less than significant impacts**.

#### **3.4.2.2 Impacts from operation**

The impacts of geologic hazards, particularly those associated with seismicity and volcanic activity, are primarily considered during the operational life of a project. While the various elements of a utility-scale solar energy facility are required to be designed to some level of seismic performance, if earthquake ground-shaking intensity exceeds design standards, damage to facility infrastructure may occur. Additionally, ground shaking may dislodge or topple materials stored on site in support of operations and maintenance activities, which could result in a small-scale fluid release or spill.

Potential ashfall hazards during operation cannot be entirely avoided via site selection due to the inability to predict actual wind speed and orientation at the time of a potential eruption. The impacts of ashfall on a project may include general accumulation and potential corrosion of surfaces, including solar collection panels, damage to ventilation systems, damage to site equipment and electronics, and temporarily reduced or suspended operations.

While it is possible to avoid mapped landslide hazards during siting, the potential exists for sloughing or raveling of near-surface soils, on cut and fill slopes, during sustained or extreme rainfall events. Such instances entail standard operation and maintenance activity to clean up and repair slopes but are not expected to result in damage to the project or impair general project operation.

Due to the low likelihood that regional geologic hazards would occur, particularly in excess of code-based design standards (e.g., earthquake ground shaking above seismic design standards), and the small scale of local geologic hazards (e.g., sloughing along slopes) during the operation phase, impacts are further unlikely and of small scale and would be considered **less than significant impacts**.

#### **3.4.3 Measures to avoid, reduce, and mitigate impacts**

The PEIS identifies a variety of measures to avoid, reduce, and mitigate impacts. These measures are grouped into five categories:

- **General measures:** The general measures apply to all projects using the PEIS.
- **Recommended measures for siting and design:** These measures are recommended for siting and design in the pre-application phase of a project.
- **Required measures:** These measures must be implemented, as applicable, to use the PEIS. These include permits and approvals, plans, and other required measures.
- **Recommended measures for construction, operation, and decommissioning:** These measures are recommended for the construction, operation, and decommissioning phases of a project.

- **Mitigation measures for potential significant impacts:** These measures are provided only in sections for which potential significant impacts have been identified.

Many geologic hazards are mapped (e.g., landslide hazards) and/or have code-based design guidance (e.g., seismic ground shaking), allowing for avoidance and mitigation through careful siting considerations, design, permitting, and BMPs. In a few cases, such as volcanic ash derived from a regional volcanic eruption, the hazard is much harder to map or constrain. While there may not be standard design guidance, and siting to facilitate avoidance for such a hazard would not be practical, the very low likelihood of occurrence typically allows for such hazards to not be considered for design or impact considerations.

Complete avoidance of impacts to soil resources due to ground-disturbing activities is not likely feasible; however, moderate to substantial reduction of impacts could be achieved through careful consideration of impacts, careful design, and limitation of disturbed areas, as well as other recommendations detailed in this technical resource report.

#### **3.4.3.1 General measures**

- **Laws, regulations, and permits:** Obtain required approvals and permits and ensure that a project adheres to relevant federal, state, and local laws and regulations.

**Rationale:** Laws, regulations, and permits provide standards and requirements for the protection of resources. The PEIS impact analysis and significance findings assume that developers would comply with all relevant laws and regulations and obtain required approvals.

- **Coordination with agencies, Tribes, and communities:** Coordinate with agencies, Tribes, and communities prior to submitting an application and throughout the life of the project to discuss project siting and design, construction, operations, and decommissioning impacts, and measures to avoid, reduce, and mitigate impacts. Developers should also seek feedback from agencies, Tribes, and communities when developing and implementing the resource protection plans and mitigation plans identified in the PEIS.

**Rationale:** Early coordination provides the opportunity to discuss potential project impacts and measures to avoid, reduce, and mitigate impacts. Continued coordination provides opportunities for adaptive management throughout the life of the project.

- **Land use:** Consider the following when siting and designing a project:
  - Existing land uses
  - Land ownership/land leases (e.g., grazing, farmland, forestry)
  - Local comprehensive plans and zoning
  - Designated flood zones, shorelines, natural resource lands, conservation lands, priority habitats, and other critical areas and lands prioritized for resource protection
  - Military testing, training, and operation areas
  - State-designated harbors



- Air quality nonattainment areas

**Rationale:** Considering these factors early in the siting and design process avoids and minimizes the potential for land use conflicts. Project-specific analysis is needed to determine land use consistency.

- **Choose a project site and a project layout to avoid and minimize disturbance:** Select the project location and design the facility to avoid potential impacts to resources. Examples include the following:
  - Minimizing the need for extensive grading and excavation and reducing soil disturbance, potential erosion, compaction, and waterlogging by considering soil characteristics
  - Minimizing facility footprint and land disturbances, including limiting clearing and alterations to natural topography and landforms and maintaining existing vegetation
  - Minimizing the number of structures required and co-locating structures to share pads, fences, access roads, lighting, etc.

**Rationale:** Project sites and layouts may differ substantially in their potential for environmental impacts. Thoughtful selection of a project site and careful design of a facility layout can avoid and reduce environmental impacts.

- **Use existing infrastructure and disturbed lands, and co-locate facilities:** During siting and design, avoid and minimize impacts by:
  - Using existing infrastructure and disturbed lands, including roads, parking areas, staging areas, aggregate resources, and electrical and utility infrastructure
  - Co-locating facilities within existing rights-of-way or easements
  - Considering limitations of existing infrastructure, such as water and energy resources

**Rationale:** Using existing infrastructure and disturbed lands and co-locating facilities reduces impacts to resources that would otherwise result from new ground disturbance and placement of facilities in previously undisturbed areas.

- **Conduct studies and surveys early:** Conduct studies and surveys early in the process and at the appropriate time of year to gather data to inform siting and design. Examples include the following:
  - Geotechnical study
  - Habitat and vegetation study
  - Cultural resource survey
  - Wetland delineation

**Rationale:** Conducting studies and surveys early in the process and at the appropriate time of year provides data to inform siting and design choices that avoid and reduce

impacts. This can reduce the overall timeline as well by providing information to agencies as part of a complete application for environmental reviews and permits.

- **Restoration and decommissioning:** Implement a Site Restoration Plan for interim reclamation following temporary construction and operations disturbance. Implement a Decommissioning Plan for site reclamation at the end of a project. Coordinate with state and local authorities, such as the Washington Department of Fish and Wildlife, county extension services, weed boards, or land management agencies on soil and revegetation measures, including approved seed mixes. Such plans address:
  - Documentation of pre-construction conditions and as-built construction drawings
  - Measures to salvage topsoil and revegetate disturbed areas with native and pollinator-supporting plants
  - Management of hazardous and solid wastes
  - Timelines for restoration and decommissioning actions
  - Monitoring of restoration actions
  - Adaptive management measures

**Rationale:** Restoration and decommissioning actions return disturbed areas to pre-construction conditions, promote soil health and revegetation of native plants, remove project infrastructure from the landscape, and ensure that project components are disposed of or recycled in compliance with all applicable laws and regulations.

- **Cumulative impact assessment:** Assess cumulative impacts on resources based on reasonably foreseeable past, present, and future projects. Identify measures to avoid, reduce, and mitigate cumulative impacts. Consider local studies and plans, such as comprehensive plans.

**Rationale:** Cumulative impacts can result from incremental, but collectively significant, actions that occur over time. The purpose of the cumulative impacts analysis is to make sure that decision-makers consider the full range of consequences under anticipated future conditions.

#### **3.4.3.2 Recommended measures for siting and design considerations**

- Conduct detailed geotechnical engineering, soil, and hydrologic studies to characterize site conditions to identify options for siting and reducing impacts from earthwork.
- Avoid geologic hazard areas such as mapped seismic hazards, landslide hazard areas, surface fault rupture hazard areas, and volcanic flow hazard areas to reduce risk of erosion or damage.
- Identify the level of seismic design, material types, and development strategies needed based on the potential risk of earthquakes. Design facilities to account for current seismic design parameters and building codes.

### **3.4.3.3 Required measures**

This section lists permits and approvals, plans, and other required measures for use of the PEIS, as applicable. See Section 3.3 for more detailed information on potentially required permits and approvals.

- Clean Water Act Section 402 NPDES Construction Stormwater Permit (Ecology)
- Construction and Development Permits (e.g., road access, grading, building, mechanical, lights, signage) (local agency)
- Sand and Gravel General Permit (Ecology)
- Surface Mining Reclamation Permit (DNR)
- Design new roads based on agency requirements and local climate conditions, soil moisture, and erosion potential.
- Develop an Erosion and Sediment Control Plan to prevent transportation of soil materials, particularly into surface waters or wetlands. The plan must be approved by applicable state and local agencies. Plan measures could include:
  - Construct and maintain erosion control in all disturbed areas and along roadways (e.g., silt fences, sediment traps, erosion control surfaces, stabilized road entrances and exit points).
  - Implement vegetative cover or mulching to stabilize exposed soil and reduce erosion risks.
  - Implement regular monitoring and maintenance programs to assess soil erosion, sedimentation, and soil stability throughout the facility life cycle. Promptly implement corrective actions or repairs to address any soil-related issues identified during monitoring activities.
- Develop a Spill Prevention, Control, and Countermeasure Plan if the project has an aggregate storage capacity of oil greater than 1,320 gallons or is located where a discharge could reach a navigable waterbody.

### **3.4.3.4 Recommended measures for construction, operation, and decommissioning**

- Implement grading and excavation techniques that minimize soil disturbance and compaction, such as level grading or cut-and-fill operations with minimal earthmoving.
- Avoid creating potentially unstable slopes during excavation and blasting operations.
- Minimize vegetation removal. Where vegetation or trees are removed, leave root systems intact to minimize soil disturbance and prevent erosion.
- Surface access roads, on-site roads, and parking lots with aggregate with hardness sufficient to prevent vehicles from crushing the aggregate and causing excessive dust or compacted soil conditions.
- Develop an Emergency Response Plan that includes measures to address project-specific geologic hazards, such as landslides or seismic events.
- Utilize weight dispersion mats or weight dispersion equipment in sensitive areas to reduce disturbances to native soil structure and vegetation.

#### **3.4.3.5 Mitigation measures for potential significant impacts**

- No potential significant impacts identified.

#### **3.4.4 Unavoidable significant adverse impacts**

Through compliance with laws and with the implementation of measures described in Section 3.4.3, there would be **no significant and unavoidable adverse impacts** anticipated related to earth resources from utility-scale solar facilities.

### **3.5 Solar facilities with battery energy storage systems**

#### **3.5.1 Impacts from construction, operation, and decommissioning**

##### **3.5.1.1 Soil resources**

The types of impacts on soil resources are the same as those anticipated for projects without BESS; however, the integration of utility-scale solar energy facilities with one or two BESSs introduces specific impacts that differ from standalone solar developments.

The addition of BESS components necessitates the construction of storage facilities, additional electrical infrastructure, and operational management systems, potentially leading to a larger overall footprint and subsequently more soil disturbance, particularly during the construction and installation phases. BESSs would be installed on gravel or concrete pads designed for secondary containment. A warehouse-type enclosure may also be used.

National Fire Protection Association (NFPA) 855 and state regulations require fire and spill containment measures for spills and fires for certain battery types with liquid electrolytes (WAC 51-54A-0322 and 51-54A-1207). Additionally, lithium-ion BESSs that are not listed under UL 9540 require a hazard mitigation analysis that includes an evaluation of potential energy storage system failures and safety-related impacts. Although the likelihood is remote, in the event of a BESS failure, there is a risk of environmental contamination to soil. Emergency response would not typically use water for battery fires, so soil contamination would be limited to the BESS site. However, firefighting water may be used on adjacent facility components to prevent fire spread. Spill response measures would be included in the project's Emergency Response Plan and the BESS operations and safety manual as required by NFPA 855. Secondary containment measures would consider the volume of water to be contained, and the methods and materials used for containment and treatment. Stormwater management considerations for BESS are discussed in the *Water Resources Technical Report* and hazardous materials are discussed in the *Environmental Health and Safety Technical Resource Report*.

Cleanup actions include removal and proper disposal of contaminated soils. Decommissioning of BESS components may necessitate soil testing to determine if failure or contamination has occurred. If contamination is identified, soil remediation efforts would be necessary. Spills would be required to be cleaned up. Other impacts from BESS failure are discussed in more detail within the *Environmental Health and Safety Technical Resource Report*.

Similar to facilities without a co-located BESS, construction, operation, and decommissioning would result in **less than significant impacts** to soil resources.

#### **3.5.1.2 Geologic hazards**

Geologic hazards described in Section 3.4.2 apply to facilities with a co-located BESS. The risk of project impacts due to ashfall would increase with the inclusion of the co-located BESS. These include equipment vulnerability due to ash particle infiltration, insulation challenges from ash accumulation, air intake blockages affecting cooling systems, and safety risks to maintenance personnel handling ash-contaminated equipment (ACP 2023).

Similar to facilities without a BESS, there would be **less than significant impacts** on geologic hazards.

### **3.5.2 Measures to avoid, reduce, and mitigate impacts**

Measures to avoid, reduce, and mitigate impacts are the same as those identified in Section 3.4.3 and the following measures for BESSs.

#### **3.5.2.1 Recommended measures for construction, operation, and decommissioning**

- Implement secondary spill and leak containment measures around BESS components for all battery types to prevent or minimize the spread of hazardous materials in the event of a failure. Examples include reinforced storage facilities and containment barriers to contain spills and leaks.
- Include spill response measures for BESS failure in the Emergency Response Plan and Stormwater Pollution Prevention Plans.
- Develop and implement water quality and soil monitoring plans to monitor for contaminants in the event of a BESS failure.

### **3.5.3 Unavoidable significant adverse impacts**

Through compliance with laws and with the implementation of measures described in Section 3.4.3, there would be **no significant and unavoidable adverse impacts** anticipated related to earth resources from projects with a co-located BESS.

## **3.6 Solar facilities that include agricultural uses**

### **3.6.1 Impacts from construction, operation, and decommissioning**

Solar energy facilities integrated with agricultural land uses may include locating the projects on lands that have existing agricultural uses, or a new agricultural use could be added to a site. Agricultural uses may include crops, rangeland, or pollinator habitat. Activities could include maintenance of existing or addition of new infrastructure, roads, fences, and gates, and the operation of agricultural machinery.

Environmental impacts related to site characterization, construction, operation, and decommissioning of solar energy facilities combined with agricultural land use (agrivoltaic) would be similar to the impacts discussed in Section 3.4. Specific differences are discussed in the following sections.

#### **3.6.1.1 Soil resources**

During construction, the installation of solar panels and associated infrastructure may disrupt soil structure and compaction, affecting soil fertility and productivity by reducing nutrient availability, altering water drainage patterns, and disturbing beneficial microbial communities. Throughout operation, the design and orientation of solar panels may affect sufficient sunlight penetration, altering soil moisture levels and microbial activity. Additionally, certain crops or grazing practices, particularly those with shallow root systems or sparse canopy cover, can increase soil erosion risks on sloped terrain by reducing soil stability and protection against water runoff.

Impacts from site characterization, construction, operation, and decommissioning would be similar to those described for facilities without agricultural land use, and would still result in **less than significant impacts** to soil resources during all phases.

#### **3.6.1.2 Geologic hazards**

Geologic hazards described for utility-scale solar energy facilities in Section 3.4.2 apply to facilities combined with agrivoltaics land use. There are no additional geologic hazard impact considerations associated with the inclusion of co-located agricultural land use.

Similar to projects without agricultural uses, there would be **less than significant impacts** on geologic hazards.

### **3.6.2 Measures to avoid, reduce, and mitigate impacts**

Measures to avoid, reduce, and mitigate impacts are the same as those identified in Section 3.4.3 and the following for co-located agriculture.

#### **3.6.2.1 Recommended measures for construction, operations, and decommissioning**

- Integrate soil conservation practices into the management of agricultural activities, such as employing no-till farming techniques beneath solar panels to maintain soil structure, lessen erosion risks, and support soil fertility.
- Use cover crops with robust root systems to enhance soil health.
- Optimize facility design to address planting requirements like sunlight penetration

### **3.6.3 Unavoidable significant adverse impacts**

Through compliance with laws and with the implementation of measures described in Section 3.4.3, there would be **no significant and unavoidable adverse impacts** anticipated related to earth resources from projects with co-located agricultural land uses.

### 3.7 No Action Alternative

Under the No Action Alternative, agencies would continue to conduct environmental review and permitting for utility-scale solar energy projects under existing state and local laws on a project-by-project basis.

The potential impacts would be similar to the impacts for the types of facilities described above for construction, operation, and decommissioning, depending on project size and design, and would likely result in **less than significant** impacts.



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